

**Draft CONCLUSIONARY FINDINGS  
February 6, 2019**

**In support of Approval of Application #LP19-0001  
BASALT CREEK COMPREHENSIVE PLAN AND TRANSPORTATION SYSTEMS  
PLAN AMENDMENTS**

***Introduction***

This report provides findings supporting the City of Wilsonville's adoption of Comprehensive Plan and Transportation System Plan (TSP) amendments related to implementation of the Basalt Creek Concept Plan. The proposal includes the following:

- a. Amendments to the Comprehensive Plan Text;
- b. Amendments to the Comprehensive Plan Map; and
- c. Amendments to the Transportation System Plan, a sub-element of the Comprehensive Plan.

This report is divided into two sections. The first section lists findings related to the proposed Comprehensive Plan text and map amendments. The second section lists findings related to the proposed TSP amendments. The proposed amendments are described in the staff report and included in the record as Attachments A and B.

***Comprehensive Plan Text and Map Amendment Findings***

**WILSONVILLE DEVELOPMENT CODE**

***Section 4.032. Authority of the Planning Commission.***

*(.01) As specified in Chapter 2 of the Wilsonville Code, the Planning Commission sits as an advisory body, making recommendations to the City Council on a variety of land use issues. The Commission also serves as the City's official Committee for Citizen Involvement and shall have the authority to review and make recommendations on the following types of applications or procedures:*

*B. Legislative changes to, or adoption of new elements or sub-elements of, the Comprehensive Plan;*

**Response:** The proposed Comprehensive Plan amendments are considered legislative changes to the Comprehensive Plan. The Planning Commission will conduct a public hearing on February 13, 2019, providing the City Council with a recommendation on the Basalt Creek Comprehensive Plan amendments. The City Council is the final local authority on the Comprehensive Plan. **These criteria are satisfied.**

***Section 4.033. Authority of City Council.***

*(.01) Upon appeal, the City Council shall have final authority to act on all applications filed pursuant to Chapter 4 of the Wilsonville Code, with the exception of applications for*

## ATTACHMENT C

*expedited land divisions, as specified in Section 4.232. Additionally, the Council shall have final authority to interpret and enforce the procedures and standards set forth in this Chapter and shall have final decision-making authority on the following:*

- B. Applications for amendments to, or adoption of new elements or sub-elements to, the maps or text of the Comprehensive Plan, as authorized in Section 4.198.*
- E. Consideration of the recommendations of the Planning Commission.*

**Response:** The City Council has received a recommendation from the Planning Commission to [adopt/other] the Basalt Creek Comprehensive Plan amendments. The City Council is the final local authority regarding amendments to the maps or text of the Comprehensive Plan, which will be adopted via Ordinance. **These criteria are satisfied.**

- (.02) When a decision or approval of the Council is required, the Planning Director shall schedule a public hearing pursuant to Section 4.013. At the public hearing the staff shall review the report of the Planning Commission or Development Review Board and provide other pertinent information, and interested persons shall be given the opportunity to present testimony and information relevant to the proposal and make final arguments why the matter shall not be approved and, if approved, the nature of the provisions to be contained in approving action.*
- (.03) To the extent that a finding of fact is required, the Council shall make a finding for each of the criteria applicable and in doing so may sustain or reverse a finding of the Planning Commission or Development Review Board. The Council may delete, add or modify any of the provisions pertaining to the proposal or attach certain development or use conditions beyond those warranted for compliance with standards in granting an approval if the Council determines the conditions are appropriate to fulfill the criteria for approval.*

**Response:** Following the public hearing before the Planning Commission on February 13, 2019, the Planning Director scheduled an April 1, 2019 public hearing before the City Council, at which time the Council will review the findings and recommendations provided by the Planning Commission. **At conclusion of the public hearing process before the Council, these criteria will be satisfied.**

### ***Section 4.198. Comprehensive Plan Changes - Adoption by the City Council.***

*(.01) Proposals to amend the Comprehensive Plan, or to adopt new elements or sub-elements of the Plan, shall be subject to the procedures and criteria contained in the Comprehensive Plan. Each such amendment shall include findings in support of the following:*

- A. That the proposed amendment meets a public need that has been identified;*
- B. That the proposed amendment meets the identified public need at least as well as any other amendment or change that could reasonably be made;*
- C. That the proposed amendment supports applicable Statewide Planning Goals, or a Goal exception has been found to be appropriate; and*
- D. That the proposed change will not result in conflicts with any portion of the Comprehensive Plan that is not being amended.*

## ATTACHMENT C

**Response:** The Basalt Creek Planning Area was added to the city's UGB in 2004 to help meet a regional industrial lands need. Accordingly, a Concept Plan was prepared in compliance with the requirements of Metro's Urban Growth Management Functional Plan Title 11. City Council adopted the Basalt Creek Concept Plan by Resolution in August 2018 as a supporting document of the Wilsonville Comprehensive Plan to guide future Comprehensive Plan and Development Code amendments. The proposed amendments will allow for the vision and guiding principles of the Concept Plan to be incorporated into the Comprehensive Plan in a manner consistent with existing Comprehensive Plan policies and implementation measures. **The above criteria are satisfied.**

### WILSONVILLE COMPREHENSIVE PLAN

#### *Citizen Involvement*

**Goal 1.1:** *To encourage and provide means for interested parties to be involved in land use planning processes, on individual cases and City-wide programs and policies.*

**Policy 1.1.1:** *The City of Wilsonville shall provide opportunities for a wide range of public involvement in City planning programs and processes.*

**Response:** A Public Involvement Plan directed citizen involvement during the Basalt Creek Concept Planning process. During this process, an interested parties list was developed and continued to serve as the basis for outreach during the review of the proposed Comprehensive Plan amendments.

One work session was held with the Planning Commission, and one work session was held with the City Council regarding the proposed amendments. These work sessions were televised, streamed online, and open to the public. Public notice of the public hearing was mailed to property owners in the Basalt Creek area, affected agencies and the list of interested parties, as well as posted in three locations throughout the community, included in the local newspaper, and emailed to the interested parties list. **The above criteria have been met.**

**Implementation Measure 1.1.1.a:** *Provide for early public involvement to address neighborhood or community concerns regarding Comprehensive Plan and Development Code changes. Whenever practical to do so, City staff will provide information for public review while it is still in "draft" form, thereby allowing for community involvement before decisions have been made.*

**Response:** The Planning Commission practice is to conduct a minimum of one work session per legislative agenda item allowing for early involvement into the concepts being proposed. The Commission held one work session on this project (see Attachment D Planning Commission Record Index). The staff reports and memoranda were posted on the City's website throughout the project, and draft versions of the proposed Comprehensive Plan text and supporting documents have been available in paper and digital form, as well as on the City web site, since project inception. **This criterion is met.**

**Implementation Measure 1.1.1.e:** *Encourage the participation of individuals who meet any of the following criteria:*

## ATTACHMENT C

1. *They reside within the City of Wilsonville.*
2. *They are employers or employees within the City of Wilsonville.*
3. *They own real property within the City of Wilsonville.*
4. *They reside or own property within the City's planning area or Urban Growth Boundary adjacent to Wilsonville.*

**Response:** Through the work session, public notification, website and public hearing schedule, the City has encouraged the participation of a wide variety of individuals representing the groups listed above. Meeting notices were sent to property owners within the Basalt Creek Planning Area and on the interested parties list established during the Concept Plan process. **This criterion is met.**

**Implementation Measure 1.1.1.f:** *Establish and maintain procedures that will allow any interested parties to supply information.*

**Response:** The established procedures, public notification processes and City website notifications allow interested parties to supply information. Interested parties have been afforded the opportunity to provide oral input at work sessions and will be allowed testimony during the public hearings. In addition, they have been afforded the opportunity to provide written input and testimony. Citizen Input and information supplied can be found in Attachment D. **This criterion is met.**

**Goal 1.2:** *For Wilsonville to have an interested, informed, and involved citizenry.*

**Policy 1.2.1:** *The City of Wilsonville shall provide user-friendly information to assist the public in participating in City planning programs and processes.*

**Response:** Through the Concept Plan process, Planning Commission and City Council work session schedules, public hearing notices, Planning Commission meeting minutes, project-related materials and announcements on the City website, and Boones Ferry Messenger articles, the City has informed and encouraged the participation of a wide variety of individuals. **This criterion is met.**

**Policy 1.3:** *The City of Wilsonville shall coordinate with other agencies and organizations involved with Wilsonville's planning programs and policies.*

**Implementation Measure 1.3.1.b** *Where appropriate, the City shall continue to coordinate its planning activities with affected public agencies and public utilities. Draft documents will be distributed to such agencies and utilities and their comments shall be considered and kept on file by the City.*

**Response:** Representatives and others from interested agencies received updates and draft documents through the mailings to interested parties of the Basalt Creek Concept Plan. Because this is a Comprehensive Plan amendment, notice of the proposed amendment was provided to DLCD prior to the Planning Commission hearing. **This criterion is met.**

### **Urban Growth Management**

**Goal 2.1:** *To allow for urban growth while maintaining community livability, consistent with the economics of development, City administration, and the provision of public facilities and services.*

## ATTACHMENT C

***Policy 2.2.1:** The City of Wilsonville shall plan for the eventual urbanization of land within the local planning area, beginning with land within the Urban Growth Boundary.*

**Response:** The proposed amendments support the Comprehensive Plan in its approach to planning for future employment growth and industrial development in the Basalt Creek Planning Area. The Comprehensive Plan map and text amendments provide the framework for future urbanization of the area. **This criterion is met.**

### ***School and Educational Services***

***Policy 3.1.10:** The City of Wilsonville shall continue to coordinate planning for educational facilities with all three local school districts and Clackamas Community College.*

**Response:** The Basalt Creek Planning Area is located in the Sherwood School District. A representative from the District participated in the Concept Plan process and received updates sent to the project's interested parties. Wilsonville is not planning for residential growth in the area and as a result will not need to plan for siting schools in the Planning Area. **This criterion is met.**

### ***Parks/Recreation/Open Space***

***Policy 3.1.11:** The City of Wilsonville shall conserve and create open space throughout the City for specified objectives including park lands.*

**Response:** The Basalt Creek Concept Plan identifies the need for parks and open space amenities in the Planning Area to serve future employees and residents. Recommendations within the Concept Plan are consistent with the adopted 2007 citywide Parks and Recreation Master Plan. The proposed Comprehensive Plan amendment integrates these recommendations by including an implementation measure encouraging industrial development that incorporates active green spaces, and adding text to the new Area of Special Concern M acknowledging the area surrounding Basalt Creek as an opportunity for future parkland and natural resource protection. **This criterion is met.**

### ***Land Use and Development***

***Policy 4.1.2:** The City of Wilsonville shall encourage commercial growth primarily to serve local needs as well as adjacent rural and agricultural lands.*

***Policy 4.1.2:** The City of Wilsonville shall encourage light industry compatible with the residential and urban nature of the City.*

**Response:** The Basalt Creek Concept Plan identifies land use categories that support a range of industrial and employment uses appropriate for the Basalt Creek Planning Area. The proposed amendment adds text supporting these categories within Area of Special Concern M. In addition to supporting light industry, small retail establishments may be allowed consistent with City Code that support the businesses and employees in the area. **This criterion is met.**

***Policy 4.1.3:** The City of Wilsonville shall encourage light industry compatible with the residential and urban nature of the City.*

***Implementation Measure 4.1.3.a:** Develop an attractive and economically sound community.*

## ATTACHMENT C

**Implementation Measure 4.1.3.b:** *Maintain high-quality industrial development that enhances the livability of the area and promotes diversified economic growth and a broad tax base.*

**Implementation Measure 4.1.3.c:** *Favor capital intensive, rather than labor intensive, industries within the City.*

**Implementation Measure 4.1.3.d:** *Encourage industries interested in and willing to participate in development and preservation of a high-quality environment. Continue to require adherence to performance standards for all industrial operations within the City.*

**Implementation Measure 4.1.3.e:** *Site industries where they can take advantage of existing transportation corridors such as the freeway, river, and railroad.*

**Implementation Measure 4.1.3.f:** *Encourage a diversity of industries compatible with the Plan to provide a variety of jobs for the citizens of the City and the local area.*

**Implementation Measure 4.1.3.j:** *All industrial areas will be developed in a manner consistent with industrial planned development in Wilsonville. Non-industrial uses may be allowed within a Planned Development Industrial Zone, provided that those non-industrial uses do not limit the industrial development potential of the area.*

**Response:** The Basalt Creek Planning Area is located adjacent to other industrial and employment areas in the City of Wilsonville, including the Coffee Creek Industrial Area, and has long been part of the City's vision for an attractive business district at the north end of the community adjacent to, and with great access to, I-5. Wilsonville land uses identified in the proposed amendment include a mix of employment development types and a modest opportunity for live/work housing. These land uses include light industrial, high-tech employment, and craft industrial. This mix encourages a diversity of industries and employment opportunities for citizens, provides flexibility to meet a range of market demands, and focuses on capital intensive, high-quality industrial development, supporting the adjacent and nearby industrial areas. The possibility for live/work housing is within the Craft Industrial designated areas, which are located on parcels adjacent to the Basalt Creek corridor, a significant natural resource, and residentially designated areas in the Tualatin planning area. These planned uses are compatible with existing and planned uses in the City as well as nearby Tualatin. The Wilsonville employment development types are also consistent with industrial planned development in the City, with the residential (live-work) and retail uses being integrated with and not limiting the industrial uses in the Planning Area. The proposed amendments support and encourage light industry compatible with the existing and long-term development of the City. **This criterion is met.**

## STATEWIDE PLANNING GOALS

**Statewide Planning Goal #1 - Citizen Involvement (OAR 660-015-0000(1)):** *To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.*

**Response:** The proposed Comprehensive Plan amendments will allow for the vision and guiding principles of the Basalt Creek Concept Plan, which was developed with extensive public involvement, to be incorporated into the Comprehensive Plan. A work session was held with both the Planning Commission and City Council throughout the project. The City's website has

## ATTACHMENT C

been updated regularly containing all of the information for the amendments. City Staff have met with numerous property owners over several years always being readily available to answer specific questions. The City of Wilsonville has provided notice of public hearings before the Planning Commission and City Council consistent with the Planning and Land Development Ordinance requirements. Such notices were published in the Wilsonville Spokesman, and were provided to a list of interested agencies, emailed to interested parties, mailed to interested parties and property owners in the Planning Area, mailed to each property owner in and within 250 feet of the Wilsonville portion of the planning area, and posted in three locations throughout the City and on the City's website. At the upcoming public hearing, the public will be afforded an opportunity to provide public testimony. **This Statewide Planning Goal is met.**

**Statewide Planning Goal #2 - Land Use Planning (OAR 660-015-0000(2)):** *To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.*

**Response:** This goal is implemented through the applicable Goals and Policies in the Land Use and Development section of the Wilsonville Comprehensive Plan. Because these are amendments to the City's Comprehensive Plan, the amendments are reviewed pursuant to the legislative decision process outlined in the City Code, which is consistent with Statewide Planning Goal 2. **This goal is met.**

**Statewide Planning Goal #5 – Natural Resources, Scenic and Historic Areas, and Open Spaces (OAR 660-015-0000(5)):** *To protect natural resources and conserve scenic and historic areas and open spaces.*

**Response:** This goal is implemented through the applicable Park/Recreation/Open Space Goals and Policies in the Public Facilities and Services sections of the Comprehensive Plan. The City Code contains specific review criteria for establishing a Significant Resource Overlay Zone (Development Code Section 4.139.00, SROZ Ordinance) to ensure that designated Goal 5 resources are appropriately considered when development is proposed. Goal 5 resources were considered as part of the Concept Plan development, and text supporting protection of these resources is included within the proposed Plan amendment. The Concept Plan outlines all the existing Natural and Historic Resources in the planning area, including the Basalt Creek corridor. These resources will be refined and mapped as SROZ consistent with the policies of the Comprehensive Plan and the Wilsonville Development Code at the time of annexation and development review. **This goal is met.**

**Statewide Planning Goal # 7 – Areas Subject to Natural Disasters and Hazards (OAR 660-015-0000(7)):** *To protect people and property from natural hazards.*

**Response:** Areas subject to natural disasters and hazards, such as floodplain or steep slopes were considered in the development of the Buildable Lands Inventory for the Basalt Creek Concept Plan. Many of these areas will be identified, refined, and mapped as SROZ consistent with the policies of the Comprehensive Plan and the Wilsonville Development Code at the time of annexation and development review. **This goal is met.**

**Statewide Planning Goal #8 – Recreational Needs (OAR 660-015-0000(8)):** *To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for*

## ATTACHMENT C

*the siting of necessary recreational facilities including destination resorts.*

**Response:** The Basalt Creek Concept Plan identifies important recreational opportunities for the employees and residents nearby and in the Planning Area through the use of trails and open spaces, particularly near the Basalt Creek natural area. The proposed Comprehensive Plan text amendments acknowledge the opportunity to develop trails in this area to connect to existing and planned regional networks, such as the Ice Age Tonquin Trail, a 22-mile trail alignment through Wilsonville, Tualatin, and Sherwood, which includes a section bordering the Basalt Creek Planning Area. This trail is intended to complement the Ice Age Floods National Geological Trail Planning (the national trail will be a network of driving routes with spurs for biking and walking, from Montana to the Pacific Ocean). Two additional trails included within the Concept Plan, the Basalt Creek Canyon Ridge Trail and the I-5 Easement Trail, will be added to the TSP as an associated amendment. **This goal is met.**

**Statewide Planning Goal #9 – Economic Development (OAR 660-015-0000(9)):** *To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.*

**Response:** Metro added the Basalt Creek Planning Area to the UGB in 2004 as it was identified as suitable for industrial development due to relatively flat parcels and its proximity to the I-5 corridor and to an existing industrial area in Wilsonville. The ordinance states the Planning Area "...is most suitable for warehousing and distribution, among other industrial uses." The area is mapped and identified as an "Industrial Area" in Metro's Title 4 Code. The majority of the acreage in the Basalt Creek Planning Area is designated for employment use. The Basalt Creek Planning Area is located near one of the region's largest clusters of employment land, including existing developed areas in Tualatin, Wilsonville, and Sherwood and planned future employment areas of Southwest Tualatin, Tonquin Employment Area, and Coffee Creek. Viewed together, these areas comprise one of the largest industrial and employment clusters in the region. The portion of the Basalt Creek Planning Area designated as future City of Wilsonville is planned for a variety of employment-based uses: warehouse, manufacturing, high-tech, and craft industrial. This diverse economic activity will provide a range of job opportunities for the state, region and local cities with easy access adjacent to I-5. **This goal is met.**

**Statewide Planning Goal #12 – Transportation (OAR 660-015-0000(12)):** *To provide and encourage a safe, convenient and economic transportation system.*

The Basalt Creek Concept Plan contains a transportation framework that focuses on connectivity, circulation and safety. The proposed Comprehensive Plan amendments include amendments to the City's TSP, which incorporate the transportation improvements laid out in the 2013 Basalt Creek Transportation Refinement Plan (TRP) adopted by City Council. In addition to vehicular improvements, bicycle and pedestrian enhancements, off-street trail planning, and potential transit routes are included. **This goal is met.**

**Statewide Planning Goal #14 – Urbanization (OAR 660-015-0000(14)):** *To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.*



**Response:** Metro added the Basalt Creek Planning Area to the UGB in 2004 to meet a regional industrial lands need. The proposed Comprehensive Plan amendments accommodate urban employment inside the Planning Area, consistent with the identified need, to ensure efficient use of land, and to provide for livable communities. The employment types identified in the Comprehensive Plan amendments utilize land more efficiently. The amendments also call for appropriately designed transitions between different land use patterns as well as the protection of, and provision of access to, significant natural resources in the area to provide a more livable community. The City is updating its Urban Planning Area Agreement (UPAA) with Washington County as the first step in implementing the Plan, enabling urbanization in the Planning Area. The UPAA addresses the planning authority, coordination, and future service provisions in new urban areas. **This goal is met.**

### **METRO URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN (UGMFP)**

**Title 4: Industrial and Other Employment Areas** – *Provide and protect a supply of sites for employment by limiting the types and scale of non-industrial uses in Regionally Significant Industrial Areas, Industrial and Employment Areas.*

**Response:** The Basalt Creek Planning Area and Coffee Creek Industrial Area are mapped as a Metro Title 4 Industrial Areas. The proposed amendment would apply the Industrial designation to these area on the City’s Comprehensive Plan Map, consistent with the Concept Plan and Coffee Creek Master Plan’s designation for employment use. The land use designations incorporated into the Comprehensive Plan provide for a range of industrial development types including manufacturing, warehouse, and office uses. The City of Wilsonville is in compliance with Title 4 of the UGMFP; these Comprehensive Plan land use designations, and future zoning classifications, will be consistent with the requirements in Title 4 of the UGMFP. **This title is met.**

**Title 13: Nature in Neighborhoods** – *Conserve, protect, and restore a continuous ecologically viable streamside corridor system, from the streams’ headwaters to their confluence with other streams and rivers, and with their floodplains in a manner that is integrated with upland wildlife habitat and with the surrounding urban landscape; and to control and prevent water pollution for the protection of the public health and safety, and to maintain and improve water quality throughout the region.*

**Response:**

The City of Wilsonville is in compliance with Title 13 of the UGMFP. Figure 12 in the Basalt Creek Concept Plan depicts the land constraints in the Planning Area including Title 13 riparian and upland habitat areas. This information will direct the mapping of riparian corridors, wetlands, and upland habitat areas into the City’s SROZ that will be required at the time of annexation and development review. The proposed Comprehensive Plan text amendments support the preservation of and access to Basalt Creek and related natural features. **This title is met.**

## **TSP Amendment Findings**

### **GENERAL FINDINGS**

The Basalt Creek Transportation System Plan Amendments identify the transportation improvements necessary to serve the Basalt Creek Planning Area and update the City's Transportation System Plan (TSP) to reflect these improvements.

### **KEY PROVISIONS**

- TSP - Amends the TSP to incorporate the planned facilities related to the Basalt Creek Planning Area.

The amendments adopted by Resolution LP19-0001 do not affect compliance with Oregon's Statewide Planning Goals (Goals), and thus it is not necessary for these findings to address the Goals with respect to each amendment. The Goals apply to amendments covered by these findings only to the extent noted in specific responses to each amendment and its individual applicable Goals. Goals 15 (Willamette River Greenway), 16 (Estuarine Resources), 17 (Coastal Wetlands), 18 (Beaches and Dunes) and 19 (Ocean Resources) and related Oregon Administrative Rules (OARs) are not applicable because these resources are not located within the Basalt Creek Planning Area (BCPA).

The City is also required to make findings that the amendments are consistent with the requirements of the Oregon Highway Plan (OHP) and Metro's Regional Transportation Functional Plan (RTFP). These findings are also addressed in this section.

### **WILSONVILLE DEVELOPMENT CODE**

#### ***Section 4.032. Authority of the Planning Commission.***

*(.01) As specified in Chapter 2 of the Wilsonville Code, the Planning Commission sits as an advisory body, making recommendations to the City Council on a variety of land use issues. The Commission also serves as the City's official Committee for Citizen Involvement and shall have the authority to review and make recommendations on the following types of applications or procedures:*

*B. Legislative changes to, or adoption of new elements or sub-elements of, the Comprehensive Plan;*

**Response:** The proposed TSP amendments are considered legislative changes, as the TSP is an adopted sub-element of the Comprehensive Plan. The Planning Commission will conduct a public hearing on February 13, 2019, providing the City Council with a recommendation on the Basalt Creek TSP amendments. The City Council is the final local authority on the Comprehensive Plan and its sub-elements. **These criteria are satisfied.**

#### ***Section 4.033. Authority of City Council.***

*(.01) Upon appeal, the City Council shall have final authority to act on all applications filed pursuant to Chapter 4 of the Wilsonville Code, with the exception of applications for*

## ATTACHMENT C

*expedited land divisions, as specified in Section 4.232. Additionally, the Council shall have final authority to interpret and enforce the procedures and standards set forth in this Chapter and shall have final decision-making authority on the following:*

- B. Applications for amendments to, or adoption of new elements or sub-elements to, the maps or text of the Comprehensive Plan, as authorized in Section 4.198.*
- E. Consideration of the recommendations of the Planning Commission.*

**Response:** The City Council has received a recommendation from the Planning Commission to [adopt/other] the Basalt Creek TSP amendments. The City Council is the final local authority regarding amendments to the TSP, which will be adopted via Ordinance No. 834. **These criteria are satisfied.**

- (.02) When a decision or approval of the Council is required, the Planning Director shall schedule a public hearing pursuant to Section 4.013. At the public hearing the staff shall review the report of the Planning Commission or Development Review Board and provide other pertinent information, and interested persons shall be given the opportunity to present testimony and information relevant to the proposal and make final arguments why the matter shall not be approved and, if approved, the nature of the provisions to be contained in approving action.*
- (.03) To the extent that a finding of fact is required, the Council shall make a finding for each of the criteria applicable and in doing so may sustain or reverse a finding of the Planning Commission or Development Review Board. The Council may delete, add or modify any of the provisions pertaining to the proposal or attach certain development or use conditions beyond those warranted for compliance with standards in granting an approval if the Council determines the conditions are appropriate to fulfill the criteria for approval.*

**Response:** Following the public hearing before the Planning Commission on February 13, 2019, the Planning Director scheduled an April 1, 2019 public hearing before the City Council, at which time the Council will review the findings and recommendations provided by the Planning Commission. **At conclusion of the public hearing process before the Council, these criteria will be satisfied.**

### ***Section 4.198. Comprehensive Plan Changes - Adoption by the City Council.***

*(.01) Proposals to amend the Comprehensive Plan, or to adopt new elements or sub-elements of the Plan, shall be subject to the procedures and criteria contained in the Comprehensive Plan. Each such amendment shall include findings in support of the following:*

- A. That the proposed amendment meets a public need that has been identified;*
- B. That the proposed amendment meets the identified public need at least as well as any other amendment or change that could reasonably be made;*
- C. That the proposed amendment supports applicable Statewide Planning Goals, or a Goal exception has been found to be appropriate; and*
- D. That the proposed change will not result in conflicts with any portion of the Comprehensive Plan that is not being amended.*

**Response:** The Basalt Creek Planning Area was added to the city's UGB in 2004 to help meet a regional industrial lands need. Accordingly, a Concept Plan was prepared in compliance with the requirements of Metro's Urban Growth Management Functional Plan Title 11. City Council adopted the Basalt Creek Concept Plan by Resolution in August 2018 as a supporting document of the Wilsonville Comprehensive Plan to guide future Comprehensive Plan and Development Code amendments. The proposed TSP amendments will add projects identified in the 2013 Basalt Creek Transportation Refinement Plan (TRP), adopted by City Council, to support future development as envisioned in the Concept Plan. **The above criteria are satisfied.**

## WILSONVILLE COMPREHENSIVE PLAN

### *Transportation*

**GOAL 3.2:** *To encourage and support the availability of a variety of transportation choices for moving people that balance vehicular use with other transportation modes, including walking, bicycling and transit in order to avoid principal reliance upon any one mode of transportation.*

**Policy 3.2.1** *To provide for safe and efficient vehicular, transit, pedestrian and bicycle access and circulation.*

**Implementation Measure 3.2.1.a** *Provide a safe, well-connected, and efficient network of streets and supporting infrastructure for all travel modes.*

**Policy 3.2.2** *To provide for a mix of planned transportation facilities and services that are sufficient to ensure economical, sustainable and environmentally sound mobility and accessibility for all residents and employees in the city.*

**Response:** The Basalt Creek Concept Plan contains a transportation framework that focuses on connectivity, circulation and safety. The Plan was developed with multiple modes of transportation in mind, with the major new roads and improvements to be constructed as laid out in the 2013 TRP. The Concept Plan also outlines bicycle and pedestrian enhancements including an opportunity for a separated-grade crossing of the Basalt Creek Parkway, off-street trail planning, and potential transit routes. The transportation framework in the Plan is directly supportive of the above transportation goals, policies and implementation measures. The proposed amendments would add these projects to the City's TSP. **These criteria are satisfied.**

**GOAL 3.4:** *To facilitate the safe, efficient and economic flow of freight and other goods and services within the city and the region.*

**Policy 3.4.1:** *Upgrade and or complete the street network on the west side of I-5, including in the Coffee Creek and Basalt Creek areas, to serve the warehousing, distribution, and other industrial uses located there.*

**Response:** The proposed TSP amendments contain a transportation framework that focuses on connectivity, circulation and safety. The 2013 Basalt Creek TRP determined the major transportation system connecting Tualatin-Sherwood Road to I-5 in North Wilsonville through the Basalt Creek Planning Area, setting the stage for land use concept planning and comprehensive plan development for the Basalt Creek area. The transportation system is driven not only by future growth in the Basalt Creek Planning Area itself, but also by future growth in surrounding areas targeted for industrial development. The Tonquin Employment Area,

## ATTACHMENT C

Southwest Tualatin Concept Planning Area, and Coffee Creek Planning Area together comprise about 1,000 acres surrounding the Basalt Creek area that are planned primarily for industrial use. These areas are expected to generate growing freight and work-related travel demands on the multi-modal transportation network that runs through the Basalt Creek area.

Major new roads and improvements will be constructed as laid out in the 2013 TRP, which was coordinated with the 2014 Metro Regional Transportation Plan (RTP). The proposed TSP amendments coordinate with the 2018 Metro RTP. Basalt Creek Parkway, a portion of which is open, will be a major east-west arterial upon completion, with limited access (connecting only at Grahams Ferry and Boones Ferry Roads), creating a new connection between I-5 and 99W. Further roadway improvements are planned to build a transportation network able to handle future traffic levels as the area is built out. Local roads connecting to this network will be planned and built by property owners as the area develops. **These criteria are satisfied.**

### STATEWIDE PLANNING GOALS

The purpose of the findings in this document is to demonstrate that the Basalt Creek TSP Amendments are consistent with Statewide Planning Goals (Goals), Oregon Revised Statutes (ORS) and OAR requirements. The City follows the post-acknowledgement plan amendment (PAPA) process to update the Comprehensive Plan with new state and regional regulations as necessary and relies in part upon these prior state review processes to demonstrate compliance with all necessary requirements. No Goal compliance issues were raised in the hearing proceedings described below. In addition, none of the proposed changes to the maps and text of the TSP indicate a Goal compliance issue. The following precautionary findings are provided to demonstrate ongoing compliance.

#### **Goal 12 - Transportation**

Goal 12 requires the provision and encouragement of a safe, convenient, multimodal and economic transportation system. The Wilsonville TSP describes the transportation system necessary to accommodate the transportation needs of the City. Implementing measures are contained in the City's Development Code and Public Works Construction Standards.

The Basalt Creek TSP amendments improve consistency with other adopted planning efforts. The amendments are consistent with the City's acknowledged policies and strategies for the provision of transportation facilities and services as required by Goal 12 the Transportation Planning Rule (TPR), implemented via OAR Chapter 660, Division 12.

Plan compliance with Goal 12 is maintained with the Basalt Creek TSP amendments. The amendments are consistent with the acknowledged policies and strategies for the provision of transportation facilities and services as required by Goal 12, the TPR, the OHP, and the RTFP. Brief summaries of the applicable TPR provisions followed by findings of compliance are contained in this findings document.

**TRANSPORTATION PLANNING RULE (OAR 660-012)**

**660-012-0010** Provides that transportation planning be divided into two phases, transportation system planning and project development.

**FINDING:** The Basalt Creek TSP amendments update the TSP consistent with all applicable provisions of Division 12. The previously adopted TSP is consistent with 660-012-0010. As provided under this subsection, project development will be addressed separately at the appropriate time.

**660-012-0015** Includes requirements for preparation and coordination of transportation system plans.

**FINDING:** The Basalt Creek TSP amendments comply with all of the applicable requirements for preparation, coordination and adoption of TSPs required under this section of the TPR.

- The Basalt Creek TSP amendments are incorporated as part of City’s Comprehensive Plan.
- As described above, the preparation of the Basalt Creek TSP amendments followed the process in place for the development of the TSP and was closely coordinated with affected government agencies and service providers.
- OAR 660-012-0015 also requires that regional TSPs, such as Metro’s RTP, be coordinated with state transportation plans and policies, such as those found in the OHP. Both ODOT and Metro assisted in the development of the plans incorporated into the TSP. As detailed elsewhere in these findings, The Basalt Creek TSP amendments are consistent with the RTFP and the OHP.

**660-012-0016** This section of the TPR describes coordination with federally required transportation plans in metropolitan areas.

**FINDING:** As discussed elsewhere in these findings, The Basalt Creek TSP amendments are consistent with the RTFP and therefore is consistent with OAR-660-012-0016.

**660-012-0020** This section of the TPR describes the elements that TSPs must contain.

**FINDING:** The Basalt Creek TSP amendments, together with the previously adopted and acknowledged TSP, includes all of the elements required by the TPR and the Basalt Creek TSP amendments are consistent with OAR-660-012-0020.

- The Basalt Creek TSP amendments modify the TSP and includes updates to Chapters 3, 4, and 5. Details regarding these updates can be found in the TSP amendment memorandum included within Attachment B. The amendments to the TSP are consistent with Metro’s Regional Transportation Plan (RTP).
- City of Wilsonville Facility spacing is identified in Table 3-1 of the Wilsonville TSP. The City of Wilsonville Public Works Construction Standards include access spacing consistent with the requirements of OAR 660-012-0020 as shown in Table 2.12.

## ATTACHMENT C

- The City of Wilsonville TSP includes all the public transit services described in OAR 660-012-0020(2)(c)(A)-(C).
- The Basalt Creek TSP amendments are consistent with the provisions described in OAR 660-012-0020.

**660-012-0025** This section of the TPR describes the requirements for Goal compliance and refinement plans.

- FINDING:** The Basalt Creek TSP amendments comply with the applicable provisions of Section 660-012-0025 of the TPR as demonstrated by the following facts:
- The Basalt Creek TSP amendments update the need, mode, function, and general location for several transportation facilities, consistent with OAR 660-012-0025(1).
  - The findings contained herein satisfy the requirement of OAR 660-12-0025(2) to make findings with statewide planning goals and acknowledged Comprehensive Plan policies and have been adopted in conjunction with the Basalt Creek TSP amendments.
  - The Basalt Creek TSP amendments do not include any refinement planning nor an Environmental Impact Statement; OAR 660-12-0025(3) – (4) therefore does not apply.
  - The Basalt Creek TSP amendments are consistent with all the requirements of OAR 660-12-0025.

**660-012-0030** The provisions of this section set forth how needs shall be identified in TSPs.

- FINDING:** The Basalt Creek TSP amendments identified transportation needs as required by OAR 660-012-0030.
- The Basalt Creek TSP amendments are based on a needs analysis from the adopted Basalt Creek Transportation Refinement Plan. The Basalt Creek TSP amendments make adjustments consistent with the OHP and Metro's RTP; and findings of compliance with the OHP and RTFP are included herein.
  - The needs analyses included in Basalt Creek Refinement Plan was based upon population and employment forecasts developed by Metro with local government participation. These same regional forecasts have been used to inform the RTP and to implement Metro's 2040 designations, which are part of the City's adopted and acknowledged Comprehensive Plan.
  - Additional needs analysis was conducted as part of the consideration of the Basalt Creek TSP amendments to incorporate the recently adopted 2018 RTP. This analysis included an assessment of the land use assumptions in Metro's RTP as well as an assessment of build out conditions beyond the RTP assumed land use.
  - The Basalt Creek TSP amendments are consistent with the requirements for vehicle miles traveled (VMT) reduction set forth in OAR 660-012-0035(4) and referenced by OAR 660-012-0030(4). Appropriate findings are provided herein under OAR 660-012-0035. The Basalt Creek TSP amendments are

## ATTACHMENT C

based on the same analysis developed for Basalt Creek Refinement Plan and therefore is consistent with OAR 660-012-0030.

**660-012-0035** This section concerns how the transportation system alternatives analysis was performed.

**FINDING:** The City has an acknowledged TSP consistent with the TPR provisions of 660-012-0035. The Basalt Creek TSP amendments make adjustments to the TSP in order to plan for the provision of a transportation system to serve the Basalt Creek Planning Area.

- The Basalt Creek Transportation Refinement Plan, adopted in 2013, identified a combination of improvements to existing facilities and construction of new facilities necessary to provide a system of multimodal infrastructure to serve the Basalt Creek Planning Area.
- The Basalt Creek Transportation Refinement Plan considered no-build and multimodal opportunities as well as transportation system management and demand management solutions. The Basalt Creek Transportation Refinement Plan identified solutions to minimize the adverse impacts of transportation improvements and conflicts between modes of transportation. The Basalt Creek Transportation Refinement Plan includes several trail and other multimodal facilities to facilitate connections between modes and reduce reliance on any one mode of transportation.
- The Metro regional government established the Basalt Creek urban growth boundary expansion area in 2004 in order to provide an appropriate balance of land uses within the Metro Urban Growth Boundary.
- The 2018 RTP included the Basalt Creek Planning Area and associated transportation improvements. Therefore, the Basalt Creek TSP amendments are consistent with the regional planning requirements of OAR 660-012-0035.
- The evaluation included consideration of the components set forth in OAR 660-012-0035 and therefore is consistent with the requirements of OAR 660-012-0035.

**660-012-0040** This section of the TPR requires that a TSP include a transportation financing program and sets forth what such a program is required to include.

**FINDING:** Transportation infrastructure funding is reasonably assured and the Basalt Creek TSP amendments fully implement all of the applicable provisions of OAR 660-012-0040 as detailed in the following findings of fact:

- The Basalt Creek TSP amendments include a list of planned transportation facilities including the estimated timing and rough cost estimates, as documented in the adopted Basalt Creek Transportation Refinement Plan.
- The regional transportation facilities identified in the Basalt Creek TSP amendments have been included in the 2018 financially constrained Regional Transportation Plan as required by OAR 660-012-0040(2).



## ATTACHMENT C

- Therefore, the Basalt Creek TSP amendments are considered to be financially constrained and consistent with the applicable provisions of OAR 660-012-0040.

**660-012-0045** The provisions of this section concern how a TSP is implemented.

**FINDING:** The City has an adopted and acknowledged TSP. The Basalt Creek TSP amendments, together with previously adopted and acknowledged ordinances fully implements all of the applicable provisions of OAR 660-012-0045.

- The City's Comprehensive Plan and Development Code Subsections 4.008 (02) E. and 4.133.05.(01) provide a process for coordinated review of land use decisions affecting transportation facilities, corridors and sites as well as public notice.
- The City's Development Code Subsections 4.008 (02) E. and 4.133.05.(01), along with the 2017 Public Works Construction Standards provide for review and protection of roadway safety, infrastructure and operations.
- Local street connectivity standards, as well as the requirements for safe and convenient pedestrian, bicycle and vehicular circulation, have been adopted by City and are found in the City's Development Code Sections 4.154, 4.155, and 4.177.
- The TSP includes a Transportation Demand Management (TDM) program in Chapter 6.

**660-012-0050** This section concerns transportation project development.

**FINDING:** The City has an adopted and acknowledged TSP, consistent with the TPR provisions of 660-012-0050. The Basalt Creek TSP amendments, together with previously adopted and acknowledged ordinances, fully implements all of the applicable provisions of OAR 660-012-0050.

- The 2018 RTP provides for coordination of project development.
- The Wilsonville TSP addresses the type of and function of transportation improvements and Subsections 4.008 (02) E. and 4.133.05 of the Wilsonville Development Code provide a Wilsonville Public Works Construction Standards provide a process consistent with all the requirements of section OAR 660-012-0050.

**660-012-0055** This section sets forth timelines for adoption of TSPs and for the specific requirements of OAR 660-012-0045(3), (4)(a)-(e) and (5)(d).

**FINDING:** The Basalt Creek TSP amendments, together with previously adopted and acknowledged ordinances, is consistent with the applicable provisions of OAR 660-012-0055. There are no other provisions in subsection -0055 that are required to be addressed as part of these findings.

## ATTACHMENT C

**660-012-0060** This section sets forth requirements for plan and land use regulation amendments.

**FINDING:** The Basalt Creek TSP amendments, together with previously adopted and acknowledged ordinances, fully implement all of the applicable provisions of OAR 660-012-0060 as detailed in the following findings of fact:

- The Basalt Creek TSP amendments respond to urbanization of the Basalt Creek area as described in the Basalt Creek Concept Plan. This urbanization is anticipated to have a significant effect on transportation facilities in the area.
- The Basalt Creek Transportation Refinement Plan, developed in 2013, served as a guide for the development of the Basalt Creek Concept Plan.
- The transportation impacts of the Basalt Creek Concept Plan are consistent with the anticipated transportation impacts identified by the Basalt Creek Transportation Refinement Plan, developed in 2013.
- The Basalt Creek TSP amendments do not change the existing or anticipated level-of-service or level-of-service standard for any facility.
- The Basalt Creek TSP amendments adopt transportation facilities to support the proposed urban land uses as discussed in -0060(2)(b).
- As discussed under -0040 above, the transportation facilities identified in the Basalt Creek TSP amendments are considered to be financially feasible and are included in the 2018 financially constrained Regional Transportation Plan.
- The improvements identified in these TSP amendments are adequate to address the additional demand on the transportation system created by the Basalt Creek Concept Plan.
- The process of coordinated TSP amendments with land use planning is consistent with all of the requirements of OAR 660-012-0060.

**660-012-0065** This section identifies the “transportation facilities, services and improvements” that may be permitted on rural lands without a goal exception.

**FINDING:** The Basalt Creek TSP amendments do not propose any new roadways, services or improvements on lands located outside of the UGB.

**660-012-0070** This section identifies the requirements for exceptions to Goals 3, 4, 11, or 14 for transportation improvements on rural lands that do not meet the requirements of OAR 660-012-0065.

**FINDING:** This subsection is not applicable to the Basalt Creek TSP amendments, as no rural transportation improvements have been identified in this ordinance.

The Basalt Creek TSP amendments update the previously adopted TSP. The amendments are consistent with the City's acknowledged policies and strategies for the provision of transportation facilities and services as required by Goal 12 (the TPR, implemented via OAR Chapter 660, Division 12). The Basalt Creek TSP amendments comply with all of the applicable requirements of OAR 660, Division 12. Only those provisions of Division 12 that require specific findings are summarized and addressed herein. Plan compliance with Goal 12 is maintained with the Basalt

## ATTACHMENT C

Creek TSP amendments. The amendments are consistent with the provision of transportation facilities and services as required by Goal 12.

### **OREGON HIGHWAY PLAN (OHP)**

This section addresses the consistency of the Basalt Creek TSP amendments with the applicable policies of the OHP. The OHP applies to the amendments covered by these findings only to the extent noted in specific responses to the applicable elements of this plan, and that the amendments comply with the applicable goals and policies of the OHP.

#### **Policy 1A: State Highway Classification System**

The Basalt Creek TSP amendments update the City's Functional Classification Map. No new functional classifications are introduced and no changes inconsistent with State Highway Classifications have been made. Therefore, the TSP is consistent with the OHP.

#### **Policy 1B: Land Use and Transportation**

The Basalt Creek TSP amendments respond to urbanization of the Basalt Creek Planning Area as described in the Basalt Creek Concept Plan. The Basalt Creek TSP amendments address mobility standards consistent with State Highway mobility standards.

The Basalt Creek Planning Area was added to the Portland Metro urban growth boundary in 2004. The area provides employment lands to serve the continued growth of the region. The Basalt Creek Transportation Refinement Plan was developed in coordination with ODOT. The transportation refinement planning proactively addressed the transportation system necessary to serve the urban growth area. The Transportation Refinement Plan:

- Provided for access management on State and local facilities.
- Included updates to City and County TSPs.
- Was developed in partnership with the Metropolitan Planning Organization for the Portland area (Metro).
- Considered the anticipated development of the Basalt Creek Planning Area as well as other growth throughout the region.
- Considered the need for Special Transportation Areas, Urban Business Areas, and Commercial Centers but none were identified.

The Basalt Creek Concept Plan provides for compact urban development within the Basalt Creek Planning Area and includes provisions for:

- an interconnected local roadway network
- transit, bicycle and pedestrian facilities
- design orientation of buildings that accommodate multimodal transportation options
- parking

The Basalt Creek Transportation Refinement Plan was developed through a coordinated process that identified regional facilities to protect the operations and functions of the state highway system and identified local roadways necessary to serve and interconnect the Basalt Creek Planning Area. The planning effort served to provide for the general location of new

transportation facilities. The Basalt Creek TSP amendments provide a coordinated land use and transportation system consistent with the OHP policy 1B.

**Policy 1C: State Highway Freight System**

The Basalt Creek TSP amendments update the Freight System Element (Figure 3-4) of the TSP, including a revised roadway freight map. These are consistent with the requirements of the OHP.

**Policy 1D: Scenic Byways**

No Oregon Scenic Byways are located with the Basalt Creek Planning Area. Therefore, the Basalt Creek TSP amendments are consistent with the requirements of the OHP.

**Policy 1F: Highway Mobility Standards**

The Basalt Creek TSP amendments identify the Functional Classification of the roadway system and insures that the required number of travel lanes are adequate to meet anticipated travel needs. This evaluation included all ODOT and other facilities within area and assessed the system performance based on the applicable mobility standards, including OHP mobility targets and standards, as well as the RTFP interim mobility deficiency thresholds and operating standards.

No deficiency locations were identified in this analysis. As urban growth occurs in the Basalt Creek Planning Area over time, additional monitoring of system performance is anticipated. Based on the system assessment, the Basalt Creek TSP amendments provide a plan for a transportation system consistent with the requirements of the OHP.

**Policy 1G: Major Improvements**

The Basalt Creek TSP amendments provide for identified transportation improvements. These roadway improvements will be developed by the appropriate agencies (City, County and/or State). The City roadway improvements are governed by the TSP as discussed under the TPR section -0050 above. These regulations provide for an improvement process consistent with the requirements of the OHP. The Basalt Creek TSP amendments do not change these requirements. The City of Wilsonville TSP addresses the type of and function of transportation improvements and the City's Public Works Construction Standards provide for standards consistent with the requirements of this section.

**Policy 2G: Rail and Highway Compatibility**

The City's TSP encourages the safe and efficient operation of railroad facilities. The Basalt Creek TSP amendments do not change these requirements or propose any new rail crossings. The Basalt Creek TSP amendments are consistent with the requirements of the OHP.

**Policy 3A: Classification and Spacing Standards**

The Basalt Creek TSP amendments propose control access spacing standards along certain arterials and other state routes. The Basalt Creek TSP amendments make no changes to the requirements associated with interim access locations and therefore are consistent with OHP classification and spacing standards.

**Policy 3B: Medians**

The Basalt Creek TSP amendments do not identify any median locations or treatments. The City of Wilsonville Public Works Construction Standards Section 201.2.20 describes the design and treatment of raised medians and traffic separators that apply throughout the Basalt Creek Planning Area. These standards control the design and placement of medians on roadways. City road standards identify median treatments consistent with the OHP and have not been modified by the Basalt Creek TSP amendments.

**Policy 3C: Interchange Access Management Areas**

The Basalt Creek TSP amendments do not make any changes to the previously adopted plan for any interchange area. Therefore, the TSP is consistent with the requirements of the OHP.

**Policy 3D: Deviations**

The Basalt Creek TSP amendments do not make any requests for deviations to state highway standards. Therefore, the TSP is consistent with the requirements of the OHP.

**Policy 4A: Efficiency of Freight Movement**

The Basalt Creek TSP amendments identify an appropriate roadway freight system plan for the Basalt Creek Planning Area consistent with State Highway Freight System designations. Therefore, the TSP is consistent with the requirements of the OHP.

**Policy 4D: Transportation Demand Management**

The previously adopted and acknowledged TSP adopted a TDM policy and system element that is consistent with the requirements of the OHP. The Basalt Creek TSP amendments do not change these elements of the TSP.

**METRO URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN (UGMFP)**

**Title 8 - Compliance Procedures**

Title 8 sets forth Metro's procedures for determining compliance with the Urban Growth Management Functional Plan (UGMFP). Included in this title are steps local jurisdictions must take to ensure that Metro has the opportunity to review amendments to comprehensive plans.

Title 8 requires jurisdictions to submit notice to Metro at least 35 days prior to the first evidentiary hearing for a proposed amendment to a comprehensive plan. Consistent with Title 8, staff sent a copy of the proposed the Basalt Creek TSP amendments to Metro on December 28, 2019, 47 days prior to the first evidentiary hearing. Metro provided no comments on the Basalt Creek TSP amendments.

The findings in this document demonstrate that the amendments made by this ordinance are in compliance with the UGMFP.

**Findings of Compliance with Metro's Regional Transportation Functional Plan**

The Basalt Creek TSP amendments adjust the City's TSP consistent with the Regional Transportation Plan (RTP), the Regional Active Transportation Plan (RATP), and Title 2

## ATTACHMENT C

“Development and Update of Transportation System Plans” of the RTFP Sections 210, 220, and 230.

The Basalt Creek TSP amendments adjust the existing TSP, including updates to the roadway and active transportation elements. The transportation system designations adopted in the Basalt Creek TSP amendments are consistent with the designations identified in Metro’s 2018 RTP. As described in the Goal 12 findings above, the TSP maps as amended by the Basalt Creek TSP amendments continue to provide a system of transportation facilities and services adequate to meet identified transportation needs consistent with the RTP. Brief summaries of the applicable RTFP provisions and findings of compliance follow.

**Title 1** This section identifies the requirements for Transportation System Design, including provisions for complete streets, the transit system, pedestrian system, bicycle system, freight system and system management and operations.

**FINDING:** City of Wilsonville Development Code Section 4.177 and the City’s adopted TSP provide for a transportation system design consistent with all of the requirements of Title 1. The Public Works Construction Standards, together with previously adopted TSP, provide for street improvement design and construction standards consistent with requirements of Title 1. The Basalt Creek TSP amendments adjusts the facilities within the Basalt Creek Planning Area to include a plan for systems consistent with the requirements of this section and therefore is consistent with Title 1.

**Title 2** This section identifies the process for developing a TSP within the Metro region. Provisions include identification of transportation system performance, needs, and solutions.

**3.08.210** This section contains provisions regarding the assessment of transportation needs.

**FINDING:** The Basalt Creek TSP amendments, as well as previously adopted and acknowledged ordinances, are consistent with the provisions.

- The Basalt Creek TSP amendments update the transportation system elements consistent with the mobility principles identified in the 2018 RTP.
- The Basalt Creek TSP amendments are consistent with the needs identified in the mobility corridor #3 Tigard to Wilsonville.

**3.08.220** This section contains provisions regarding the development of planned transportation solutions.

**FINDING:** The Basalt Creek TSP amendments, as well as previously adopted and acknowledged ordinances, are consistent with these provisions.

- The previously adopted TSP identifies coordination strategies consistent with the RTFP and identifies a process consistent with the RTFP for consideration of motor vehicle capacity improvements with the RTP and the OHP policy 1G.

## ATTACHMENT C

- The Basalt Creek Transportation Refinement Plan considered the steps identified in the RTFP as necessary prior to adding motor vehicle capacity and recommended the major system improvements identified in the Basalt Creek TSP amendments.
- The projects identified in the Basalt Creek TSP amendments are consistent with the projects listed in the 2018 RTP.
- Therefore, the Basalt Creek TSP amendments are consistent with the requirements of this section of the RTFP.

**3.08.230** This section contains provisions regarding transportation performance targets and standards.

- FINDING:** The Basalt Creek TSP amendments as well as previously adopted and acknowledged ordinances, is consistent with all of the provisions.
- The previously adopted TSP identified interim performance targets and standards consistent with the RTFP. The City has not adopted alternative targets, and has not applied mobility standards different from those identified in the RTFP.
  - The Basalt Creek Transportation Refinement Plan identified and calculated system performance measures consistent with the requirements of the RTFP. These measures were utilized to inform the planning processes necessary to develop the Basalt Creek TSP amendments.
  - City of Wilsonville Development Code Section 4.155 contains parking standards consistent with the requirements of this section.
  - The City of Wilsonville Public Works Construction Standards provide for a transportation system design consistent with the requirements of the RTFP.
  - The previously adopted TSP provided for the management and operation of the transportation system consistent with the requirements of the RTFP.
  - As described in the TSP amendment memorandum included as included within Attachment B, the analysis for the development of the Basalt Creek TSP amendments was based on the population and employment forecasts documented 2018 RTP and consistent with OAR 660-012-0035(2).

**Title 3** This section pertains to the general location and size of transportation facilities.

- FINDING:** The Basalt Creek TSP amendments update the planned size of a transportation facility consistent with the requirements of the RTFP.

**Title 4** This section pertains to parking management and standards.

- FINDING:** The previously adopted TSP includes provisions for parking minimums and maximums consistent with the RTFP.
- Section 4.155 of the Wilsonville Development Code has parking standards consistent with all the requirements of this section.

## ATTACHMENT C

**Title 5** This section pertains to amendment of the Comprehensive Plan and the TSP.

**FINDING:** The Basalt Creek TSP amendments were developed based on the policy framework identified in the TSP and the projects identified are consistent with the projects identified in the 2018 RTP. As described previously in these findings, this process is consistent with all of the requirements of the RTFP.

**Title 6** This section pertains to requirements associated with amendments to the City TSP.

**FINDING:** The adoption of the Basalt Creek TSP amendments and associated Technical Appendices complied with the RTFP requirement for an update of the TSP. The Basalt Creek TSP amendments make no amendments that would be inconsistent with the RTFP.

### ***General Conclusionary Summary of Findings***

The Basalt Creek Comprehensive Plan and TSP amendments comply with, and demonstrate that the City's adopted policies comply with, applicable Statewide Planning Goals, the Transportation Planning Rule, the Oregon Highway Plan, Metro regulations, the Wilsonville Comprehensive Plan, and applicable provisions of the City's Development Code.