#### **ORDINANCE NO. 775**

AN ORDINANCE OF THE CITY OF WILSONVILLE APPROVING A ZONE MAP AMENDMENT FROM THE CLACKAMAS COUNTY EXCLUSIVE FARM USE (EFU) ZONE TO THE PUBLIC FACILITY (PF) ZONE ON APPROXIMATELY 40 - ACRES AND APPLYING THE SIGNIFICANT RESOURCE OVERLAY ZONE (SROZ) ON APPROXMATELY 1.95 ACRES COMPRISING TAX LOTS 2000, 2300, 2400 AND 2500 OF SECTION 18, T3S, R1E, CLACKAMAS COUNTY, OREGON, WEST LINN – WILSONVILLE SCHOOL DISTRICT, APPLICANT AND OWNER.

#### RECITALS

WHEREAS, West Linn – Wilsonville School District ("Applicant and Owner") has made a development application requesting, among other things, a Zone Map Amendment of the Property; and

WHEREAS, the development application form has been signed by Tim Woodley, Director of Operations for West Linn – Wilsonville School District, as Owner of the real property legally described and shown on Attachment 1, attached hereto and incorporated by reference herein ("Property"); and

WHEREAS, the Zone Map Amendment and applying the Significant Resource Overlay Zone (SROZ) is contingent on annexation of the Property to the City of Wilsonville, which annexation has been petitioned for concurrently with the Zone Map Amendment request; and

WHEREAS, the City of Wilsonville Planning Staff analyzed the Zone Map Amendment request and prepared a staff report for the Development Review Board, finding that the application met the requirements for a Zone Map Amendment and applying SROZ and recommending approval of the Zone Map Amendment and applying SROZ, which staff report was presented to the Development Review Board on July 27, 2015;

WHEREAS, the Development Review Board Panel B held a public hearing on the application for a Zone Map Amendment on July 27, 2015, and after taking public testimony and giving full consideration to the matter, adopted Resolution No. 309 which recommends that the City Council approve a request for a Zone Map Amendment and applying SROZ (Case File DB15-0048), adopts the Exhibit B staff report with findings and recommendation, all as placed

on the record at the hearing, certain of which are contingent on City Council approval of the Zone Map Amendment and applying SROZ and authorizes the Planning Director to issue approvals to the Applicant consistent with the staff report, as adopted by DRB Panel B; and

WHEREAS, on August 17, 2015, the Wilsonville City Council held a public hearing regarding the above described matter, wherein the City Council considered the full public record made before the Development Review Board, including the Development Review Board and City Council staff reports; took public testimony; and, upon deliberation, concluded that the proposed Zone Map Amendment meets the applicable approval criteria under the City of Wilsonville Development Code;

NOW, THEREFORE, THE CITY OF WILSONVILLE ORDAINS AS FOLLOWS:

Section 1. <u>Findings</u>. The City Council adopts, as findings and conclusions, the forgoing Recitals and the Development Review Board staff report, as contained in the record of the above described DRB hearing and incorporates it by reference herein, as if fully set forth.

Section 2. <u>Order</u>. The official City of Wilsonville Zone Map is hereby amended, upon finalization of the annexation of the Property to the City, by Zoning Order DB15-0048, attached hereto as Exhibit A, from the Clackamas County Exclusive Farm Use (EFU) Zone to the Public Facility (PF) Zone described and shown on Attachments 1 and 2, and applying Significant Resource Overlay Zone (SROZ) described and shown on Attachment 3.

SUBMITTED to the Wilsonville City Council and read for the first time at a regular meeting thereof on the 17<sup>th</sup> day of August 2015, and scheduled for a second reading at a regular meeting of the Council on the 10th day of September 2015, commencing at the hour of 7:00 P.M. at the Wilsonville City Hall.

Sandra C. King, MMC, City Recorder

ENACTED by the City Council on the 10th day of September, 2015 by the following votes:

Yes: -3- No: -0-

Sandra C. King, MMC, City Recorder

DATED and signed by the Mayor this 11th day of September, 2015.

TIM KNAPP, Mayor

#### **SUMMARY OF VOTES:**

Mayor Knapp - Yes Council President Starr - Yes Councilor Fitzgerald - Excused Councilor Stevens - Yes Councilor Lehan - Excused

#### Exhibits and Attachments:

Exhibit A - Zoning Order DB15-0048.

Attachment 1, Legal Description and Survey Map

Attachment 2, Map Depicting Zone Amendment

Attachment 3, Legal Description and Survey Map for SROZ

Exhibit B Zone Map Amendment Findings, August 4, 2015.

Exhibit C - DRB Resolution No. 309

Exhibit D - Adopted Staff Report and DRB Recommendation (Exhibit A1), dated July

27, 2015 and the application on compact disk.

Exhibit E – July 27, 2015 DRB Minutes

#### **EXHIBIT A**

# BEFORE THE CITY COUNCIL OF THE CITY OF WILSONVILLE, OREGON WEST LINN – WILSONVILLE SCHOOL DISTRICT

In the Matter of the Application of	)	
Mr. Keith Liden AICP, Bainbridge,	)	
Agent for the Owner, )		
West Linn – Wilsonville School District	)	<b>ZONING ORDER DB15-0048</b>
for a Rezoning of Land and Amendment	)	
of the City of Wilsonville	)	
Zoning Map Incorporated in Section 4.102	)	
of the Wilsonville Code.	)	

The above-entitled matter is before the Council to consider the application of DB15-0048, for a Zone Map Amendment and an Order, amending the official Zoning Map as incorporated in Section 4.102 of the Wilsonville Code.

The Council finds that the subject property ("Property"), legally described and shown on the attached Exhibit 1 has heretofore appeared on the Clackamas County zoning map Exclusive Farm Use (EFU).

The Council having heard and considered all matters relevant to the application for a zone Map Amendment, including the Development Review Board record and recommendation, finds that the application should be approved.

THEREFORE IT IS HEREBY ORDERED that The Property, consisting of approximately 40 acres comprising Tax Lots 2000, 2300, 2400 and 2500 Section 18, 3S 1E as more particularly shown in the Zone Map Amendment Map, Attachment 1 and described and shown in Attachment 2 is hereby rezoned to Public Facility (PF), and approximately 1.95 acres of the Property is hereby designated Significant Resource Overlay Zone (SROZ) described and shown on Attachment 3 detailed in this Order's adopting Ordinance. The foregoing rezoning is hereby declared an amendment to the Wilsonville Zoning Map (Section 4.102 WC) and shall appear as such from and after entry of this Order.

Dated: This 11th day of September, 2015.		
	TIM KNAPP MAYOR	_

APPROVED AS TO FORM:
Michael E. Kohlhoff, City Attorney
ATTEST:

Sandra C. King, MMC, City Recorder

Exhibit A: Zoning Order

Attachment 1, Legal Description and Survey Map Attachment 2, Map Depicting Zone Amendment

Attachment 3, Legal Description and Survey Map - SROZ

LEGAL DESCRIPTION ADVANCE ROAD SITE WEST LINN WILSONVILLE SCHOOL DISTRICT

#6729 5/6/15 MAR

**EXHIBIT "A"** 

A TRACT OF LAND LOCATED IN THE NORTHWEST ONE-QUARTER OF SECTION 18, TOWNSHIP 3 SOUTH, RANGE 1 EAST, WILLAMETTE MERIDIAN, CLACKAMAS COUNTY, OREGON, BEING DESCRIBED AS FOLLOWS:

#### PARCEL 1

BEGINNING AT THE STONE, MARKED WITH AN "X", IN A MONUMENT BOX AT THE WEST 1/16TH CORNER COMMON TO SECTIONS 7 AND 18; THENCE ALONG THE 1/16TH LINE. S.00°05'22"W., 727.84 FEET TO THE NORTHEAST CORNER OF THAT TRACT OF LAND DESCRIBED IN DEED TO WAYNE G. LOWRIE AND SHIRLEY L. LOWRIE, TRUSTEES OF THE LOWRIE FAMILY TRUST, RECORDED IN MAY 3, 1991, IN DOCUMENT NO. 91-20213, CLACKAMAS COUNTY DEED RECORDS; THENCE ALONG THE BOUNDARY OF SAID LOWRIE TRACT THE FOLLOWING TWO (2) COURSES: N.89°38'52"W., 368.48 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING"; THENCE S.00°05'22"W., 250.00 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING"; THENCE N.89°38'52"W., 859.47 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING" ON THE EAST LINE OF TRACT "C" "LANDOVER" A SUBDIVISION PLAT OF RECORD (NO. 3246) IN SAID CLACKAMAS COUNTY; THENCE ALONG THE EAST LINE OF SAID TRACT "C", N.00°11'43"W., 489.70 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAMP STAMPED "COMPASS ENGINEERING" AT THE SOUTHWEST CORNER OF THAT TRACT OF LAND DESCRIBED IN DEED TO FAY A. GYAPONG, RECORDED MARCH 3, 2014 IN DOCUMENT NO. 2014-011271, CLACKAMAS COUNTY DEED RECORDS; THENCE ALONG THE SOUTH AND EAST LINES OF SAID TRACT THE FOLLOWING TWO (2) COURSES: S.89°44'47"E., 451.06 FEET TO A 5/8" DIAMETER IRON ROD; THENCE N.00°09'47"W., 487.18 FEET TO THE NORTH LINE OF SECTION 18, TOWNSHIP 3 SOUTH, RANGE 1 EAST, WILLAMETTE MERIDIAN; THENCE ALONG SAID NORTH LINE, S.89°39'47"E., 781.46 FEET TO THE POINT-OF-BEGINNING, CONTAINING 890812 SQUARE FEET (20.45 ACRES) MORE OR LESS.

# TOGETHER WITH THE FOLLOWING DESCRIBED TRACT:

#### PARCEL 2

COMMENCING AT THE STONE, MARKED WITH AN "X", IN A MONUMENT BOX AT THE WEST 1/16<sup>TH</sup> CORNER COMMON TO SECTIONS 7 AND 18; THENCE ALONG THE 1/16<sup>TH</sup> LINE, S.00°05'22"W., 977.84 FEET TO THE POINT-OF-BEGINNING; THENCE CONTINUING ALONG SAID 1/16<sup>TH</sup> LINE, S.00°05'22"W., 649.73 FEET TO THE NORTHEAST CORNER OF THAT TRACT OF LAND DESCRIBED IN DEED TO PAUL J. SORBETS, TRUSTEE UNDER REVOCABLE TRUST OF PAUL J. SORBETS, DATED APRIL 10, 1986, OR HIS SUCCESSOR IN TRUST, RECORDED JUNE 1986, IN DOCUMENT NO. 86-22050, CLACKAMAS COUNTY DEED RECORDS; THENCE ALONG THE NORTH LINE OF SAID SORBETS TRACT, N.89°54'22"W., 1439.83 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING" ON THE EAST LINE OF TRACT "C", "LANDOVER", A SUBDIVISION PLAT OF RECORD (NO. 3246) IN SAID CLACKAMAS

COUNTY; THENCE ALONG THE BOUNDARY OF SAID TRACT "C" THE FOLLOWING THREE (3) COURSES: N.00°11'43"W., 316.77 FEET TO A POINT FROM WHICH A 1-1/4" DIAMETER IRON PIPE BEARS N.89°52'18"W., 0.14 FEET; THENCE S.89°52'18"E., 214.39 FEET TO A 8"X12" STONE, MARKED WITH AN "X"; THENCE N.00°03'56"W., 338.64 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING"; THENCE S.89°38'52"E., 1227.95 FEET TO THE POINT-OF-BEGINNING, CONTAINING 868429 SQUARE FEET (19.94 ACRES) MORE OR LESS.

REGISTERED PROFESSIONAL LAND SURVEYOR

OREGON JULY 16, 1987 MICHAEL A. RADEMACHER 2303

DATE OF SIGNATURE: 5-11-15

EXPIRES: 12/31/2016

Accepted for filling B-3|-|| Survey Number SN20||-|27 Clackamas County Surveyor

RECORD OF SURVEY

LOCATED IN N.W. 1/4 OF SECTION 18, T.3S., R.1E., W.M. CLACKAMAS COUNTY, OREGON

AUGUST 8, 2011 SHEET 4 OF 4

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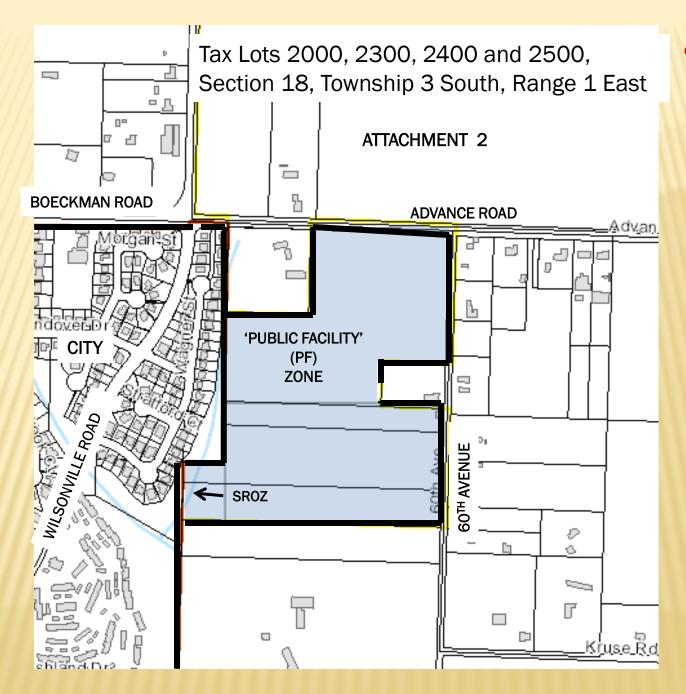
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Ordinance 775 Attachment 2





LEGAL DESCRIPTION SROZ BOUNDARY ADVANCE ROAD SITE WEST LINN-WILSONVILLE SCHOOL DISTRICT

#### **EXHIBIT A**

A TRACT OF LAND SITUATED IN THE NORTHWEST ONE-QUARTER OF SECTION 18, TOWNSHIP 3 SOUTH, RANGE 1 EAST, WILLAMETTE MERIDIAN, CLACKAMAS COUNTY, OREGON, BEING DESCRIBED AS FOLLOWS;

BEGINNING AT A 8"X12" STONE, MARKED WITH AN "X", AT THE MOST EASTERLY CORNER OF TRACT "C", "LANDOVER", PLAT NO. 3246, CLACKAMAS COUNTY PLAT RECORDS; THENCE ALONG THE EAST LINE OF SAID TRACT "C", N.00°03'56"W., 338.64 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING"; THENCE CONTINUING ALONG SAID EAST LINE, N.00°11'43"W., 489.70 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING" AT THE SOUTHWEST CORNER OF THAT TRACT OF LAND DESCRIBED IN DEED TO FAY A. GYAPONG, RECORDED MARCH 3, 2014 IN DOCUMENT NO. 2014-011271, CLACKAMAS COUNTY DEED RECORDS; THENCE ALONG THE SOUTH LINE OF SAID GYAPONG TRACT S.89°44'47"E., 43.58 FEET; THENCE S.02°47'17"W., 436.44 FEET; THENCE S.12°57'32"W., 29.74 FEET; THENCE S.23°55'11"E., 8.70 FEET; THENCE S.15°29'46"W., 13.28 FEET; THENCE S.11°04'08"E., 47.04 FEET; THENCE S.02°19'02"W., 100.64 FEET; THENCE S.10°25'06"W., 95.57 FEET; THENCE S.25°24'05"E., 50.84 FEET; THENCE S.01°48'45"E., 70.52 FEET; THENCE S.12°24'04"W., 47.92 FEET; THENCE S.16°38'55"W., 189.47 FEET; THENCE S.03°42'03"E., 39.85 FEET; THENCE S.58°03'23"W., 22.01 FEET; THENCE S.00°28'38"E., 22.17 FEET TO THE NORTH LINE OF THAT TRACT OF LAND DESCRIBED IN DEED TO PAUL J. SORBETS, TRUSTEE UNDER REVOCABLE TRUST OF PAUL J. SORBETS, DATED APRIL 10, 1986, OR HIS SUCCESSOR IN TRUST, RECORDED JUNE 1986, IN DOCUMENT NO. 86-22050, CLACKAMAS COUNTY DEED RECORDS; THENCE ALONG THE NORTH LINE OF SAID SORBETS TRACT, N.89°54'22"W., 158.16 FEET TO A 5/8" DIAMETER IRON ROD WITH A YELLOW PLASTIC CAP STAMPED "COMPASS ENGINEERING" ON THE EAST LINE OF AFORESAID TRACT "C"; THENCE ALONG THE BOUNDARY OF SAID TRACT "C" THE

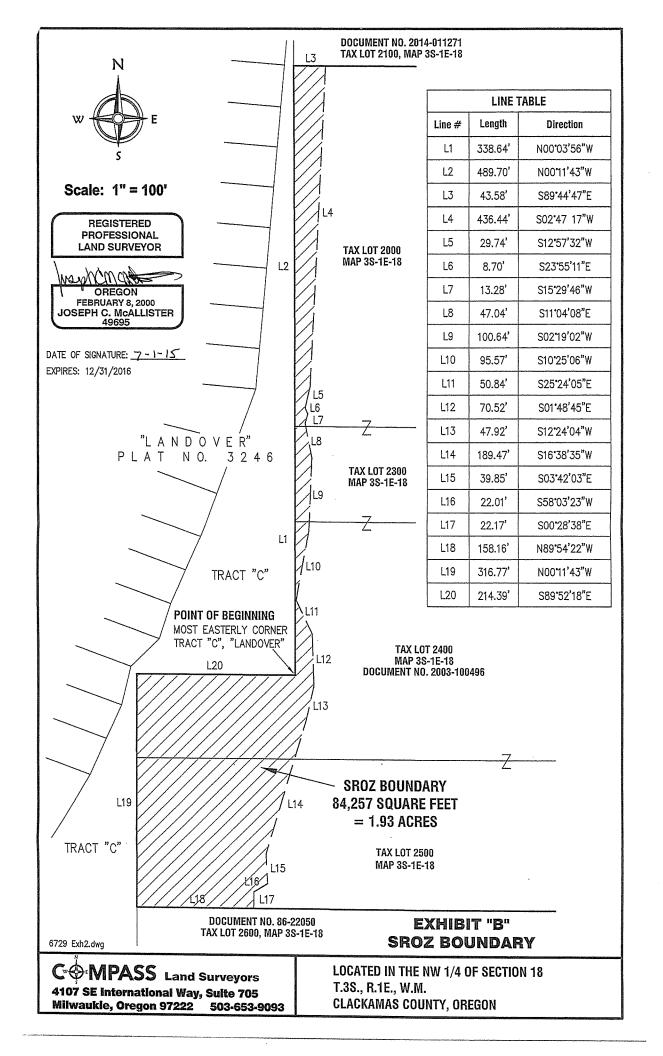
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REGISTERED PROFESSIONAL LAND SURVEYOR

OREGON
FEBRUARY 8, 2000
JOSEPH C. McALLISTER
49695

DATE OF SIGNATURE: 7/1/15 EXPIRES: 12/31/2016

4107 SE International Way, Suite 705, Milwaukie, Oregon 97222
Phone: 503.653.9093 Fax: 503.653.9095 Email: compass@compass-landsurveyors.com



## City Council Exhibit B

# STAFF REPORT WILSONVILLE PLANNING DIVISION

West Linn – Wilsonville School District
Zone Map Amendment
CITY COUNCIL
QUASI-JUDICIAL PUBLIC HEARING
STAFF REPORT

HEARING DATE August 17, 2015
DATE OF REPORT: August 4, 2015

**REQUEST/SUMMARY:** The City Council is being asked to review a Quasi-judicial Zone Map Amendment for the West Linn – Wilsonville School District for property located at Advance Road and 60<sup>th</sup> Avenue.

**LOCATION**: Approximately 40 acres. Described as Tax Lots 2000, 2300, 2400 and 2500, Section 18, Township 3 South, Range 1 East, Willamette Meridian, Clackamas County, Oregon, as depicted on the map below.

**OWNER/APPLICANT/PETITIONER:** West Linn - Wilsonville School District **APPLICANT'S REPRESENTATIVE:** Mr. Keith Liden AICP, Bainbridge

COMPREHENSIVE PLAN MAP DESIGNATION: Agriculture (Clackamas County) PROPOSED PLAN MAP DESIGNATION: Public

**ZONE MAP CLASSIFICATION:** Exclusive Farm Use (EFU, Clackamas County) **PROPOSED CITY ZONE DESIGNATION:** Public Facility (PF) and Significant Resource Overlay Zone (SROZ)

**STAFF REVIEWERS:** Blaise Edmonds, Manager of Current Planning, Steve Adams, Development Engineering Manager and Kerry Rappold, Natural Resources Program Manager.

**DEVELOPMENT REVIEW BOARD PANEL 'B' RECOMMENDATION:** <u>Approve</u> the requested Zone Map Amendment.

## APPLICABLE REVIEW CRITERIA

DEVELOPMENT CODE	
Section 4.008	Application Procedures-In General
Section 4.009	Who May Initiate Application
Section 4.010	How to Apply
Section 4.011	How Applications are Processed
Section 4.014	Burden of Proof
Section 4.033	<b>Authority of the City Council</b>
Section 4.136	Public Facility (PF) Zone
Section 4.139	Significant Resource Overlay Zone

City Council

Staff Report August 4, 2015

Attachment B

Section 4.197	Zone Changes and Amendments to Development Code- Procedures		
URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN	Title 3 – Water Quality Resource Boundary and Title 13 (Sections 3.07.1310 – 3.07.1370) – Nature in Neighborhoods		
	conserves, protects and restores a continuous ecologically viable streamside corridor system integrated with upland wildlife habitat and the urban landscape		

## Site description provided by the applicant:

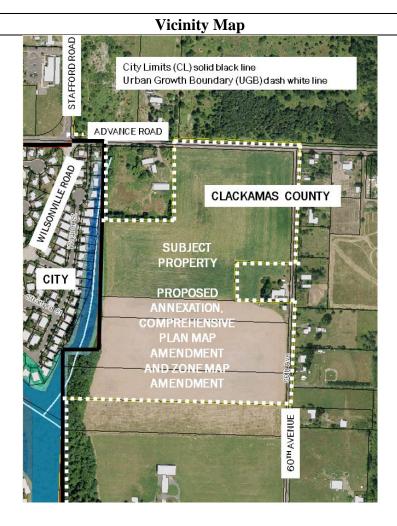
"The site, which consists of four tax lots, is located within unincorporated Clackamas County on the south side of Advance Road, immediately east of the Wilsonville city limit, and west of 60th Avenue. The property has frontage on both roads. The entire property is zoned EFU (Exclusive Farm Use) by Clackamas County. The minimum parcel size in the EFU Zone is 80 acres. It is located within Metro Urban Growth Boundary (Figure 1)."

"The property is not actively farmed. The northern 20+ acres (TL 2000) is an open field, and the southern portion contained an old Filbert orchard, which was removed several years ago due to age and disease (TL 2300, 2400 and 2500). According to the Clackamas County Planning Department, Tax Lot 2000 is a legally separate parcel, and the remaining tax lots constitute one additional legal parcel. A survey of the property is provided in Exhibit A. Traversing the west property line of the site is the east fork of the headwaters of Meridian Creek. Meridian Creek is an intermittent stream with a shallow gradient at the northern end, becoming a steep sided ravine heading south toward the Willamette River. Areas north of Boeckman Road and Advance Road drain into the creek via culverts under the roadways. The vegetation in the area is mostly Douglas-fir with alder, and Big-leaf maple as the deciduous component. The understory is disturbed and mostly comprised of sword fern, vine maple, Himalayan blackberry, and English ivy. Meridian Creek is a wildlife corridor for large and small mammals, including deer, coyote, raccoon, possum, squirrel, and chipmunk. The creek is a fish bearing stream, with the lower reaches adjacent to the Willamette River containing Cutthroat trout and Coho salmon. The portion of the stream and associated riparian area, which is already within the city, is regulated under Wilsonville's Significant Resource Overlay Zone (SROZ) and is identified as a significant Statewide Planning Goal 5 Natural Resource. The SROZ area includes the slopes adjacent to the creek extending from the 2- year bank full stage or wetland edge to top of bank or 50 feet, whichever is greater. Topographic information for the property is provided in Exhibit B. The preliminary SROZ boundary on the subject property is shown in Exhibit C. It was determined during a field visit with city staff and the applicant's biologist Taya MacLean, SWCA and supplemental analysis to verify the SROZ boundary will be completed in June 2015. The preliminary SROZ boundary may be adjusted based on review by the City of Wilsonville, the final survey of the SROZ will be submitted during review of this application."

## Vicinity information provided by the applicant:

"The zoning and land use for the properties in the vicinity of the proposed site are summarized in Table 1 and Figure 2. Although the site is adjacent to EFU land to the north, east, and south, there is no significant agricultural use in the immediate vicinity. Larger parcels in the area are generally grassland with no active farm operations. Several small-scale agricultural uses, such as nursery stock and Christmas trees, are found on a few rural acreages of five acres or less. An established single family residential neighborhood (Landover subdivision) is on the west side of Meridian Creek within the Wilsonville city limits. Boeckman Creek Primary School and Wilsonville High School are located to the southwest on the opposite side of the creek."

Staff: The subject property is within the City UGB and it is adjacent to properties at the north, east and south that are in the Frog Pond Urban Reserve 4H.



#### **SUMMARY:**

A detailed introduction and compliance report in support of the application is provided by the applicant found in Exhibit B1. The applicant's narrative adequately describes the requested application components, and compliance findings regarding applicable review criteria. Except where necessary to examine issues identified in this report, staff has relied upon the applicant's submittal documents and compliance findings, rather than repeat their contents again here. The application components are described briefly, below:

## Annexation (DB15-0046)

The West Linn – Wilsonville School District (owner and applicant) is seeking to annex the subject 40 acre property. Annexation will enable review of Site Development Permits for public schools later this year and at a later date, a city park. Regarding annexation of Advance Road and SW 60<sup>th</sup> Avenue right-of-way for needed street improvement to serve the subject school property and future city park the City Engineering Division is requiring in condition of approval PFA 1: "Applicant shall enter into a Development Agreement with the City that clarifies the responsibilities and estimated costs of preparing legal descriptions and the required paperwork for annexing Advance Road from the current City limits through 60<sup>th</sup> Avenue."

# **Comprehensive Plan Map Amendment (DB15-0047)**

The applicant is requesting to change the current Clackamas County Comprehensive Plan Map designation 'Agriculture' to the City of Wilsonville Comprehensive Plan Map designation 'Public' which is the appropriate designation for the public school and city park sites.

# **Zone Map Amendment (DB15-0048)**

The applicant is requesting to change the current Clackamas County zoning designation from 'Exclusive Farm Use' (EFU) to the City of Wilsonville zone designation of 'Public Facility' (PF) which is the appropriate designation to the public school and city park sites. Also proposed is the inclusion of the Significant Resource Overlay Zone (SROZ) along the west side of the subject property shown on the Preliminary Survey for SROZ. The SROZ is an overlay zone on top of the base zone that results in protection of natural resource areas. A portion of Meridian Creek, a natural resource area, is on the School District property.

## Stage I Preliminary Plan (DB15-0049)

The applicant is requesting to approval of a Stage I Preliminary Plan comprising of a middle school and a primary school on 30 acres, and a city park on 10 acres.

#### **Discussion Points:**

# **SW Advance Road Properties**

Annexation, comprehensive plan mapping and rezoning of the subject property is proposed to begin laying the foundation for future development applications for two public schools and at a later date, a city park. The District proposes to construct a Middle School over the next two years, with a target opening date of September, 2017.

**Pedestrian Trails:** Sidewalks and bike lanes do not currently exist adjacent to the subject property on Advance Road and SW 60<sup>th</sup> Avenue. DKS Associates has prepared a Traffic Study for this application in Exhibit D of Exhibit B1. The report studied pedestrian/bicycle facilities essential to the subject property. DKS Traffic report Chapter 5: Recommendations and Mitigations on page 27 states:

## **Pedestrian and Bicycle Access**

- The site plan should provide appropriate pedestrian and bicycle connections to the recommended frontage improvements on SW Advance Road (see above) as well as a connection to SW Wilsonville Road, and the existing transit stops along it, through the subdivision west of the site.
- The future planned Frog Pond area located on the northwest corner of the SW Wilsonville Road-Stafford Road/SW Boeckman Road-Advance Road will include several new multi-use trails through Frog Pond (including the Boeckman Creek Trail that runs further north). Appropriate pedestrian and bicycle connections should be made to these trails.
- The School District should coordinate with City staff regarding accommodation of New Schools Trail LT-P5 as shown in the City's TSP. This trail was identified to connect existing schools with the proposed Middle School.
- The City of Wilsonville and School District should coordinate with the Landover Neighborhood to consider a bicycle/pedestrian connection between SW Advance Road and the north end of SW Wagner Street (currently gated) that would provide a convenient connection to the proposed Middle School to/from the Landover neighborhood.

Furthermore, Figure 3-5 of the TSP shows "Future Shared-Use Path" within the Meridian Creek corridor. The City's Development Engineering Manager has considered the recommendations in the DKS Traffic Study and is proposing PF conditions for bicycle/pedestrian facilities for the proposed Stage I Preliminary Plan.

In Exhibit B4 the applicant shows a conceptual off-site pedestrian trail(s) with the Stage I Preliminary Plan review. The proposed pathway connection is at the southwest corner of the subject school property would ultimately connect the new Middle School with the existing Boeckman Creek Primary School and Wilsonville High School. As the design evolves in the next application submittal for the Stage II Final Plan for the Middle School, the applicant and the city should further evaluate the needs and alignment for off-site pathways(s) adjacent to the subject school and city park properties.

#### **CONCLUSION:**

Staff has reviewed the petition and facts regarding the request and recommends the DRB recommend approval of the Annexation, Comprehensive Plan Map Amendment and Zone Map Amendment to City Council (DB15-0046 through DB15-0048).

# REQUEST C: DB15-0048 ZONE MAP AMENDMENT

This action recommends adoption of the Zone Map Amendment to the City Council for the subject property with no conditions of approval.

#### **EXHIBIT LIST:**

The following exhibits are hereby entered into the public record by the Development Review Board as confirmation of its consideration of the application as submitted. This is the exhibit list that includes exhibits for Planning Case Files DB15-0048.

The following exhibits are hereby entered into the public record by the City Council in consideration of the applications as submitted:

**Exhibit B.** City Council Staff Report, findings and recommendation.

- **A1.** City Council Staff PowerPoint presentation.
- **A3.** Metro Council Action, UGB Case File No. 13-01: West Linn Wilsonville School District.

## **Applicant's Written and Graphic Materials:**

**B1.** Application Summary, General Information, Background Information, Application Elements, Applicable Criteria: Oregon Statewide Planning Goal, Annexation, Comprehensive Plan Map Amendment, Zone Map Amendment, Stage I Preliminary Plan.

Exhibit A: Legal Description

Exhibit B: Topographic Information

Exhibit C: Natural Resources and SROZ Tentative Boundary

Exhibit D: DKS Transportation Impact Analysis

Exhibit E: Villebois School Site and Advance Road Sports Field Site Exchange Agreement

Exhibit F: Concept Master Plan, Full Size

Dated July 2, 2015.

- **B2.** CD of items listed in Exhibit B1.
- **B3.** Map showing proposed Meridian Creek pathway connection.
- **B4.** Petition for Annexation to the City Of Wilsonville, Legal Description and Survey Maps (4 maps).
- B5. E-mail, William Ciz, dated July 24, 2015 including WLWSC responses, staff responses to the questions from Steve Adams and Blaise Edmonds.

## **Full Plan Sheets**

Survey SROZ boundary

Record of Survey – 4 sheets and including metes & bounds legal description

Topographic Site Map

#### **Development Review Team**

- C1. Engineering Division Conditions, Dated July 10, 2015
- C2. Memo, Jason Arn, TVFR, dated June 29, 2015.
- C3. Memo, Public Works Department, dated July 13, 2015

#### **Public Testimony**

Letters (neither For nor Against):

**D1.** E-mail, Brian Roche, dated July 16, 2015, including staff responses to the questions from Steve Adams and Blaise Edmonds.

D2. E-mail, William Ciz, dated July 24, 2015 including staff responses to the questions from Steve Adams and Blaise Edmonds.

D3. Letter, Stan Sat\_\_

<u>Letters (In Favor)</u>: None submitted, <u>Letters (Opposed)</u>: None submitted.

#### FINDINGS OF FACT:

- 1. The statutory 120-day time limit applies to this application. The application was received on June 4, 2015. On June 8, 2015, staff conducted a completeness review within the statutorily allowed 30-day review period. On July 2, 2015 staff determined the application to be complete. The City must render a final decision for the request, including any appeals, by October 30, 2015.
- 2. Prior land use actions include: None
- 3. The applicant has complied with Sections 4.013-4.031 of the Wilsonville Code, said sections pertaining to review procedures and submittal requirements. The required public notices have been sent and all proper notification procedures have been satisfied.

#### **GENERAL INFORMATION**

## Section 4.008 Application Procedures-In General

**Review Criterion:** This section lists general application procedures applicable to a number of types of land use applications and also lists unique features of Wilsonville's development review process.

**Finding**: This criterion is met.

**Explanation of Finding**: The application is being processed in accordance with the applicable general procedures of this Section.

## Section 4.009 Who May Initiate Application

**Review Criterion:** "Except for a Specific Area Plan (SAP), applications involving specific sites may be filed only by the owner of the subject property, by a unit of government that is in the process of acquiring the property, or by an agent who has been authorized by the owner, in writing, to apply."

**Finding:** This criterion is satisfied.

<u>Explanation of Finding</u>: The application has been submitted on behalf of the West Linn – Wilsonville School District.

# Subsection 4.011 (.02) B. Lien Payment before Application Approval

**Review Criterion:** "City Council Resolution No. 796 precludes the approval of any development application without the prior payment of all applicable City liens for the subject property. Applicants shall be encouraged to contact the City Finance Department to verify that there are no outstanding liens. If the Planning Director is advised of outstanding liens while an application is under consideration, the Director shall advise the applicant that payments must be made current or the existence of liens will necessitate denial of the application."

**Finding:** This criterion is satisfied.

**Explanation of Finding:** No applicable liens exist for the subject property.

## REQUEST C: ZONE MAP AMENDMENT

The applicant's response findings to the applicable land development criteria and Comprehensive Plan goals, policies and implementation measures found in Exhibit B1, are hereby incorporated in this staff report as findings for the recommended action.

## Planning and Land Development Ordinance

### Section 4.029 Zoning to be Consistent with Comprehensive Plan

**C1. Review Criterion:** "If a development, other than a short-term temporary use, is proposed on a parcel or lot which is not zoned in accordance with the Comprehensive Plan, the applicant must receive approval of a zone change prior to, or concurrently with the approval of an application for a Planned Development."

**Finding:** This criterion is satisfied.

**Explanation of Finding:** The applicant is applying for a zone change prior to application for planned development applications which will make the zoning consistent with the Comprehensive Plan when future park and school development is proposed.

## Subsection 4.110 (.01) Base Zones

**C2.** Review Criterion: This subsection identifies the base zones established for the City, including the Village Zone.

**Finding:** This criterion is satisfied.

**Explanation of Finding:** The requested zoning designation of Public Facility (PF) is among the base zones identified in this subsection.

# Subsection 1.136 Public Facility (PF) Zone Purpose

**C3. Review Criteria:** The PF Zone

**Finding:** These criteria are satisfied.

**Explanation of Finding:** The subject 40 acre property will be developed as principal 'Public Schools' and 'Parks' Public Facility zone uses under Section 4.136(.02)J and K of the Wilsonville Code.

## Subsection 4.197 (.02) A. Zone Change Procedures

**C4.** Review Criteria: "That the application before the Commission or Board was submitted in accordance with the procedures set forth in Section 4.008, Section 4.125(.18)(B)(2), or, in the case of a Planned Development, Section 4.140;"

**Finding:** These criteria are satisfied.

**Explanation of Finding:** The request for a zone map amendment has been submitted as set forth in the applicable code sections.

## Subsection 4.197 (.02) B. Zone Change: Conformance with Comprehensive Plan Map, etc.

**C5.** Review Criteria: "That the proposed amendment is consistent with the Comprehensive Plan map designation and substantially complies with the applicable goals, policies and objectives, set forth in the Comprehensive Plan text;"

**Finding:** These criteria are satisfied.

**Explanation of Finding:** The proposed zone map amendment is consistent with the proposed Comprehensive Map designation of Public Lands and as shown in Findings B1 through B28 comply with applicable Comprehensive Plan text.

# Subsection 4.197 (.02) D. Zone Change: Public Facility Concurrency

**C6.** Review Criterion: "That the existing primary public facilities, i.e., roads and sidewalks, water, sewer and storm sewer are available and are of adequate size to serve the proposed development; or, that adequate facilities can be provided in conjunction with project development. The Planning Commission and Development Review Board shall utilize any and all means to insure that all primary facilities are available and are adequately sized."

Finding: With the proposed PF conditions in this staff report, this criterion can be met.

Explanation of Finding: The City Engineering Division has performed a preliminary analysis of existing primary public facilities, (i.e., roads and sidewalks, water, sewer and storm sewer) to determine availability and adequacy to serve the subject property. Furthermore, a Transportation Impact Study was prepared by DKS Associates. See Exhibit D of Exhibit B1. The traffic study was based upon the following information:

"The proposed 750 student Middle School has a target opening date of September 2017. The currently vacant site also includes a proposed 500 student primary school at an undetermined date in the future and a 10-acre public park. The site plan, reviewed later in this chapter and provided in the appendix, shows a proposed full-access driveway to the school on SW Advance road between SW Wilsonville Road- Stafford Road and SW 60th Avenue (approximately 750 feet west of SW 60th Avenue from centerline to centerline). This proposed access will also serve the 10-acre public park. The access will be included in with the existing study intersections for the project impact analysis."

Regarding annexation of Advance Road and SW 60<sup>th</sup> Avenue right-of-way for needed street improvement to serve the subject school property and future city park the City Engineering Division is requiring in condition PFA 1: "Applicant shall enter into a Development Agreement with the City that clarifies the responsibilities and estimated

costs of preparing legal descriptions and the required paperwork for annexing Advance Road from the current City limits through 60<sup>th</sup> Avenue."

### Subsection 4.197 (.02) E. Zone Change: Impact on SROZ Areas

**C7. Review Criteria:** "That the proposed development does not have a significant adverse effect upon Significant Resource Overlay Zone areas, an identified natural hazard, or an identified geologic hazard. When Significant Resource Overlay Zone areas or natural hazard, and/ or geologic hazard are located on or about the proposed development, the Planning Commission or Development Review Board shall use appropriate measures to mitigate and significantly reduce conflicts between the development and identified hazard or Significant Resource Overlay Zone;"

**Finding:** These criteria are satisfied.

**Explanation of Finding:** The applicant is requesting to create SROZ along the west side of the subject property. See Plan: Preliminary survey SROZ boundary. Since the subject property is currently outside the City Limits, SROZ has not been established for Meridian Creek that is adjacent and on the west side of the subject property. The proposed SROZ area in question is approximately 1.95 acres. The SROZ area is a Metro Title 3/13 and Statewide Goal 5 natural resource. Except for a stormwater treatment facility the applicant does not intend to modify or impact the newly created SROZ and it will also serve to buffer Landover subdivision adjacent west. The applicant has also conducted a natural resources analysis by Taya MacLean, M.S., found in Exhibit C of Exhibit B1.

## Subsection 4.197 (.02) F. Zone Change: Development within 2 Years

**C8.** Review Criterion: "That the applicant is committed to a development schedule demonstrating that the development of the property is reasonably expected to commence within two (2) years of the initial approval of the zone change."

**Finding:** This criterion is satisfied.

**Explanation of Finding:** Development on the subject property will begin in 2016 with the proposed middle school.

## Subsection 4.197 (.02) G. Zone Change: Development Standards and Conditions of Approval

**C9.** Review Criteria: "That the proposed development and use(s) can be developed in compliance with the applicable development standards or appropriate conditions are attached to insure that the project development substantially conforms to the applicable development standards."

**Finding:** These criteria are satisfied.

**Explanation of Finding:** Nothing about the zone change would prevent development on the subject property from complying with applicable development standards.

Public Facility (PF) Zone

Subsection 4.1 Purpose of Public Facility Zone

**C10. Review Criterion:** The purpose of the proposed PF Zone is to provide opportunities for a variety of public and semi-public development.

**Finding:** This criterion is satisfied.

<u>Details of Finding</u>: The proposed public schools and a city park are listed in the PF zone as principal uses consistent with the purpose of the PF Zone. No commercial uses are proposed.

#### **SROZ INCLUSION**

C11. Review Criteria: Section 4.139, Significant Resource Overlay Zone (SROZ), Statewide Planning Goal 5, UGMFP, Title 3 – Water Quality Resource Boundary and Title 13 (Sections 3.07.1310 – 3.07.1370) – Nature in Neighborhoods: conserves, protects and restores a continuous ecologically viable streamside corridor system integrated with upland wildlife habitat and the urban landscape.

Finding: This criterion is satisfied.

Details of Finding: The applicant is requesting to establish the Significant Resource Overlay Zone (SROZ) along the west side of the subject property. Since the subject property is currently outside the City Limits, the SROZ has not been established for Meridian Creek and its adjacent riparian corridor that is on the west side of the subject property. The proposed SROZ area in question is approximately 1.95 acres. The SROZ area is subject to the requirements of Metro Title 3 and Title 13, and Statewide Goal 5. The applicant does not intend to modify or impact the newly created SROZ except for a stormwater treatment area, which will be reviewed as part of the Stage II and Site Design Review, and it will also serve to buffer Landover subdivision adjacent west. Two existing wetlands (i.e., A & B) do not meet the criteria for locally significant wetlands, and are not included with the proposed SROZ. The applicant has also conducted a natural resources analysis by Taya MacLean, M.S., found in Exhibit C of Exhibit B1.

## **SUMMARY FINDING FOR REQUEST (C):**

The proposed Zone Map Amendment and SROZ meets all applicable requirements, and its approval may be recommend to the City Council.

#### **EXHIBIT A**

# BEFORE THE CITY COUNCIL OF THE CITY OF WILSONVILLE, OREGON WEST LINN – WILSONVILLE SCHOOL DISTRICT

In the Matter of the Application of	)	
Mr. Keith Liden AICP, Bainbridge,	)	
Agent for the Owner, )		
West Linn – Wilsonville School District	)	<b>ZONING ORDER DB15-0048</b>
for a Rezoning of Land and Amendment	)	
of the City of Wilsonville	)	
Zoning Map Incorporated in Section 4.102	)	
of the Wilsonville Code.	)	

The above-entitled matter is before the Council to consider the application of DB15-0048, for a Zone Map Amendment and an Order, amending the official Zoning Map as incorporated in Section 4.102 of the Wilsonville Code.

The Council finds that the subject property ("Property"), legally described and shown on the attached Exhibit 1 has heretofore appeared on the Clackamas County zoning map Exclusive Farm Use (EFU).

The Council having heard and considered all matters relevant to the application for a zone Map Amendment, including the Development Review Board record and recommendation, finds that the application should be approved.

THEREFORE IT IS HEREBY ORDERED that The Property, consisting of approximately 40 acres comprising Tax Lots 2000, 2300, 2400 and 2500 Section 18, 3S 1E as more particularly shown in the Zone Map Amendment Map, Attachment 1 and described and shown in Attachment 2 is hereby rezoned to Public Facility (PF), and approximately 1.95 acres of the Property is hereby designated Significant Resource Overlay Zone (SROZ) described and shown on Attachment 3 detailed in this Order's adopting Ordinance. The foregoing rezoning is hereby declared an amendment to the Wilsonville Zoning Map (Section 4.102 WC) and shall appear as such from and after entry of this Order.

Dated: This day of, 2015.		
	TIM KNAPP, MAYOR	
APPROVED AS TO FORM:		
Michael E. Kohlhoff, City Attorney		
ATTEST:		
Sandra C. King, CMC, City Recorder		

Exhibit A: Zoning Order Attachment 1, Legal Description and Survey Map Attachment 2, Map Depicting Zone Amendment Attachment 3, Legal Description and Survey Map - SROZ