

# City of Wilsonville, Oregon

Comprehensive Annual Financial Report

for the Fiscal Year Ended June 30, 2020

**COMPREHENSIVE** 

**ANNUAL** 

**FINANCIAL** 

**REPORT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Prepared by the Finance Department of the City of Wilsonville

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# COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDING JUNE 30, 2020

# Table of Contents

INTRODUCTORY SECTION	
Letter of Transmittal	9
Certificate of Achievement	14
List of Officials	15
City of Wilsonville Organizational Chart	16
FINANCIAL SECTION	
Independent Auditor's Report	19
Management's Discussion and Analysis	23
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	37
Statement of Activities	38
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	42
Reconciliation of the Governmental Funds Balance Sheet	
to the Statement of Net Position	45
Statement of Revenues, Expenditures, and Changes in Fund Balances	46
Reconciliation of the Statement of Revenues, Expenditures, and	
Changes in Fund Balances of Governmental Funds to the Statement of Activities	48
Proprietary Funds:	
Statement of Net Position	51
Statement of Revenues, Expenses, and Changes in Fund Net Position	52
Statement of Cash Flows	53
Notes to Basic Financial Statements	57
Required Supplementary Information:	
Required Supplemental Other Postemployment Benefit Plans Information	89
Required Supplemental Pension Information	90
Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual:	
General Fund	91
Transit Fund	
Notes to Required Supplemental Information	93
Other Supplementary Information:	
Combining Statements - Nonmajor Governmental Funds:	
Combining Balance Sheets:	
Governmental Funds	
Special Revenue Funds	
Capital Project Funds	102
Combining Statements of Revenues, Expenditures and Changes in Fund Balances:	
Governmental Funds	
Special Revenue Funds	
Conital Project Funds	100

# Other Supplementary Information (continued)

Budgetary	/ Compa	risons

Supplementary information (continued)	
udgetary Comparisons:	
Schedules of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual:	
Governmental Funds:	
Special Revenue Funds:	
Building Inspection	
Community Development	
Road Operating	
Road Maintenance Regulatory	114
Debt Service Funds:	
Urban Renewal Debt Service:	
Year 2000 Plan	
West Side Plan	116
Coffee Creek Plan	117
Capital Project Funds:	
Street Capital Projects	118
Building Capital Projects	119
Park Capital Projects	120
Street Development Charges	121
Washington County Transportation Development Tax	122
Frog Pond West	123
Park Development Charges	124
Urban Renewal – Year 2000 Plan:	
Capital Projects	125
Program Income	126
Urban Renewal – West Side Plan:	
Capital Projects	127
Program Income	128
Urban Renewal – Coffee Creek Plan:	
Capital Projects	129
Proprietary Funds:	
Water Operating	133
Water Capital Projects	134
Water Development Charges	
Water Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP	136
Sewer Operating	137
Sewer Capital Projects	
Sewer Development Charges	
Sewer Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP	140
Stormwater Operating	141
Stormwater Capital Projects	142
Stormwater Development Charges	143
Stormwater Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP	144
Street Lighting	
Street Lighting Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP	
Reconciliation of Budgetary Fund Balances to GAAP Basis - Net Position	147
Internal Service Fund:	

# **STATISTICAL SECTION**

	Net Position by Component	152
	Changes in Net Position	154
	Fund Balances of Governmental Funds	158
	Changes in Fund Balances of Governmental Funds	160
	Program Revenues by Function	162
	General Governmental Revenues – Taxes, Licenses and Permits Breakdown	164
	Assessed Value of Property	165
	Consolidated Tax Rates – Direct and Overlapping Governments	166
	Principal Taxpayers	167
	Property Tax Levies and Collections	
	Ratios of Outstanding Debt by Type	169
	Ratio of Net General Obligation Bonded Debt to Assessed Value and Net	
	General Obligation Bonded Debt Per Capita	170
	Ratio of Annual Debt Service Expenditures for General Obligation Bonded Debt	
	to Total General Government Expenditures	171
	Computation of Legal Debt Margin	172
	Computation of Direct and Overlapping Bonded Debt – General Obligation Bonds	174
	Revenue Bond Coverage	
	Sewer Fund	175
	Water Fund	176
	Demographic Statistics	178
	Top Fifteen Water System Customers	179
	Principal Employers	180
	Full-time Equivalent City Government Employees by Function/Program	181
	Operating Indicators by Function	182
	Capital Asset Statistics by Function	184
CC	OMPLIANCE SECTION	
-	Independent Auditor's Penort Pequired by Oregon State Pegulations	197

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# **INTRODUCTORY SECTION**

- Letter of Transmittal
- Certificate of Achievement
- List of Officials
- City of Wilsonville Organizational Chart



February 22, 2021

# Mayor Julie Fitzgerald, City Councilors and Citizens of the City of Wilsonville, Oregon

In accordance with ORS 297.425, we are pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Wilsonville, Oregon (the City) for the fiscal year ended June 30, 2020.

This report presents the financial position of the City as of June 30, 2020, and the results of its operations and cash flows for its proprietary fund types for the year then ended. The financial statements and supporting schedules have been prepared in accordance with the Generally Accepted Accounting Principles (GAAP) in the United States of America and meet the requirements of the standards as prescribed by the Secretary of State. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

The accuracy of the City's financial statements and the completeness and fairness of their presentation is the responsibility of City management. The City maintains a system of internal accounting controls designed to provide a reasonable assurance that assets are safeguarded against loss or unauthorized use and that the financial records can be relied upon to produce financial statements in accordance with GAAP. The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

The City's annual financial statements are a culmination of on-going monitoring of revenues and expenditures to ensure the City's financial policies are met, including those policies that state monthly and quarterly financial reports will be provided to management, any operating deficits will be immediately corrected, and that investments are managed according to the stated objectives set forth. Monthly financial reports are provided internally, while quarterly reports are posted to the City's website for review by the City Council, Budget Committee members and the public. The City did not experience any operating deficits during the fiscal year.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located immediately following the report of the independent auditors, beginning on page 23.

# **PROFILE OF THE GOVERNMENT**

For financial reporting purposes, the City is a primary government. Its governing Council is elected by the citizens in a general election. This report includes all organizations and activities for which the elected officials exercise financial control. The City has one blended component unit governmental entity, the Urban Renewal Agency of the City of Wilsonville. The financial statements of that entity are included in this report. The City interacts or contracts with various other governmental entities, but is not financially accountable for those entities.

The City operates under the Council-Manager form of government. Policy making and legislative authority are vested in the City Council which consists of a Mayor and four Council members. The City Council is responsible for passing ordinances, resolutions, adopting the budget, and hiring the City Manager and City Attorney among other things. The City Manager is responsible for carrying out the policies and ordinances of the Council, managing the day-to-day government operations, and appointing department heads. The Mayor and Council members are non-partisan and serve a four-year term. These terms are staggered with two Council positions up for election in 2022. The Mayor and two other Council positions were elected in 2020.

The City prepares an annual budget in accordance with the policies and priorities set forth in the City's Comprehensive Plan, City Council Goals, the needs of the community, and federal and state laws. Oregon local budget law is set out in Oregon Revised Statutes 294.305 to 294.565. The City's budget is presented by fund. Budgetary control is at the department level or at the major object category if only one department exists in a fund. Ongoing review and monitoring of revenues and expenditures is performed by the Finance Department and the appropriate operating departments.

# **LOCAL ECONOMY**

The City of Wilsonville is located along Interstate 5, approximately mid-way between the State's largest city, Portland, and the State capital, Salem. The City is located in two counties – on the western edge of Clackamas County and southeastern edge of Washington County. Under Oregon law, each of the state's cities and metropolitan areas has created an urban growth boundary around its perimeter. The City of Wilsonville is included as part of the Portland metropolitan area's urban growth boundary. The region, while diverse in nature, is particularly strong in the high-tech industry. Timber production and agriculture dominate economic activities outside of the urban area. The Portland area has an international airport and port facilities for ocean going vessels. The major economic activity of Salem is government, being the State capital and the county seat for Marion County.

The current dominant economic issue both locally and internationally is the ongoing COVID-19 pandemic. This pandemic has created an unprecedented health and economic crisis across the globe. The local economy continues to be effected in ways much the same across much of the country, including business shutdowns, closures, layoffs, and furloughs, particularly in the leisure and hospitality industries. Recognizing the looming economic crisis early on, the Wilsonville City Council appointed a task force to develop a framework for a Business Assistance Program to provide small businesses with assistance to mitigate revenue loss as a result of COVID-19. On May 4, 2020, the City Council approved \$400,000 in grant awards to 125 Wilsonville businesses. Additionally, the City created a \$20,000 "One Wilsonville" Gift Card Purchase Program to support residents and local restaurants in need of financial relief, as well as an additional \$60,000 contribution to Wilsonville Community Sharing to assist residents in need of help with food, medical, rent and utilities. The City also continued with a robust Capital Improvement Project (CIP) Program, creating value and economic opportunity, along with infrastructure.

As the nation goes, so too does the local economy and economic statistics from the U.S. Department of Labor, Bureau of Labor Statistics (BLS) reflect this point. The BLS reports an unemployment rate of 11.8%, as of June 2020, for the Portland-Vancouver-Hillsboro metropolitan area, significantly up from 3.8% in June of 2019. The hard hit leisure and hospitality sector saw its Portland metro area employment rate drop 34.9% in year-over-year comparison for the period ending June 2020. These rates are in line with national trends as well, with the nation-wide unemployment rate at 11.1% in June 2020, rising significantly from 3.7% as of June 2019.

Beyond COVID-19 however, the local economic outlook is positioned well for quick rebound once the pandemic subsides. The City's economic resiliency is driven by effective leadership, geographic location, and diversification. The Wilsonville City Council has a long a continuity of vision promoting strategic economic development, investing in infrastructure, and planning for long-term growth. Geographically, the City has outstanding transportation accessibility and networks linking its citizens to the greater Portland area and to Salem. The City itself is home to its own dynamic, growing, and diversified economy. The City's diversified mix of businesses includes established international and large regional employers. In addition, the City has a large base of small businesses, in a wide range of industries.

Wilsonville is home to a number of high-tech businesses and is perfectly situated for warehouse and distribution centers as the southern gateway into the Portland metropolitan area along the Interstate 5 (I-5) corridor. Several large companies have made Wilsonville their corporate headquarters. Among the larger are Mentor Graphics and Flir Systems, Inc. Three other large companies, SYSCO, Coca-Cola Bottling Co. of the Northwest, and Rite-Aid, have

selected Wilsonville for regional warehouse, bottling, and distribution centers, respectively. As can be seen in the table below that lists the top ten employers in the City, it is not dependent upon any one company for economic vitality. Currently, an estimated 15,925 people are employed at locations throughout the City. Table 1 on the next page presents the top ten employers in the City.

TABLE 1
TEN LARGEST EMPLOYERS

		20	019-20
			Percentage
		Number of	of total City
Employer	Type of Business	Employees	employment*
Siemens Mentor Graphics Corporation	CAD software systems	1,006	6.3%
Xerox Corporation	Color printers	687	4.3%
Coca Cola Bottling Company	Beverage distribution	550	3.5%
Sysco Food Services of Portland Inc.	Warehouse & distribution center	541	3.4%
Collins Aerospace	Aerospace technology	531	3.3%
Tyco Electronics TE Medical	Medical & technical equipment	352	2.2%
Costco Wholesale	Wholesale retail	314	2.0%
Dealer Spike LLC	Web hosting	305	1.9%
Fred-Meyer	Grocer	260	1.6%
Flir Surveillance Inc.	Image equipment manufacturer	256	1.6%
		4,802	30.2%

<sup>\*</sup>Total employment for FY 2019-20 was 15,925 Source: City of Wilsonville, Business Licenses

Another factor of Wilsonville's economic vitality is that of population growth. Over the past ten years, Wilsonville's population growth rate has generally been greater than the State of Oregon's growth rates. The City's population has increased approximately 42% in that time frame, compared to the population growth state-wide, at approximately 10%. Table 2 presents population growth for the City, Clackamas County, and the State.

TABLE 2
POPULATION ESTIMATES
(at July 1)

	City of	Percent	Clackamas	Percent	State of	Percent
Year	Wilsonville	Change	County	Change	Oregon	Change
2010-11	18,095	0.42%	376,780	-0.81%	3,837,300	0.56%
2011-12	19,565	8.12%	378,480	0.45%	3,857,625	0.53%
2012-13	20,515	4.86%	381,680	0.85%	3,883,735	0.68%
2013-14	21,550	5.05%	386,080	1.15%	3,919,020	0.91%
2014-15	21,980	2.00%	391,525	1.41%	3,962,710	1.11%
2015-16	22,870	4.05%	397,385	1.50%	4,013,845	1.29%
2016-17	23,740	3.80%	404,980	1.91%	4,076,350	1.56%
2017-18	24,315	2.42%	413,000	1.98%	4,141,000	1.59%
2018-19	25,250	3.85%	419,425	1.56%	4,195,300	1.31%
2019-20	25,635	1.52%	423,420	0.95%	4,236,400	0.98%

Source: Population Research Center at Portland State University. Percent change is relative to the preceding year.

As a reflection of its desirability as a place to live and work, Wilsonville continues to experience a healthy degree of real estate development. The City anticipates continued expansion in residential, commercial, and industrial developments. This optimism is based on numerous factors: First, the City is strategically located along the south metro I-5 corridor and has in its boundaries some of the last major tracts of vacant land within the southern portion of the urban growth boundary. Second, the City has a sustainable long-term water supply and a multi-barrier water

treatment plant. Third, the City has completed a major upgrade and expansion of its wastewater treatment plant. Fourth, the City places an emphasis on long range planning and preparing for growth. For example, a concept plan encompassing land use transportation, parks, open space and infrastructure for three new neighborhoods in East Wilsonville (Frog Pond) was completed and development has begun. When Frog Pond's planned 1,932 homes are added to today's housing inventory, the City's housing mix will change from its current 57% multifamily and 43% single family to 47% multi-family and 53% single family (not including other development or redevelopment that is likely to occur).

In fact long range planning is also underway in other areas of the City including in the northwest part for the Basalt Creek and Coffee Creek areas. The Basalt Creek Planning Area consists of 847 acres located in Washington County between the Cities of Tualatin and Wilsonville. The Basalt Creek Planning Area is expected to accommodate about 1,200 new housing units and 2,300 new jobs (mostly industrial, with some service jobs and few retail jobs). The Coffee Creek Urban Renewal area consists of 258.35 acres also in North Wilsonville. The Coffee Creek Urban Renewal plan was adopted in 2016 and seeks development of a new employment center for approximately 1,800 jobs at build-out. New development is expected to serve general industrial, warehouse, flex, and research and development (R&D) functions.

The City is expected to maintain a healthy growth rate for the foreseeable future, as home construction continues in many areas of the City. However, any growth in real market value not does not affect the amount of property taxes the City receives; instead, property tax revenue is based on assessed value. Measure 50, passed in the 1990s, separated real market value from assessed value, and limited the growth of a property's assessed value to 3% unless development occurs or other improvements are made. The assessed valuation within City limits has grown each year over the last ten years by an average of 5.4%, thanks in large part to new development within the City's three Urban Renewal Districts. Therefore, even though real market values declined during the recession, total assessed valuation within the city did not. In recent years, new construction has added to the assessed valuation. These factors point to a relatively stable base of valuation within Wilsonville's city limits.

The table below compares the real market value of Clackamas County to the City, and compares the real market value of the City to the assessed value. It is important to note that the majority of the City is within Clackamas County, but a small piece of the City is within Washington County.

TABLE 3
REAL MARKET AND ASSESSED VALUES

(in millions)

	Clackama	s County_	City o	of Wilsonville		_	City of Wi	Isonville
	Real	Percent	Rea	al	Percent		Assessed	Percent
Year	Market	Change	Mark	<b>cet</b>	Change	_	Value	Change
2010-11	45,749	-6.5%	3,	121	-12.3%		2,503	1.7%
2011-12	44,030	-3.8%	2,	905	-6.9%		2,551	1.9%
2012-13	45,905	4.3%	2,	918	0.4%		2,633	3.2%
2013-14	51,015	11.1%	3,	081	5.6%		2,758	4.8%
2014-15	56,348	10.5%	3,	488	13.2%		2,972	7.8%
2015-16	63,521	12.7%	3,	887	11.4%		3,173	6.7%
2016-17	69,874	10.0%	4,	393	13.0%		3,403	7.3%
2017-18	76,424	9.4%	4,	942	12.5%		3,623	6.5%
2018-19	81,908	7.2%	5,	432	9.9%		3,789	4.6%
2019-20	86,018	5.0%	5,	859	7.9%		4,002	5.6%

Source: Clackamas and Washington County Assessors' Offices

The City of Wilsonville expects to continue on a sound financial path by staying on course with its strategic planning, community partnerships, and solid financial stewardship. The City Council adopted an Economic Development Strategy in April of 2013 that continues to provide the framework and vision for future economic growth in the City. The plan was developed and vetted by an ad hoc Economic Development Strategy Task Force comprised of the business community, residents, City boards, Wilsonville Chamber of Commerce, West-Linn Wilsonville School District, Oregon Institute of Technology, Clackamas County Community College, and The Tualatin Valley Fire District. These

proactive, strategic actions, along with continued financial stewardship, will position the City for future growth and development.

# LONG-TERM FINANCIAL PLANNING

As with any growing community, the City will continue to have an ongoing need for new or expanded streets, sewer systems, transportation alternatives, public safety measures, and cultural and recreation opportunities. Service levels are set and planned for in a manner in which costs are not allowed to exceed revenue. The City actively engages in financial planning through an annual five-year forecast process, its yearly budgetary process, and the creation of master plans for infrastructure improvements and expansions to transportation, water, sewer, stormwater and parks.

Major financial decisions are made in the context of the five-year forecast. The financial planning tool has two components; a five year financial forecast for each operating fund and five year forecast of capital project needs. The goal of the operating fund forecast is to assess the City's ability over the next five years to continue to effectively provide current service levels based on projected growth, meet goals set by Council, preserve the City's long-term fiscal health, and to ensure financial reserve levels specified in the financial policies are maintained. Capital project needs are based upon master plans, development agreements, input from applicable Commissions and Committees and Council directed improvements. The forecast serves as a tool to identify financial trends, potential shortfalls, and emerging issues so the City can proactively address them.

# AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wilsonville for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2019. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of a state and local government financial report. This was the 23<sup>rd</sup> consecutive year that the City has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. The CAFR must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

The preparation of the Comprehensive Annual Financial Report was a combined effort of the dedicated staff in the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. We also acknowledge the efforts of other departments who provided information that helped to make the report far more than a presentation of financial statements.

In closing, we acknowledge the City Council of the City of Wilsonville for their continued support and leadership.

Sincerely,

Bryan Cosgrove City Manager

But how

Cathy Rodocker Finance Director

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# Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Wilsonville Oregon

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2019

Christopher P. Morrill

Executive Director/CEO

June 30, 2020

<u>Name</u>	<u>Position</u>	Term Expires
Tim Knapp	Mayor	December 31, 2020
Kristin Akervall	Council President	December 31, 2020
Charolette Lehan	Councilor	December 31, 2022
Joann Linville	Councilor	December 31, 2020
Ben West	Councilor	December 31, 2022

# **Principal Officials**

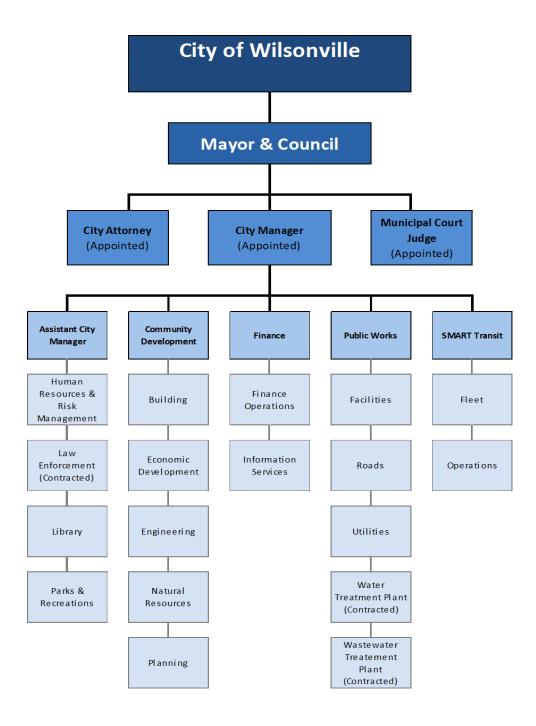
Bryan Cosgrove City Manager
Barbara Jacobson City Attorney
Cathy Rodocker Finance Director
Kimberly Veliz City Recorder

# **Mailing Address**

29799 SW Town Center Loop, East Wilsonville, OR 97070-0220

www.ci.wilsonville.or.us

# CITY OF WILSONVILLE, OREGON Organizational Chart



# **FINANCIAL SECTION**

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Other Supplementary Information
- Budgetary Comparisons
- Other Financial Schedules

7624 SW Mohawk Street Tualatin, OR 97062 www.merina.com 503.723.0300



# INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council City of Wilsonville, Oregon

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Wilsonville, Oregon, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise City of Wilsonville, Oregon's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

City of Wilsonville, Oregon's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Willamette Intake Facilities Commission, which represents 1 percent, 1 percent and 0.3 percent, respectively, of the assets, net position, and revenue of the business-type activities. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Willamette Intake Facilities Commission, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Wilsonville, Oregon, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, the schedule of other postemployment benefit plans, schedule of net pension liability, and schedule of the City's contributions as listed in the table of contents and included under required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Supplemental and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Wilsonville, Oregon's basic financial statements. The introductory section, other supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Reports on Other Legal and Regulatory Requirements

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 22, 2021 on our consideration of City of Wilsonville, Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Wilsonville, Oregon's internal control over financial reporting or on compliance. That report is issued separately and is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Wilsonville, Oregon's internal control over financial reporting and compliance.

# Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 22, 2021, on our consideration of City of Wilsonville, Oregon's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

For Merina+Co Tualatin, Oregon February 22, 2021 This page intentionally left blank.

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

As management of the City of Wilsonville, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Wilsonville for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with the letter of transmittal at the front of this report and with the City's basic financial statements following this section.

## FINANCIAL HIGHLIGHTS

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows by \$479.7 million (net position). Of this amount, \$81.1 million represents unrestricted net position, which may be used to meet the City's obligations to citizens and creditors.
- The City's net position increased \$6.6 million in governmental activities and \$10.5 million in business type activities for a total increase of \$17.1 million.
- The City's total debt outstanding decreased \$7.0 million during the current fiscal year. This decrease is entirely due to annual principal payments.
- For its governmental activities, the City received \$26.0 million in tax revenue, an increase of approximately \$0.2 million over the prior year. General purpose property taxes increased \$0.4 million. Property taxes collected for debt, exclusively for urban renewal in the current year, decreased \$0.2 million. Other tax revenue remained consistent.
- For its business—type activities, the City recognized \$25.7 million in program revenue including \$20.2 million in charges for services and \$5.5 million in capital grants and contributions.
- At the close of the current fiscal year, the City's governmental funds report a combined fund balance of \$89.8 million, an increase of \$4.5 million over the prior fiscal year. Of the total fund balance reported, \$82.7 million is considered nonspendable, restricted, committed or assigned. The remaining \$7.1 million is available for spending at the government's discretion.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The following discussion and analysis is intended to serve as an introduction to the City of Wilsonville's basic financial statements. The City of Wilsonville's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information, combining statements and budgetary schedules which follow the financial section. Additionally, there are a variety of statistical tables and special reports as required by Oregon law.

**Government-wide Financial Statements (full accrual).** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Wilsonville's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City of Wilsonville's assets, liabilities, and deferred inflows/outflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Wilsonville is improving or deteriorating.

The statement of activities presents information showing how the City of Wilsonville's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

Both of these government-wide financial statements distinguish functions of the City of Wilsonville that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Wilsonville include general government, public safety, transportation, public works, culture and recreation, and community development. The business-type activities of the City of Wilsonville include sewer, water, stormwater, and street lighting.

The government-wide financial statements include not only the City of Wilsonville itself (known as the primary government), but also a legal separate urban renewal agency. The urban renewal agency, although legally separate, functions for all practical purposes as a department of the City of Wilsonville, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 37-39 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Wilsonville, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Wilsonville can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements are reported using an accounting method called modified accrual, which focuses on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. The government funds statements provide a detailed short-term view to cash, the governmental fund operations and the basic services it provides. These statements may be useful in assessing a government's near-term financing requirements. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to describe the relationship (or differences) between governmental activities (reported in the government-wide Statement of Net Position and the Statement of Activities) and that which is reported in the governmental funds.

The City maintains 21 individual governmental funds as of June 30, 2020, including those of the urban renewal component unit. Five of these funds (General Fund, Transit Fund, Urban Renewal Year 2000 Plan Debt Service Fund, Urban Renewal Year West Side Plan Debt Service Fund, and Street Capital Projects Fund) are considered to be major funds and reported separately in the statement of revenues, expenditures, and changes in fund balances. The remaining governmental funds are aggregated into a single column presentation. Individual fund data for each of the non-major funds is provided in the combining statements elsewhere in this report. The City adopts an annual budget for all its funds. Budgetary comparisons schedules are provided to demonstrate compliance with the budget.

• **Proprietary funds**. The City of Wilsonville maintains two different types of business activity funds — enterprise funds and an internal service fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City's enterprise funds charge fees to customers to help cover the costs of certain services provided. The City's water, sewer, stormwater and street lighting systems are reported as enterprise funds. The City's Fleet Fund is reported as an internal service fund, in which the principal operating revenues are from other organizational units within the City.

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

**Notes to the financial statements.** The notes provide additional information that is essential to the full understanding of the City's financial statements. The notes begin on page 57.

# **Government-wide Overall Financial Analysis**

Net position serves as a useful indicator of a government's financial position especially when viewed over multiple periods of time. In the case of the City, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$479.7 million at the close of the most recent fiscal year. This is a \$17.1 million increase (3.7%) in net position over prior year's \$462.6 million. The following table reflects a summary of Net Position compared to the prior fiscal year.

TABLE 1 - NET POSITION - AS OF JUNE 30 (in millions)

	<b>Governmental Activities</b>			В	usiness-ty <sub>l</sub>	e Act	ivities	Total Primary Government				
	2	020		2019		2020		2019		2020		2019
Assets												
Current and other assets	\$	98.0	\$	92.7	\$	73.6	\$	71.7	\$	171.6	\$	164.4
Capital assets		250.0		248.3		150.2		145.7		400.2		394.0
Total assets		348.0		341.0		223.8		217.4		571.8		558.4
Deferred Outflows of Resources												
Pension outflow		6.2		5.4		0.4		0.3		6.6		5.7
OPEB outflow		0.1		0.1		-		-		0.1		0.1
Deferred charge on refunding				-				0.1		-		0.1
Total deferred outflow of resources		6.3		5.5		0.4		0.4		6.7		5.9
Liabilities												
Current liabilities		9.8		8.9		4.7		6.0		14.5		14.9
Noncurrent liabilities		44.6		43.7		25.8		28.5		70.4		72.2
Total liabilities		54.4		52.6		30.5		34.5		84.9		87.1
Deferred Inflows of Resources												
Pension inflow		1.7		2.3		0.1		0.1		1.8		2.4
OPEB inflow		0.1		0.1		-		-		0.1		0.1
Lease inflow						12.0		12.1		12.0		12.1
Total deferred inflow of resources		1.8		2.4		12.1		12.2		13.9		14.6
Net position												
Net investment in												
capital assets		217.6		212.1		123.3		114.3		340.9		326.4
Restricted		40.7		41.2		17.0		17.9		57.7		59.1
Unrestricted		39.8		38.2		41.3		38.9		81.1		77.1
Total net position	\$	298.1	\$	291.5	\$	181.6	\$	171.1	\$	479.7	\$	462.6

The City's \$479.7 million net position consists of three parts. The largest portion of the City's net position, at \$340.9 million (71.1% of the total), is invested in capital assets (e.g. land, building, equipment and streets) and reported net of related outstanding debt. The City uses these capital assets to provide services to its citizens; thus, they do not represent resources available for future spending.

Restricted net position totals \$57.7 million (or 12.0% of total net position) and represents cash and investments that are legally restricted for capital expansion or debt service.

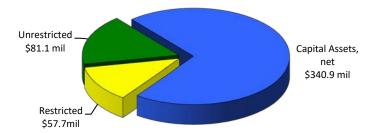
The remaining \$81.1 million (or 16.9%) is unrestricted and is available for meeting the City's ongoing obligations. The City's net pension liability increased to \$17.5 million. The overall change in unrestricted net position is an increase of \$4 million, up 5.2%.

# Management's Discussion and Analysis

For the Year Ended June 30, 2020

The following chart displays the three components of net position as of June 30, 2020.

CHART 1
CITY OF WILSONVILLE – NET POSITION FOR FISCAL YEAR ENDING JUNE 30, 2020
(in millions)



# **Statement of Activities**

As indicated in Table 2 below, total net position of the City increased by \$17.1 million, which is down 50.3% from the prior year change in net position of \$34.4 million. Descriptions of significant activities follow the table below.

TABLE 2 - STATEMENTS OF ACTIVITIES FOR FISCAL YEARS ENDING JUNE 30 (in millions)

	Governme	ntal Ac	tivities	Bu	siness-ty <sub>l</sub>	ре Ас	tivities	Tota	al Primary	Government	
	2020	;	2019		2020		2019		2020		2019
Revenues											
Program revenues:											
Charges for services	\$ 5.7	\$	6.6	\$	20.2	\$	21.1	\$	25.9	\$	27.7
Operating grants and contributions	6.9		4.8		-		-		6.9		4.8
Capital grants and contributions	8.1		13.1		5.5		8.7		13.6		21.8
General revenues:											
Property taxes	17.4		16.7		-		-		17.4		16.7
Franchise, transit, hotel tax	8.6		8.6		-		-		8.6		8.6
Interest	2.3		2.4		1.5		1.5		3.8		3.9
Other	0.8		0.6		0.3		0.3		1.1		0.9
Total revenues	49.8		52.8		27.5		31.6		77.3		84.4
Expenses											
Governmental activities:											
General government	7.7		5.7		-		-		7.7		5.7
Public safety	5.2		4.7		-		-		5.2		4.7
Transportation	6.2		5.4		-		-		6.2		5.4
Public works	11.4		6.9		-		-		11.4		6.9
Culture and recreation	5.8		5.0		-		-		5.8		5.0
Community development	5.9		4.6		-		-		5.9		4.6
Interest on long-term debt	1.2		1.2		-		-		1.2		1.2
Business-type activities:											
Water	-		-		6.8		6.5		6.8		6.5
Sewer	-		-		7.0		7.1		7.0		7.1
Stormwater	-		-		2.5		2.4		2.5		2.4
Street lighting					0.5		0.5		0.5		0.5
Total expenses	43.4		33.5		16.8		16.5		60.2		50.0
Increase in net position before transfers	6.4		19.3		10.7		15.1		17.1		34.4
Transfers	0.2		0.1		(0.2)		(0.1)		-		
Change in net position	6.6		19.4		10.5		15.0		17.1		34.4
Beginning net position	291.5		272.1		171.1		156.1		462.6		428.2
Ending net position	\$ 298.1	\$	291.5	\$	181.6	\$	171.1	\$	479.7	\$	462.6

## **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

**Governmental activities** – The total increase in net position for governmental activities is \$6.6 million, which is a decrease of \$12.8 million over the prior year change in net position. The change is comprised of the following variances:

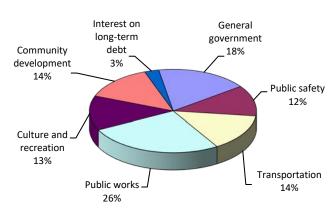
- Charges for services decreased 13.6% (\$0.9 million) primarily due to a decrease in community development activities of \$0.7 million and culture and recreation of \$0.2 million.
- Operating grants and contributions increased 43.8% (\$2.1 million), the result of the completion of a federally funded transportation grant program.
- Capital grants and contributions decreased 38.2% (\$5.0 million) over prior year consisting primarily of decreased developer contributions of \$3.3 million, decreased roads system development charges of \$1.0 million, and various grants of \$0.7 million.
- General revenues increased 2.8% (\$0.8 million) over prior year with property tax revenue up \$0.7. The
  remainder consisted of a decrease of investment revenue of \$.01 million, and an increase in other revenues of
  \$0.2 million.
- Total governmental activity expense incrementally up 29.6% in the current year (\$9.9 million), the activities with largest changes included public works up \$4.5 million, general government up \$2.0 million, and community development up \$1.3 million.

# CHART 2 GOVERNMENTAL ACTIVITIES REVENUES AND EXPENSES FOR FISCAL YEAR ENDING JUNE 30, 2020

# **Resources by Type**

#### Charges for Other Interest services 5% Operating 11% Franchise, grants and transit. contrib's. hotel tax 14% 17% Capital grants and Property contrib's. taxes 16% 35%

## **Expense by Activity**



\*Public safety includes law enforcement and municipal court. The City does not provide fire service.

**Business-type activities** – Business-type activities generated a \$10.5 million increase to the City's total net position, which is \$4.5 million less than prior year's change. Financial highlights include:

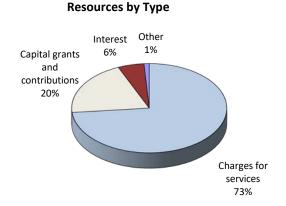
- Total revenue across all funds decreased \$4.1 million made up of a charges for services decrease of \$0.9 million, and a \$3.2 million increase in capital grants and contributions from developers.
- Total expenses across all funds increased \$0.3 million, consisting of increases of \$0.3 million from water fund activities and \$0.1 from stormwater, and a decrease of \$0.1 from sewer activities,.

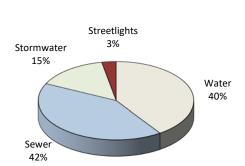
# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

# CHART 3 **BUSINESS-TYPE ACTIVITIES REVENUES AND EXPENSES**

# FOR FISCAL YEAR ENDING JUNE 30, 2020





**Expenses by Activity** 

# **FUND FINANCIAL ANALYSIS**

# **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City financing requirements. Fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$89.8 million, an increase of \$4.5 million over the prior year. Approximately, 7.9% (\$7.1 million) of the ending fund balance constitutes unassigned fund balance, with remaining amounts either assigned (\$36.4 million), committed (\$5.4 million), restricted (\$40.7 million), or in a non-spendable form (\$0.3 million). Assigned amounts are intended for specific purposes as expressed by the City. Restricted amounts are constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), while committed amounts are constrained to specific purposes by the City itself. The City's five major government funds are analyzed below.

The General Fund is the chief operating fund for the City. At the end of the current year, unassigned fund balance of the general fund was \$7.1 million, while total fund balance reached \$18.1 million. Total fund revenues exceeded fund expenditures by \$0.6 million. Fund revenues were up 7.0% over prior year while expenditures increased 23.8% resulting in the net change for the year. Net other financing sources (uses) was responsible for a decrease of \$2.1 million of the total change in fund balance.

The Transit Fund records the activity of the City's bus system and transportation alternatives programs. The primary resource is a payroll tax on local businesses which provided revenues of \$4.9 million, \$0.1 lower than prior year taxes. Fund expenditures were down 14% (or \$1.0 million) mainly the result of capital outlay bus purchases in the prior year. The ending fund balance closed the year at \$6.6 million, an increase of \$2.0 million over the prior year.

The Year 2000 Debt Service Fund accounts for the debt service of Year 2000's Urban Renewal District. The primary revenue source is from the property revenue generated from incremental assessed value within the district and provided \$4.1 million dollars in revenue. During the year, \$9.0 million was transferred out to fund construction activities. The ending fund balance of \$7.8 million will be used for the repayment of future debt.

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

The West Side Debt Service Fund accounts for the debt service of the Westside's Urban Renewal District. The primary revenue source is from the property revenue generated from incremental assessed value within the district and provided \$5.1 million dollars in revenue. The ending fund balance of \$14.0 million will be used for the repayment of future debt.

The Street Capital Projects Fund accounts for the construction or reconstruction of capital projects related to transportation. Capital expenditures totaled \$4.6 million in the current year, an increase of \$3.7 million over prior year. The ending fund balance closed the year at \$1.0 million, versus the prior year ending fund balance amount of \$0.9 million.

# **Proprietary Funds**

The Water Fund ended the year with a \$4.0 million increase in net position. Operating revenues exceeded operating and non-operating expenses by \$1.9 million contributing to 48.9% of that increase. Capital contributions totaling \$1.5 million in addition to net non-operating revenue of \$0.6 million was responsible for the remaining 51.1%. The fund ended the fiscal year with a \$76.7 million net position, with \$19.5 million of that amount unrestricted and the remaining balance restricted for or invested (net) in capital assets.

The Sewer Fund ended the year with a \$2.4 million increase in net position. Operating revenues exceeded operating and non-operating expense by \$2.0 million, contributing to 84.7% of that increase. Capital contributions totaling \$0.7 million offset by net non-operating expense of \$0.3 million was responsible for the remaining 15.3%. Non-operating expense includes interest expense of \$1.1 million associated with outstanding debt. The fund ended the fiscal year with a \$60.4 million net position, with \$17.8 million of that amount unrestricted and the remaining balance restricted for or invested (net) in capital assets.

The Stormwater Fund ended the year with a \$4.1 million increase in net position. Operating revenues exceeded operating and non-operating expense by \$0.6 million, contributing to 19.5% of that increase. Capital contributions totaling \$3.2 million was responsible for the remaining 80.5%. The fund ended the fiscal year with a \$38.5 million net position, with \$2.4 million of that amount unrestricted and the remaining balance restricted for or invested (net) in capital assets.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

# Original budget compared to final budget:

The original budget of the General Fund was amended five times during the fiscal year 2020. Final budgeted expense amounts for personnel services, materials & services, and transfers out, differ from the original budget by supplemental appropriations of \$3,049,473, or 9.4%, with amounts funded through contingency and an increase in charges for services. The major changes in these appropriations are as follows:

- Materials & services increased \$2,136,207 of which \$1,672,207 was related to the participation in the PERS Employer Incentive Fund, a side account established to mitigate future contribution rates; \$250,000 related to COVID-19 economic relief programs; \$200,000 to the City's COVID-19 response, \$9,000 for bank fees, and \$5,000 for a sidewalk repair program.
- Capital outlay increased \$20,000 was for a piece of equipment in the Community Center kitchen.
- Transfers out to other funds was increased by \$893,266 to reflect funding contributions for the following capital
  improvement projects; Citywide signage, Garden Acres Rd, annual play structure replacements, Urban Forest
  Management Program, Library Renovation furniture replacement, and the ERP replacement project.

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

# Final budget compared to actual results:

General Fund actual revenues, excluding other financing sources, totaled \$16.6 million and exceeded budgeted revenue amounts by \$1.0 million, or 6.1%. Property taxes comprise 47.9% of revenues and are generated from a permanent tax rate of \$2.5206 per \$1,000 of assessed value. Year-to-year property tax increases reflect annual increases from assessed values (subject to limitations) as well as new residential and commercial properties added to the tax rolls. Transfer-in revenue from other funds into the General Fund underperformed budgeted expectations by \$0.6 million.

General Fund actual expenditures, excluding other financing uses and budgeted contingency, came in under budget, by \$2.3 million, or 10.7%. Personnel service related expense incurred a positive budgetary variance of \$0.5 million resulting from benefit savings and unfilled positions. Materials and service related expense incurred a positive budgetary variance of \$1.6 million, with notable budget savings generated in the Law Enforcement, and Administration programs of \$0.3 million each and the Finance, and Parks and Recreation program of \$0.2 million each. Capital outlay incurred a positive budgetary variance of \$0.1 million. Transfer-out expense to other funds incurred a positive budget variance of \$2.7 million as planned General Fund, funded capital improvement projects, accounted for in capital improvement classified funds, came in under budget or were not completed as scheduled.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

# **Capital Assets**

At year-end, the City had \$400.2 million in capital assets compared to \$394.0 million in the prior year. Of that total, infrastructure is the largest component of both governmental and business-type activities. Infrastructure includes road improvements, sidewalks, stormwater systems, sewer lines, and water lines. Within governmental activities, the second largest component is land for buildings, parks, and roadways. Within business-type activities, the second largest component is for water and wastewater treatment plants. Additional information about the City's capital assets and depreciation can be found in the Notes beginning on page 67.

Table 3 – Capital Assets Net of Depreciation, at Fiscal Years-end June 30 (in millions)

	Governmental Activities			Business-type Activities					Total Primary Government									
		2020		2019		2020	2019		2020		:	2019						
Land	\$	93.9	\$	90.7	\$	1.8	\$	1.8	\$	95.7	\$	92.5						
Artwork		0.6		0.6		-		-		0.6		0.6						
Easements		12.7		12.3		8.9		6.4		21.6		18.7						
Construction in progress		21.8		23.5		13.2	11.9		35.0			35.4						
Buildings and improvements		16.6		17.3		25.4	25.4 2		42.0			43.7						
Land improvements		7.7		7.7		23.5		24.0		31.2		31.7						
Machinery and equipment		6.6		6.3		7.4		7.5		14.0		13.8						
Infrastructure		90.1		89.9		70.0		70.0		70.0		70.0		67.7 160.1		160.1		157.6
Total	\$	250.0	\$	248.3	\$	150.2	\$	145.7	\$	400.2	\$	394.0						

Significant capital asset activity for governmental and business-type activities for the current fiscal year includes:

# **Governmental activities**

Various contributed land, easements, sidewalks and road improvements \$4.2 million

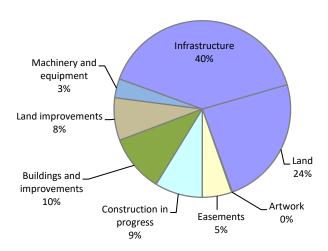
# **Business-type activities**

Various contributed land, easements, sewer, water, and stormwater lines \$3.8 million

# Management's Discussion and Analysis

For the Year Ended June 30, 2020

CHART 4 - CAPITAL ASSETS — TOTAL AS OF JUNE 30, 2020



# **DEBT OUTSTANDING**

During the current fiscal year all scheduled debt payments were met. At year-end, the City had \$56.1 million in debt outstanding compared to \$63.1 million in the prior year. Of this balance, \$4.4 million is due on amortizing debt within one year. The table below reflects the outstanding debt at June 30, 2020. Additional information can be found in the Notes beginning on page 71.

TABLE 4 - OUTSTANDING DEBT AT FISCAL YEARS-END JUNE 30 (in millions)

	Governmental Activities				Business-type Activities				Total Primary Government			
	2020		2019		2020		2019		2020		2019	
Full faith and credit bonds: Revenue backed Tax increment bonds	\$	- 30.0	\$	- 32.5	\$	26.1	\$	29.6 -	\$	26.1 30.0	\$	29.6 32.5
Revenue debt: Revenue bonds								1.0				1.0
Total	\$	30.0	\$	32.5	\$	26.1	\$	30.6	\$	56.1	\$	63.1

Governmental activities outstanding debt decreased \$2.5 million during the current fiscal year due to making annual principal payments. Governmental activity debt is exclusively tax increment debt related to the City's urban renewal districts. The City's tax increment debt is privately placed and has not been rated.

Business-type activities outstanding debt decreased \$4.5 million during the current fiscal year due to annual principal payments. Outstanding business-type debt includes \$26.1 million full faith and credit, general obligation limited tax (GOLT) debt related to the financing of capital improvements to the City's sanitary sewer system. Moody's Investors Service, Inc. has rated the City's full faith and credit, general obligation limited tax issuance at Aa2.

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City of Wilsonville is in a strong financial position and continues to grow and expand its infrastructure. The fiscal year 2020-21 budget was approved by the City Council on May 21, 2020 in the total amount of \$214.3 million, including \$81.9 million in ending fund balances, \$46.3 million in inter-fund transfers, and \$3.7 million in debt service. Also included, the City's operating budget of \$46.5 million and a capital projects budget of \$35.9 million. The City's Urban Renewal Agency (a blended component unit) approved an additional \$10.0 million capital projects budget. The combined budgets reflect that the City is growing and is dedicated to investing in its infrastructure while ensuring that it is able to maintain high quality services to the public. The following economic factors were considered in developing the fiscal year 2020-21 budget.

Property taxes are a prime resource for the General Fund. The City's permanent tax rate is \$2.5206 per \$1,000 of assessed valuation. Taxes from the permanent rate are recorded in the General Fund as discretionary revenues to support General Fund programs such as Law Enforcement, Municipal Court, Library, and Parks and Recreation. Fire service is provided by Tualatin Valley Fire and Rescue, which is a separate special district. The State of Oregon does not have a sales tax; thus the City is not subject to swings in revenue during periods of economic volatility related to consumer spending. Nor is the City's General Fund dependent upon income taxes as a resource, thus it is not directly affected by the volatility in employment rates.

Property taxes are derived by applying property tax rates to assessed value. Both property tax rates and growth in assessed valuations are limited by two important state-wide, voter approved measures that passed in the 1990s. The first is referred to as Measure 5, and introduced a limit on property tax rates. For the General Government category of tax rates, the limit is \$10 per \$1,000 of real market value. The second is referred to as Measure 50, and resulted in limiting the growth of assessed valuation to 3% per year, and fixed property tax rates permanently. One consequence of Measure 50 is separating a property's assessed value from its market value for taxing purposes. While market value of a property can be volatile, the assessed value is limited by the state constitution to a 3% growth rate. Because market values within the City of Wilsonville have largely remained above assessed values, property tax revenue has remained stable.

Franchise fees and privilege taxes are the second largest revenue source for the General Fund and have proven to be largely stable. These fees are charged to various utility companies for use of public right-of-way based upon a percentage of net sales within city limits. Over the past year a positive trend has been noticed in franchise tax revenue. The increase in franchise taxes is due primarily to continued growth in the economy and population within the City.

Intergovernmental revenues originate from state and county shared revenues. The state shared revenues include alcoholic beverage and cigarette excise taxes, and others. The revenues are allocated by various formulas, but utilize a per capita rate. Increases in next year's budget reflect the continued growth in population.

Compared to prior year, the City has seen a more moderate level of growth with regards to commercial and residential development. Revenues earned by the inspection and permit fees for the Building Fund are restricted by state statute; however, activity reflects growth in the community that will eventually be reflected in the assessed value of the tax rolls and increased utility revenues.

The City's public transit system is funded by a payroll tax paid by Wilsonville businesses and is based on total payroll or self-employment income. Payroll taxes continue to increase as the local economy grows with new businesses relocating to the City. Transit taxes are anticipated at approximately \$5.1 million in the next budget year.

# **Management's Discussion and Analysis**

For the Year Ended June 30, 2020

Utility rates are reviewed regularly and adjusted by the City Council when necessary to ensure charges are sufficient to finance all related operating, capital outlay, debt service expenses, and operating reserves, as such:

- Water rates will remain constant for fiscal year 2020-21, with no additional increases scheduled.
- Sewer rates will remain constant for fiscal year 2020-21, with no additional increases scheduled.
- Stormwater rates will increase 5.8% on January 1, 2021. In January 2015, City Council approved rate increases through January 1, 2021.
- Street lighting rates have been held steady for many years, last adjusted in July 1998, and have provided a stable financing source adequate to cover related operating and capital needs.
- Road maintenance fees will remain constant for fiscal year 2020-21, with no additional increases scheduled.

Uncertainties about future economic changes and financial impacts are common to all cities. To deal with the swings in the economy and to plan for future capital expansion, the City routinely puts aside resources. At June 30, 2020 the amount of reserve set aside in governmental activities total \$89.8 million. Fund balances reserved as non-spendable, restricted, committed or assigned total \$82.7 million, and \$7.1 million is provided for ongoing operations of the City. Within the business-type activities \$17.0 million is set aside for future construction and equipment replacement programs.

# REQUEST FOR INFORMATION

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Director at 29799 SW Town Center Loop E, Wilsonville, Oregon 97070, or via email to <a href="mailto:rodocker@ci.wilsonville.or.us">rodocker@ci.wilsonville.or.us</a>. Financial information for current and prior years is also available at <a href="mailto:www.ci.wilsonville.or.us">www.ci.wilsonville.or.us</a>.

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# BASIC FINANCIAL STATEMENTS

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#### **Statement of Net Position**

June 30, 2020

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$ 50,819,402	\$ 39,988,546	\$ 90,807,948
Receivables (net of allowances for uncollectibles)	5,390,986	2,552,177	7,943,163
Internal balances	(80,960)	80,960	-
Inventories	-	65,633	65,633
Prepaids	340,602	-	340,602
Restricted cash and investments	41,342,717	17,062,077	58,404,794
Notes receivable	-	566,143	566,143
Lease receivable	-	11,956,069	11,956,069
Investment in joint ventures	-	1,314,402	1,314,402
Net OPEB asset	171,256	9,710	180,966
Capital assets:			
Land, non-depreciable assets, and construction in progress Buildings, improvements, and other capital assets	128,952,607	23,942,984	152,895,591
(net of accumulated depreciation)	121,087,782	126,268,267	247,356,049
Total assets	348,024,392	223,806,968	571,831,360
DEFERRED OUTFLOWS OF RESOURCES			
Pension outflow	6,200,028	351,535	6,551,563
OPEB outflow	89,063	5,049	94,112
Total deferred outflow of resources	6,289,091	356,584	6,645,675
LIABILITIES  Current liabilities:  Accounts payable	4,574,614	2,211,063	6,785,677
Other accrued liabilities	1,408,843	31,083	1,439,926
Deposits	257,832	23,775	281,607
Unearned revenue	196,263	194,772	391,035
Interest payable	86,036	80,043	166,079
Compensated absences	873,395	42,720	916,115
Long-term debt due or payable within one year	2,429,575	2,047,696	4,477,271
Noncurrent liabilities:	46.545.660	006.400	47.450.000
Net pension liability	16,515,668	936,420	17,452,088
Net OPEB liability	520,980	29,539	550,519
Long-term debt due or payable after one year	27,548,854	24,860,809	52,409,663
Total liabilities	54,412,060	30,457,920	84,869,980
DEFERRED INFLOWS OF RESOURCES			
Pension inflow	1,730,884	98,140	1,829,024
OPEB inflow	95,914	5,439	101,353
Lease inflow		11,956,069	11,956,069
Total deferred inflow of resources	1,826,798	12,059,648	13,886,446
NET POSITION			
Net investment in capital assets	217,577,088	123,302,746	340,879,834
Restricted for:			
Capital projects	16,852,375	17,038,302	33,890,677
Debt service	22,296,822	-	22,296,822
Other purposes	1,531,543	-	1,531,543
Unrestricted	39,816,796	41,304,936	81,121,732
Total net position	\$ 298,074,624	\$ 181,645,984	\$ 479,720,608

The notes to the financial statements are an integral part of this statement.

#### **Statement of Activities**

For the year ended June 30, 2020

					Prog	ram Revenues			
			Charges for			Operating Grants and	Capital Grants and		
Functions/Programs		Expenses		Services	Co	ontributions	Contributions		
Governmental activities:									
General government	\$	7,653,981	\$	1,089,658	\$	1,072,138	\$	-	
Public safety		5,210,857		342,201		-		-	
Transportation		6,148,956		161,904		2,268,454		1,194,996	
Public works		11,380,430		2,008,041		1,919,041		6,215,787	
Culture and recreation		5,799,693		237,550		1,578,652		689,769	
Community development		5,946,808		1,873,376		-		-	
Interest on long-term debt		1,238,934		-		-		-	
Total governmental activities		43,379,659		5,712,730		6,838,285		8,100,552	
Business-type activities:									
Water		6,807,892		8,428,926		-		1,492,288	
Sewer		7,040,999		8,011,136		-		716,070	
Stormwater		2,491,819		3,193,878		-		3,240,696	
Street lighting		472,379		526,241		-		102,800	
Total business-type activities		16,813,089		20,160,181		-		5,551,854	
Total government	\$	60,192,748	\$	25,872,911	\$	6,838,285	\$	13,652,406	

#### General revenues:

Property taxes, levied for general purposes
Property taxes, levied for debt service
Franchise, transit and hotel taxes
Investment revenue
Other revenues
Subtotal general revenues

#### Transfers

Total general revenues and transfers
Change in net position
Net position - beginning
Net position - ending

The notes to the financial statements are an integral part of this statement.

# Statement of Activities (continued)

For the year ended June 30, 2020

Net (Expense) Revenue and Changes in Net Position

Governmental	Business-Type		
Activities	Activities		Total
(5,492,185)	\$ .	· \$	(5,492,185)
(4,868,656)			(4,868,656)
(2,523,602)		=	(2,523,602)
(1,237,561)		-	(1,237,561)
(3,293,722)		-	(3,293,722)
(4,073,432)		-	(4,073,432)
(1,238,934)		-	(1,238,934)
(22,728,092)			(22,728,092)
	_		
-	3,113,322	<u>!</u>	3,113,322
-	1,686,207		1,686,207
-	3,942,755		3,942,755
-	156,662		156,662
	8,898,946	_	8,898,946
(22,728,092)	8,898,946		(13,829,146)
<u> </u>			
7,756,880		-	7,756,880
9,632,245		-	9,632,245
8,624,595			8,624,595
2,341,781	1,502,866	;	3,844,647
750,420	319,019	<u> </u>	1,069,439
29,105,921	1,821,885	,	30,927,806
208,344	(208,344	<u> </u>	-
29,314,265	1,613,541		30,927,806
6,586,173	10,512,487		17,098,660
291,488,451	171,133,497		462,621,948
\$ 298,074,624	\$ 181,645,984	\$	479,720,608

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#### **FUND FINANCIAL STATEMENTS**

### **Major Governmental Funds**

Funds whose revenues, expenditures/expenses, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental or enterprise funds and at least 5 percent of the aggregate amount for all governmental and enterprise funds for the same item. Additional funds may be reported as a major fund if the City's officials believe that fund is particularly important to financial statement users.

#### **General Fund**

Accounts for the financial operations of the City not accounted for in any other fund. Principal sources of revenue are property taxes, licenses and permits, state and county shared revenue, and charges for administrative services from other funds. Primary expenditures are for culture and recreation, general government, and police protection.

#### **Transit Fund**

Accounts for payroll taxes collected from the local business community and used to fund the City's mass transit program.

#### Urban Renewal - Year 2000 Plan Debt Service Fund

Accounts for the collection of tax increment (property tax) revenues and the payment of principal and interest on outstanding debt associated with the Year 2000 Plan Urban Renewal District.

#### Urban Renewal - West Side Plan Debt Service Fund

Accounts for the collection of tax increment (property tax) revenues and the payment of principal and interest on outstanding debt associated with the West Side Urban Renewal District.

#### Street Capital Projects Fund

Accounts for the construction or reconstruction of streets, sidewalks, and bike-paths, that are paid from issuance of debt, system development charges, grants, and interest earnings.

# **Governmental Funds**

# **Balance Sheet**

June 30, 2020

				Debt Service		
		Spe	ecial Revenue	Urban Renewal		
	General		Transit	Yea	ar 2000 Plan	
ASSETS						
Cash and investments	\$ 20,150,228	\$	2,341,164	\$	-	
Restricted cash and investments	205,109		1,338,434		7,748,998	
Receivables:						
Interest receivable	66,476		43,703		14,280	
Accounts receivable	1,174,173		2,986,903		-	
Taxes receivable	251,848		-		110,101	
Prepaids	 340,602		-		-	
Total assets	\$ 22,188,436	\$	6,710,204	\$	7,873,379	
LIABILITIES						
Accounts payable	\$ 2,926,531	\$	48,016	\$	-	
Other accrued liabilities	851,214		97,233		-	
Deposits	12,000		- -		-	
Advances from other funds	-		-		-	
Unearned revenue	127,322		-		-	
Development charge payable	-		-		-	
Total liabilities	3,917,067		145,249		-	
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	 196,245				80,544	
FUND BALANCES						
Nonspendable	340,602		-		-	
Restricted	193,109		1,338,434		7,792,835	
Committed	2,868,800		1,286,300		-	
Assigned	7,581,700		3,940,221		-	
Unassigned	 7,090,913		=			
Total fund balances	18,075,124		6,564,955		7,792,835	
Total liabilities, deferred inflows of	 					
resources and fund balances	\$ 22,188,436	\$	6,710,204	\$	7,873,379	

The notes to the financial statements are an integral part of this statement.

Continued on next page

# **Governmental Funds**

# **Balance Sheet (continued)**

June 30, 2020

Ur	Debt Service Urban Renewal West Side Plan		Street Capital Projects		Other overnmental Funds	G	Total overnmental
\$	-	\$	356,558	\$	26,759,397	\$	49,607,347
	13,945,209		960,903		17,144,064		41,342,717
	41,166		-		122,491		288,116
	-		-		398,143		4,559,219
	170,887		-		5,394		538,230
					-		340,602
\$	14,157,262	\$	1,317,461	\$	44,429,489	\$	96,676,231
\$	-	\$	275,598	\$	674,869	\$	3,925,014
	-		-		442,734		1,391,181
	-		-		245,832		257,832
	-		80,960		-		80,960
	-		-		68,941		196,263
	-		-		563,395		563,395
	-		356,558		1,995,771		6,414,645
	133,436		<u>-</u>		3,686		413,911
	-		-		-		340,602
	14,023,826		960,903		16,371,633		40,680,740
	-		-		1,206,600		5,361,700
	-		-		24,851,799		36,373,720
			-				7,090,913
	14,023,826		960,903		42,430,032		89,847,675
\$	14,157,262	\$	1,317,461	\$	44,429,489	\$	96,676,231

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# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

June 30, 2020

Total fund balances - governmental funds	\$ 89,847,675
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore	
are not reported in the funds, net of accumulated depreciation.	249,071,946
Other long-term assets are not available to pay for current-period	
expenditures and therefore are deferred in the funds:	
Net other post employment benefits (OPEB) asset	163,974
Property taxes earned but unavailable	413,911
Deferred outflows of resources	6,021,672
Accrued compensated abscences are not due and payable in the current period	
and therefore are not reported in the funds.	(833,080)
Internal service funds are used by management to charge the costs of fleet management	
to individual funds. The assets and liabilities of the internal service fund are included	
in governmental activities in the Statement of Net Position.	1,514,344
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Net pension liability	(15,813,404)
Net other post employment benefits (OPEB) liability	(498,827)
Notes and bonds	(29,978,429)
Interest on long-term debt	(86,036)
Deferred inflows of resources	(1,749,121)
Net Position of Governmental Activities	\$ 298,074,624

The notes to the financial statements are an integral part of this statement.

### **Governmental Funds**

# Statement of Revenues, Expenditures, and Changes in Fund Balances

For the year ended June 30, 2020

			Spe	cial Revenue	Debt Service		
					Urb	an Renewal	
		General		Transit	Year 2000 Plan		
REVENUES							
Taxes	\$	11,675,641	\$	4,902,080	\$	4,073,472	
Intergovernmental		3,236,059		3,463,450		-	
Licenses and permits		130,594		-		-	
Charges for services		668,236		140,935		-	
System development charges		-		-		-	
Fines and forfeitures		250,453		-		-	
Investment revenue		439,413		279,476		89,482	
Other revenues		212,120		32,056		-	
Total revenues		16,612,516		8,817,997		4,162,954	
EXPENDITURES							
Current operating:							
General government		4,778,572		453,395		-	
Public safety		5,133,073		-		-	
Transportation		-		6,153,083		-	
Public works		1,035,025		107,515		-	
Culture and recreation		4,816,335		-		-	
Community development		-		-		-	
Debt service:							
Principal		-		-		370,000	
Interest		-		-		219,766	
Capital outlay		212,231		69,667		-	
Total expenditures		15,975,236		6,783,660		589,766	
Excess (deficiency) of revenues	<u> </u>	_	<u> </u>	_		_	
over (under) expenditures		637,280		2,034,337		3,573,188	
OTHER FINANCING SOURCES (USES)							
Transfers in		56,000		-		-	
Transfers out		(2,165,708)		(65,008)		(9,000,000)	
Total other financing sources (uses)		(2,109,708)		(65,008)		(9,000,000)	
Net change in fund balance		(1,472,428)		1,969,329		(5,426,812)	
Fund balances - beginning		19,547,552		4,595,626		13,219,647	
Fund balances - ending	\$	18,075,124	\$	6,564,955	\$	7,792,835	

The notes to the financial statements are an integral part of this statement.

Continued on next page

# **Governmental Funds**

# Statement of Revenues, Expenditures, and Changes in Fund Balances (continued)

For the year ended June 30, 2020

Url	ebt Service ban Renewal est Side Plan	wal Capital Governmental				Total Governmental Funds		
<u> </u>	5 077 466	<u>,</u>		<b>,</b>	_	26.046.400		
\$	5,077,166	\$	-	\$	287,840	\$	26,016,199	
	-		-		2,500,553		9,200,062	
	-		-		1,995,479		2,126,073	
	-		-		2,628,386		3,437,557 1,641,909	
	_		_		1,641,909		250,453	
	302,995		17,957		1,166,159		2,295,482	
	502,555		17,557		226,621		470,797	
	5,380,161		17,957		10,446,947		45,438,532	
	-		118,512		689,823		6,040,302	
	-		-		-		5,133,073	
	-		-		-		6,153,083	
	-		-		1,118,360		2,260,900	
	-		-		-		4,816,335	
	-		445,760		5,018,711		5,464,471	
	1,967,965		-		137,329		2,475,294	
	885,508		-		142,782		1,248,056	
	-		4,563,368		2,666,143		7,511,409	
	2,853,473		5,127,640		9,773,148		41,102,923	
	2,526,688		(5,109,683)		673,799		4,335,609	
	-		5,208,116		11,096,047		16,360,163	
	-		-		(4,918,703)		(16,149,419)	
	-		5,208,116		6,177,344		210,744	
	2,526,688		98,433		6,851,143	-	4,546,353	
	11,497,138		862,470		35,578,889		85,301,322	
\$	14,023,826	\$	960,903	\$	42,430,032	\$	89,847,675	

# Reconciliation of the Statement of Revenues,

# Expenditures, and Changes in Fund Balances of Governmental Funds

# to the Statement of Activities

For the year ended June 30, 2020

et change in fund balances-total governmental funds		\$ 4,546,353
mounts reported for governmental activities in the Statement of Activities		
re different because:		
Governmental funds report capital outlays as expenditures. However,		
in the statement of activities the cost of those assets is allocated over		
their estimated useful lives and reported as depreciation expense.		
This is the amount by which capital outlay exceeded depreciation in		
the current period.		
Expenditures for capital assets	\$ 7,511,409	
Less current year depreciation	 (7,016,771)	494,638
The net effect of various miscellaneous transactions involving capital		
assets is to increase net position as follows:		
Contributions from outside parties	4,198,987	
Capitalized overhead costs	658,018	
Cost of capital assets sold or disposed	 (3,659,742)	1,197,263
Revenues in the Statement of Activities that do not provide current		
financial resources are not reported as revenues in the funds.		
Change in unavailable revenue - property taxes		(2,479)
Bond proceeds provide current financial resources to governmental		
funds, but issuing debt increases long-term liabilities in the		
Statement of Net Position. Repayment of bond principal is an		
expenditure in the governmental funds, but the repayment reduces		
long-term liabilities in the Statement of Net Position. This is the		
amount by which proceeds exceeded repayments.		
Principal payments		2,475,294
Some expenses reported in the Statement of Activities do not require		
the use of current financial resources and, therefore, are not reported		
as expenditures in governmental funds.		
Interest		9,119
Compensated absences		(152,569)
OPEB expense		26,624
Pension expense		 (1,758,930)
An internal service fund is used by management to charge the costs		
of fleet management to individual funds. The net revenue of certain		
activities of the internal service fund is reported with governmental		
activities.		(249,140)

The notes to the financial statements are an integral part of this statement.

### **FUND FINANCIAL STATEMENTS**

### **Proprietary Funds**

The City of Wilsonville utilizes five Proprietary Funds made up of four Enterprise Funds and one Governmental Activities Internal Service Fund.

<u>Enterprise Funds</u> - These funds are entirely or predominantly self-supported through user charges to external customers. City funds are used to account for acquisition, operation, and maintenance of water, sewer, stormwater facilities, and streetlights. Funds included are:

- Water
- Sewer
- Stormwater
- Street Lighting

For budgetary purposes (see budget schedules in the Other Supplemental Information section), the Water, Sewer, and Stormwater funds are accounted for in the following separate funds:

#### Water

Water Operating
Water Capital Projects
Water Development Charges

#### Sewer

Sewer Operating
Sewer Capital Projects
Sewer Development Charges

#### • Stormwater

Stormwater Operating
Stormwater Capital Projects
Stormwater Development Charges

For generally accepted accounting principles purposes, these aforementioned funds and the Street Lighting Fund are consolidated and included as four separate Enterprise Funds.

<u>Internal Service Fund</u> - This fund accounts for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Charges are made to the various departments to support these activities. The City's sole internal service fund is:

#### • Fleet

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# **Proprietary Funds**

# **Statement of Net Position**

June 30, 2020

Governmental

		Rusinoss tv	no Activitios Ent	ornrico Eundo		Governmental Activities				
		Busiliess-ty	Business-type Activities - Enterprise Funds							
	Water	Sewer	Stormwater	Street Lighting	Totals	Fleet Internal Service Fund				
ASSETS		-								
Current assets:										
Cash and investments Receivables:	\$ 17,686,990	\$ 17,691,934	\$ 3,050,385	\$ 1,559,237	\$ 39,988,546	\$ 1,212,055				
Interest receivable	145,941	150,363	5,846	-	302,150	5,421				
Utility customers	758,933	673,911	291,871	46,787	1,771,502	, -				
Other receivables	422,597	55,928	-	-	478,525	_				
Advances to other funds	182,160	-	-	-	182,160	_				
Inventories	65,633	-	-	-	65,633	_				
Total current assets	19,262,254	18,572,136	3,348,102	1,606,024	42,788,516	1,217,476				
Noncurrent assets:										
Restricted cash and investments	7,830,586	6,455,721	2,775,770	-	17,062,077	-				
Notes receivable	566,143	-	-	-	566,143	-				
Lease receivable	11,956,069	_	_	_	11,956,069	_				
Investment in joint ventures	1,314,402	-	-	-	1,314,402	-				
Net OPEB Asset - RHIA	5,073	2,729	1,908	-	9,710	7,282				
Capital assets, net	49,409,148	63,044,755	33,331,918	4,425,430	150,211,251	968,443				
Total noncurrent assets	71,081,421	69,503,205	36,109,596	4,425,430	181,119,652	975,725				
Total assets	90.343.675	88,075,341	39,457,698	6,031,454	223,908,168	2,193,201				
	30,313,073	00,073,311	33, 137,030	0,031,131	223,300,100	2,133,201				
DEFERRED OUTFLOWS OF RESOURCES										
Pension outflow	183,674	98,787	69,074	-	351,535	263,632				
OPEB outflow	2,638	1,419	992		5,049	3,787				
Total deferred outflows	186,312	100,206	70,066		356,584	267,419				
LIABILITIES										
Current liabilities:										
Accounts payable	1,039,907	479,158	663,622	28,376	2,211,063	86,205				
Accrued compensated absences	31,435	4,557	6,728	-	42,720	40,315				
Other accrued liabilities	14,082	9,780	7,221	-	31,083	17,662				
Unearned revenue	194,772	, -	-	-	194,772	, -				
Advances from other funds	-	-	101,200	-	101,200	-				
Deposits	23,775	-	-	-	23,775	-				
Interest payable	-	80,043	-	-	80,043	-				
Bonded debt - current	-	2,047,696	-	-	2,047,696	-				
Total current liabilities	1,303,971	2,621,234	778,771	28,376	4,732,352	144,182				
Noncurrent liabilities:										
Net OPEB liability - CIS	15,434	8,301	5,804	-	29,539	22,153				
Net pension liability	489,272	263,148	184,000	-	936,420	702,264				
Bonded debt - noncurrent	-	24,860,809			24,860,809					
Total noncurrent liabilities	504,706	25,132,258	189,804		25,826,768	724,417				
Total liabilities	1,808,677	27,753,492	968,575	28,376	30,559,120	868,599				
DEFERRED INFLOWS OF RESOURCES										
Pension inflow	51,277	27,579	19,284	-	98,140	73,599				
OPEB inflow	2,842	1,528	1,069	-	5,439	4,078				
Lease inflow	11,956,069	-	-	-	11,956,069	-				
Total deferred inflows	12,010,188	29,107	20,353	-	12,059,648	77,677				
NET POSITION										
Net investment in capital assets	49,409,148	36,136,250	33,331,918	4,425,430	123,302,746	968,443				
Restricted for capital projects	7,806,811	6,455,721	2,775,770	-, :=3, :33	17,038,302	-				
Unrestricted	19,495,163	17,800,977	2,431,148	1,577,648	41,304,936	545,901				
Total net position	\$ 76,711,122	\$ 60,392,948	\$ 38,538,836	\$ 6,003,078	\$ 181,645,984	\$ 1,514,344				
•										

The notes to the financial statements are an integral part of this statement.

# **Proprietary Funds**

# Statement of Revenues, Expenses, and Changes in Net Position

For the year ended June 30, 2020

		Business-ty	/pe Activities - En	terprise Funds		Governmental Activities
	Water	Sewer	Stormwater	Street Lighting	Totals	Fleet Internal Service Fund
OPERATING REVENUES:	vvater	sewer	Stormwater	Street Lighting	Totals	Service Fund
Charges for services	\$ 8,428,926	\$ 8,011,136	\$ 3,193,878	\$ 526,241	\$ 20,160,181	\$ 1,373,975
Other revenues	41,173	104,269	-	- 320,211	145,442	331
Total operating revenues	8,470,099	8,115,405	3,193,878	526,241	20,305,623	1,374,306
OPERATING EXPENSES:						
Personnel services	571,070	255,748	294,624	-	1,121,442	871,061
Support services	733,100	527,500	503,567	-	1,764,167	-
Contractual services	1,743,614	2,337,321	26,782	-	4,107,717	-
Utilities	430,759	297,780	3,020	311,554	1,043,113	64,335
Repairs and maintenance	291,254	27,315	249,228	-	567,797	51,639
Other operating expenses	925,752	584,934	239,264	4,435	1,754,385	589,832
Depreciation	1,840,316	2,053,979	1,085,000	156,390	5,135,685	126,078
Total operating expenses	6,535,865	6,084,577	2,401,485	472,379	15,494,306	1,702,945
Operating income (loss)	1,934,234	2,030,828	792,393	53,862	4,811,317	(328,639)
NONOPERATING REVENUES (EXPENSES):						
Lease revenue	173,577	-	-	-	173,577	-
Investment revenue	673,753	649,076	144,695	35,342	1,502,866	46,299
Equity loss in joint venture	(28,991)	-	-	-	(28,991)	-
Interest expense	(109,252)	(1,013,451)	(3,231)	-	(1,125,934)	-
Amortization of bond premium (discount)	(2,609)	67,696	-	-	65,087	-
Disposition of capital assets	(131,175)	(10,667)	(87,103)		(228,945)	35,600
Total nonoperating						
revenues (expenses)	575,303	(307,346)	54,361	35,342	357,660	81,899
Net income (loss) before contributions						
and transfers	2,509,537	1,723,482	846,754	89,204	5,168,977	(246,740)
Capital contributions - infrastructure	484,830	166,154	3,025,459	102,800	3,779,243	-
Capital contributions - grants and fees	1,007,458	549,916	215,237	-	1,772,611	-
Transfers out	(48,556)	(43,276)	(22,439)	(94,073)	(208,344)	(2,400)
Change in net position	3,953,269	2,396,276	4,065,011	97,931	10,512,487	(249,140)
Net position - beginning	72,757,853	57,996,672	34,473,825	5,905,147	171,133,497	1,763,484
Net position - ending	\$ 76,711,122	\$ 60,392,948	\$ 38,538,836	\$ 6,003,078	\$ 181,645,984	\$ 1,514,344

The notes to the financial statements are an integral part of this statement.

# **Proprietary Funds**

# Statement of Cash Flows

For the year ended June 30, 2020

Governmental

				Business-tvi	e Ac	ctivities - Ente	rpris	e Funds				vernmentai Activities
				240200 477			p					et Internal
		Water		Sewer	St	tormwater	Str	eet Lighting		Totals	Se	rvice Fund
CASH FLOWS FROM OPERATING ACTIVITIES			_						_			
Receipts from customers	\$	9,690,276	\$	9,079,499		3,193,647	\$	528,742	\$	22,492,164	\$	1,378,775
Payments to suppliers		(3,322,539)		(3,456,332)		49,050		(343,659)		(7,073,480)		(695,874)
Payments to employees		(528,411)		(322,602)		(234,524)		-		(1,085,537)		(766,688)
Internal activity - payments for services		(733,100)		(527,500)		(503,567)		-		(1,764,167)		-
Other receipts  Not each provided by		41,173		104,269					_	145,442		331
Net cash provided by		5,147,399		1 077 221		2 504 606		185,083		12 714 422		(02 AEG)
operating activities  CASH FLOWS FROM NON-CAPITAL		5,147,399		4,877,334		2,504,606		165,065		12,714,422		(83,456)
FINANCING ACTIVITIES Transfers to other funds		(48,556)		(43,276)		(22,439)		(94,073)		(208,344)		(2,400)
Cash received from non-operating activities		173,577		(43,270)		(22,439)		(34,073)		173,577		(2,400)
Net cash (used for) non-capital		173,377							_	173,377		
financing activities		125,021		(43,276)		(22,439)		(94,073)		(24.767)		(2.400)
CASH FLOWS FROM CAPITAL AND		123,021		(43,270)		(22,439)		(34,073)		(34,767)		(2,400)
RELATED FINANCING ACTIVITIES												
Proceeds from the sale of capital assets		_		_		_		_		_		35,600
Interfund loan activity		181,073		_		(504,596)		_		(323,523)		-
Capital contributions - grants and fees		1,007,458		549,916		215,237		_		1,772,611		_
Purchases of capital assets		(1,663,513)		(1,714,975)		(2,701,111)		_		(6,079,599)		(159,832)
Principal paid on capital debt		(2,522,000)		(1,925,000)		-		_		(4,447,000)		-
Interest paid on capital debt		(63,847)		(1,018,263)		(3,231)		-		(1,085,341)		-
Net cash used by capital and						· · · · · · · · · · · · · · · · · · ·						
related financing activities		(3,060,829)		(4,108,322)		(2,993,701)		-		(10,162,852)		(124,232)
CASH FLOWS FROM INVESTING ACTIVITIES		<u>, , , , , , , , , , , , , , , , , , , </u>		, , , , , ,		, , , , ,						
Interest received		658,274		657,082		146,039		35,342		1,496,737		44,568
Net increase in cash and investments		2,869,865		1,382,818		(365,495)		126,352		3,839,963		(165,520)
Balances - beginning of the year	:	22,647,711		22,764,837		6,191,650		1,432,885		53,037,083		1,377,575
Balances - end of the year		25,517,576	\$	24,147,655	\$	5,826,155	\$	1,559,237	\$	56,877,046	\$	1,212,055
DECONICII IATION OF OBERATING INCOME	-											
RECONCILIATION OF OPERATING INCOME												
(LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES												
	Ļ	1,934,234	Ļ	2 020 020	ċ	702 202	۲.	E2 062	Ļ	4,811,317	۲	(220 620)
Operating income (loss)	\$	1,934,234	\$	2,030,828	\$	792,393	\$	53,862	\$	4,011,317	\$	(328,639)
Adjustments to reconcile operating income to												
net cash provided by operating activities:		1 040 216		2.052.070		1,085,000		156 200		F 13F 69F		126 070
Depreciation expense Change in assets and liabilities:		1,840,316		2,053,979		1,085,000		156,390		5,135,685		126,078
Receivables, net		1,250,721		1,068,363		(231)		2,501		2,321,354		4,800
Inventories		10,629		1,000,303		(231)		2,301		10,629		-,000
Net OPEB asset		(2,038)		(406)		(1,169)		_		(3,613)		(3,571)
Deferred outflows for OPEB		1,408		1,677		(7)		_		3,078		1,161
Deferred outlfows for pension		(13,005)		31,831		(27,519)		_		(8,693)		(54,917)
Accounts payable		78,140		(212,574)		565,953		(27,670)		403,849		11,538
Accrued compensated absences		, 0, = .0		(6,971)		3,836		(27,070)		8,546		(11,543)
Other accrued liabilities		11.681										
Other accrued habilities		11,681 (487)				· ·		_		4.496		(1.606)
		(487)		3,592		1,391 -		-		4,496 (7.336)		(1,606)
Deferred revenue Deposits		(487) (7,336)				· ·		-		(7,336)		(1,606) - -
Deferred revenue		(487)				· ·		- - -				(1,606) - - 2,555
Deferred revenue Deposits		(487) (7,336) (1,477)		3,592 - -		1,391 - -		- - - -		(7,336) (1,477)		-
Deferred revenue Deposits Net OPEB liability		(487) (7,336) (1,477) (588)		3,592 - - (3,962)		1,391 - - 1,906		- - - -		(7,336) (1,477) (2,644)		- 2,555
Deferred revenue Deposits Net OPEB liability Net pension liability Deferred inflows related to OPEB Deferred inflows related to pension		(487) (7,336) (1,477) (588) 68,632		3,592 - - (3,962) (58,779)		1,391 - 1,906 81,581 275 1,197		- - - - -		(7,336) (1,477) (2,644) 91,434 (1,119) (51,084)		2,555 187,849
Deferred revenue Deposits Net OPEB liability Net pension liability Deferred inflows related to OPEB	\$	(487) (7,336) (1,477) (588) 68,632 (423)	\$	3,592 - (3,962) (58,779) (971)	\$	1,391 - 1,906 81,581 275	\$	- - - - - - 185,083	\$	(7,336) (1,477) (2,644) 91,434 (1,119)	\$	2,555 187,849 86
Deferred revenue Deposits Net OPEB liability Net pension liability Deferred inflows related to OPEB Deferred inflows related to pension Net cash provided by operating activities Schedule of non-cash capital activities:	\$	(487) (7,336) (1,477) (588) 68,632 (423) (23,008) 5,147,399		3,592 - (3,962) (58,779) (971) (29,273) 4,877,334		1,391 - 1,906 81,581 275 1,197 2,504,606		- - - - - - 185,083		(7,336) (1,477) (2,644) 91,434 (1,119) (51,084) 12,714,422		2,555 187,849 86 (17,247) (83,456)
Deferred revenue Deposits Net OPEB liability Net pension liability Deferred inflows related to OPEB Deferred inflows related to pension Net cash provided by operating activities Schedule of non-cash capital activities: Capital assets disposals/transfers	\$	(487) (7,336) (1,477) (588) 68,632 (423) (23,008) 5,147,399	\$	3,592 - (3,962) (58,779) (971) (29,273) 4,877,334	\$	1,391 - 1,906 81,581 275 1,197 2,504,606	\$	-	\$	(7,336) (1,477) (2,644) 91,434 (1,119) (51,084) 12,714,422	\$	2,555 187,849 86 (17,247)
Deferred revenue Deposits Net OPEB liability Net pension liability Deferred inflows related to OPEB Deferred inflows related to pension Net cash provided by operating activities Schedule of non-cash capital activities:	\$	(487) (7,336) (1,477) (588) 68,632 (423) (23,008) 5,147,399		3,592 - (3,962) (58,779) (971) (29,273) 4,877,334		1,391 - 1,906 81,581 275 1,197 2,504,606		185,083		(7,336) (1,477) (2,644) 91,434 (1,119) (51,084) 12,714,422		2,555 187,849 86 (17,247) (83,456)

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# NOTES TO BASIC FINANCIAL STATEMENTS

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June 30, 2020

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Wilsonville, Oregon (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements.

#### Reporting Entity

The City of Wilsonville, Oregon is a municipal corporation, incorporated in 1968. The City operates under a Council-City Manager form of government. The governing body consists of four elected council members and a mayor. The mayor and council members are each elected to serve a four-year term. The City Manager administers policies and coordinates the activities of the City. The heads of the various departments, formed to provide various services, are under the direct supervision of the City Manager.

The accompanying financial statements present the City and its component unit (Urban Renewal Agency), an entity for which the City is considered to be financially responsible.

#### **Blended Component Unit**

The City has included the financial operations of its Urban Renewal Agency (the Agency) as a blended component unit in the basic financial statements. The Agency is a legally separate entity which is governed by a board comprised of the members of the City Council as stipulated by the Agency's bylaws. The City Council has the ability to impose its will on the Agency as determined on the basis of budget adoption, taxing authority, and funding for the Agency. Complete financial statements for the Agency can be obtained from the Finance Director of the City, 29799 SW Town Center Loop E., Wilsonville, OR 97070-0220, or can be viewed at the City's web page: http://www.ci.wilsonville.or.us.

#### **Basic Financial Statements**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of interfund activity has been removed from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents all the assets, liabilities and deferred inflows and outflows of the City with the difference reported as net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has governmental and proprietary type funds. Major individual governmental funds, major individual enterprise funds, and the internal service fund are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include charges between the City's business-type activities/proprietary funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These charges are included in direct program expenses.

June 30, 2020

#### **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

There are stated minimum criteria for the determination of major funds: percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category, or the governmental and proprietary funds combined. The City electively added funds as major funds, those funds which either had debt outstanding or specific community focus. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

#### General Fund

Accounts for all the financial operations of the City except those required to be accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, licenses, state and county shared revenues, and charges for administrative services from other funds. Primary expenditures are for general government, police protection, and culture and recreation.

#### Transit Fund

Accounts for payroll taxes collected from the local business community, federal transit grants and use of these resources to operate the City's mass transit program.

- Urban Renewal Year 2000 Plan Debt Service Fund
   Accounts for the payment of principal and interest on Urban Renewal Year 2000 Plan Bonds. Resources are provided from tax increment proceeds and interest earnings.
- Urban Renewal West Side Plan Debt Service Fund
   Accounts for the payment of principal and interest on Urban Renewal West Side Plan Bonds. Resources are provided from tax increment proceeds and interest earnings.

#### • Streets Capital Projects Fund

Accounts for financial resources used for the acquisition or construction of major capital facilities for the Streets Capital Projects Fund. Resources are provided from bond proceeds.

Additionally, the City reports non-major funds within the governmental fund type.

#### • Special Revenue Funds

Used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

#### Debt Service Funds

Used to account for debt service appropriations for the payment of principal and interest on general obligation bonds.

#### Capital Projects Funds

Accounts for financial resources used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds).

The City reports each of its five proprietary funds as major funds. The proprietary funds include four enterprise funds and one internal service fund. The enterprise funds are used to account for the acquisition, operation, and maintenance of water, sewer, stormwater and street lighting facilities. The City reports its Fleet Fund as an Internal Service Fund. Internal service funds account for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Charges are made to the various departments to support these activities. The City's sole internal service fund is for fleet services.

June 30, 2020

The City reports the following proprietary funds:

Water Fund

Water Operating Fund (budgetary basis financial statements only)

Water Capital Projects Fund (budgetary basis financial statements only)

Water Development Charges Fund (budgetary basis financial statements only)

• Sewer Fund

Sewer Operating Fund (budgetary basis financial statements only)

Sewer Capital Projects Fund (budgetary basis financial statements only)

Sewer Development Charges Fund (budgetary basis financial statements only)

Stormwater Fund

Stormwater Operating Fund (budgetary basis financial statements only)

Stormwater Capital Projects Water Fund (budgetary basis financial statements only)

Stormwater Development Charges Fund (budgetary basis financial statements only)

Street Lighting Fund
 Street Lighting Fund

• Fleet Fund Fleet Fund

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

Government-wide financial statements and proprietary funds financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred regardless of the timing of related cash inflows and outflows.

Governmental funds financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. This focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Property taxes, franchise fees, licenses and permits, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered susceptible to accrual as revenue of the current period. All other revenues are considered to be measurable and available only when cash is received by the City.

An accrual arises in the Governmental Funds Balance Sheet when potential revenue does not meet the earned and available criteria for recognition in the current period. Unavailable deferred revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue is recognized as soon as it is earned regardless of its availability. Thus, the deferred inflow created on the Governmental Fund Balance Sheet for unavailable deferred revenue is eliminated. Unearned revenues arise outside the scope of measurement focus and basis of accounting, such as when the City receives resources before it has a legal claim to them. An example of this would be when grant monies are received prior to the incurrence of qualifying expenditures.

June 30, 2020

Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources, such as, any unused reimbursable leave outstanding at the time of an employee's resignation or retirement. However, in the government-wide financial statements, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government are recognized. Thus, the expense and related accrued liability for long-term portions of debt and compensated absences are included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is provided to explain the differences between the governmental fund statements and the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Water, Sewer, Stormwater, and Street Lighting Funds are charges to customers for sales and services. The Water, Sewer, and Stormwater Funds also recognize fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and overheads and depreciation on capital assets including the amortization of intangible assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Internal Service funds also distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services to other organizational units within the City. The principal operating revenues of the City's Fleet Fund are payment for services rendered to maintain both vehicles and motorized equipment. Operating expenses for the Fleet Fund include the cost of fuel, supplies and parts to maintain the City's assets, and the administrative expenses, overhead, and depreciation on capital assets including the amortization of intangible assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Assets, Liabilities, and Fund Balances

#### **Cash and Investments**

Cash and cash equivalents include cash on hand, demand deposits, short-term investments with original or remaining maturities of three months or less when purchased, and cash and investments in the City-wide investment pool. Investments, including equity in pooled cash and investments are stated at fair value.

#### **Receivables and Payables**

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Recorded property taxes receivable that are collected within 60 days after year-end are considered measurable and available and, therefore, are recognized as revenue. The remaining balance is recorded as a deferred inflow of resource because it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

June 30, 2020

Receivables of the enterprise funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and enterprise funds are stated net of any allowance for uncollectible accounts.

#### **Inventories and Prepaids**

Inventories of materials and supplies in the enterprise funds are stated at cost on a first-in, first-out basis and charged to expenses as used. Prepaids in the governmental funds are stated at cost and charged to expenditures in the period consumed.

#### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, pathways, streetlights, etc.) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value as of the date of the donation.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life extending beyond one year. Additions or improvements and other capital outlays that significantly extend the useful life of an asset or that significantly increase the capacity of an asset are capitalized. Other costs for repairs and maintenance are expensed as incurred.

Depreciation on exhaustible assets, including intangible assets with definite useful lives, is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position. Depreciation is calculated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings and improvements	25-40
Improvements other than buildings	10-20
Machinery and equipment	5-15
Vehicles	5-10
Utility systems	25-50
Infrastructure	20-40
Software	5-10

One-half year of depreciation is taken in the year the assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

#### **Accrued Compensated Absences and Sick Pay**

Accumulated vested vacation pay is accrued as it is earned. For governmental funds, a liability for these amounts is reported only when it has matured, for example, when an employee resigns or retires. The non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. Only the current portion is reported in the governmental funds, and is calculated based on historical trends. In business-type/enterprise and internal service funds, both the current and long-term liabilities are recorded.

Sick leave pay, which does not vest, is recognized in all funds when leave is taken.

#### **Long-Term Debt**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recognized in the year incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

June 30, 2020

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

#### **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### **Fund Balance Flow Assumptions**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **Fund Balance**

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. These fund balance categories are:

- Nonspendable: Includes resources that are either in a nonspendable form or legally or contractually required to be
  maintained intact. Resources in nonspendable form include inventories, prepaids and deposits, and assets held for
  resale.
- Restricted: Includes resources that are restricted by external creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- Committed: Includes amounts that can only be used for the specific purposes as adopted by a resolution of the City
  Council. The City Council has committed through a budgetary resolution specific amounts in various operating
  funds for expenditures of a non-recurring nature and for cash flow purposes. Commitments may be established,
  modified, or rescinded by similar resolution.
- Assigned: Represents amounts that reflect the City's intended use of resources. Authority to classify potion of fund balance as assigned is explicitly granted to the City Council, City Manager, and the Finance Director as part of the yearly budget resolution passed and approved by the City of Wilsonville, City Council.
- Unassigned: Total fund balance in the General Fund in excess of nonspendable, restricted, committed, and assigned balance. This classification is also used to report any deficit fund balance amounts in other governmental funds.

June 30, 2020

Fund balance by classification for the year ended June 30, 2020 is as follows:

Fund balances	General	Transit	Urban Renewal Year 2000 Plan Debt Service	Urban Renewal West Side Plan Debt Service	Street Capital Projects	Capital Governmental		Governmental Total	
Nonspendable:									
Prepaids	\$ 340,602	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 340,602		
Restricted:									
Bond covenants	-	-	2,603,025	2,221,248	-	-	4,824,273		
Capital projects	-	-	-	-	960,903	15,891,472	16,852,375		
Debt service	-	-	5,189,810	11,802,578	-	480,161	17,472,549		
Transit Improvement Funds	-	1,338,434	-	-	-	-	1,338,434		
PEG Communication	193,109						193,109		
Total Restricted	193,109	1,338,434	7,792,835	14,023,826	960,903	16,371,633	40,680,740		
Committed:									
Future needs	2,868,800	1,286,300	-		-	1,206,600	5,361,700		
Assigned:									
Computer, software, fiber	1,406,700	-	-	-	-	-	1,406,700		
Emergency management	225,000	-	-	-	-	-	225,000		
Facilities and park improvements	3,950,000	-	-	-	-	-	3,950,000		
Capital asset needs - buses	-	988,769	-	-	-	-	988,769		
Operational support	2,000,000	2,951,452				24,851,799	29,803,251		
Total Assigned	7,581,700	3,940,221			-	24,851,799	36,373,720		
Unassigned	7,090,913	_	_	-	-	_	7,090,913		
	\$ 18,075,124	\$ 6,564,955	\$ 7,792,835	\$ 14,023,826	\$ 960,903	\$ 42,430,032	\$ 89,847,675		

# **Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflow of resources related to pensions and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and addition to/deductions from OPER's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payment (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Use of Estimates**

In preparing the City's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### **Budgetary Information**

Annual budgets for all funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The process under which the budget is adopted is described in the following paragraphs.

Each April, the City Manager submits a proposed budget to the Budget Committee (consisting of the City Council and an equal number of citizens of the City). The City is required to budget all funds. The City's budget is prepared for each fund on the modified accrual basis of accounting with Proprietary Fund types adjusted for year-end accrued compensated absences. For all fund types, inter-fund loans are budgeted as sources and uses in accordance with state budget laws. Estimated receipts and expenditures are budgeted for by fund and object. Information on the past two years' actual revenues and expenditures and current-year estimates are included in the budget document.

June 30, 2020

The Budget Committee conducts public hearings for the purpose of obtaining citizens' comments and then approves a budget and submits it to the City Council for final adoption. The approved expenditures for each fund may not be increased by more than 10% by Council without returning to the Budget Committee for a second approval. After the Council adopts the budget and certifies the total of ad valorem taxes to be levied, no additional tax levy may be made for that fiscal year.

The City Council legally adopts the budget by resolution before July 1, as per ORS 294.456. The legal level of budgetary control is categorized at the operating program, capital projects, debt service, and contingency levels.

The City Council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and approval by the City Council. Expenditure appropriations may not be legally over-expended except in the case of grant receipts that could not be reasonably estimated at the time the budget was adopted and for debt service on new debt issued during the budget year. During the fiscal year ended June 30, 2020, City Council approved five supplemental budget resolutions that increased expenditure appropriations. The Urban Renewal Agency Board approved three supplemental budget resolutions during the fiscal year.

### **Excess of Expenditures over Appropriations**

According to Oregon statute, the budget is monitored at the level of adopted appropriation. A fund that has identifiable programs are adopted and monitored at the program level. Funds that do not have identifiable programs are monitored at the major category level. For the period ending June 30, 2020, no excess expenditures over appropriations were recorded.

#### 3. DETAILED NOTES ON ALL FUNDS

#### **Pooled Deposits and Investments**

The City maintains a cash management pool for its cash and investments in which each fund participates. Interest earnings are distributed monthly based on average daily balances.

> Cash and investments are comprised of the following at June 30, 2020: Petty cash

\$ 4,350,736

3,925

Investments:

Deposits with financial institutions

Municipal and US agency corporations 48,401,538 Commercial paper and corporate bonds 48,484,025 Local government investment pool 47,972,518

Total Investments 144.858.081 Total pooled cash and investments 149.212.742

Cash and investments are reflected on the combined balance sheet as follows:

\$ Cash and investments 90,807,948 Restricted assets - cash and investments 58,404,794 149,212,742

The City participates in the State of Oregon Local Investment Pool (LGIP) which is an open-ended, no-load diversified portfolio created under ORS 294.805 to 294.895 and is not registered with the U.S. Securities and Exchange Commission as an investment company. The State Treasurer is the investment officer for the LGIP and is responsible for all funds in the LGIP. These funds must be invested and managed, like that of a prudent investor, exercising reasonable care, skill, and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon Short-term Funds Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Audits Division of the Secretary of State's Office audits the LGIP annually. The Division's report on the LGIP as of and for the year ended June 30, 2019 was unmodified and may be obtained at the Oregon State Treasury, 350 Winter St. NE, Ste 100, Salem, OR 97310.

June 30, 2020

The City's position in the LGIP at June 30, 2020 is stated at cost which approximates fair value. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets and include the Municipal and US Agency Corporations investments. Level 2 inputs are quoted prices for similar assets in inactive markets and include the Commercial Paper and Corporate Bonds. Investments in the LGIP have also been categorized as Level 2.

M	unicipal and	Com	mercial Paper		Local			
ı	US Agency		And	Government				
C	orporations	Cor	porate Bonds	<b>Investment Pool</b>				
	(Level 1)		(Level 2)	(Level 2)				
\$	48,401,538	\$	48,484,025	\$	47,972,518			

#### Deposits

The City's cash is pooled with the Urban Renewal Agency's cash. For deposits in excess of federal depository insurance (currently limited to balances less than \$250,000) Oregon Revised Statute 295 requires a multiple financial institution collateral pool for balances in excess of FDIC insurance. As a result, all balances over the \$250,000 FDIC limit are collateralized. At June 30, 2020, the deposits with various financial institutions had a bank value of \$4,521,898. Of these deposits, \$368,081 was covered by federal depository insurance.

#### **Cash and Investments**

The City's investment policy specifies various goals and procedures that enhance opportunities for a prudent and systematic approach to investment-related activities. The City has delegated investment responsibilities to the Finance Director, who is primarily responsible for implementing the investment policy. The investment risk as outlined by the City's investment policy and Oregon Revised Statutes authorize the Finance Director to invest primarily in general obligations of the US Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, high ranking corporate indebtedness, and the State of Oregon Local Government Investment Pool (LGIP).

#### Credit Risk

As required by the City's investment policy, which adheres to the State of Oregon statutes, at the time of purchase all investments were rated A1 through AAA by the Moody's Investor Services or Standard and Poor's reporting agencies. For the year ended June 30, 2020, there was no downgrading of investments from the time of purchase. The State of Oregon Local Government Investment Pool is not rated.

At June 30, 2020, the City's investments were rated as follows:

	lunicipal and US Agency Corporations	Commercial Paper And Corporate Bonds		_	Local overnment estment Pool
AAA	\$ 36,967,094	\$	615,018	\$	-
AA3	-		14,069,380		-
AA2	-		4,619,408		-
AA1	-		6,746,847		-
A3	-		4,015,503		-
A2	-		12,869,332		-
A1	215,913		4,041,223		-
Α	-		1,507,314		-
Not Rated	11,218,530				47,972,518
	\$ 48,401,538	\$	48,484,025	\$	47,972,518

June 30, 2020

#### **Concentration of Credit Risk**

The City's investment policy, as it relates to investing outside of the LGIP, does not allow for an investment in any single corporate entity and its affiliates or subsidiaries that is in excess of five percent of the City's total investments (ORS 294.035). Additionally at the time of the purchase, the policy requires the maximum investments in aggregate for all commercial paper and corporate bonds to be limited to 35% of the total investment portfolio.

#### Interest Rate Risk

The City's investment policy explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates. For commercial paper and corporate bonds, the maximum maturity is 18 months. The City intends to hold all investments until maturity.

Using the segmented time distribution method, investment maturities as of June 30, 2020 are as follows:

	Less	than 6 Months	6	-12 Months	12	2-18 Months	 Total
Municipal and US Agency Corporations	\$	16,495,396	\$	28,869,019	\$	3,037,123	\$ 48,401,538
Commercial Paper and Corporate Bonds		20,983,521		17,586,815		9,913,689	48,484,025
Local Government Investment Pool		47,972,518				<u> </u>	 47,972,518
	\$	85,451,435	\$	46,455,834	\$	12,950,812	\$ 144,858,081

#### **Uncollectible Receivables**

Receivables of the City's activities are reported net of uncollectible amounts. Total uncollectible amounts related to receivables of the current period are as follows:

	Governmental Activities		iness-type ctivities
Watersales	\$	-	\$ 59,631
Sewersales		-	57,313
Street light fees		-	2,775
Stormwater fees		-	11,215
Road maintenance fees		7,429	-
Total allowance for uncollectibles	\$	7,429	\$ 130,934

#### Receivables

Receivables as of year-end for the City's individual major funds and non-major funds in aggregate, net of applicable allowances for uncollectible accounts are as follows:

	Interest	Accounts	Taxes	Other	Total
General Fund	\$ 66,476	\$ 1,174,173	\$ 251,848	\$ -	\$ 1,492,497
Transit Fund	43,703	2,986,903	-	-	3,030,606
Urban Renewal Year 2000 Debt Service	14,280	-	110,101	-	124,381
Urban Renewal West Side Debt Service	41,166	-	170,887	-	212,053
Other non-major governmental funds	122,491	398,143	5,394	-	526,028
Water	145,941	758,933	-	422,597	1,327,471
Sewer	150,363	673,911	-	55,928	880,202
Stormwater	5,846	291,871	-	-	297,717
Street Lighting	-	46,787	-	-	46,787
Fleet Internal Service Fund	5,421				5,421
Total by receivable	\$ 595,687	\$ 6,330,721	\$ 538,230	\$ 478,525	\$ 7,943,163

June 30, 2020

#### Unavailable/Unearned Revenues

Governmental funds, under the modified accrual basis of accounting, accrue deferred revenue for revenue amounts unearned or unavailable. Government-wide reporting, as well as in proprietary funds, uses full accrual accounting and report only unearned revenue. Unavailable revenue (deferred inflows) results in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Unearned revenue results in connection with resources that have been received, but not yet earned.

At the end of the current fiscal year, the various components of unavailable (deferred inflow) and unearned revenue in the governmental funds were as follows:

	Deferred Inflow		U	nearned
Delinquent property taxes receivable:				
General Fund	\$	196,245	\$	-
Urban Renewal Year 2000 Plan Debt Service Fund		80,544		-
Urban Renewal West Side Plan Debt Service Fund		133,436		-
Urban Renewal Coffee Creek Debt Service Fund		3,686		-
Cash collected prior to meeting revenue recognition:				
Operations (General Fund)		-		127,322
Operations (Building Inspection Fund)		-		68,941
Total	\$	413,911	\$	196,263

Unearned revenue in the proprietary funds was for customer payments made in advance to be used for future utility bills. Unearned revenue totaled \$194,772 for the Water Fund.

#### **Capital Assets**

Capital asset activity for governmental activities, including the internal service Fleet Fund, for the year ended June 30, 2020 was as follows:

	Beginning					ljustments/		Ending
Description	Balance		Acquisitions	<u>D</u>	isposals	 Transfers		Balance
Land	\$ 90,741,945	\$	3,112,626	\$	-	\$ -	\$	93,854,571
Works of art	599,838		-		-	-		599,838
Easements	12,290,580		439,081		-	-		12,729,661
Construction In Progress	23,547,215		7,887,529	(	3,659,742)	(6,006,465)		21,768,537
Total non-depreciable	127,179,578		11,439,236	(	3,659,742)	 (6,006,465)		128,952,607
Buildings & improvements	27,500,774		-		-	_		27,500,774
Land improvement	12,669,143		19,848		-	-		12,688,991
Machinery & equipment	4,263,767		220,917		(6,750)	-		4,477,934
Vehicles	8,170,163		200,966		(96,467)	-		8,274,662
Software	602,749		-		-	-		602,749
Infrastructure	207,394,281		647,280			6,006,465		214,048,026
Total depreciable	260,600,877		1,089,011		(103,217)	 6,006,465		267,593,136
Accumulated depreciation								
Buildings & improvements	(10,166,407	')	(771,387)		-	-		(10,937,794)
Land improvement	(5,035,875	)	(410,083)		-	468,885		(4,977,073)
Machinery & equipment	(2,257,831	.)	(304,436)		6,750	91,997		(2,463,520)
Vehicles	(4,153,839	)	(687,714)		96,467	946,953		(3,798,133)
Software	(387,657	)	(40,761)		-	(5,288)		(433,706)
Infrastructure	(117,464,112	)	(4,934,844)			 (1,496,172)		(123,895,128)
Total accumulated depreciation	(139,465,721	)	(7,149,225)		103,217	 6,375		(146,505,354)
Governmental activities							_	
capital assets, net	\$ 248,314,734	\$	5,379,022	\$ (	3,659,742)	\$ 6,375	\$	250,040,389

June 30, 2020

Changes in capital assets per the previous table are net of transfers between functional programs. Total depreciation expense includes amortization of intangible assets. Depreciation expense was charged to functions as follows:

General government	\$ 271,421
Public safety	64,231
Transportation	814,675
Public works	5,450,152
Culture and recreation	528,717
Community development	20,029
Total depreciation for governmental activities	\$ 7,149,225

Capital asset activity for business-type activities for the year ended June 30, 2020 was as follows:

	Beginning			Adjustments/	
Description	Balance	Increases	reases Decreases Transfer		Ending Balance
Land	\$ 1,826,245	\$ -	\$ -	\$ -	\$ 1,826,245
Easements	6,376,997	2,394,439	-	95,490	8,866,926
Construction In Progress	11,942,424	5,607,962	(228,945)	(4,071,627)	13,249,814
Total non-depreciable	20,145,666	8,002,401	(228,945)	(3,976,137)	23,942,985
Buildings & improvements	40,728,735	43,660	-	-	40,772,395
Land improvement	26,857,798	-	-	-	26,857,798
Machinery & equipment	10,134,036	427,977	-	-	10,562,013
Vehicles	57,181	-	-	-	57,181
Software	111,100	-	-	(95,490)	15,610
Infrastructure	136,059,348	1,384,804		4,071,627	141,515,779
Total depreciable	213,948,198	1,856,441		3,976,137	219,780,776
Accumulated depreciation					
Buildings & improvements	(14,297,776)	(1,028,986)	-	-	(15,326,762)
Land improvement	(2,860,595)	(540,357)	-	-	(3,400,952)
Machinery & equipment	(2,799,832)	(397,092)	-	-	(3,196,924)
Vehicles	(24,422)	(4,429)	-	-	(28,851)
Software	(12,460)	(2,092)	-	-	(14,552)
Infrastructure	(68,381,742)	(3,162,729)			(71,544,471)
Total accumulated depreciation	(88,376,827)	(5,135,685)			(93,512,512)
Business type activities, net	\$ 145,717,037	4,723,157	(228,945)		\$ 150,211,249

Total depreciation expense includes amortization of intangible assets. Depreciation expense for business-type activities is charged to functions as follows:

Water	\$ 1,840,316
Sewer	2,053,979
Stormwater	1,085,000
Street lighting	 156,390
Total depreciation for business-type activities	\$ 5,135,685

June 30, 2020

#### Joint Venture

The City has entered into a joint venture with the Tualatin Valley Water District and the cities of Sherwood, Tigard, Hillsboro, and Beaverton. The Willamette Intake Facility (WIF) was established to provide treatment and distribution of water. The financial statements may be obtained from Tualatin Valley Water District, Finance Department, 1850 SW 170th Avenue, Beaverton, OR 97003.

The Willamette Intake Facilities Commission (the Commission or WIF) was organized in April 2018 under Oregon Revised Statute (ORS) 190 and was established by an agreement between the cities of Wilsonville, Hillsboro, Tigard, Beaverton, Sherwood, and Tualatin Valley Water District (the District). The Commission is governed by a six-member board, with one representative appointed by each member jurisdiction. The purpose of the Commission is to provide for the ownership, management, and operation of the Willamette intake facilities which are used to withdraw and transmit water to the parties. The Commission is managed by Tualatin Valley Water District.

Expenses are allocated on a unit basis by the Commission. Each joint venturer's apportioned share of the general administration expenses is determined by the following formula: 25% of the administrative costs for the fiscal year is divided evenly among the Commission's membership; the remainder is divided among the Commission membership according to their percentage share of the capacity ownership in the intake facilities.

Operations, maintenance, and repair expenses that are a result of use of the facilities are allocated based on each party's proportionate use of the WIF. Operations, maintenance, and repair expenses unrelated to usage will be allocated based on each party's proportionate ownership of the WIF.

The following percentages of ownership were in effect at June 30, 2020:

Tualatin Valley Water District	41.22%
City of Wilsonville	13.02%
City of Sherwood	6.43%
City of Tigard	10.51%
City of Hillsboro	25.28%
City of Beaverton	3.54%

The City's investment in joint ventures is summarized as follows:

Joint Venture	Balance, ıly 1, 2019	Change in Capital	City Contribution	Balance, June 30, 2020	
Willamette Intake Facility	\$ 1,343,392	(41,418)	12,428	\$	1,314,402

#### Leases

On March 21, 2018, the City (as lessor) entered into the Ground Lease for Raw Water Pipeline with the City of Hillsboro and the Tualatin Valley Water District (as lessees). The City is leasing to the lessee land to construct, operate, and maintain a pipeline and necessary appurtenances for the transportation of raw water from the Willamette River to a treatment facility outside the City.

The terms of the lease are retroactive to July 1, 2016 and the lease terminates on June 30, 2115, a period of 99 years. Rents agreed to under the lease are \$173,577 annually for a total of \$17,184,127 during the life of the lease. The City established a discount rate of 3.27 percent for the life of the lease which results in a present value of \$12,303,874 at lease inception. Terms of the lease require the lessees to make ten annual payments of \$173,577 from July 1, 2016 through July 1, 2025 with a balloon payment of \$15,448,357 due July 1, 2026. For fiscal year ending June 30, 2020 principal and interest payments of \$87,878 and \$85,699 were recognized respectively. At June 30, 2020, the lease receivable balance was \$11,956,069.

June 30, 2020

#### **Interfund Transfers**

Interfund transfers are used to pay contribute toward the cost of capital projects and provide operational resources. The interfund transfer activity for fiscal year ended June 30, 2020 is noted in the following table:

	Transfers In							
		General Street Capital		Other				
Transfers Out		Fund Projects Fund		Governmental		Total Out		
General Fund	\$	-	\$	851,510	\$	1,314,198	\$	2,165,708
Transit Fund		6,400		-		58,608		65,008
UR Debt Service - Year 2000		-		-		9,000,000		9,000,000
Other Governmental		20,800		4,356,606		541,297		4,918,703
Enterprise Funds		26,400		-		181,944		208,344
Internal Service Fund		2,400		-		-		2,400
Total In	\$	56,000	\$	5,208,116	\$	11,096,047	\$	16,360,163

On the Statement of Activities, interfund transfers between the same activity types are eliminated leaving only transfers between activity types remaining. Statement of Activity transfers also include capital asset transfers between governmental activities and business-type activities. On the Proprietary Fund Statement of Revenues, Expenses, and changes in Net Position, capital assets transfers are reported as a capital contribution.

#### **Interfund Receivables and Payables**

Interfund receivables and payables are used to make short-term and long-term interfund loans between funds. Due to/from amounts are short term financing, paid within one year, and advances are for longer term financing. The City had no due to/from amounts and four interfund advances as follows:

In July 2015, the General Fund loaned \$2,000,000 to the Stormwater Capital Fund per City Resolution 2538. This advance is being fully amortized over five years bearing an interest rate of 0.50% per annum. The loan was paid back in full during this fiscal year.

In July 2016, the Water Operating Fund loaned \$500,000 to the Stormwater Capital Fund per City Resolution 2591. This advanced is being fully amortized over five years bearing an interest rate of 0.60% per annum. The outstanding balance at June 30, 2020 is \$101,200.

In July 2016, the Water Operating Fund loaned \$400,000 to the Road Capital Fund per City Resolution 2590. This advance is being fully amortized over five years bearing an interest rate of 0.60% per annum. The outstanding balance at June 30, 2020 is \$80,960.

In July 2019, the General Fund loaned \$9,000,000 to the Urban Renewal Year 2000 CIP Fund per City Resolution 2760. The loan was paid back from proceeds in the Urban Renewal Year 2000 Debt Service Fund. The overnight funding strategy enabled to the Urban Renewal CIP Fund to access property tax revenue for construction projects.

June 30, 2020

### **Long-Term Obligations**

In the following tables, long-term debt information is presented separately with respect to governmental and business-type activities. The following table presents current year changes in those obligations and the current portions due for each issue. The internal service Fleet Fund predominately serves the governmental funds. Accordingly, at year end, \$40,315 of the total Fleet Fund's compensated absences is included in the table presented below. Claims and judgments, pension and OPEB liabilities, and compensated absences are liquidated within each operating fund.

### **Government-Type Activities**

	Balance					Balance	Due In	
	 uly 1, 2019	 Increase		Decrease		June 30, 2020		sequent Year
GOVERNMENTAL ACTIVITIES								
Tax Increment								
Urban Renewal, Coffee Creek District								
Series 2019 Bonds	\$ 3,800,000	\$ -	\$	(137,329)	\$	3,662,671	\$	161,244
Urban Renewal, Year 2000 District								
Series 2010 Bonds	5,155,000	-		(370,000)		4,785,000		390,000
Urban Renewal, West Side District								
Series 2009 Bonds	6,005,000	-		(500,000)		5,505,000		525,000
Series 2011 Long-Term	3,485,000	-		(225,000)		3,260,000		235,000
Series 2012 Long-Term	5,770,000	-		(360,000)		5,410,000		375,000
Series 2013 Long-Term	5,400,000	-		(305,000)		5,095,000		315,000
Series 2015A-Non-Taxable	2,677,709	-		(416,951)		2,260,758		428,331
Series 2015B-Taxable	161,014	 -		(161,014)				
Total West Side District	23,498,723	 -		(1,967,965)		21,530,758		1,878,331
Total Notes and Bonds	 32,453,723	 -		(2,475,294)		29,978,429		2,429,575
Compensated absences	732,369	803,084		(662,058)		873,395		873,395
Net OPEB liability	502,678	18,302		-		520,980		-
Net pension liability	 13,195,407	 3,320,261				16,515,668		
Total Governmental Activities	\$ 46,884,177	\$ 4,141,647	\$	(3,137,352)	\$	47,888,472	\$	3,302,970

The Urban Renewal has pledged its tax increment revenues and earnings for repayment of the obligation. If a bond is defaulted, by failure to make required principal or interest payments or other covenants, action to enforce the financing agreement may take place for the amount of the obligation then outstanding to its satisfaction.

### **Urban Renewal Tax Increment**

Coffee Creek District, Series 2019

In April 2019, the City issued Urban Renewal revenue bonds with an interest rate of 3.19% in the total amount of \$3,800,000. The final maturity will be in June 2029. The principal balance outstanding on the bonds at June 30, 2020 is \$3,662,671.

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564
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June 30, 2020

### Year 2000 Plan District, Series 2010

In December 2010, the City issued Urban Renewal revenue bonds with an interest rate of 4.35% in the total amount of \$8,000,000. The final maturity will be in June 2025. The principal balance outstanding on the bonds at June 30, 2020 is \$4,785,000.

Year Ending			
June 30,	 Principal		Interest
2021	\$ 390,000		\$ 203,363
2022	405,000		186,788
2023	420,000		169,575
2024	440,000		151,725
2025	3,130,000	_	133,025
	\$ 4,785,000	_	\$ 844,475

#### West Side District-Series 2009

In February 2009, the City issued Urban Renewal revenue bonds for the Urban Renewal West Side District. The issue, in the amount of \$10,000,000, carries an interest rate of 4.9%. The final maturity will be December 2023. The balance outstanding as of June 30, 2020 is \$5,505,000.

Year Ending			
June 30,	 Principal		nterest
2021	\$ 525,000	\$	256,883
2022	550,000		230,545
2023	575,000		202,983
2024	 3,855,000		94,448
	\$ 5,505,000	\$	784,859

#### West Side District-Series 2011

In June 2011, the Agency converted a short-term, interest only line of credit to long-term debt. The issue, in the amount of \$5,000,000, carries an interest rate of 4.65%. The final maturity will be June 2026. The balance outstanding at June 30, 2020 is \$3,260,000.

Year Ending				
June 30,	F		nterest	
2021	\$	235,000		\$ 143,440
2022		245,000		133,100
2023		260,000		122,320
2024		270,000		110,880
2025		2,250,000		185,680
	\$	3,260,000	_	\$ 695,420
			_	

June 30, 2020

#### West Side District-Series 2012

In June 2012, the Agency converted a short-term, interest only line of credit to long-term debt. The issue, in the amount of \$8,000,000, carries an interest rate of 3.40%. The final maturity will be June 2027. The balance outstanding at June 30, 2020 is \$5,410,000.

Year Ending			
June 30,	 Principal	_	nterest
2021	\$ 375,000		\$ 178,530
2022	385,000		166,155
2023	400,000		153,450
2024	410,000		140,250
2025	425,000		126,720
2026-2027	3,415,000	_	210,870
	\$ 5,410,000	_	\$ 975,975

### West Side District-Series 2013

In June 2013, the Agency converted a short-term, interest only line of credit to long-term debt. The issue, in the amount of \$7,000,000, carries an interest rate of 3.499%. The final maturity will be June 2028. The balance outstanding at June 30, 2020 is \$5,095,000.

Year Ending			
June 30,	F	Principal	 Interest
2021	\$	315,000	\$ 178,325
2022		330,000	167,300
2023		340,000	155,750
2024		350,000	143,850
2025		365,000	131,600
2026-2028		3,395,000	 316,575
	\$	5,095,000	\$ 1,093,400

#### West Side District-Series 2015A

In July 2015, the City issued Urban Renewal tax-exempt bonds with an interest rate of 2.63% in the total amount of \$4,250,000. The final maturity will be in June 2025. The principal balance outstanding on the bonds at June 30, 2020 is \$2,260,758.

F	Principal			Interest
\$	428,331		\$	56,012
	439,867			44,475
	451,714			32,628
	463,828			20,515
	477,018	_		7,970
\$	2,260,758	_	\$	161,600
	\$	439,867 451,714 463,828	\$ 428,331 439,867 451,714 463,828 477,018	\$ 428,331 \$ 439,867 451,714 463,828 477,018

June 30, 2020

### **Business-Type Activities**

	Balance				Balance		Due In
	 uly 1, 2019	Increase	 Decrease	June 30, 2020		Subsequent Year	
BUSINESS-TYPE ACTIVITIES							
Water Revenue Bonds							
Series 2016	\$ 1,047,000	\$ -	\$ (1,047,000)	\$	-	\$	-
Full Faith and Credit Bonds							
Water Series 2007	1,475,000	-	(1,475,000)		-		-
Sewer Series 2011	 28,055,000	 -	 (1,925,000)		26,130,000		1,980,000
Total Notes and Bonds	 30,577,000	 -	 (4,447,000)		26,130,000		1,980,000
Compensated absences	34,174	38,935	(30,389)		42,720		42,720
Net OPEB liability	32,183	-	(2,644)		29,539		-
Net pension liability	844,986	91,434	-		936,420		-
Premiums and discounts	843,592	2,609	 (67,696)		778,505		67,696
Total Business-type Activities	\$ 32,331,935	\$ 132,978	\$ (4,547,729)	\$	27,917,184	\$	2,090,416

## **Full Faith and Credit Bonds**

Full Faith and Credit Revenue Refunding Bonds, Series 2011

In December 2011 the City issued \$38,940,000 to finance the Waste Water Treatment Plant rehabilitation project. The current debt interest rate is 3.45%. Final maturity is December 1, 2031. The full faith and credit of the City is pledged, however management intends to repay the debt from a combination of sewer operating revenues and sewer system development charges. In the event of default, the bank may exercise any remedy available at law or in equity, however, the bonds shall not be subject to acceleration. Sewer operating revenues are responsible for \$26,640,000 of the issued debt, of which \$18,980,000 remains outstanding. Sewer system development revenues are responsible \$11,700,000 of the debt, of which \$7,150,000 remains outstanding. At June 30, 2020 the outstanding balance is \$26,130,000.

Year Ending				
June 30,	_	Principal		Interest
2021	\$	1,980,000	\$	960,513
2022		2,060,000		881,311
2023		2,145,000		798,913
2024		2,210,000		734,563
2025		2,275,000		665,500
2026-2030		12,630,000		2,079,613
2031		2,830,000		113,200
	\$	26,130,000	\$	6,233,613

June 30, 2020

#### 4. OTHER INFORMATION

#### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of CIS Employee Benefits, a public entity risk pool currently operating a common risk management and insurance program. The City pays an annual premium to CIS Employee Benefits for insurance coverage. Based on the experience of the City and CIS Employee Benefits, the City may be liable for an additional premium of up to approximately 20% of its initial premium or it may receive a refund. The City has never had to pay an additional premium. Predetermined limits and deductible amounts are stated in the policy.

#### Subsequent Events

Management has evaluated subsequent events through February 22, 2021, the date on which the financial statements were available to be issued. During March 2020, a global pandemic was declared by the World Health Organization related to the rapidly growing outbreak of a novel strain of coronavirus (COVID-19). The pandemic has significantly impacted the economic conditions in the U.S. as federal, state and local governments react to the public health crisis, creating significant uncertainties in the U.S. economy. This situation is rapidly changing and additional impacts to the City may arise that we are not aware of currently. While the disruption is currently expected to be temporary, there is uncertainty around the duration. The ultimate impact of the pandemic on the City's results of operations, financial position, liquidity or capital resources cannot be reasonably estimated at this time.

### **Contingent Liabilities**

The City is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. Management intends to vigorously contest these matters and does not believe their ultimate resolution will have a material effect upon the City's financial position, results of operations, or cash flows.

#### **Property Tax Limitation**

The State of Oregon has a constitutional limit on property taxes for governmental operations. Under the limitation, tax revenue is separated into those for public schools and those for local governments other than public schools. The limitation specifies a maximum rate for all local government operations of \$10.00 per \$1,000 of real market value, while schools are similarly limited to a \$5.00 maximum rate. Local government taxes in the City currently do not exceed the \$10.00 rate limit; however, this limitation may affect the availability of future tax revenues for the City.

In May 1997, voters approved Measure 50 which rolled back assessed values to 90% of 1995-96 and limits future increases of taxable assessed values to 3% per year except for major improvements. Tax rates are now fixed and not subject to change. Voters may approve local initiatives above the fixed rate provided a majority approves at either (1) a general election in an even numbered year, or (2) at any other election in which at least 50% of registered voters cast a ballot.

## **Tax Abatement**

The City has authorized tax exempt status for five low income apartment complexes: Autumn Park Apartments, Charleston Apartments, Creekside Woods, Rain Garden Apartments and Wiedemann Apartments. All properties are required to meet State and Federal funding requirements which include annual physical inspections and an annual audit of financial activity and programmatic compliance. The property tax exemption may be removed if the property is being used for any purpose other than the provision of low income housing, or if the property is no longer eligible under the stated provisions of ORS 307.540 to 307.548. Section E of the renewal application requires the applicant to acknowledge compliance with the requirements annually. For fiscal year ending June 30, 2020 the foregone property tax revenue is \$72,799.

#### **Pension Plan**

The City Oregon Public Employees Retirement System (OPERS) is a cost-sharing multiple employer defined benefit plan. Qualified employees of the City are provided with pensions through OPERS. Employees hired before August 29, 2003 belong to the Tier One/Tier Two Retirement Benefit Program (established pursuant to ORS Chapter 238), while employees hired on or after August 29, 2003 belong to the OPSRP Pension Program (established pursuant to ORS Chapter 238A). OPSRP consists of the Pension Program (defined benefit) and the Individual Account Program (defined contribution). Beginning January 1, 2004, PERS active Tier One and Tier Two members became members of the Individual Account Program (IAP) of OPSRP. PERS members retain their existing Defined Benefit Plan accounts, but

June 30, 2020

member contributions are now deposited into the member's IAP account, not into the member's Defined Benefit Plan account. OPERS issues a publicly available financial report that can be obtained at http://www.oregon.gov/pers/.

### Benefits provided under ORS Chapter 238 – Tier One/ Tier Two

Pension Benefits: The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met: the member was employed by a PERS employer at the time of death; the member died within 120 days after termination of PERS-covered employment; the member died as a result of injury sustained while employed in a PERS-covered job, or; the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits: A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Benefit Changes After Retirement: Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

#### Benefits provided under Chapter 238A - OPSRP Pension Program (OPSRP Defined Benefit)

*Pension Benefits:* This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for Police and Fire members is age 60 or age 53 with 25 years of retirement credit.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits: Upon the death of a non-retired member, the spouse, or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

June 30, 2020

Disability Benefits: A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement: Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and \$750 plus 0.15 percent on annual benefits above \$60,000.

#### **Contributions**

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2018 actuarial valuation. The City contribution rates in effect for the fiscal year ended June 30, 2020 were 24.37% for Tier One/Two members and 17.94% for OPSRP general service members. City contributions for the year ended June 30, 2020 were \$6,503,358 which included a one-time \$4,282,916 contribution for the creation of a side account as a prepayment of the City's pension obligation.

Members of PERS are required to contribute 6% of their salary covered under the plan, which is invested in the OPSRP Individual Account Program. The employer is allowed to pay any or all of the employees' contribution in addition to the required employer's contribution. The City has elected to contribute all of the 6% contribution, for a total of \$675,634, on behalf of the employees.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows

At June 30, 2020, the City reported a liability of \$17,452,088 for its proportionate share of the OPERS net pension liability. The net pension liability was measured by OPERS as of June 30, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2018 rolled forward to June 30, 2020. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion was 0.1009%, up 8.8% from its proportion of 0.0927% measured as of June 30, 2018.

For the year ended June 30, 2020, the City recognized pension expense of \$1,906,246. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	 Resources
Differences between expected and actual experience	\$ 962,431	\$ -
Change of assumptions	2,367,575	-
Net difference between projected and actual earnings on investments	-	494,749
Changes in proportionate share	800,160	1,211,326
Differences between City's contributions and City's proportionate share of system contributions	200,955	122,949
Contributions subsequent to the measurement date	 2,220,442	 -
Total	\$ 6,551,563	\$ 1,829,024

June 30, 2020

Deferred outflows of resources related to pensions of \$2,220,442 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ended June 30, 2020. Other amounts reported as deferred inflows of resources related to pensions will be recognized in the pension expense as follows:

Year Ending							
June 30:	Amount						
2021	\$ 1,395,696						
2022	14,468						
2023	477,032						
2024	550,824						
2025	64,077						
Total	\$ 2,502,097						

### **Actuarial Methods and Assumptions:**

The employer contribution rates effective July 1, 2019, through June 30, 2020, were set by OPERS using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

Valuation Date	December 31, 2017
Experience Study Report	2016, published July 26, 2017
Actuarial cost method	Entry Age Normal
Amortization method	Amortized as a level percentage of payroll as layered amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP pension UAL is amortized over 16 years.
Asset valuation method	Market value of assets, excluding reserves
Actuarial assumptions:	
Inflation rate	2.50 percent
Investment rate of return	7.20 percent
Projected salary increases	3.50 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2% COLA and graded COLA (1.25%/0.15%)

June 30, 2020

Mortality	Healthy retirees and beneficiaries: RP-2014 Healthy annuitant, sex-distinct, generational with unisex, social security data scale, with collar adjustments and set-backs as described in the valuation.
	Active members: RP-2014 Employees, sex-distinct, generational with unisex, social security data scale, with collar adjustments and setbacks as described in the valuation.
	Disabled retirees: RP-2014 Disabled retirees, sex-distinct, generational with unisex, social security data scale.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(6.20%)	(7.20%)	(8.20%)	
City's proportionate share of				
the net pension liability (asset)	\$27,947,971	\$17,452,088	\$8,668,481	

## **Long-Term Expected Rate of Return**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

June 30, 2020

Asset Class	Target	Compound Annual
	Allocation	Return (Geometric)
Core Fixed Income	8.00%	3.49%
Short-Term Bonds	8.00	3.42
Bank / Leveraged Loans	3.00	5.09
High Yield Bonds	1.00	6.45
Large/Mid Cap US Equities	15.75	6.30
Small Cap US Equities	1.30	6.69
Micro Cap US Equities	1.30	6.80
Developed Foreign Equities	13.13	6.71
Emerging Foreign Equities	4.12	7.45
Non-US Small Cap Equities	1.88	7.01
Private Equities	17.50	7.82
Real Estate (Property)	10.00	5.51
Real Estate (REITS)	2.50	6.37
Hedge Fund of Funds (Diversified)	2.50	4.09
Hedge Fund – Event driven	0.63	5.86
Timber	1.88	5.62
Farmland	1.88	6.15
Infrastructure	3.75	6.60
Commodities	1.88	3.84
Assumed Inflation - Mean		2.50

### **OPSRP Individual Account Program**

Pension Benefits: Participants in OPERS defined benefit pension plans also participated in their defined contribution plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balances. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

#### Money Purchase Retirement Plan

The City provides a money purchase retirement plan and trust created under Internal Revenue Code Section 414(h) for the benefit of eligible employees. Under the plan, the City contributes 3% of the employee's compensation into the trust. Eligible employees are those who have worked at least six months, are not covered by a collective bargaining agreement, and are not municipal court judges. At June 30, 2020, 71 participants were included the plan and 47 were active participants. Total assets, including non-active participants, held by the trust were \$1,824,044. Participant's interests in the plan vest ratably over a five-year period. Benefits commence within a reasonable time after termination of employment. The amounts accumulated under the plan, including investment earnings, are excluded from the financial statements of the City.

June 30, 2020

#### **Deferred Compensation Plan**

The City has a deferred compensation trust plan created in accordance with Internal Revenue Code Section 457. The trust hold assets for the exclusive benefit of plan participants and their beneficiaries. Participation in the plan is voluntary. The amounts accumulated under the plan, including investment earnings, are excluded from the financial statements of the City.

#### Roth IRA

The City has a Roth IRA plan created in accordance with Internal Revenue Code Section 408. The trust hold assets for the exclusive benefit of plan participants and their beneficiaries. Participation in the plan is voluntary. The amounts accumulated under the plan, including investment earnings, are excluded from the financial statements of the City.

### Other Post-Employment Benefits (OPEB)

The other postemployment benefits (OPEB) asset, deferred outflows of resources, liability, and deferred inflows of resources as reported on the government wide statement of net position is a combination of two separate OPEB plans. The City provides an implicit rate subsidy for retiree health insurance premiums, and contributes to the Oregon Public Employees Retirement Systems' (OPERS) Retiree Health Insurance Account (RHIA), a cost-sharing multiple-employer defined health insurance benefit plan. The amounts reported on the financial statements relate to the plans as follows:

	•	icit Rate idy Plan	OPER	S RHIA Plan	F	al OPEB on inancial atements
Net OPEB Asset	\$	-	\$	180,966	\$	180,966
Deferred Outflows of Resources:						
Change in Assumptions		12,764		-		12,764
Contributions After the Measurement Date		48,783		6,241		55,024
Difference in Earnings		26,324		-		26,324
Total OPEB Liability		550,519		-		550,519
Deferred Inflows of Resources:						
Change in Proportionate Share		-		(2,681)		(2,681)
Change in Assumptions		(63,451)		(187)		(63,638)
Difference in Earnings		-		(35,034)		(35,034)
OPEB Expense (Income)		1,127		(31,819)		(30,692)
(Included in program expense on Statement of Activities)						

## General Information about the Implicit Rate Subsidy OPEB Plan

Plan description. The City participates in a defined benefit OPEB plan that provides OPEB for all employees that retire from active service with a pension benefit payable immediately from Oregon PERS. This is a multi-employer OPEB plan that is sponsored and administered by City County Insurance Services (CIS). CIS issues a publicly available financial report that can be obtained at https://www.cisoregon.org.

Benefits provided. Retirees and their dependents under age 65 are allowed to continue the health care coverages received prior to retirement. Premiums for retirees are tiered and based upon the premium rates available to active employees. The retiree is responsible for any portion of the premiums not paid by the Employer. The implicit employer subsidy is measured as the expected health care cost per retiree and dependent, less the gross premiums charged by the insurance carrier for that coverage. The subsidy is only measured for retirees and their spouses younger than age 65, at which point such retirees and spouses typically become eligible for Medicare.

Employees covered by benefit terms. At June 30, 2018, a total of 154 active employees and 5 retired employees or beneficiaries.

June 30, 2020

### **Net OPEB Liability**

The City's net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2018.

Actuarial assumptions. The total OPEB liability actuarial valuation, measured as of June 30, 2019, was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	July 1, 2018
Measurement date	June 30, 2019
Discount rate	3.50 percent, based on a 20 year general bond obligation yield index
	published by The Bond Buyer.
Inflation	2.50 percent
Salary increases	3.50 percent, including inflation
Health care cost trends	7.00 percent for 2019, fluctuating between 4.75 percent and 6.00 percent
	through 2066
Mortality rates	RP-2000 healthy white collar male and female mortality tables, set back one
	year for males. Mortality is projected on a generational basis using Scale BB
	for males and females.
Actuarial cost method	Entry Age Normal

### Changes in Net OPEB Liability

	Total OPEB
	Liability
Balance as of June 30, 2019	\$534,863
Changes for the year:	
Service cost	35,844
Interest on total OPEB liability	21,007
Effect of changes to benefit terms	-
Effect of economic / demographic gains or losses	-
Effect of assumptions changes or inputs	15,128
Benefit payments	(56,323)
Net change	(15,656)
Balance as of June 30, 2020	\$550,519

Changes in assumptions reflect a change in the discount rate from 3.87% in 2019 to 3.50% in 2020.

Sensitivity of the net OPEB liability to changes in the discount rate. The following table presents the OPEB liability of the City as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease	Discount Rate	1% Increase
	(2.50%)	(3.50%)	(4.50%)
Net OPEB liability (asset)	\$591,701	\$550,519	\$512,530

June 30, 2020

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following table presents the OPEB liability of the City as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost	
		Trend Rate	
		Current	
	1% Decrease	(Blended)	1% Increase
Net OPEB liability (asset)	\$498,978	\$550,519	\$611,476

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2020, the City recognized OPEB expense of \$1,127. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred		Deferred	
	Inflows of		Outflows of	
	Resources		Resources	
Differences between expected and actual experience	\$	-	\$	26,324
Change of assumptions		63,451		12,764
Contributions subsequent to the measurement date		-		48,783
Total	\$	63,451	\$	87,871

Deferred outflows of resources related to OPEB of \$48,783 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended	
June 30:	 Amount
2021	\$ (6,943)
2022	(6,943)
2023	(6,943)
2024	(5,030)
2025	552
Thereafter	944
Total	\$ (24,363)

## General Information about the OPERS RHIA OPEB Plan

Plan description. The City contributes to the Oregon Public Employees Retirement Systems' (OPERS) Retiree Health Insurance Account (RHIA) for each of its eligible employees. RHIA a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the Oregon Public Employees Retirement Board (OPERB). RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. ORS 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. A comprehensive annual financial report of the funds administered by the OPERB may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, OR 97281-3700 or by accessing the PERS web site at www.oregon.gov/PERS/.

June 30, 2020

Benefits provided. Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Contributions. OPERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2015 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2017. The City's contribution rates for the period were 0.50% for Tier One/Tier Two members, and 0.43% for OPSRP members. The City's contributions to OPERS RHIA for the fiscal year ended June 30, 2020 was approximately \$6,241. Employees are not required to contribute to the RHIA plan.

# OPEB Assets, Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2020, the City reported an asset of \$180,966 for its proportionate share of the collective OPEB asset. The collective net OPEB asset was measured as of June 30, 2019, and the total OPEB asset used to calculate the collective net asset was determined by an actuarial valuation as of December 31, 2017 rolled forward to June 30, 2019. The City's proportion of the collective net OPEB asset was based on a projection of the City's long-term contributions to the RHIA plan relative to the projected contributions of all participating municipalities, actuarially determined. At June 30, 2019, the City's proportion was 0.0937%, which was an increase of 0.0030% from its proportion of 0.0907% measured as of June 30, 2018.

For the year ended June 30, 2020, the City recognized OPEB income from this plan of \$31,819. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-	\$	23,864
Change of assumptions		-		187
Net difference between projected and actual earnings on investments		-		11,170
Changes in proportionate share		-		2,681
Contributions subsequent to the measurement date		6,241		-
Total	\$	6,241	\$	37,902

June 30, 2020

Deferred outflows of resources related to OPEB of \$6,241 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net OPEB liability or an increase in the net OPEB asset in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended	
June 30:	 mount
2021	\$ (19,840)
2022	(17,072)
2023	(2,142)
2024	1,152
2025	-
Thereafter	-
Total	\$ (37,902)

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation date December 31, 2017 Measurement date June 30, 2019

Experience study 2016, published July 26, 2017

Actuarial assumptions:

Actuarial cost method **Entry Age Normal** Inflation rate 2.50 percent Long-term expected rate of return 7.20 percent Discount rate 7.20 percent Projected salary increases 3.50 percent

Retiree healthcare participation Healthy retirees: 35%

Disabled retirees: 20%

Healthcare cost trend rate Not applicable

Mortality rates Healthy retirees and beneficiaries:

> RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and

set-backs as described in the valuation.

Active members:

RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as

described in the valuation.

Disabled retirees:

RP-2014 Disabled retirees, sex-distinct, generational with Unisex,

Social Security Data Scale.

June 30, 2020

Sensitivity of the City's proportionate share of the net OPEB liability (asset) to changes in the discount rate. The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.20%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.20%)	(7.20%)	(8.20%)
City's proportionate share of			
the net pension liability (asset)	\$(140,295)	\$(180,966)	\$(215,620)

*OPEB Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

## **Encumbrance Accounting**

All year end outstanding encumbrances lapse at year-end and are re-appropriated as required to the subsequent year.

## REQUIRED SUPPLEMENTARY INFORMATION

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## Required Supplemental Other Postemployment Benefit Plans Information

For the year ended June 30, 2020

## **Schedule of Funding Progress and Employer Contributions**

Other Postemployment Benefit Plans

				Fundi	ng Progress						
			Actuarial							UAAL a	s a
Actuarial	Act	tuarial	Accrued	ι	Infunded					Percenta	age
Valuation	Va	lue of	Liability	AAL Funded					Covered	of Cove	red
Date	A	ssets	(AAL)		(UAAL)	Ratio	Ratio		Payroll	Payro	il
7/1/2016	\$	-	\$ 541,076	\$	541,076		0%	\$	9,634,817		5.6%
7/1/2018		_	534.861		534.861		0%		10.148.985		5.3%

#### Notes:

Select actuarial assumptions used: 60% of future male retirees and 35% of future female retirees electing coverage are assumed to cover a spouse as well; males are assumed to be two years older than their female spouses.

## **Required Supplemental Pension Information**

For the year ended June 30, 2020

## Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)

Oregon Public Employees Retirement System

Last Five Fiscal Years <sup>1</sup>

			City's			City's proportionate share of the net pension	Plan fiduciary net position
Fiscal Year	City's proportion	propo	ortionate share		City's	(asset)/liability	as a percentage
Ended	of the net pension	of th	ne net pension	on covered		as a percentage	of total pension
June 30	(asset)/liability	(as	sset)/liability		payroll	of covered payroll	(asset)/liability
2016	0.12604368	\$	7,236,749	\$	8,784,354	82.4%	91.9%
2017	0.11160605		16,754,659		9,227,258	181.6%	80.5%
2018	0.10356109		13,960,074		8,775,960	159.1%	83.1%
2019	0.09268392		14,040,393		9,634,817	145.7%	82.1%
2020	0.10089309		17,452,088		10,148,985	172.0%	80.2%

<sup>&</sup>lt;sup>1</sup> 10-year trend information required by GASB Statement 68 will be presented prospectively as it becomes available.

## Schedule of the the City's Contributions

Oregon Public Employees Retirement System Last Five Fiscal Years <sup>1</sup>

Fiscal Year Ended June 30	ontractually required ontributions	co	Actual ntributions <sup>2</sup>	def	ribution iciency xcess)	City's covered payroll	Actual contributions as a percentage of covered payroll
2016	\$ 1,207,398	\$	(1,207,398)	\$	-	\$ 9,227,258	13.1%
2017	1,141,080		(1,141,080)		-	8,775,960	13.0%
2018	1,495,817		(1,495,817)		-	9,634,817	15.5%
2019	1,604,670		(1,604,670)		-	10,148,985	15.8%
2020	2,220,442		(6,503,358)	(4	,282,916)	10,863,959	20.4%

<sup>&</sup>lt;sup>1</sup> 10-year trend information required by GASB Statement 68 will be presented prospectively as it becomes available.

<sup>&</sup>lt;sup>2</sup> Contributions in FYE2020 includes a one time payment, with an additional 25% match, totaling \$4,282,916.

## **General Fund**

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted		Actual Amounts Budgetary	Variance With Final Budget Positive		
	 Original		Final	 Basis		(Negative)
REVENUES						
Taxes	\$ 11,655,250	\$	11,655,250	\$ 11,675,641	\$	20,391
Intergovernmental	2,265,804		2,265,804	3,236,059		970,255
Licenses and permits	177,750		177,750	130,594		(47,156)
Charges for services	747,100		747,100	668,236		(78,864)
Fines and forfeitures	320,000		320,000	250,453		(69,547)
Investment revenue	300,900		300,900	439,413		138,513
Other revenues	 163,050		190,227	 210,100		19,873
Total revenues	 15,629,854		15,657,031	 16,610,496		953,465
EXPENDITURES						
Administration	1,876,424		2,131,424	1,783,295		348,129
Finance	1,570,308		3,242,515	3,031,832		210,683
Information systems	1,279,490		1,279,490	1,019,024		260,466
Legal	686,388		686,388	654,869		31,519
Human resources	880,052		880,052	753,379		126,673
Law enforcement	5,291,589		5,291,589	4,961,617		329,972
Municipal court	233,535		233,535	171,456		62,079
Public works administration	727,304		927,304	716,564		210,740
Building maintenance	1,282,743		1,282,743	1,150,486		132,257
Parks maintenance	1,704,980		1,704,980	1,520,760		184,220
Parks and recreation	1,684,820		1,713,320	1,499,611		213,709
Library	2,199,281		2,199,781	1,993,195		206,586
Contingency	 10,109,050		7,378,449	 -		7,378,449
Total expenditures	29,525,964		28,951,570	19,256,088		9,695,482
Excess (deficiency) of revenues						
over (under) expenditures	 (13,896,110)		(13,294,539)	 (2,645,592)		10,648,947
OTHER FINANCING SOURCES (USES)						
Proceeds of interfund loan	9,406,020		9,406,020	9,406,020		-
Payment of interfund loan	(9,000,000)		(9,000,000)	(9,000,000)		-
Transfers in	3,599,940		3,891,635	3,336,852		(554,783)
Transfers out	(4,003,336)		(4,896,602)	(2,165,708)		2,730,894
Total other financing sources (uses)	2,624		(598,947)	1,577,164		2,176,111
Net change in fund balances	(13,893,486)		(13,893,486)	(1,068,428)		12,825,058
Fund balances - beginning	16,762,286	16,762,286		19,143,552		2,381,266
Fund balances - ending	\$ 2,868,800	\$	2,868,800	\$ 18,075,124	\$	15,206,324

## **Transit Fund**

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amou	nts	Actual Amounts Sudgetary	Variance With Final Budget Positive		
	Original		Final	 Basis	(	Negative)	
REVENUES	 _	'	_	_		_	
Taxes	\$ 5,151,000	\$	5,151,000	\$ 4,902,080	\$	(248,920)	
Intergovernmental	4,217,893		4,217,893	3,463,450		(754,443)	
Charges for services	185,000		185,000	140,935		(44,065)	
Investment revenue	55,150		55,150	279,476		224,326	
Other revenues	 14,000		14,000	 32,056		18,056	
Total revenues	 9,623,043		9,623,043	8,817,997		(805,046)	
EXPENDITURES Transit Contingency	 8,882,921 2,680,324		9,500,665 2,012,580	6,222,750 <u>-</u>		3,277,915 2,012,580	
Total expenditures	 11,563,245		11,513,245	 6,222,750		5,290,495	
Excess (deficiency) of revenues over (under) expenditures	(1,940,202)		(1,890,202)	2,595,247		4,485,449	
OTHER FINANCING SOURCES (USES)							
Transfers out	 (637,912)		(687,912)	 (625,918)		61,994	
Net change in fund balances	 (2,578,114)		(2,578,114)	1,969,329		4,547,443	
Fund balances - beginning	 3,864,414		3,864,414	4,595,626		731,212	
Fund balances - ending	\$ 1,286,300	\$	1,286,300	\$ 6,564,955	\$	5,278,655	

## Notes to Required Supplemental Information

For the year ended June 30, 2020

## 1. Budget to GAAP Reconciliation

Sections of Oregon Revised Statutes (Oregon Budget Law) require most transactions be budgeted on the modified accrual basis of accounting. However, there are certain transactions where statutory budget requirements conflict with generally accepted accounting principles (GAAP).

The following discusses the differences between the budget basis and GAAP basis of accounting for the General Fund and the Transit Fund.

	G	eneral Fund	Tı	ransit Fund
Net change in fund balance - budget basis	\$	(1,068,428)	\$	1,969,329
Budgeted resources not qualifying as revenues or other financing sources under GAAP:  Repayment of interfund loans are treated as transfers on a budgetary basis and as receivable on a GAAP basis.		(404,000)		-
Indirect and other cost reimbursements received are reported as revenues or other financing sources on a budget basis. Such receipts are reclassified as a reduction of expenditures on a GAAP basis.		(3,280,852)		560,910
Budgeted expenditures not qualifying as expenditures or other financing uses under GAAP:				
Indirect and other costs reimbursed are reported as expenditures on a budget basis. Such disbursements are reclassified as a reduction of revenues and other financing sources on a GAAP basis.		3,280,852		(560,910)
Net change in fund balance - GAAP basis	\$	(1,472,428)	\$	1,969,329

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## OTHER SUPPLEMENTARY INFORMATION

- Combining Statements Nonmajor Governmental Funds
- Budgetary Comparison Schedules
- Other Financial Schedules

### **COMBINING STATEMENTS**

## **Non-Major Governmental Funds**

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are restricted to expenditure for particular purposes.

### **Building Inspections**

Accounts for the administrative and enforcement of building codes.

#### **Community Development**

Accounts for activities related to civil engineering, planning, urban renewal management, stormwater management and natural resources.

#### **Road Operating**

Accounts for revenues from gasoline tax apportionments from the State of Oregon that are used for the repair and maintenance associated with streets.

#### **Road Maintenance Regulatory**

Accounts for a special fee on commercial and residential dwellings to be used for major road repairs and reconstruction.

### **Debt Service Funds**

Debt service funds are used to account for the debt sold to finance designated street and utility improvements and/or major projects.

#### Urban Renewal - Coffee Creek Plan Debt Service Fund

Accounts for the payment of principal and interest on Urban Renewal Coffee Creek Plan Bonds. Resources are provided from tax increment proceeds and interest earnings.

### **Capital Project Funds**

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

#### **Building Projects**

Accounts for acquisition and development and redevelopment of public facilities. Improvements are paid from grants, interfund transfers, and issuance of debt.

#### **Park Projects**

Accounts for acquisition and development of parks and open spaces that are paid from system development charges, donations, grants, and transfers from operating funds.

## **Street Development Charges**

Accounts for collection of system development charges from new residential and commercial construction. Proceeds are used to pay for infrastructure expansion.

#### Washington County Transportation Development Tax

Accounts for collection of Washingtong County development tax from new residential and commercial construction. Proceeds are used to pay for development within Washington County portion of Wilsonville.

## Frog Pond West

Accounts for collection of system development charges from new residential and commercial construction. Proceeds are used to pay for infrastructure expansion.

#### **Park Development Charges**

Accounts for collection of system development charges from new residential and commercial construction. Proceeds are used to pay for parks infrastructure expansion.

## Urban Renewal - Year 2000 Plan Capital Projects

Accounts for acquisition, construction, and improvements within the district that are financed from the issuance of debt and interest earnings.

#### Urban Renewal - Year 2000 Plan Program Income

Accounts for the less restricted, non bond proceed, income related to the Year 2000 Urban Renewal District. Includes revenue such as reimbursements, loan repayments, and land sales.

## Urban Renewal - West Side Plan Capital Projects

Accouts for the construction or reconstruction of capital projects witin the boundaries of the West Side Urban Renewal District. These improvements are paid from the issuance of debt and revenues from property taxes and interest earnings.

#### Urban Renewal - West Side Plan Program Income

Accounts for the less restricted, non bond proceed, income related to the West Side Urban Renewal District. Includes revenue such as reimbursements, loan repayments, and land sales.

### Urban Renewal - Coffee Creek Plan Capital Projects

Accounts for acquisition, construction, and improvements within the district that are financed from the issuance of debt and interest earnings.

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## **Nonmajor Governmental Funds**

## **Combining Balance Sheet**

June 30, 2020

		Combined Nonmajor ecial Revenue Funds	Co	Urban Renewal ffee Creek ebt Service		Combined Nonmajor pital Projects Funds	Total Nonmajor Governmental Funds		
ASSETS									
Cash and investments	\$	10,573,035	\$	-	\$	16,186,362	\$	26,759,397	
Restricted cash and investments		245,832		478,430		16,419,802		17,144,064	
Receivables:									
Interest receivable		45,494		23		76,974		122,491	
Accounts receivable		323,963		-		74,180		398,143	
Taxes receivable				5,394				5,394	
Total assets	\$	11,188,324	\$	483,847	\$	32,757,318	\$	44,429,489	
LIABILITIES									
Accounts payable	\$	276,922	\$	_	\$	397,947	\$	674,869	
Other accrued liabilities	*	442,734	*	_	Ψ.	-	Ψ	442,734	
Deposits		245,832		_		_		245,832	
Unearned revenue		68,941		_		_		68,941	
Development charge payable		-		-		563,395		563,395	
Total liabilities		1,034,429		-		961,342		1,995,771	
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue - property taxes				3,686				3,686	
FUND BALANCES									
Restricted		-		480,161		15,891,472		16,371,633	
Committed		1,206,600		-		-		1,206,600	
Assigned		8,947,295		-		15,904,504		24,851,799	
Total fund balances		10,153,895		480,161		31,795,976		42,430,032	
Total liabilities, deferred inflows									
of resources and fund balances	\$	11,188,324	\$	483,847	\$	32,757,318	\$	44,429,489	

## Nonmajor Special Revenue Funds

## **Combining Balance Sheet**

June 30, 2020

							Road	
		Building	С	ommunity	Road	M	aintenance	
	1	nspection	De	evelopment	 Operating	F	Regulatory	 Total
ASSETS		_		_	 _		_	 
Cash and investments	\$	2,553,004	\$	2,018,171	\$ 2,328,633	\$	3,673,227	\$ 10,573,035
Restricted cash and investments		-		245,832	-		-	245,832
Receivables:								
Interest receivable		23,905		9,004	-		12,585	45,494
Accounts receivable		-		17,688	124,060		182,215	323,963
Total assets	\$	2,576,909	\$	2,290,695	\$ 2,452,693	\$	3,868,027	\$ 11,188,324
LIABILITIES								
Accounts payable	\$	107,949	\$	105,494	\$ 63,479	\$	-	\$ 276,922
Other accrued liabilities		27,207		408,438	7,089		-	442,734
Deposits		-		245,832	-		-	245,832
Unearned revenue		68,941		-	-		-	68,941
Total liabilities		204,097		759,764	70,568		-	1,034,429
FUND BALANCES								
Committed		246,100		780,700	179,800		-	1,206,600
Assigned		2,126,712		750,231	2,202,325		3,868,027	8,947,295
Total fund balances		2,372,812		1,530,931	2,382,125		3,868,027	10,153,895
Total liabilities and								
fund balances	\$	2,576,909	\$	2,290,695	\$ 2,452,693	\$	3,868,027	\$ 11,188,324

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## Nonmajor Capital Project Funds Combining Balance Sheet

June 30, 2020

	Bui Pro				De	Street evelopment Charges	Trar	ashington County asportation relopment Tax	Frog Pond West	
ASSETS		·								
Cash and investments	\$	267,841	\$	420,248	\$	-	\$	-	\$	-
Restricted cash and investments		-		-		8,476,149		350,616		473,418
Receivables:										
Interest receivable		-		-		16,851		-		2,957
Accounts receivable		67,850								
Total assets	\$	335,691	\$	420,248	\$	8,493,000	\$	350,616	\$	476,375
LIABILITIES Accounts payable Development charge payable Total liabilities	\$	116,946 - 116,946	\$	97,702 - 97,702	\$	- - -	\$	- - -	\$	- - -
FUND BALANCES										
Restricted		-		-		8,493,000		350,616		476,375
Assigned		218,745		322,546		_				
Total fund balances		218,745		322,546		8,493,000		350,616		476,375
Total liabilities and										_
fund balances	\$	335,691	\$	420,248	\$	8,493,000	\$	350,616	\$	476,375

## **Nonmajor Capital Project Funds**

## **Combining Balance Sheet (continued)**

June 30, 2020

Park velopment Charges	Urban Renewal Year 2000 Capital Projects		١	Urban Renewal Year 2000 Program Income		Renewal Year 2000 Program		Urban Renewal West Side Capital Projects	Urban Renewal West Side Program Income		C	Urban Renewal Coffee Creek Capital Projects		Total
\$ - 6,556,224	\$	11,265,578 -	\$	859,605 -	\$	546,459 563,395	\$	175,151 -	\$	2,651,480 -	\$	16,186,362 16,419,802		
15,257		32,525		_		5,271		-		4,113		76,974		
-		-		-		6,330		-		-		74,180		
\$ 6,571,481	\$	11,298,103	\$	859,605	\$	1,121,455	\$	175,151	\$	2,655,593	\$	32,757,318		
\$ -	\$	12,578	\$	-	\$	-	\$	-	\$	170,721	\$	397,947		
-		-		-		563,395		-		-		563,395		
		12,578				563,395				170,721		961,342		
6,571,481		-		-		-		-		-		15,891,472		
 -		11,285,525		859,605		558,060		175,151		2,484,872		15,904,504		
 6,571,481		11,285,525		859,605		558,060		175,151		2,484,872		31,795,976		
\$ 6,571,481	\$	11,298,103	\$	859,605	\$	1,121,455	\$	175,151	\$	2,655,593	\$	32,757,318		

## **Nonmajor Governmental Funds**

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

	ľ	Combined Nonmajor cial Revenue Funds	R Cof	Urban enewal fee Creek ot Service	Combined Nonmajor pital Project Funds	Total Nonmajor Governmental Funds		
REVENUES								
Taxes	\$	-	\$	287,840	\$ -	\$	287,840	
Intergovernmental		1,981,541		-	519,012		2,500,553	
Licenses and permits		1,494,324		-	501,155		1,995,479	
Charges for services		2,628,386		-	-		2,628,386	
System development charges		-		-	1,641,909		1,641,909	
Investment revenue		338,635		11,621	815,903		1,166,159	
Other revenues		74,176		-	152,445		226,621	
Total revenues		6,517,062		299,461	 3,630,424		10,446,947	
EXPENDITURES								
Current operating:								
General government		680,034		-	9,789		689,823	
Public works		1,118,360		-	-		1,118,360	
Community development		3,679,271		-	1,339,440		5,018,711	
Debt service:								
Principal		-		137,329	-		137,329	
Interest		969		141,813	-		142,782	
Capital outlay		-		-	2,666,143		2,666,143	
Total expenditures		5,478,634		279,142	4,015,372		9,773,148	
Excess (deficiency) of revenues								
over (under) expenditures		1,038,428		20,319	 (384,948)		673,799	
OTHER FINANCING SOURCES (USES)								
Transfers in		400,000		-	10,696,047		11,096,047	
Transfers out		(3,577,634)		-	(1,341,069)		(4,918,703)	
Total other financing sources (uses)		(3,177,634)		_	9,354,978		6,177,344	
Net change in fund balances		(2,139,206)		20,319	8,970,030		6,851,143	
Fund balances - beginning		12,293,101		459,842	 22,825,946		35,578,889	
Fund balances - ending	\$	10,153,895	\$	480,161	\$ 31,795,976	\$	42,430,032	

## **Nonmajor Special Revenue Funds**

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

	Building Inspections		Community Development		Road Operating		Road Maintenance Regulatory		Nonmajor Special Revenue Total		
REVENUES											
Intergovernmental	\$	-	\$	62,500	\$	1,919,041	\$	-	\$	1,981,541	
Licenses and permits		741,611		752,713		-		-		1,494,324	
Charges for services		9,000		614,545		-		2,004,841		2,628,386	
Investment revenue		78,301		91,609		60,010		108,715		338,635	
Other revenues		-		16,288		57,888		-		74,176	
Total revenues		828,912		1,537,655		2,036,939		2,113,556		6,517,062	
EXPENDITURES											
Current operating:											
General government		178,249		407,845		93,940		-		680,034	
Public works		29,201		116,805		972,354		-		1,118,360	
Community development		1,367,537		2,311,734		-		-		3,679,271	
Debt service:											
Principal		-		-		-		-		-	
Interest		-		-		969		-		969	
Capital outlay		-		-		-		-		-	
Total expenditures		1,574,987		2,836,384		1,067,263		-		5,478,634	
Excess (deficiency) of revenues											
over (under) expenditures		(746,075)		(1,298,729)		969,676		2,113,556		1,038,428	
OTHER FINANCING SOURCES (USES)											
Transfers in		-		400,000		-		-		400,000	
Transfers out		(193,817)		(14,400)		(595,561)		(2,773,856)		(3,577,634)	
Total other financing sources (uses)		(193,817)		385,600		(595,561)		(2,773,856)		(3,177,634)	
Net change in fund balances		(939,892)		(913,129)		374,115		(660,300)		(2,139,206)	
Fund balances - beginning		3,312,704		2,444,060		2,008,010		4,528,327		12,293,101	
Fund balances - ending	\$	2,372,812	\$	1,530,931	\$	2,382,125	\$	3,868,027	\$	10,153,895	

## **Nonmajor Capital Projects Funds**

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

		Building Projects		Park Projects		Street Development Charges		Washington County Transportation Development Tax		Frog Pond West	
REVENUES							1				
Intergovernmental	\$	76,411	\$	242,601	\$	-	\$	-	\$	-	
Licenses and permits		-		3,609		-		-		497,546	
System development charges		-		-		1,194,741		-		-	
Investment revenue		3,977		8,154		201,004		8,243		9,978	
Other revenues		-		-		-				-	
Total revenues		80,388		254,364		1,395,745		8,243		507,524	
EXPENDITURES											
Current operating:											
General government		3,435		6,354		-		-		-	
Community development		28,622		55,334		29,963		-		6,087	
Capital outlay		1,108,864		339,544				-			
Total expenditures		1,140,921		401,232		29,963		-		6,087	
Excess (deficiencies)											
of revenues over											
(under) expenditures		(1,060,533)		(146,868)		1,365,782		8,243		501,437	
OTHER FINANCING											
SOURCES (USES)											
Transfers in		1,064,510		394,937		-		-		-	
Transfers out		_		(236,600)		(620,210)				(291,951)	
Total other financing	<u></u>										
sources (uses)		1,064,510		158,337		(620,210)				(291,951)	
Net change in fund balances		3,977		11,469		745,572		8,243		209,486	
Fund balances - beginning		214,768		311,077		7,747,428		342,373		266,889	
Fund balances - ending	\$	218,745	\$	322,546	\$	8,493,000	\$	350,616	\$	476,375	

#### **Nonmajor Capital Projects Funds**

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (continued)

Park Development Charges		Urban Renewal Year 2000 Capital Projects	Urban Renewal Year 2000 Program Income	Urban Renewal West Side Capital Projects	Urban Renewal West Side Program Income	Urban Renewal Coffee Creek Capital Projects	Nonmajor Capital Projects Total
\$	-	\$ -	\$ 35,000	\$ -	\$ 165,000	\$ -	\$ 519,012
	-	-	-	-	-	-	501,155
	447,168	-	-	-	-	-	1,641,909
	156,362	331,864	18,513	32,086	4,054	41,668	815,903
	-		141,774	10,671			152,445
	603,530	331,864	195,287	42,757	169,054	41,668	3,630,424
	-	-	-	-	-	-	9,789
	12,640	533,884	49,948	268,933	166,784	187,245	1,339,440
	-	54,098			15,966	1,147,671	2,666,143
	12,640	587,982	49,948	268,933	182,750	1,334,916	4,015,372
	590,890	(256,118)	145,339	(226,176)	(13,696)	(1,293,248)	(384,948)
	236,600 (192,308)	9,000,000	-	-	-	-	10,696,047 (1,341,069)
	(232)3337						(2)0 (2)000)
	44,292	9,000,000					9,354,978
	635,182	8,743,882	145,339	(226,176)	(13,696)	(1,293,248)	8,970,030
	5,936,299	2,541,643	714,266	784,236	188,847	3,778,120	22,825,946
\$	6,571,481	\$ 11,285,525	\$ 859,605	\$ 558,060	\$ 175,151	\$ 2,484,872	\$ 31,795,976

#### **Nonmajor Capital Projects Funds**

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

		Building Projects		Park Projects	Street velopment Charges	C Trans	shington county sportation elopment Tax	F	rog Pond West
REVENUES									
Intergovernmental	\$	76,411	\$	242,601	\$ -	\$	-	\$	-
Licenses and permits		-		3,609	-		-		497,546
System development charges		<del>-</del>		-	1,194,741		<del>-</del>		<del>-</del>
Investment revenue		3,977		8,154	201,004		8,243		9,978
Other revenues									
Total revenues		80,388		254,364	1,395,745		8,243		507,524
EVOCALDITUDES									
EXPENDITURES									
Current operating:		2 425		6.254					
General government		3,435		6,354	-		-		-
Community development		28,622		55,334	29,963		-		6,087
Capital outlay		1,108,864		339,544	 - 20.062				
Total expenditures		1,140,921		401,232	 29,963				6,087
Excess (deficiencies)									
of revenues over		(4.050.500)		(4.45.050)					
(under) expenditures		(1,060,533)		(146,868)	1,365,782		8,243		501,437
OTHER FINANCING									
SOURCES (USES)									
Transfers in		1,064,510		158,337	_		_		_
Transfers out		1,004,510		130,337	(620,210)		_		(291,951)
Total other financing	-		-		 (020,210)				(231,331)
sources (uses)		1,064,510		158,337	(620,210)		_		(291,951)
sources (uses)	•	1,004,310		138,337	(020,210)				(291,931)
Net change in fund balances		3,977		11,469	745,572		8,243		209,486
Fund balances - beginning		214,768		311,077	 7,747,428		342,373		266,889
Fund balances - ending	\$	218,745	\$	322,546	\$ 8,493,000	\$	350,616	\$	476,375

#### **Nonmajor Capital Projects Funds**

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (continued)

Park Development Charges	Urban Renewal Year 2000 Capital Projects	Urban Renewal Year 2000 Program Income	Urban Renewal West Side Capital Projects	Urban Renewal West Side Program Income	Urban Renewal Coffee Creek Capital Projects	Nonmajor Capital Projects Total
\$ -	\$ -	\$ 35,000	\$ -	\$ 165,000	\$ -	\$ 519,012
-	-	-	-	-	-	501,155
447,168	-	-	-	-	-	1,641,909
156,362	331,864	18,513	32,086	4,054	41,668	815,903
	<u> </u>	141,774	10,671			152,445
603,530	331,864	195,287	42,757	169,054	41,668	3,630,424
-	-	-	-	-	-	9,789
12,640	533,884	49,948	268,933	166,784	187,245	1,339,440
	54,098			15,966	1,147,671	2,666,143
12,640	587,982	49,948	268,933	182,750	1,334,916	4,015,372
590,890	(256,118)	145,339	(226,176)	(13,696)	(1,293,248)	(384,948)
- 44,292	9,000,000	<u>-</u>	<u> </u>	<u> </u>	<u>-</u>	10,222,847 (867,869)
44,292	9,000,000					9,354,978
635,182	8,743,882	145,339	(226,176)	(13,696)	(1,293,248)	8,970,030
5,936,299	2,541,643	714,266	784,236	188,847	3,778,120	22,825,946
\$ 6,571,481	\$ 11,285,525	\$ 859,605	\$ 558,060	\$ 175,151	\$ 2,484,872	\$ 31,795,976

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# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

#### **Governmental Funds**

#### Special Revenue Funds

- Building Inspection
- Community Development
- Road Operating
- Road Maintenance Regulatory

#### **Debt Service Funds**

- Urban Renewal Year 2000 Plan
- Urban Renewal West Side Plan
- Urban Renewal Coffee Creek Plan

#### **Capital Project Funds**

- Street
- Building
- Park
- Street Development
- Washington County Transportation Development
- Frog Pond West
- Park Development
- Urban Renewal Year 2000 Plan
- Urban Renewal Year 2000 Plan Program Income
- Urban Renewal West Side Plan
- Urban Renewal West Side Plan Program Income
- Urban Renewal Coffee Creek Plan

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#### **Building Inspection Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amou	nts		Actual Amounts sudgetary		riance With nal Budget Positive
	 Original		Final	Basis		(Negative)	
REVENUES							
Licenses and permits	\$ 802,000	\$	802,000	\$	741,611	\$	(60,389)
Charges for services	9,000		9,000		9,000		-
Investment revenue	 70,210		70,210		78,301		8,091
Total revenues	881,210		881,210		828,912		(52,298)
EXPENDITURES							
Building inspection	1,230,033		1,441,949		1,318,106		123,843
Contingency	 1,770,672		1,273,858		-		1,273,858
Total expenditures	3,000,705		2,715,807		1,318,106		1,397,701
Excess (deficiency) of revenues							
over (under) expenditures	 (2,119,495)		(1,834,597)		(489,194)		1,345,403
OTHER FINANCING SOURCES (USES)							
Transfers in	38,173		41,986		38,173		(3,813)
Transfers out	(650,393)		(939,104)		(488,871)		450,233
Total other financing sources (uses)	(612,220)		(897,118)		(450,698)		446,420
Net change in fund balances	(2,731,715)		(2,731,715)		(939,892)		1,791,823
Fund balances - beginning	 2,977,815		2,977,815		3,312,704		334,889
Fund balances - ending	\$ 246,100	\$	246,100	\$	2,372,812	\$	2,126,712

#### **Community Development Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

		Budgeted	Amou	nts		Actual Amounts sudgetary	riance With inal Budget Positive
		Original		Final		Basis	(Negative)
REVENUES	·						
Intergovernmental	\$	-	\$	-	\$	62,500	\$ 62,500
Licenses and permits		555,745		555,745		752,713	196,968
Charges for services		904,535		1,078,328		614,545	(463,783)
Investment revenue		55,165		55,165		91,609	36,444
Other revenues		200		200		16,288	16,088
Total revenues		1,515,645		1,689,438		1,537,655	(151,783)
EXPENDITURES							
Community development administration		614,444		1,168,185		1,064,363	103,822
Engineering		2,163,584		2,163,584		1,789,928	373,656
Planning		1,125,329		1,125,329		907,454	217,875
Contingency		1,810,715		1,744,400		, -	1,744,400
Total expenditures		5,714,072		6,201,498		3,761,745	2,439,753
Excess (deficiency) of revenues							
over (under) expenditures		(4,198,427)		(4,512,060)		(2,224,090)	 2,287,970
OTHER FINANCING SOURCES (USES)							
Transfers in		2,882,543		3,202,904		1,888,184	(1,314,720)
Transfers out		(577,223)		(583,951)		(577,223)	6,728
Total other financing sources (uses)		2,305,320		2,618,953		1,310,961	(1,307,992)
Net change in fund balances		(1,893,107)		(1,893,107)		(913,129)	979,978
Fund balances - beginning		2,673,807		2,673,807		2,444,060	(229,747)
Fund balances - ending	\$	780,700	\$	780,700	\$	1,530,931	\$ 750,231

#### **Road Operating Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amoui	nts		Actual Amounts sudgetary	Fir	riance With nal Budget Positive
	Original	Final		Basis		(I	Negative)
REVENUES	 _		_				
Intergovernmental	\$ 1,800,100	\$	1,800,100	\$	1,919,041	\$	118,941
Investment revenue	25,075		25,075		60,010		34,935
Other revenues	 2,000		2,000		57,888		55,888
Total revenues	 1,827,175		1,827,175		2,036,939		209,764
EXPENDITURES							
Road operating	898,835		960,821		839,974		120,847
Debt service:							
Principal	80,000		80,000		80,477		(477)
Interest	2,000		2,000		969		1,031
Contingency	 1,049,416		714,960		=_		714,960
Total expenditures	 2,030,251		1,757,781		921,420		836,361
Excess (deficiency) of revenues	 _				_		
over (under) expenditures	 (203,076)		69,394		1,115,519		1,046,125
OTHER FINANCING SOURCES (USES)							
Transfers out	 (1,279,014)		(1,551,484)		(741,404)		810,080
Net change in fund balances	(1,482,090)		(1,482,090)		374,115		1,856,205
Fund balances - beginning	 1,661,890		1,661,890		2,008,010		346,120
Fund balances - ending	\$ 179,800	\$	179,800	\$	2,382,125	\$	2,202,325

#### **Road Maintenance Regulatory Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	l Amou	nts	Actual Amounts Sudgetary		riance With nal Budget Positive	
	 Original		Final	Basis	(Negative)		
REVENUES							
Charges for services	\$ 1,899,000	\$	1,899,000	\$ 2,004,841	\$	105,841	
Investment revenue	60,180		60,180	108,715		48,535	
Total revenues	1,959,180		1,959,180	 2,113,556		154,376	
EXPENDITURES							
Contingency	2,284,414		2,373,545	 -		2,373,545	
Excess (deficiency) of revenues over (under) expenditures	(325,234)		(414,365)	2,113,556		2,527,921	
OTHER FINANCING SOURCES (USES)							
Transfers out	(1,797,040)		(4,113,962)	 (2,773,856)		1,340,106	
Net change in fund balances	(2,122,274)		(4,528,327)	(660,300)		3,868,027	
Fund balances - beginning	 2,122,274		4,528,327	 4,528,327		<u>-</u>	
Fund balances - ending	\$ -	\$	-	\$ 3,868,027	\$	3,868,027	

#### Urban Renewal - Year 2000 Plan Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

	Budgeted	Amou	nts		Actual Amounts Budgetary	Fir	riance With nal Budget Positive
	Original	Final			Basis	(Negative)	
REVENUES							_
Taxes	\$ 4,075,000	\$	4,075,000	\$	4,073,472	\$	(1,528)
Investment revenue	135,405		135,405		89,482		(45,923)
Total revenues	 4,210,405		4,210,405		4,162,954		(47,451)
EXPENDITURES							
Debt service:							
Principal	9,380,000		9,380,000		9,370,000		10,000
Interest	900,000		900,000		219,766		680,234
Contingency	2,500,000		2,500,000		-		2,500,000
Total expenditures	12,780,000		12,780,000		9,589,766		3,190,234
Net change in fund balances	(8,569,595)		(8,569,595)		(5,426,812)		3,142,783
Fund balances - beginning	 10,366,877		10,366,877		13,219,647		2,852,770
Fund balances - ending	\$ 1,797,282	\$	1,797,282	\$	7,792,835	\$	5,995,553

#### Urban Renewal - West Side Plan Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

		Budgeted	Amou	nts	ı	Actual Amounts Budgetary		riance With inal Budget Positive
	Original			Final		Basis		Negative)
REVENUES								
Taxes	\$	4,980,000	\$	4,980,000	\$	5,077,166	\$	97,166
Investment revenue		165,000		165,000		302,995		137,995
Total revenues		5,145,000		5,145,000		5,380,161		235,161
EXPENDITURES								
Debt service:								
Principal		1,925,000		1,925,000		1,967,965		(42,965)
Interest		975,000		975,000		885,508		89,492
Contingency		10,558,232		10,558,232		-		10,558,232
Total expenditures		13,458,232		13,458,232		2,853,473		10,604,759
Net change in fund balances		(8,313,232)		(8,313,232)		2,526,688		10,839,920
Fund balances - beginning		11,213,232		11,213,232		11,497,138		283,906
Fund balances - ending	\$	2,900,000	\$	2,900,000	\$	14,023,826	\$	11,123,826

#### Urban Renewal - Coffee Creek Plan Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

	Budgeted	l Amoun	ts	A	Actual Amounts Judgetary	Fin	ance With al Budget Positive
	Original	Final		Basis		(Negative)	
REVENUES		<u> </u>		<u> </u>			_
Taxes	\$ 291,000	\$	291,000	\$	287,840	\$	(3,160)
Investment revenue	265		265		11,621		11,356
Total revenues	291,265		291,265		299,461		8,196
EXPENDITURES							
Debt service:							
Principal	280,000		280,000		137,329		142,671
Interest	140,000		140,000		141,813		(1,813)
Contingency	 361,634		361,634				361,634
Total expenditures	781,634		781,634		279,142		502,492
Net change in fund balances	(490,369)		(490,369)		20,319		510,688
Fund balances - beginning	 490,369		490,369		459,842		(30,527)
Fund balances - ending	\$ 	\$		\$	480,161	\$	480,161

#### **Street Capital Projects Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Rudgete	d Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	Basis	(Negative)
REVENUES				(Hoganita)
Intergovernmental	\$ 500,000	\$ 500,000	\$ -	\$ (500,000)
Investment revenue	20,060	20,060	17,957	(2,103)
Total revenues	520,060	520,060	17,957	(502,103)
EXPENDITURES				
Capital outlay	9,140,105	12,589,557	4,563,368	8,026,189
Contingency	1,134,510	1,134,510		1,134,510
Total expenditures	10,274,615	13,724,067	4,563,368	9,160,699
Excess (deficiency) of revenues				
over (under) expenditures	(9,754,555)	(13,204,007)	(4,545,411)	8,658,596
OTHER FINANCING SOURCES (USES)				
Transfers in	9,341,861	13,004,848	5,127,639	(7,877,209)
Transfers out	(634,858)	(848,393)	(564,272)	284,121
Total other financing sources (uses)	8,707,003	12,156,455	4,563,367	(7,593,088)
Net change in fund balances	(1,047,552)	(1,047,552)	17,956	1,065,508
Fund balances - beginning	1,047,552	1,047,552	1,023,907	(23,645)
Fund balances - ending	\$ -	\$ -	1,041,863	\$ 1,041,863
Adjustment from budgetary basis to generally ac Repayment of interfund loan reduces receival Fund balances - generally accepted accounting p	le on GAAP basis		(80,960)	

#### **Building Capital Projects Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amoui	nts		Actual Amounts Sudgetary		riance With inal Budget Positive
	 Original		Final		Basis		(Negative)
REVENUES							
Intergovernmental	\$ 282,407	\$	282,407	\$	76,411	\$	(205,996)
Investment revenue	4,012		4,012		3,977		(35)
Total revenues	286,419		286,419		80,388		(206,031)
EXPENDITURES							
Capital outlay	4,591,297		5,398,572		1,108,864		4,289,708
Contingency	21,989		23,135		-		23,135
Total expenditures	 4,613,286		5,421,707		1,108,864		4,312,843
Excess (deficiency) of revenues							
over (under) expenditures	 (4,326,867)		(5,135,288)		(1,028,476)		4,106,812
OTHER FINANCING SOURCES (USES)							
Transfers in	4,365,880		4,976,968		1,064,510		(3,912,458)
Transfers out	(52,635)		(56,448)		(32,057)		24,391
Total other financing sources (uses)	4,313,245		4,920,520		1,032,453		(3,888,067)
Net change in fund balances	(13,622)		(214,768)		3,977		218,745
Fund balances - beginning	 13,622		214,768		214,768		
Fund balances - ending	\$ -	\$	-	\$	218,745	\$	218,745

#### **Park Capital Projects Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	l Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	Basis	(Negative)
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 242,601	\$ 242,601
Licenses and permits	2,000	2,000	3,609	1,609
Investment revenue	5,015	5,015	8,154	3,139
Other revenues	<u></u> _			
Total revenues	7,015	7,015	254,364	247,349
EXPENDITURES				
Capital outlay	4,061,823	4,869,760	339,544	4,530,216
Contingency	250,193	250,193	-	250,193
Total expenditures	4,312,016	5,119,953	339,544	4,780,409
Excess (deficiency) of revenues				
over (under) expenditures	(4,305,001)	(5,112,938)	(85,180)	5,027,758
OTHER FINANCING SOURCES (USES)				
Transfers in	4,476,524	5,381,124	158,337	(5,222,787)
Transfers out	(366,513)	(463,176)	(61,688)	401,488
Total other financing sources (uses)	4,110,011	4,917,948	96,649	(4,821,299)
Net change in fund balances	(194,990)	(194,990)	11,469	206,459
Fund balances - beginning	194,990	194,990	311,077	116,087
Fund balances - ending	\$ -	\$ -	\$ 322,546	\$ 322,546

#### **Street Development Charges Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

		Budgeted	Amou	nts Final	-	Actual Amounts udgetary Basis	Fi	riance With inal Budget Positive
REVENUES		Original		Finai		Basis		(Negative)
System development charges	\$	3,053,715	\$	3,053,715	Ś	1,194,741	\$	(1,858,974)
Investment revenue	Ţ	110,330	Y	110,330	Ţ	201,004	Ţ	90,674
Total revenues		3,164,045		3,164,045		1,395,745		(1,768,300)
EXPENDITURES								
Materials and services		9,829		38,829		29,963		8,866
Contingency		2,046,698		1,764,772		-		1,764,772
Total expenditures		2,056,527		1,803,601		29,963		1,773,638
Excess (deficiency) of revenues over (under) expenditures		1,107,518		1,360,444		1,365,782		5,338
OTHER FINANCING SOURCES (USES)								
Transfers out		(5,699,712)		(5,952,638)		(620,210)		5,332,428
Net change in fund balances		(4,592,194)		(4,592,194)		745,572		5,337,766
Fund balances - beginning		4,592,194		4,592,194		7,747,428		3,155,234
Fund balances - ending	\$	-	\$	-	\$	8,493,000	\$	8,493,000

## Washington County Transportation Development Tax Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	 Budgeted	Amour	nts	Α	Actual mounts idgetary	Fin	ance With al Budget Positive
	Original		Final		Basis	(Negative)	
REVENUES							
Investment revenue	\$ 6,520	\$	6,520	\$	8,243	\$	1,723
EXPENDITURES							
Contingency	 346,460		346,460				346,460
Net change in fund balances	(339,940)		(339,940)		8,243		348,183
Fund balances - beginning	 339,940		339,940		342,373		2,433
Fund balances - ending	\$ 	\$		\$	350,616	\$	350,616

#### Frog Pond West Fund

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amour	nts	A	Actual Amounts udgetary		riance With nal Budget Positive
	Original		Final		Basis	(	Negative)
REVENUES	 	· ·	_				_
Licenses and permits	\$ 890,450	\$	890,450	\$	497,546	\$	(392,904)
Investment revenue	 -		_		9,978		9,978
Total revenues	890,450		890,450		507,524		(382,926)
EXPENDITURES							
Materials and services	-		11,000		6,087		4,913
Contingency	1,371,293		1,068,342		, -		1,068,342
Total expenditures	1,371,293		1,079,342		6,087		1,073,255
Excess (deficiency) of revenues							
over (under) expenditures	(480,843)		(188,892)		501,437		690,329
OTHER FINANCING SOURCES (USES)							
Transfers out	 -		(291,951)		(291,951)		-
Net change in fund balances	(480,843)		(480,843)		209,486		690,329
Fund balances - beginning	480,843		480,843		266,889		(213,954)
Fund balances - ending	\$ -	\$		\$	476,375	\$	476,375

#### Park Development Charges Fund

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

		Budgeted	Amoui	nts	Actual Amounts Budgetary		ariance With inal Budget Positive	
		Original		Final	Basis	(Negative)		
REVENUES								
System development charges	\$	874,970	\$	874,970	\$ 447,168	\$	(427,802)	
Investment revenue		150,450		150,450	156,362		5,912	
Total revenues		1,025,420		1,025,420	603,530		(421,890)	
EXPENDITURES								
Materials and services		4,046		16,546	12,640		3,906	
Contingency		1,934,524		1,061,500	, -		1,061,500	
Total expenditures		1,938,570		1,078,046	12,640		1,065,406	
Excess (deficiency) of revenues	1							
over (under) expenditures		(913,150)		(52,626)	590,890		643,516	
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-	236,600		236,600	
Transfers out		(3,796,589)		(4,657,113)	(192,308)		4,464,805	
Total other financing sources (uses)		(3,796,589)		(4,657,113)	44,292		4,701,405	
Net change in fund balances		(4,709,739)		(4,709,739)	635,182		5,344,921	
Fund balances - beginning		4,709,739		4,709,739	 5,936,299		1,226,560	
Fund balances - ending	\$		\$		\$ 6,571,481	\$	6,571,481	

#### Urban Renewal - Year 2000 Plan Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

	Budgeted Amounts			nts		Actual Amounts Budgetary		riance With inal Budget Positive	
		Original		Final		Basis	(Negative)		
REVENUES									
Investment revenue	\$	55,165	\$	55,165	\$	331,864	\$	276,699	
EXPENDITURES									
Materials and services		798,531		798,531		533,884		264,647	
Capital outlay		7,208,000		7,208,000		54,098		7,153,902	
Contingency		1,160,891		1,160,891		=		1,160,891	
Total expenditures		9,167,422		9,167,422		587,982		8,579,440	
Excess (deficiency) of revenues									
over (under) expenditures		(9,112,257)		(9,112,257)		(256,118)		8,856,139	
OTHER FINANCING SOURCES (USES)									
Issuance of debt		9,000,000		9,000,000		9,000,000		-	
Net change in fund balances		(112,257)		(112,257)		8,743,882		8,856,139	
Wet change in rand balances		(112,237)		(112,237)		0,7 43,002		0,030,133	
Fund balances - beginning		112,257		112,257		2,541,643		2,429,386	
Fund balances - ending	\$	<u>-</u>	\$		\$	11,285,525	\$	11,285,525	

#### Urban Renewal - Year 2000 Plan Program Income Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

	 Budgeted	l Amoun	ıts	A	Actual mounts udgetary	Fin	ance With al Budget Positive
	Original	Final			Basis	(Negative)	
REVENUES			_				_
Intergovernmental	\$ -	\$	-	\$	35,000	\$	35,000
Investment revenue	10,000		10,000		18,513		8,513
Other revenues	135,000		135,000		141,774		6,774
Total revenues	 145,000		145,000		195,287		50,287
EXPENDITURES							
Materials and services	50,000		85,000		49,948		35,052
Contingency	 761,554		726,554				726,554
Total expenditures	 811,554		811,554		49,948		761,606
Net change in fund balances	(666,554)		(666,554)		145,339		811,893
Fund balances - beginning	 666,554		666,554		714,266		47,712
Fund balances - ending	\$ -	\$		\$	859,605	\$	859,605

#### Urban Renewal - West Side Plan Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

		Budgeted	l Amou	nts	-	Actual Amounts sudgetary		riance With nal Budget Positive
		Original		Final		Basis	(	Negative)
REVENUES								
Investment revenue	\$	25,000	\$	25,000	\$	32,086	\$	7,086
Other revenues		-		-		10,671		10,671
Total revenues		25,000		25,000		42,757		17,757
EXPENDITURES								
Materials and services		977,670		1,149,663		968,933		180,730
Capital outlay		, -		5,085		-		5,085
Contingency		1,073,738		896,660		-		896,660
Total expenditures		2,051,408		2,051,408		968,933		1,082,475
Net change in fund balances		(2,026,408)		(2,026,408)		(926,176)		1,100,232
Fund balances - beginning		2,026,408		2,026,408		2,047,631		21,223
Fund balances - ending	\$		\$			1,121,455	\$	1,121,455
Adjustment from budgetary basis to gener	ally accep	ted accounting I	basis:					
Development charge payable						(563,395)		
Fund balances - generally accepted accoun	ting princ	iples basis			\$	558,060		

#### Urban Renewal - West Side Plan Program Income Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

		Budgeted Amounts				Actual amounts udgetary	Fin	iance With al Budget Positive
	0	riginal		Final		Basis	<u> </u>	legative)
REVENUES								
Intergovernmental	\$	-	\$	-	\$	165,000	\$	165,000
Investment revenue		80		80		4,054		3,974
Total revenues		80		80		169,054		168,974
EXPENDITURES								
Materials and services		-		166,800		166,784		16
Capital outlay		-		16,000		15,966		34
Contingency		5,431		6,127		-		6,127
Total expenditures		5,431		188,927		182,750		6,177
Net change in fund balances		(5,351)		(188,847)		(13,696)		175,151
Fund balances - beginning		5,351		188,847		188,847		
Fund balances - ending	\$		\$		\$	175,151	\$	175,151

#### Urban Renewal - Coffee Creek Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual

	 Budgeted Amounts				Actual Amounts Budgetary	Variance With Final Budget Positive		
	 Original		Final		Basis	(Negative)		
REVENUES								
Investment revenue	\$ 25,000	\$	25,000	\$	41,668	\$	16,668	
EXPENDITURES								
Materials and services	224,040		224,040		187,245		36,795	
Capital outlay	1,745,238		1,745,238		1,147,671		597,567	
Contingency	 1,843,722		1,843,722				1,843,722	
Total expenditures	3,813,000		3,813,000		1,334,916		2,478,084	
Net change in fund balances	(3,788,000)		(3,788,000)		(1,293,248)		2,494,752	
Fund balances - beginning	 3,788,000		3,788,000		3,778,120		(9,880)	
Fund balances - ending	\$ 	\$	-	\$	2,484,872	\$	2,484,872	

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#### SCHEDULE OF REVENUES, AND CHANGES IN FUND BALANCES -

#### **Proprietary Funds**

#### **Enterprise Funds**

- Water Operating
- Water Capital Projects
- Water Development Charges
- Water Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Sewer Operating
- Sewer Capital Projects
- Sewer Development Charges
- Sewer Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Stormwater Operating
- Stormwater Capital Projects
- Stormwater Development Charges
- Stormwater Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Street Lighting
- Street Lighting Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Reconciliation of Budgetary Fund Balances to GAAP Basis Net Position

#### Internal Service Fund

• Fleet Internal Service Fund

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#### **Water Operating Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Pudgoto	d Amounts	Actual Amounts	Variance With Final Budget Positive
	Original	Final	Budgetary Basis	(Negative)
REVENUES	Original	Filial	Dasis	(ivegative)
Intergovernmental	\$ -	\$ -	\$ 50,000	\$ 50,000
Charges for services	9,217,000	9,217,000	8,428,926	(788,074)
Fines and forfeitures	19,000	19,000	11,693	(7,307)
Investment revenue	270,810	270,810	481,299	210,489
Other revenues	12,000	12,000	27,300	15,300
Total revenues	9,518,810	9,518,810	8,999,218	(519,592)
EXPENDITURES				
Water operating	1,566,273	1,680,923	1,495,861	185,062
Water treatment	3,777,349	3,922,349	2,863,216	1,059,133
Debt service:	-, ,	-,- ,	,===,	,,
Principal	1,800,000	2,525,000	2,522,000	3,000
Interest	70,000	70,000	58,550	11,450
Contingency	13,368,689	12,354,670	-	12,354,670
Total expenditures	20,582,311	20,552,942	6,939,627	13,613,315
Excess (deficiency) of revenues				
over (under) expenditures	(11,063,501)	(11,034,132)	2,059,591	13,093,723
OTHER FINANCING SOURCES (USES)				
Proceeds from interfund loan	183,550	183,550	183,253	(297)
Transfers out	(4,321,744)	(4,351,113)	(1,405,688)	2,945,425
Total other financing sources (uses)	(4,138,194)	(4,167,563)	(1,222,435)	2,945,128
Net change in fund balances	(15,201,695)	(15,201,695)	837,156	16,038,851
Fund balances - beginning	16,163,695	16,163,695	16,962,742	799,047
Fund balances - ending	\$ 962,000	\$ 962,000	\$ 17,799,898	\$ 16,837,898

#### **Water Capital Projects Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted Amounts					Actual mounts idgetary	riance With inal Budget Positive
	Original		Final		Basis		 (Negative)
REVENUES							
Intergovernmental	\$	1,646,877	\$	1,900,519	\$	235,343	\$ (1,665,176)
Investment revenue		11,535		11,535		16,308	4,773
Lease revenue		173,577		173,577		173,577	
Total revenues		1,831,989		2,085,631		425,228	(1,660,403)
EXPENDITURES							
Capital outlay		6,566,093		7,193,213		943,294	6,249,919
Contingency		854,388		804,388		-	 804,388
Total expenditures		7,420,481		7,997,601		943,294	 7,054,307
Excess (deficiency) of revenues							
over (under) expenditures		(5,588,492)		(5,911,970)		(518,066)	5,393,904
OTHER FINANCING SOURCES (USES)							
Transfers in		5,732,853		6,229,664		983,877	(5,245,787)
Transfers out		(721,783)		(895,116)		(275,926)	 619,190
Total other financing sources (uses)		5,011,070		5,334,548		707,951	(4,626,597)
Net change in fund balances		(577,422)		(577,422)		189,885	767,307
Fund balances - beginning		577,422	-	577,422		580,013	 2,591
Fund balances - ending	\$		\$		\$	769,898	\$ 769,898

#### **Water Development Charges Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted Amounts Original Final			Actual Amounts Budgetary		Variance With Final Budget Positive		
				Final	Basis		(Negative)	
REVENUES								
System development charges	\$	1,704,320	\$	1,704,320	\$	1,422,655	\$	(281,665)
Investment revenue		105,315		105,315		176,146		70,831
Total revenues		1,809,635		1,809,635		1,598,801		(210,834)
EXPENDITURES								
Materials and services		5,935		25,335		16,687		8,648
Contingency		3,852,473		3,359,131		_		3,359,131
Total expenditures		3,858,408		3,384,466		16,687		3,367,779
Excess (deficiency) of revenues								
over (under) expenditures		(2,048,773)		(1,574,831)		1,582,114		3,156,945
OTHER FINANCING SOURCES (USES)								
Transfers out		(2,706,159)		(3,180,101)		(359,845)		2,820,256
Net change in fund balances		(4,754,932)		(4,754,932)		1,222,269		5,977,201
Fund balances - beginning		4,754,932		4,754,932		5,814,644		1,059,712
Fund balances - ending	\$	_	\$		\$	7,036,913	\$	7,036,913

#### **Water Fund**

#### Reconciliation of Budgetary Revenues and Expenditures to GAAP

	Revenues		Expenditures		
Budgetary Basis:					
Water Operating Fund	\$	8,999,218	\$	6,939,627	
Water Capital Projects Fund		425,228		943,294	
Water Development Charges Fund		1,598,801		16,687	
Total - Budgetary Basis		11,023,247		7,899,608	
Adjustments:					
Interest from interfund loan		2,180		-	
Change in notes receivable		(700,540)		-	
Payment of bond principal		-		(2,522,000)	
Capital acquisition		-		(1,387,587)	
Capital contributions		484,830		-	
Support services		-		733,100	
Depreciation expense		-		1,840,316	
Pension expense		-		32,620	
OPEB expense				(1,642)	
Amortization of bond premium (discount)		-		2,609	
Amortization of bond defeaseance		-		50,702	
Equity change in joint venture		-		28,991	
Disposition of capital assets		-		131,175	
Revenues and expenses	\$	10,809,717	\$	6,807,892	
GAAP Basis:					
Operating	\$	8,470,099	\$	6,535,865	
Nonoperating		847,330		272,027	
Capital contributions		1,492,288		-	
Total - GAAP Basis	\$	10,809,717	\$	6,807,892	

#### **Sewer Operating Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

					Actual Amounts		ariance With inal Budget
	Budgeted Amounts		Budgetary		Positive		
DEVENUES		Original	 Final		Basis		(Negative)
REVENUES		0.000.445	0 220 445		0.044.406		(222, 222)
Charges for services	\$	8,239,145	\$ 8,239,145	\$	8,011,136	\$	(228,009)
Fines and forfeitures		-	-		64,722		64,722
Investment revenue		270,810	270,810		459,080		188,270
Other revenues		18,000	 18,000		39,547		21,547
Total revenues		8,527,955	 8,527,955		8,574,485		46,530
EXPENDITURES							
Sewer operating		988,863	1,078,424		863,337		215,087
Sewer pretreatment		139,391	139,391		95,999		43,392
Sewer treatment		2,783,170	2,783,170		2,616,257		166,913
Debt service:							
Principal		1,950,000	1,950,000		1,925,000		25,000
Interest		1,050,000	1,050,000		1,013,451		36,549
Contingency		12,652,084	12,415,623		-		12,415,623
Total expenditures	•	19,563,508	19,416,608		6,514,044		12,902,564
Excess (deficiency) of revenues	•						
over (under) expenditures		(11,035,553)	 (10,888,653)		2,060,441		12,949,094
OTHER FINANCING SOURCES (USES)							
Transfers in		600,000	600,000		600,000		-
Transfers out		(4,022,036)	(4,168,936)		(827,662)		3,341,274
Total other financing sources (uses)		(3,422,036)	(3,568,936)		(227,662)		3,341,274
Net change in fund balances		(14,457,589)	(14,457,589)		1,832,779		16,290,368
Fund balances - beginning		15,235,089	15,235,089		16,165,819		930,730
Fund balances - ending	\$	777,500	\$ 777,500	\$	17,998,598	\$	17,221,098

#### **Sewer Capital Projects Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted Amounts Original Final		Actual Amounts Budgetary	Variance With Final Budget Positive (Negative)	
			Basis		
REVENUES					
Investment revenue	\$ -	\$ -	\$ 20	\$ 20	
EXPENDITURES					
Capital outlay	8,076,623	8,566,379	1,517,538	7,048,841	
Contingency	128,621	128,621		128,621	
Total expenditures	8,205,244	8,695,000	1,517,538	7,177,462	
Excess (deficiency) of revenues					
over (under) expenditures	(8,205,244)	(8,695,000)	(1,517,518)	7,177,482	
OTHER FINANCING SOURCES (USES)					
Transfers in	8,658,096	9,163,900	1,687,631	(7,476,269)	
Transfers out	(468,400)	(484,448)	(170,093)	314,355	
Total other financing sources (uses)	8,189,696	8,679,452	1,517,538	(7,161,914)	
Net change in fund balances	(15,548)	(15,548)	20	15,568	
Fund balances - beginning	15,548	15,548	15,028	(520)	
Fund balances - ending	\$ -	\$ -	\$ 15,048	\$ 15,048	

#### **Sewer Development Charges Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	l Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive	
	Original Final		Basis	(Negative)	
REVENUES					
System development charges	\$ 1,807,562	\$ 1,807,562	\$ 549,916	\$ (1,257,646)	
Investment revenue	160,480	160,480	189,976	29,496	
Total revenues	1,968,042	1,968,042	739,892	(1,228,150)	
EXPENDITURES					
Materials and services	5,749	21,749	14,732	7,017	
Contingency	2,526,851	2,145,447		2,145,447	
Total expenditures	2,532,600	2,167,196	14,732	2,152,464	
Excess (deficiency) of revenues over (under) expenditures	(564,558)	(199,154)	725,160	924,314	
OTHER FINANCING SOURCES (USES)					
Transfers out	(6,249,310)	(6,614,714)	(2,030,745)	4,583,969	
Net change in fund balances	(6,813,868)	(6,813,868)	(1,305,585)	5,508,283	
Fund balances - beginning	6,813,868	6,813,868	7,746,258	932,390	
Fund balances - ending	\$ -	\$ -	\$ 6,440,673	\$ 6,440,673	

#### **Sewer Fund**

#### Reconciliation of Budgetary Revenues and Expenditures to GAAP

	Revenues		Expenditures		
Budgetary Basis:					
Sewer Operating Fund	\$	8,574,485	\$	6,514,044	
Sewer Capital Projects Fund		20		1,517,538	
Sewer Development Charges Fund		739,892		14,732	
Total - Budgetary Basis		9,314,397		8,046,314	
Adjustments:					
Principal payment on credit facility		-		(1,925,000)	
Capital acquisition		-		(1,544,883)	
Capital contributions		166,154		-	
Support services		-		527,500	
Depreciation expense		-		2,053,979	
Pension expense		-		(56,220)	
OPEB expense		-		(3,662)	
Amortization of bond premium (discount)		67,696		-	
Disposition of capital assets		-		10,667	
Revenues and expenses	\$	9,548,247	\$	7,108,695	
GAAP Basis:					
Operating	\$	8,115,405	\$	6,084,577	
Nonoperating		716,772		1,024,118	
Capital contributions		716,070		-	
Total - GAAP Basis	\$	9,548,247	\$	7,108,695	

#### **Stormwater Operating Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amou	nts	Actual Amounts Budgetary		riance With nal Budget Positive
	Original		Final	Basis	(	Negative)
REVENUES						
Charges for services	\$ 3,175,000	\$	3,175,000	\$ 3,193,878	\$	18,878
Investment revenue	 50,150		50,150	64,042		13,892
Total revenues	3,225,150		3,225,150	3,257,920		32,770
EXPENDITURES						
Stormwater Maintenance	802,339		933,833	752,490		181,343
Debt service:						
Principal	502,000		502,000	504,596		(2,596)
Interest	6,000		6,000	3,231		2,769
Contingency	 262,925		262,813	 		262,813
Total expenditures	 1,573,264		1,704,646	 1,260,317		444,329
Excess (deficiency) of revenues	 					
over (under) expenditures	1,651,886		1,520,504	1,997,603		477,099
OTHER FINANCING SOURCES (USES)						
Transfers out	 (3,553,189)		(4,046,765)	 (2,013,833)		2,032,932
Net change in fund balances	(1,901,303)		(2,526,261)	(16,230)		2,510,031
Fund balances - beginning	 2,061,803		2,686,761	2,686,761		<u>-</u>
Fund balances - ending	\$ 160,500	\$	160,500	\$ 2,670,531	\$	2,510,031

## **Stormwater Capital Projects Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgete	d Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive	
	Original	Final	Basis	(Negative)	
REVENUES					
Investment revenue	\$ 6,018	\$ 6,018	\$ 4,818	\$ (1,200)	
EXPENDITURES					
Capital outlay	3,293,477	4,025,576	2,407,212	1,618,364	
Contingency	276,732	276,732		276,732	
Total expenditures	3,570,209	4,302,308	2,407,212	1,895,096	
Excess (deficiency) of revenues					
over (under) expenditures	(3,564,191)	(4,296,290)	(2,402,394)	1,893,896	
OTHER FINANCING SOURCES (USES)					
Transfers in	3,750,779	4,521,532	2,486,506	(2,035,026)	
Transfers out	(411,193)	(449,847)	(293,899)	155,948	
Total other financing sources (uses)	3,339,586	4,071,685	2,192,607	(1,879,078)	
Net change in fund balances	(224,605)	(224,605)	(209,787)	14,818	
Fund balances - beginning	224,605	224,605	265,861	41,256	
Fund balances - ending	\$ -	\$ -	\$ 56,074	\$ 56,074	

#### **Stormwater Development Charges Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	l Amou	nts	-	Actual Amounts udgetary		riance With nal Budget Positive	
	 Original		Final		Basis	(Negative)		
REVENUES	 							
System development charges	\$ 422,445	\$	422,445	\$	215,237	\$	(207,208)	
Investment revenue	 70,210		70,210		75,835		5,625	
Total revenues	492,655		492,655		291,072		(201,583)	
EXPENDITURES								
Materials and services	1,607		6,207		4,164		2,043	
Contingency	2,441,078		2,153,301		-		2,153,301	
Total expenditures	 2,442,685		2,159,508		4,164		2,155,344	
Excess (deficiency) of revenues								
over (under) expenditures	(1,950,030)		(1,666,853)		286,908		1,953,761	
OTHER FINANCING SOURCES (USES)								
Transfers out	(1,065,107)		(1,348,284)		(998,679)		349,605	
Net change in fund balances	(3,015,137)		(3,015,137)		(711,771)		2,303,366	
Fund balances - beginning	3,015,137		3,015,137		3,431,467		416,330	
Fund balances - ending	\$ -	\$	_	\$	2,719,696	\$	2,719,696	

#### Stormwater Fund

## Reconciliation of Budgetary Revenues and Expenditures to GAAP

	 Revenues	E	cpenditures
Budgetary Basis:			
Stormwater Operating Fund	\$ 3,257,920	\$	1,260,317
Stormwater Capital Projects Fund	4,818		2,407,212
Stormwater Development Charges Fund	291,072		4,164
Total - Budgetary Basis	 3,553,810		3,671,693
Adjustments:			
Interfund loan payment	-		(504,596)
Capital acquisition	-		(2,407,212)
Capital contributions	3,025,459		-
Support services	-		503,567
Depreciation expense	-		1,085,000
Pension expense	-		55,259
OPEB expense	-		1,005
Revenues and expenses	\$ 6,579,269	\$	2,491,819
GAAP Basis:			
Operating	\$ 3,193,878	\$	2,401,485
Nonoperating	144,695		90,334
Capital contributions	 3,240,696		-
Total - GAAP Basis	\$ 6,579,269	\$	2,491,819

## **Street Lighting Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	Amou	nts	Actual Amounts Sudgetary		riance With nal Budget Positive	
	Original		Final	 Basis	(Negative)		
REVENUES							
Charges for services	\$ 545,500	\$	545,500	\$ 526,241	\$	(19,259)	
Investment revenue	 25,075		25,075	 35,342		10,267	
Total revenues	 570,575		570,575	561,583		(8,992)	
EXPENDITURES							
Street lighting	373,843		373,843	315,989		57,854	
Contingency	 1,028,217		1,028,217	 _		1,028,217	
Total expenditures	 1,402,060		1,402,060	 315,989		1,086,071	
Excess (deficiency) of revenues over (under) expenditures	(831,485)		(831,485)	245,594		1,077,079	
OTHER FINANCING SOURCES (USES)							
Transfers out	(430,103)		(430,103)	 (94,073)		336,030	
Net change in fund balances	(1,261,588)		(1,261,588)	151,521		1,413,109	
Fund balances - beginning	 1,336,388		1,336,388	 1,426,127		89,739	
Fund balances - ending	\$ 74,800	\$	74,800	\$ 1,577,648	\$	1,502,848	

## **Street Lighting Fund**

## Reconciliation of Budgetary Revenues and Expenditures to GAAP

	Revenues			penditures
Budgetary Basis:				
Street Lighting Fund	\$	561,583	\$	315,989
Adjustments:				
Capital contributions		102,800		_
Depreciation expense		_		156,390
Revenues and expenses	\$	664,383	\$	472,379
GAAP Basis:				
Operating	\$	526,241	\$	472,379
Nonoperating		35,342		-
Capital contributions		102,800		
Total - GAAP Basis	\$	664,383	\$	472,379

## Reconciliation of Budgetary Fund Balance to GAAP - Net Position

	Total Water		Total Sewer		Total tormwater	Total Street Lighting
Fund balances - budget basis:	 					
Operating Fund	\$ 17,799,898	\$	17,998,598	\$	2,670,531	\$ 1,577,648
Capital Projects Fund	769,898		15,048		56,074	-
Development Charges Fund	 7,036,913		6,440,673		2,719,696	
Total fund balances - budget basis	 25,606,709		24,454,319		5,446,301	 1,577,648
Adjustments:						
Notes receivable	566,143		-		-	-
Investment in joint venture	1,314,402		-		-	-
Bond premium/discount	-		(778,505)		-	-
Pension	(356,875)		(191,940)		(134,210)	-
OPEB	(10,565)		(5,681)		(3,973)	-
Capital assets, net	49,409,148		63,044,755		33,331,918	4,425,430
Debt payable	-		(26,130,000)		-	-
Advances to other funds	182,160		-		-	-
Advances from other funds	 		<u> </u>		(101,200)	 <u> </u>
Total net position - GAAP basis	\$ 76,711,122	\$	60,392,948	\$	38,538,836	\$ 6,003,078

#### Fleet Fund

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

	Budgeted	nts	Actual Amounts Budgetary	Variance With Final Budget Positive		
	Original		Final	 Basis	(	Negative)
REVENUES						
Charges for services	\$ 1,373,975	\$	1,373,975	\$ 1,373,975	\$	<del>-</del>
Investment revenue	23,069		23,069	46,299		23,230
Other revenues	 -		-	 331		331
Total revenues	 1,397,044		1,397,044	 1,420,605		23,561
EXPENDITURES						
Fleet	1,605,151		1,730,685	1,620,783		109,902
Contingency	 929,828		804,294	 =		804,294
Total expenditures	2,534,979		2,534,979	1,620,783		914,196
Excess (deficiency) of revenues						
over (under) expenditures	(1,137,935)		(1,137,935)	(200,178)		937,757
OTHER FINANCING SOURCES (USES)						
Sale of capital asset	-		-	35,600		35,600
Transfers out	(2,400)		(2,400)	(2,400)		-
Total other financing sources (uses)	(2,400)		(2,400)	33,200		35,600
Net change in fund balances	(1,140,335)		(1,140,335)	(166,978)		973,357
Fund balances - beginning	1,213,235		1,213,235	 1,240,272		27,037
Fund balances - ending	\$ 72,900	\$	72,900	1,073,294	\$	1,000,394
Adjustment from budgetary basis to generally ac Deferred pension asset / liability Deferred pensions outflows / inflows Deferred OPEB asset / liability Deferred OPEB outflows / inflows Capital assets, net Fund balances - generally accepted accounting p				\$ (702,264) 190,033 (14,871) (291) 968,443 1,514,344		

## **STATISTICAL SECTION**

## **Statistical Section**

This part of the City of Wilsonville's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, property taxes.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the city's financial activities take place.

#### **Operating Information**

These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the city provides and the activities it performs.

**Sources:** Unless otherwise noted the information in these schedules is derived from the City's comprehensive annual financial reports for the relevant year.

#### **Net Position by Component**

Last Ten Fiscal Years

Section   Sect								
Net investment in capital assets         \$ 217,577,088         \$ 212,082,891         \$ 208,625,892         \$ 198,225,892           Restricted         40,680,740         41,220,630         33,857,820         34,532,733           Unrestricted         39,816,796         38,184,930         29,615,737         32,733           Total governmental activities net position         \$ 298,074,624         \$ 291,488,451         \$ 272,099,449         \$ 265,433           Business-type activities         Net investment in capital assets         \$ 123,302,746         \$ 114,347,148         \$ 105,124,573         \$ 98,533           Restricted         17,038,302         17,853,271         17,465,070		 2020		2019		2018		2017
Restricted         40,680,740         41,220,630         33,857,820         34,5           Unrestricted         39,816,796         38,184,930         29,615,737         32,7           Total governmental activities net position         \$ 298,074,624         \$ 291,488,451         \$ 272,099,449         \$ 265,4           Business-type activities         Net investment in capital assets         \$ 123,302,746         \$ 114,347,148         \$ 105,124,573         \$ 98,5           Restricted         17,038,302         17,853,271         17,465,070         17,4           Unrestricted         41,304,936         38,933,078         33,549,879         27,3           Total business-type activities net position         \$ 181,645,984         \$ 171,133,497         \$ 156,137,555         \$ 143,2           Primary government         Net investment in capital assets         \$ 340,879,834         \$ 326,430,039         \$ 313,750,465         \$ 296,8           Restricted         57,719,042         59,073,901         51,322,890         51,9	Governmental activities							
Unrestricted         39,816,796         38,184,930         29,615,737         32,7           Total governmental activities net position         \$ 298,074,624         \$ 291,488,451         \$ 272,099,449         \$ 265,4           Business-type activities         Net investment in capital assets         \$ 123,302,746         \$ 114,347,148         \$ 105,124,573         \$ 98,5           Restricted         17,038,302         17,853,271         17,465,070         17,4           Unrestricted         41,304,936         38,933,078         33,549,879         27,3           Total business-type activities net position         \$ 181,645,984         \$ 171,133,497         \$ 156,137,555         \$ 143,2           Primary government         Net investment in capital assets         \$ 340,879,834         \$ 326,430,039         \$ 313,750,465         \$ 296,8           Restricted         57,719,042         59,073,901         51,322,890         51,9	Net investment in capital assets	\$ 217,577,088	\$	212,082,891	\$	208,625,892	\$	198,234,157
Total governmental activities net position \$ 298,074,624 \$ 291,488,451 \$ 272,099,449 \$ 265,425  Business-type activities  Net investment in capital assets \$ 123,302,746 \$ 114,347,148 \$ 105,124,573 \$ 98,55  Restricted \$ 17,038,302 \$ 17,853,271 \$ 17,465,070 \$ 17,42  Unrestricted \$ 41,304,936 \$ 38,933,078 \$ 33,549,879 \$ 27,12  Total business-type activities net position \$ 181,645,984 \$ 171,133,497 \$ 156,137,555 \$ 143,22  Primary government  Net investment in capital assets \$ 340,879,834 \$ 326,430,039 \$ 313,750,465 \$ 296,83  Restricted \$ 57,719,042 \$ 59,073,901 \$ 51,322,890 \$ 51,925	Restricted	40,680,740		41,220,630		33,857,820		34,559,642
Business-type activities  Net investment in capital assets \$ 123,302,746 \$ 114,347,148 \$ 105,124,573 \$ 98,5  Restricted \$ 17,038,302 \$ 17,853,271 \$ 17,465,070 \$ 17,4  Unrestricted \$ 41,304,936 \$ 38,933,078 \$ 33,549,879 \$ 27,5  Total business-type activities net position \$ 181,645,984 \$ 171,133,497 \$ 156,137,555 \$ 143,2  Primary government  Net investment in capital assets \$ 340,879,834 \$ 326,430,039 \$ 313,750,465 \$ 296,8  Restricted \$ 57,719,042 \$ 59,073,901 \$ 51,322,890 \$ 51,95	Unrestricted	 39,816,796		38,184,930		29,615,737		32,704,660
Net investment in capital assets       \$ 123,302,746       \$ 114,347,148       \$ 105,124,573       \$ 98,5         Restricted       17,038,302       17,853,271       17,465,070       17,4         Unrestricted       41,304,936       38,933,078       33,549,879       27,1         Total business-type activities net position       \$ 181,645,984       \$ 171,133,497       \$ 156,137,555       \$ 143,2         Primary government         Net investment in capital assets       \$ 340,879,834       \$ 326,430,039       \$ 313,750,465       \$ 296,8         Restricted       57,719,042       59,073,901       51,322,890       51,9	Total governmental activities net position	\$ 298,074,624	\$	291,488,451	\$	272,099,449	\$	265,498,459
Net investment in capital assets         \$ 123,302,746         \$ 114,347,148         \$ 105,124,573         \$ 98,5           Restricted         17,038,302         17,853,271         17,465,070         17,4           Unrestricted         41,304,936         38,933,078         33,549,879         27,1           Total business-type activities net position         \$ 181,645,984         \$ 171,133,497         \$ 156,137,555         \$ 143,2           Primary government         Net investment in capital assets         \$ 340,879,834         \$ 326,430,039         \$ 313,750,465         \$ 296,8           Restricted         57,719,042         59,073,901         51,322,890         51,9		 				_		
Restricted         17,038,302         17,853,271         17,465,070         17,47,47,47,47,47,47,47,47,47,47,47,47,47	Business-type activities							
Unrestricted         41,304,936         38,933,078         33,549,879         27,1           Total business-type activities net position         \$ 181,645,984         \$ 171,133,497         \$ 156,137,555         \$ 143,2           Primary government           Net investment in capital assets         \$ 340,879,834         \$ 326,430,039         \$ 313,750,465         \$ 296,8           Restricted         57,719,042         59,073,901         51,322,890         51,9	Net investment in capital assets	\$ 123,302,746	\$	114,347,148	\$	105,124,573	\$	98,590,872
Total business-type activities net position         \$ 181,645,984         \$ 171,133,497         \$ 156,137,555         \$ 143,2           Primary government         Net investment in capital assets         \$ 340,879,834         \$ 326,430,039         \$ 313,750,465         \$ 296,8           Restricted         57,719,042         59,073,901         51,322,890         51,9	Restricted	17,038,302		17,853,271		17,465,070		17,427,504
Primary government  Net investment in capital assets \$ 340,879,834 \$ 326,430,039 \$ 313,750,465 \$ 296,8  Restricted 57,719,042 59,073,901 51,322,890 51,9	Unrestricted	 41,304,936		38,933,078		33,549,879		27,181,950
Net investment in capital assets       \$ 340,879,834       \$ 326,430,039       \$ 313,750,465       \$ 296,8         Restricted       57,719,042       59,073,901       51,322,890       51,9	Total business-type activities net position	\$ 181,645,984	\$	171,133,497	\$	156,137,555	\$	143,200,326
Restricted 57,719,042 59,073,901 51,322,890 51,9	Primary government							
	Net investment in capital assets	\$ 340,879,834	\$	326,430,039	\$	313,750,465	\$	296,825,029
	Restricted	57,719,042		59,073,901		51,322,890		51,987,146
Unrestricted 81,121,732 77,118,008 63,165,616 59,8	Unrestricted	81,121,732		77,118,008		63,165,616		59,886,610
Total primary government net position \$ 479,720,608 \$ 462,621,948 \$ 428,238,971 \$ 408,6	Total primary government net position	\$ 479,720,608	\$	462,621,948	\$	428,238,971	\$	408,698,785

#### **Net Position by Component (continued)**

Last Ten Fiscal Years

	2016		2015		2014		2013		2012		2011
\$	191,785,289 24,178,890	\$	190,498,824 18,600,322	\$	182,563,852 15,999,315	\$	172,030,623 16,256,180	\$	155,303,313 19,949,141	\$	150,438,791 19,192,234
Ċ	30,593,354 246,557,533	\$	27,891,356	\$	27,912,417	<u> </u>	26,960,064 215,246,867	\$	25,930,589 201,183,043	\$	24,134,580 193,765,605
<del></del>	240,337,333	ې	230,330,302	٦	220,473,364	٦	213,240,807	٦	201,183,043	٦	193,703,003
\$	95,953,234 14,116,057 24,217,849	\$	90,879,589 11,297,463 20,519,909	\$	84,456,922 9,135,299 17,811,579	\$	72,601,965 11,686,021 18,660,595	\$	69,393,857 7,273,385 15,624,285	\$	69,381,064 8,255,338 12,461,233
\$	134,287,140	\$	122,696,961	\$	111,403,800	\$	102,948,581	\$	92,291,527	\$	90,097,635
\$	287,738,523	\$	281,378,413	\$	267,020,774	\$	244,632,588	\$	224,697,170	\$	219,819,855
	38,294,947		29,897,785		25,134,614		27,942,201		27,222,526		27,447,572
	54,811,203		48,411,265		45,723,996		45,620,659		41,554,874		36,595,813
\$	380,844,673	\$	359,687,463	\$	337,879,384	\$	318,195,448	\$	293,474,570	\$	283,863,240

#### **Changes in Net Position**

Last Ten Fiscal Years

Fiscal	l Vaar
FISCA	ıyear

				riscal Year						
	·	2020		2019		2018		2017		
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$	1,089,658	\$	1,084,982	\$	981,778	\$	907,951		
Public safety		342,201		404,614		372,895		315,465		
Transportation		161,904		222,564		313,060		322,769		
Public works		2,008,041		1,873,540		1,612,232		883,416		
Culture and recreation		237,550		377,414		340,306		307,572		
Community development		1,873,376		2,612,104		2,389,728		3,225,297		
Operating grants and contributions		6,838,285		4,800,690		3,231,386		3,008,721		
Capital grants and contributions		8,100,552		13,134,469		5,964,896		15,804,150		
Total governmental activities program revenues		20,651,567		24,510,377		15,206,281		24,775,341		
Business-type activities:										
Charges for services:										
Water		8,428,926		9,352,077		9,278,151		8,288,220		
Sewer		8,011,136		8,233,513		8,091,969		8,113,623		
Stormwater		3,193,878		2,981,288		2,802,125		2,534,577		
Streetlights		526,241		522,352		519,886		498,652		
Operating grants and contributions		-		-		-		-		
Capital grants and contributions		5,551,854		8,699,499		7,098,794		6,214,042		
Total business-type activities program revenues		25,712,035		29,788,729		27,790,925		25,649,114		
Total primary government program revenues	\$	46,363,602	\$	54,299,106	\$	42,997,206	\$	50,424,455		
Expenses										
Governmental activities:										
General government	\$	7,653,981	\$	5,683,457	\$	4,158,416	\$	3,994,533		
Public safety		5,210,857		4,710,962		4,172,469		4,349,339		
Transportation		6,148,956		5,353,533		5,944,015		5,556,409		
Public works		11,380,430		6,875,624		9,253,043		8,791,797		
Culture and recreation		5,799,693		5,027,207		5,281,097		4,830,866		
Community development		5,946,808		4,631,446		4,786,608		5,146,814		
Interest on long-term debt		1,238,934		1,190,812		1,271,504		1,347,667		
Total governmental activities expenses		43,379,659		33,473,041		34,867,152		34,017,425		
Business-type activities:										
Water		6,807,892		6,543,722		7,123,560		6,608,032		
Sewer		7,040,999		7,117,470		6,913,352		6,870,481		
Stormwater		2,491,819		2,340,829		2,088,836		2,013,681		
Streetlights		472,379		506,053		447,464		424,171		
Total business-type activities		16,813,089		16,508,074		16,573,212		15,916,365		
Total primary government expenses	\$	60,192,748	\$	49,981,115	\$	51,440,364	\$	49,933,790		
. , -										

#### **Changes in Net Position (continued)**

Last Ten Fiscal Years

 2016	 2015	 2014	 2013	 2012	 2011
\$ 860,828	\$ 781,845	\$ 797,639	\$ 653,034	\$ 611,014	\$ 587,408
264,370	325,135	325,251	427,345	480,649	533,887
206,506	605,178	275,561	330,707	313,431	364,041
703,448	685,471	714,558	644,332	670,839	646,979
316,880	223,759	190,180	219,645	184,036	162,036
3,444,984	3,149,667	3,057,239	2,594,270	2,663,637	2,328,205
3,069,041	2,724,209	2,647,055	4,498,701	2,525,535	2,486,094
12,794,101	10,294,361	15,488,068	14,372,709	6,816,917	4,718,798
21,660,158	18,789,625	23,495,551	23,740,743	14,266,058	11,827,448
8,380,163	7,743,119	6,784,658	6,830,022	5,564,931	5,056,627
7,846,877	7,752,314	7,198,881	6,224,907	5,559,439	5,110,099
2,186,329	1,557,938	1,392,150	1,164,818	972,101	953,103
476,299	447,388	421,986	388,128	381,615	374,855
-	31,203	4,721	4,474	3,948	-
8,803,299	9,361,910	8,321,936	8,803,248	4,843,011	 3,384,992
27,692,967	26,893,872	24,124,332	23,415,597	17,325,045	 14,879,676
\$ 49,353,125	\$ 45,683,497	\$ 47,619,883	\$ 47,156,340	\$ 31,591,103	\$ 26,707,124
\$ 4,643,949	\$ 2,092,293	\$ 2,783,098	\$ 2,728,128	\$ 2,715,431	\$ 3,857,483
4,124,760	3,766,895	3,931,951	3,836,302	3,767,419	3,758,486
6,377,195	4,579,693	4,973,506	5,008,045	4,665,878	4,421,328
9,607,460	7,796,401	10,160,489	8,632,592	7,890,575	7,973,978
5,454,466	3,697,116	3,819,439	3,684,702	2,324,820	2,210,216
6,219,709	4,066,015	4,748,107	4,771,245	3,615,081	3,814,630
1,439,098	 1,363,650	 1,635,091	1,657,706	 1,585,132	1,532,853
37,866,637	27,362,063	32,051,681	30,318,720	26,564,336	27,568,974
6,814,839	6,468,041	9,219,979	6,022,898	6,492,487	5,929,144
6,952,213	6,924,783	5,424,747	5,069,866	6,759,615	3,991,549
2,286,788	1,928,310	2,850,421	1,742,041	1,820,865	1,772,143
 381,140	 388,565	 341,942	 337,426	 329,931	 333,589
16,434,980	15,709,699	17,837,089	13,172,231	15,402,898	12,026,425
\$ 54,301,617	\$ 43,071,762	\$ 49,888,770	\$ 43,490,951	\$ 41,967,234	\$ 39,595,399

#### **Changes in Net Position (continued)**

Last Ten Fiscal Years

Fiscal	l Year

		2020		2019		2018		2017
No. (E. Mo.								
Net (Expense)/Revenue	<i>.</i>	(22 720 002)	<u> </u>	(0.062.664)	<u> </u>	(40,660,074)	4	(0.242.004)
Governmental activities	\$	(22,728,092)	\$	(8,962,664)	\$	(19,660,871)	\$	(9,242,084)
Business-type activities	_	8,898,946		13,280,655		11,217,713		9,732,749
Total primary government	\$	(13,829,146)	\$	4,317,991	\$	(8,443,158)	\$	490,665
General Revenues and								
Other Changes in Net Position								
Governmental activities:								
Taxes:								
Property taxes, levied for general purposes	\$	7,756,880	\$	7,417,252	\$	7,103,352	\$	6,545,482
Property taxes, levied for debt service		9,632,245		9,309,166		9,125,819		9,790,844
Franchise, transit and hotel taxes		8,624,595		8,549,697		8,838,506		9,357,994
Interest and investment earnings		2,341,781		2,346,903		988,791		651,078
Other revenues		750,420		630,947		603,441		591,159
Transfers in (out)		208,344		97,701		36,873		1,246,453
Gain (loss) on disposition of capital assets		-		-		33,873		-
Total governmental activities		29,314,265		28,351,666		26,730,655		28,183,010
Business-type activities:								
Investment revenue		1,502,866		1,492,247		632,311		337,245
Other revenues		319,019		277,302		514,893		89,645
Transfers in (out)		(208,344)		(97,701)		(36,873)		(1,246,453)
Gain (loss) on disposition of capital assets		-		41,472		641,211		-
Total business-type activities		1,613,541		1,713,320		1,751,542		(819,563)
Total primary government	\$	30,927,806	\$	30,064,986	\$	28,482,197	\$	27,363,447
Change in Net Position								
Governmental activities	\$	6,586,173	\$	19,389,002	\$	7,069,784	\$	18,940,926
Business-type activities	•	10,512,487	•	14,993,975	•	12,969,255	•	8,913,186
Total primary government	\$	17,098,660	\$	34,382,977	\$	20,039,039	\$	27,854,112

#### **Changes in Net Position (continued)**

Last Ten Fiscal Years

	2016		2015		2014		2013		2012		2011
\$	(9,242,084) 9,733,576	\$	(16,206,479) 11,257,987	\$	(8,572,438) 11,184,173	\$	(8,556,130) 6,287,243	\$	(6,577,977) 10,243,366	\$	(12,298,278) 1,922,147
\$	491,492	\$	(4,948,492)	\$	2,611,735	\$	(2,268,887)	\$	3,665,389	\$	(10,376,131)
\$	6,235,290	\$	5,819,519	\$	5,427,603	\$	5,149,667	\$	5,127,828	\$	4,972,375
Y	9,259,675	Y	8,903,324	Y	7,903,772	Y	7,533,683	Y	6,779,063	Y	6,599,440
	8,269,638		7,918,080		7,517,049		7,153,920		6,906,126		6,679,236
	444,296		269,137		292,755		278,195		387,203		382,004
	647,292		970,257		522,988		689,869		478,413		616,198
	80,062		(243,120)		(1,879,320)		(163,533)		22,440		22,440
	837,257		-		-		-		14,643		9,708
	25,773,510		23,637,197		19,784,847		20,641,801		19,715,716		19,281,401
	291,896		103,623		173,556		204,594		267,623		169,176
	120,358		91,255		115,100		45,561		26,562		37,607
	(80,062)		243,120		1,879,320		163,533		(22,440)		(22,440)
			-								_
	332,192		437,998		2,167,976		413,688		271,745		184,343
\$	26,105,702	\$	24,075,195	\$	21,952,823	\$	21,055,489	\$	19,987,461	\$	19,465,744
\$	16,531,426	\$	7,430,718	\$	11,212,409	\$	12,085,671	\$	13,137,739	\$	6,983,123
	10,065,768		11,695,985		13,352,149		6,700,931		10,515,111		2,106,490
\$	26,597,194	\$	19,126,703	\$	24,564,558	\$	18,786,602	\$	23,652,850	\$	9,089,613

#### **Fund Balance, Governmental Funds**

Last Ten Fiscal Years

#### **Fiscal Year**

	 2020	 2019	 2018		2017
General Fund					
Nonspendable	\$ 340,602	\$ 320,584	\$ 252,878	\$	208,756
Restricted	193,109	193,109	211,699		176,671
Committed	2,868,800	2,669,000	2,523,900		2,371,400
Assigned	7,581,700	7,045,462	7,240,462		6,940,362
Unassigned	7,090,913	9,319,397	8,626,646		7,556,831
Total general fund	18,075,124	19,547,552	18,855,585		17,254,020
All Other Governmental Funds					
Nonspendable	-	-	-		4,522
Restricted	40,487,631	41,027,521	33,857,820		34,559,642
Committed	2,492,900	3,110,400	2,120,700		2,034,500
Assigned	28,792,020	21,615,849	20,359,233		22,236,762
Unassigned	 	-	 (812,556)		-
Total all other governmental funds	 71,772,551	65,753,770	 55,525,197		58,835,426
Total governmental funds	\$ 89,847,675	\$ 85,301,322	\$ 74,380,782	\$	76,089,446

Continued on next page

## Fund Balance, Governmental Funds (continued)

Last Ten Fiscal Years

2016	2015	2014	2013	2012	 2011
\$ 568,959	\$ 90,266	\$ 262,760	\$ 179,474	\$ 154,591	\$ 278,160
182,000	180,464	120,886	255,602	220,623	198,176
2,206,000	4,119,000	4,034,000	3,000,000	660,000	630,000
6,557,262	8,304,112	6,098,472	6,103,072	7,729,767	7,449,762
6,782,665	2,587,696	4,406,127	5,253,764	5,240,118	4,938,489
 16,296,886	15,281,538	14,922,245	 14,791,912	14,005,099	13,494,587
660	20,709	18,255	655	31,330	60
24,178,890	18,125,118	18,017,255	17,856,439	20,970,793	20,003,844
1,924,000	1,304,000	1,899,000	815,000	430,000	450,000
21,993,167	13,424,953	12,335,197	11,510,687	13,245,593	14,690,925
 =	 (68,904)	-	 (250,764)	 (902,056)	 (926,791)
48,096,717	32,805,876	32,269,707	29,932,017	33,775,660	34,218,038
\$ 64,393,603	\$ 48,087,414	\$ 47,191,952	\$ 44,723,929	\$ 47,780,759	\$ 47,712,625

## **Changes in Fund Balances of Governmental Funds**

Last Ten Fiscal Years

Fiscal Year

				Fisca	I Year			
		2020		2019		2018		2017
Revenues								
Taxes	\$	26,016,199	\$	25,801,351	\$	25,000,425	\$	25,653,427
Intergovernmental	,	9,200,062	*	7,797,561	•	4,207,837	7	5,536,923
Licenses and permits		2,126,073		2,511,126		1,733,392		2,588,458
Charges for services		3,437,557		3,731,940		3,405,737		2,553,068
System development charges		1,641,909		2,811,839		3,134,124		5,604,943
Fines and forfeitures		250,453		316,475		292,405		237,009
Investment revenue		2,295,482		2,301,512		961,158		639,103
Developer reimbursements		-		-		-		-
Other revenues		470,797		374,059		375,229		332,185
Total Revenues		45,438,532		45,645,863		39,110,307		43,145,116
Expenditures								
Current operating:								
General government		6,040,302		3,754,896		3,777,589		3,512,075
Public safety		5,133,073		4,659,457		4,150,844		4,327,101
Transportation		6,153,083		5,117,015		4,947,569		4,577,860
Public works		2,260,900		1,889,517		1,794,035		1,624,270
Culture and recreation		4,816,335		4,737,420		4,504,246		4,048,067
Community development		5,464,471		4,797,818		4,956,024		5,002,126
Debt service:				, ,		, ,		, ,
Principal		2,475,294		2,259,985		2,179,776		2,098,994
Interest		1,248,056		1,195,013		1,278,515		1,359,752
Capital outlay		7,511,409		10,214,303		13,417,274		6,214,049
Total expenditures		41,102,923		38,625,424		41,005,872		32,764,294
Excess (deficiency) of revenues		· · · · · · · · · · · · · · · · · · ·		, , , , , , , , , , , , , , , , , , , ,		· · · · · · · · · · · · · · · · · · ·		· · ·
over (under) expenditures		4,335,609		7,020,439		(1,895,565)		10,380,822
Other financing sources (uses)								
Sale of capital assets		-		-		-		-
Issuance of debt		-		3,800,000		-		-
Proceeds of interfund loan		-		-		-		-
Payment of interfund loan		-		-		-		-
Transfers in		16,360,163		7,368,035		12,577,150		5,645,468
Transfers out		(16,149,419)		(7,267,934)		(12,390,249)		(4,330,447)
Refinanced debt		-		-		-		-
Total other financing sources (uses)		210,744		3,900,101		186,901		1,315,021
Net change in fund balance	\$	4,546,353	\$	10,920,540	\$	(1,708,664)	\$	11,695,843
Debt service as a percentage								
of noncapital expenditures		12.47%		13.84%		14.33%		14.98%

Continued on next page

## Changes in Fund Balances of Governmental Funds (continued)

Last Ten Fiscal Years

¢			2015		2014						
	22 602 005	\$	22 602 007	ė	20 922 591	ė	10 921 040	ė	10 607 075	ė	19 201 920
\$	23,693,885 4,465,312	Ş	22,602,987 5,079,524	\$	20,822,581 4,040,465	\$	19,821,949 7,912,876	\$	18,687,975 4,572,155	\$	18,301,829 3,442,467
	2,968,225		2,611,263		2,590,587		2,095,744		4,372,133 1,754,771		1,698,896
	2,196,831		2,253,473		2,387,261		1,967,389		2,159,615		2,029,357
	4,383,098		3,509,264		2,937,790		2,856,439		2,034,016		2,472,380
	187,448		244,535		247,534		351,077		404,950		460,326
	433,401		261,716		287,606		271,444		361,238		360,167
	-		-		-				981,390		1,053,423
	400,764		763,420		1,294,611		743,195		321,441		482,929
	38,728,964	-	37,326,182		34,608,435		36,020,113		31,277,551		30,301,774
		<u> </u>									
	3,560,827		3,298,854		3,193,887		3,119,706		2,978,116		2,889,297
	4,064,863		3,800,732		3,932,008		3,830,566		3,759,006		3,752,705
	4,696,751		4,583,528		4,420,600		4,305,685		4,163,757		4,101,501
	1,555,703		1,694,904		1,571,556		1,543,999		2,317,533		2,230,352
	3,901,408		3,652,486		3,328,472		3,194,630		2,311,199		2,180,547
	5,108,684		5,023,609		4,574,487		4,929,877		3,772,696		3,867,838
	2,387,532		3,015,000		8,537,000		16,173,000		11,241,000		23,051,000
	1,438,344		1,445,624		1,614,615		1,637,230		1,645,515		1,500,455
	5,780,331		10,398,686		5,818,786		13,441,567		8,790,979		9,539,960
	32,494,443		36,913,423		36,991,411		52,176,260		40,979,801		53,113,655
	6,234,521		412,759		(2,382,976)		(16,156,147)		(9,702,250)		(22,811,881)
	4,941,165		7,430		24,646		5,004		479,770		_
	5,000,000				4,500,000		12,500,000		8,000,000		31,500,000
	-		_		4,500,000		-		-		31,300,000
	_		_		(4,500,000)		_		_		_
	5,585,275		10,669,422		3,991,874		6,840,052		5,997,837		3,622,326
	(5,454,772)		(10,194,149)		(3,665,521)		(6,245,739)		(4,707,223)		(3,597,846)
	10,071,668		482,703		4,850,999		13,099,317		9,770,384		31,524,480
\$	16,306,189	\$	895,462	\$	2,468,023	\$	(3,056,830)	\$	68,134	\$	8,712,599

## **Program Revenues by Function**

Last Ten Fiscal Years

	 2020	 2019	 2018	 2017
Program Revenues				
Governmental activities:				
General government	\$ 2,161,796	\$ 1,151,280	\$ 1,068,871	\$ 1,000,986
Public safety	342,201	404,614	372,895	315,465
Transportation	3,625,354	3,603,744	551,945	1,311,216
Public works	10,142,869	14,360,730	7,938,656	14,738,840
Culture and recreation	2,505,971	2,377,905	2,862,003	4,183,537
Community development	 1,873,376	2,612,104	2,411,911	 3,225,297
Subtotal governmental activities	20,651,567	24,510,377	15,206,281	24,775,341
Business-type activities:				
Water	9,921,214	12,396,820	12,127,996	10,874,464
Sewer	8,727,206	10,532,266	10,005,607	10,038,798
Stormwater	6,434,574	5,871,153	4,767,368	3,873,007
Streetlights	629,041	988,490	889,954	862,845
Subtotal business-type activities	 25,712,035	29,788,729	27,790,925	25,649,114
Total primary government	\$ 46,363,602	\$ 54,299,106	\$ 42,997,206	\$ 50,424,455

## **Program Revenues by Function (continued)**

Last Ten Fiscal Years

 2016		2015		2014		2013	2012	 2011
\$ 860,828 264,370	\$	791,935 325,135	\$	822,639 325,251	\$	653,034 451,065	\$ 611,014 576,200	\$ 587,408 633,017
1,124,864		2,234,120		1,317,171		3,305,284	1,062,785	963,213
12,616,868		9,355,847		15,614,308		14,582,252	7,316,025	5,870,786
3,348,244		2,931,921		2,358,943		2,154,838	2,036,397	1,444,819
3,444,984		3,150,667		3,057,239		2,594,270	 2,663,637	 2,328,205
 21,660,158		18,789,625		23,495,551		23,740,743	 14,266,058	 11,827,448
11,502,425		11,464,685		8,932,423		11,567,221	7,751,248	6,656,443
10,498,307		10,694,262		11,554,572		8,194,564	7,094,096	6,559,246
4,496,671		3,791,354		2,978,437		3,052,480	1,987,464	1,263,932
 1,195,564		943,571		658,900		601,332	 492,237	 400,055
27,692,967		26,893,872		24,124,332		23,415,597	17,325,045	14,879,676
\$ 49,353,125	\$	45,683,497	\$	47,619,883	\$	47,156,340	\$ 31,591,103	\$ 26,707,124

## **General Governmental Revenues**

#### Taxes, Licenses and Permits Breakdown

Last Ten Fiscal Years

			Taxes			Licenses and Permits					
		Hotel/									
Fiscal	Property	Motel	Transit	Franchise		Business	Construction				
Year	Тах	Tax	Tax	Тах	Total	Licenses	Permits	Total			
10-11	\$ 11,622,593	\$ 214,109	\$ 3,893,919	\$ 2,571,208	\$ 18,301,829	\$ 148,304	\$ 1,550,593	\$ 1,698,897			
11-12	11,781,849	208,890	4,048,569	2,648,667	18,687,975	127,587	1,627,184	1,754,771			
12-13	12,668,030	242,369	3,990,885	2,920,665	19,821,949	127,817	1,967,928	2,095,744			
13-14	13,305,532	272,866	4,342,353	2,901,830	20,822,581	159,029	2,431,558	2,590,587			
14-15	14,684,907	258,374	4,597,118	3,062,588	22,602,987	187,655	2,611,344	2,798,999			
15-16	15,424,246	469,972	4,638,597	3,161,069	23,693,884	167,124	2,801,101	2,968,225			
16-17	16,295,433	476,687	5,552,582	3,328,725	25,653,427	186,811	2,401,647	2,588,458			
17-18	16,161,919	450,412	5,040,713	3,347,381	25,000,425	173,723	1,559,669	1,733,392			
18-19	17,251,654	307,564	5,026,869	3,215,264	25,801,351	193,981	2,317,145	2,511,126			
19-20	17,391,604	336,869	4,902,080	3,385,646	26,016,199	130,594	1,995,479	2,126,073			

Source: City Financial Database

## **Assessed Value of Property**

Last Ten Fiscal Years

								Assesed
					Total Taxable	Total	Estimated	value as a
Fiscal	Real	Manufactured	Personal	Public	Assessed	Direct	Real Market	percentage
Year	Property	Structures	Property	Utility	Value	Tax Rate	Value (RMV)	of RMV
10-11	\$ 2,297,751,878	\$ 1,477,037	\$ 138,643,379	\$ 64,906,300	\$ 2,502,778,594	\$ 5.1756	\$ 3,120,831,254	80.2%
11-12	2,356,793,428	1,488,886	127,983,237	64,488,750	2,550,754,301	5.5302	2,905,321,351	87.8%
12-13	2,431,588,350	1,443,509	140,544,804	59,271,200	2,632,847,863	5.3660	2,917,733,750	90.2%
13-14	2,553,479,774	1,354,850	142,768,534	60,386,090	2,757,989,248	5.5056	3,081,155,412	89.5%
14-15	2,751,369,393	1,453,131	155,535,544	64,039,448	2,972,397,516	5.4071	3,487,874,937	85.2%
15-16	2,924,835,960	1,522,105	178,004,859	68,411,660	3,172,774,584	5.3121	3,886,914,557	81.6%
16-17	3,135,553,612	1,653,415	199,338,607	66,466,388	3,403,012,022	5.3121	4,392,659,037	77.5%
17-18	3,343,712,129	1,972,171	209,336,606	67,650,130	3,622,671,036	4.8858	4,942,413,960	73.3%
18-19	3,512,275,329	2,196,739	212,535,513	62,218,000	3,789,225,581	4.8454	5,432,280,899	69.8%
19-20	3,694,844,244	2,341,090	238,934,563	65,483,806	4,001,603,703	4.7141	5,859,248,202	68.3%

Source: Assessment and Taxation Rolls, Clackamas and Washington Counties

#### **Consolidated Tax Rates - Direct and Overlapping Governments**

Last Ten Fiscal Years

City Direct Rates 1

			Exempt		Urban		Total	
Fiscal	Basi	С	Bond		Re	enewal	Direct	
Year	Rate	е	ı	Rate	Agency		Rate	
10-11	\$ 2.0	)598	\$	0.1399	\$	2.9629	\$ 5.1626	
11-12	2.0	)590		0.1372		2.9794	5.1756	
12-13	1.9	953		0.1292		3.4057	5.5302	
13-14	2.0	173		0.1233		3.2254	5.3660	
14-15	2.0	126		0.1211		3.3719	5.5056	
15-16	1.9	930		0.1050		3.3091	5.4071	
16-17	1.9	9717		-		3.3404	5.3121	
17-18	2.0	194		-		2.8664	4.8858	
18-19	2.0	)255		-		2.8199	4.8454	
19-20	2.0	)507		-		2.6634	4.7141	
19-20*	2.5	206		-		-	2.5206	

<sup>\*</sup>without urban renewal restatement of rates

#### **Overlapping Rates** <sup>1</sup>

Fiscal Year	Clackamas County	Clackamas County Urban Renewal Agency	Tualatin Valley Fire and Rescue		School Districts	Co	ackamas County mmunity College	Cla	ackamas ESD	Other <sup>2</sup>	Total irect and erlapping
10-11	\$ 2.5444	\$ 0.1578	\$ 1.604	0 \$	8.0149	\$	0.5553	\$	0.2896	\$ 0.4439	\$ 18.7725
11-12	2.5480	0.1382	1.651	0	8.0141		0.5404		0.2900	0.3556	18.7129
12-13	2.4683	0.1467	1.596	7	7.8467		0.5347		0.2798	0.4287	18.8318
13-14	2.5055	0.0065	1.601	6	7.8649		0.5489		0.2887	0.5150	18.6971
14-15	2.5029	0.0073	1.583	8	7.6623		0.5476		0.2881	0.5065	18.6041
15-16	2.4791	0.0078	1.788	7	7.7532		0.5798		0.2849	0.4502	18.7508
16-17	2.4546	0.0092	1.765	7	7.7558		0.5714		0.2817	0.4569	18.6074
17-18	2.5278	0.0099	1.774	1	7.8900		0.5921		0.2905	0.4755	18.4271
18-19	2.5389	0.0107	1.783	2	8.0275		0.5936		0.2918	0.5395	18.6306
19-20	2.5729	0.0109	1.787	1	8.2349		0.5925		0.2959	0.7315	18.9398

Rates are per \$1,000 of assessed value.

#### Sources:

City of Wilsonville, Adopted Budget Taxation Rolls, Clackamas and Washington Counties Rates are for tax code 003-023 within Clackamas County

Rates are net of reallocation due to urban renewal

<sup>&</sup>lt;sup>1</sup> Starting in 2003, urban renewal rates are seperately stated. City and overlapping rates are reduced for for the effect of the separately stated urban renewal rates.

<sup>&</sup>lt;sup>2</sup> Other includes: Port of Portland, Metro, and Vector Control

## **Principal Tax Payers**

Current year and nine years ago

2019-20

					Percent
_			Assessed	Assessed	of City
Taxpayer	Type of Business	Taxes		 Value	AV*
Mentor Graphics Corporation	CAD software systems	\$	1,561,816	\$ 56,845,191	1.4%
Mentor A Siemens Business	Electronics design automation		1,156,526	59,678,752	1.5%
Jackson Square Properties LLC	Real estate investment		984,463	50,799,979	1.3%
LIPT Ash Meadows Lane LLC	Apartments		970,639	50,071,818	1.3%
Swire Pacific Holdings Inc (Coca-Cola)	Bottling & distribution center		891,935	48,695,468	1.2%
Truamerica Multifamily LLC	Commercial properties		820,692	42,349,103	1.1%
Sysco/Continental Food Service	Warehouse & distribution center		675,573	35,031,709	0.9%
Fred Meyer Stores Inc.	Grocery retail		673,074	34,864,067	0.9%
Indcor Properties	Real estate services		672,276	34,690,617	0.9%
Xerox Corporation	Color printers		656,310	34,470,152	0.9%
		\$	9,063,304	\$ 447,496,856	11.2%

2010-11

Taxpayer	Type of Business	Assessed Taxes	Assessed Value	Percent of City AV**
Xerox Corporation	Color printers	\$ 1,756,428	\$ 98,346,107	3.9%
Mentor Graphics Corporation	CAD software systems	994,362	54,692,492	2.2%
Argyle Capital LLC	Shopping Center	795,435	44,182,510	1.8%
Tomson Rueters PTS Inc.	Commercial properties	700,873	38,786,647	1.5%
Swire Pacific Holdings Inc (Coca-Cola)	Bottling & distribution center	579,975	32,483,099	1.3%
Sysco/Continental Food Service	Warehouse & distribution center	524,008	27,913,610	1.1%
BIT Holdings	Hollywood entertainment properties	515,460	27,871,281	1.1%
CH Reality III/Portland Industrial	Commercial properties	499,816	27,570,455	1.1%
Flir Systems Inc.	Thermal imaging & infrared cameras	475,012	26,638,307	1.1%
Senior Partners Portfolio LLC	Commercial properties	458,712	28,122,175	1.1%
		\$ 7,300,081	\$ 406,606,683	16.2%

<sup>\*\*</sup>Total City assessed valuation base for 2019-20 was \$4,001,603,703

Sources: Clackamas and Washington Counties Assessor's Offices

<sup>\*\*</sup>Total City assessed valuation base for 2010-11 was \$2,502,778,594

## **Property Tax Levies and Collections**

Last Ten Fiscal Years

# Collected within the Fiscal Year

#### **Total Collections**

	<u>-</u>		of the Levy				llected in	to Date				
Fiscal Year		Total Tax Levy		Amount	Percentage of Levy	Su	bsequent Years	Amount		Percentage of Levy		
10-11	\$	11,983,119	\$	11,222,902	93.66%	\$	340,959	\$	11,563,861	96.50%		
11-12		12,205,591		11,477,423	94.03%		314,620		11,792,043	96.61%		
12-13		13,388,794		12,341,681	92.18%		304,291		12,645,972	94.45%		
13-14		13,665,828		12,956,170	94.81%		465,794		13,208,160	96.65%		
14-15		15,144,759		14,347,394	94.74%		314,031		14,577,883	96.26%		
15-16		15,931,672		15,120,068	94.91%		269,840		15,312,184	96.11%		
16-17		16,815,942		16,233,453	96.54%		223,093		16,354,524	97.26%		
17-18		16,724,648		15,894,916	95.04%		212,908		15,894,916	95.04%		
18-19		17,406,157		16,612,284	95.44%		127,894		16,612,284	95.44%		
19-20		17,939,293		17,087,035	95.25%		-		17,087,035	95.25%		

Sources: Tax Turnover reports from Washington and Clackamas Counties

## CITY OF WILSONVILLE, OREGON Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

**Governmental Activities Business-Type Activities Urban Renewal** General Revenue Water Sewer Water Unamortized Total Percentage Fiscal **Obligation Bonds and** Revenue FF&C FF&C **Bond Primary** of Personal Per **Bonds Notes Payable Bonds Bonds Bonds** Premium Government Income\* Capita\* Year 44,926,000 \$ 8,271,519 \$ 6,380,000 10-11 1,620,000 \$ 9,300,995 1,353,922 \$ 71,852,436 9.21% \$ 3,672 4,904 11-12 1,325,000 41,980,000 7,484,128 42,660,378 5,845,000 1,319,505 100,614,011 11.68% 12-13 1,015,000 4,374 38,617,000 6,661,737 41,425,913 5,285,000 1,247,649 94,252,299 9.81% 695,000 34,900,000 3,933 13-14 5,814,346 39,161,448 4,710,000 1,175,793 86,456,587 8.32% 14-15 355,000 32,225,000 4,936,955 36,836,986 4,110,000 1,103,940 79,567,881 6.94% 3,479 15-16 35,192,467 4,059,000 33,410,000 3,490,000 1,038,853 77,190,320 6.30% 3,251 16-17 33,093,473 3,080,000 31,685,000 2,840,000 973,766 71,672,239 5.48% 2,948 17-18 30,913,708 29,905,000 65,970,387 5.05% 2,073,000 2,170,000 908,679 2,713 18-19 32,453,723 1,047,000 28,055,000 1,475,000 843,592 63,874,315 4.71% 2,530 19-20 29,978,429 26,130,000 778,505 56,886,934 3.93% 2,219

Note: Details regarding the City's outstanding debt can be found in the Notes to Basic Financial Statements

<sup>\*</sup>Personal income and population data can be found on the demographic statistics page 178.

## **Ratio of Net General Obligation Bonded Debt**

## To Assessed Value and Net General Obligation Bonded Debt Per Capita

Last Ten Fiscal Years

				L	ess Debt			Ratio of Net Bonded	E	Net Bonded
			Gross		Service		Net	Debt to		Debt
Fiscal		*Assessed	Bonded		Money		Bonded	Assessed		Per
Year	Population <sup>1</sup>	Value <sup>2</sup>	Debt	Α	Available <sup>3</sup> Debt		Value		Capita	
10-11	19,565	\$ 2,502,778,594	\$ 1,620,000	\$	159,580	\$	1,460,420	0.06%	\$	74.64
11-12	20,515	2,550,754,301	1,325,000		132,649		1,192,351	0.05%		58.12
12-13	21,550	2,632,847,863	1,015,000		99,149		915,851	0.03%		42.50
13-14	21,980	2,757,989,248	695,000		66,599		628,401	0.02%		28.59
14-15	22,870	2,972,397,516	355,000		105,969		249,031	0.01%		10.89
15-16	23,740	3,172,774,584	-		-		-	0.00%		-
16-17	24,315	3,403,012,022	-		-		-	0.00%		-
17-18	24,315	3,622,671,036	-		-		-	0.00%		-
18-19	25,250	3,789,225,581	-		-		-	0.00%		-
19-20	25,635	4,001,603,703	-		-		-	0.00%		-

<sup>\*</sup> Includes Urban Renewal Increment

<sup>&</sup>lt;sup>1</sup> From table *Demographic Statistics* 

<sup>&</sup>lt;sup>2</sup> From table Assessed Value of Property

<sup>&</sup>lt;sup>3</sup> Ending fund balances

## Ratio of Annual Debt Service Expenditures for General Obligation Bonded Debt to Total General Governmental Expenditures

Last Ten Fiscal Years

Fiscal Year	P	Principal	<u>In</u>	terest <sup>1</sup>	Total Debt Service	Total General overnmental penditures <sup>2</sup>	Ratio of Debt Service to Governmental Expenditures
10-11	\$	280,000	\$	87,975	\$ 367,975	\$ 53,113,655	0.69%
11-12		295,000		75,935	370,935	40,979,801	0.91%
12-13		310,000		62,660	372,660	52,176,260	0.71%
13-14		340,000		33,360	373,360	36,991,411	1.01%
14-15		355,000		17,040	372,040	36,913,423	1.01%
15-16		-		-	-	32,494,443	0.00%
16-17		-		-	-	32,764,294	0.00%
17-18		-		-	-	44,005,875	0.00%
18-19		-		-	-	38,625,424	0.00%
19-20		-		-	-	41,102,923	0.00%

<sup>&</sup>lt;sup>1</sup> Excludes bond issuance and other costs

<sup>&</sup>lt;sup>2</sup> Totals from *Changes in Fund Balance of Governmental Funds* table

## **Computation of Legal Debt Margin**

Last ten fiscal years

**Fiscal Year** 

	 2020	2019	2018		2017	
Total real market value	\$ 5,859,248,202	\$ 5,432,280,899	\$ 4,942,413,960	\$	4,392,659,037	
Legal debt margin:						
Debt limitation:						
3 percent of total						
real market value	\$ 175,777,446	\$ 162,968,427	\$ 148,272,419	\$	131,779,771	
Debt applicable to limitation:						
General obligation debt	-	-	-		-	
Less: Amount available						
for repayment of						
general obligation						
bond principal	 -		-		-	
Total debt applicable to	 _					
limitation	 -	<u>-</u>	 <u>-</u>		-	
Legal debt margin	\$ 175,777,446	\$ 162,968,427	\$ 148,272,419	\$	131,779,771	
Total net debt applicable to the limit						
as a percentage of debt limit	0.00%	0.00%	0.00%		0.00%	

Note: Oregon Revised Statutes (ORS) 287A.050(2) states: "Unless the city charter provides a lesser limitation, a city may not issue or have outstanding at the time of issuance general obligation bonds in a principal amount that exceeds three percent of the real market value of the taxable property within its boundaries, calculated as provided in ORS 308.207."

## **Computation of Legal Debt Margin (continued)**

Last ten fiscal years

 2016	 2015	 2014	 2013	2012		2011
\$ 3,886,914,557	\$ 2,972,397,516	\$ 2,757,989,248	\$ 2,632,847,863	\$	2,917,733,750	\$ 3,120,831,254
\$ 116,607,437	\$ 89,171,925	\$ 82,739,677	\$ 78,985,436	\$	87,532,013	\$ 93,624,938
-	355,000	695,000	1,015,000		1,015,000	1,620,000
	(105,969)	(66,599)	(99,149)		(99,149)	(152,857)
\$ 116,607,437	\$ 249,031 88,922,894	\$ 628,401 82,111,276	\$ 915,851 78,069,585	\$	915,851 86,616,162	\$ 1,467,143 92,157,795
0.00%	0.28%	0.76%	1.16%		1.05%	1.57%

## Computation of Direct and Overlapping Debt Governmental Activities

June 30, 2020

Jurisdiction		Debt Outstanding	Percentage Applicable to Government <sup>1</sup>	Amount Applicable to Government		
Direct:						
City of Wilsonville	\$	29,978,429	100.00%	\$	29,978,429	
Overlapping:						
Clackamas Community College		110,258,913	8.61%		9,492,300	
Clackamas County		121,210,000	6.34%		7,680,472	
Clackamas County ESD		20,636,690	6.93%		1,430,370	
Clackamas County School District No. 3J		360,943,636	38.00%		137,167,244	
Clackamas County School District No. 86		42,583,582	12.55%		5,342,408	
Clackamas Soil & Water Conservation		6,494,000	6.34%		411,492	
Metro		979,745,000	1.72%		16,835,938	
Northwest Regional ESD		2,643,426	0.26%		6,860	
Port of Portland		56,255,000	1.58%		890,292	
Portland Community College		644,797,061	0.21%		1,370,194	
Tualatin Valley Fire & Rescue		34,195,000	5.70%		1,948,670	
Washington County		213,232,118	0.53%		1,128,211	
Washington County School District No. 1J		777,521	0.00%		-	
Washington County School District No. 88J		320,905,136	6.37%		20,438,769	
Total Overlapping	<u> </u>	2,914,677,083	7.00%		204,143,220	
Total Debt	\$	2,944,655,512	7.95%	\$	234,121,649	

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

Source: Oregon State Treasury, Debt Management Division

<sup>&</sup>lt;sup>1</sup>The percentage applicable to government is determined on the assessed value of the overlapping districts. The numerator is the City's assessed value and the denominator is the assessed value of the overlapping district.

#### Revenue Bond Coverage Sewer Fund

Last Ten Fiscal Years

Net Revenue Available

			, transic				
Fiscal Gross		Operating	for Debt	Deb	t Service Requireme	ents <sup>3</sup>	Coverage
Year	Revenues 1	Expenses <sup>2</sup>	Service	Principal	Interest	Total	Ratio
10-11	\$ 5,236,715	\$ 2,789,694	\$ 2,447,021	\$ 520,000	\$ 214,972	\$ 734,972	3.33
11-12	5,918,493	3,199,350	2,719,143	540,000	924,245	1,464,245	1.86
12-13	6,589,574	2,934,756	3,654,818	1,160,000	1,428,245	2,588,245	1.41
13-14	7,403,678	3,164,425	4,239,253	2,190,000	1,390,851	3,580,851	1.18
14-15	7,834,506	3,749,250	4,085,256	2,250,000	1,333,321	3,583,321	1.14
15-16	8,064,204	3,401,123	4,663,081	2,310,000	1,272,521	3,582,521	1.30
16-17	8,306,491	3,933,277	4,373,214	1,725,000	1,210,900	2,935,900	1.49
17-18	8,521,214	3,597,924	4,923,290	1,780,000	1,157,529	2,937,529	1.68
18-19	8,966,331	3,968,634	4,997,697	1,805,000	1,086,096	2,891,096	1.73
19-20	8,761,323	3,825,323	4,936,000	1,925,000	1,013,451	2,938,451	1.68

<sup>&</sup>lt;sup>1</sup> Gross revenues include all revenues from operations and interest. It excludes system development charges, bond proceeds, and taxes.

Note: There is no pledged revenue coverage requirement for the bonds outstanding as of April 2006.

<sup>&</sup>lt;sup>2</sup> Operating expenses include costs of operating and maintaining the sewer system.

It excludes depreciation, capital expenditures, debt service payments, and franchise fees.

<sup>&</sup>lt;sup>3</sup> Includes principal and interest of revenue bonds and note payable, excludes refunded bonds.

## Revenue Bond Coverage Water Fund

Last Ten Fiscal Years

Senior Lien Covenant
1.10 Coverage Requirement

Fiscal Year	<u>F</u>	Gross Revenues <sup>1</sup>	Operating  Expenses <sup>2</sup>		Net Revenues		Debt Service	Coverage Ratio
10-11	\$	5,651,584	\$	3,482,606	\$ 2,168,978	\$	1,112,951	1.95
11-12		5,984,517		3,308,532	2,675,985		1,112,551	2.41
12-13		9,462,945		3,643,826	5,819,119		1,115,951	5.21
13-14		6,854,317		4,084,122	2,770,195		1,111,045	2.49
14-15		7,837,271		4,203,953	3,633,318		1,109,170	3.28
15-16		8,622,562		3,976,168	4,646,394		1,087,170	4.27
16-17		8,458,119		4,531,308	3,926,811		1,068,521	3.67
17-18		9,997,498		4,379,292	5,618,206		1,068,831	5.26
18-19		10,625,174		4,535,847	6,089,327		1,067,616	5.70
19-20		9,598,542		4,703,971	4,894,571		1,057,538	4.63

<sup>&</sup>lt;sup>1</sup> Gross revenues include all revenues from operations and interest. It excludes system development charges, bond proceeds, and taxes.

<sup>&</sup>lt;sup>2</sup> Operating expenses include costs of operating and maintaining the water system. It excludes depreciation, capital expenditures, debt service payments, and franchise fees.

 $<sup>^{3}\,</sup>$  System Development Charges are amounts used for debt and funding rate stabilization account.

<sup>&</sup>lt;sup>4</sup> Debt service reported on a cash basis.

<sup>&</sup>lt;sup>5</sup> There is no pledged revenue coverage requirement for Junior Lien Debt outstanding as of December 2007.

# Revenue Bond Coverage (continued)

### **Water Fund**

Last Ten Fiscal Years

		•		Junior Lien Covenant						
	•	1								
System		Rate		Rate Net						
De	Development		nent Stabilization		Revenues				Combined	
Charges <sup>3</sup> (SDCs)		Account Transfer (to) from		w/ SDC & Stabilization		Coverage		Debt	Coverage	
						Ratio		Service <sup>4</sup>	(1.25 ratio) <sup>5</sup>	
\$	350,000	\$	-	\$	2,518,978	2.26	\$	770,544	-	
	350,000		-		3,025,985	2.72		770,331	-	
	350,000		-		6,169,119	5.53		774,253	-	
	350,000		-		3,120,195	2.81		767,404	-	
	350,000		-		3,983,318	3.59		769,785	-	
	350,000		-		4,996,394	4.60		766,300	-	
	350,000		-		4,276,811	4.00		771,853	-	
	350,000		-		5,968,206	5.58		766,443	-	
	350,000		-		6,439,327	6.03		765,166	-	
	350,000		-		5,244,571	4.96		1,528,309	-	

### **Demographic Statistics**

Last Ten Fiscal Years

Fiscal Year	Population <sup>1</sup>	Personal Income <sup>2</sup> n <sup>1</sup> (in thousands)		*Per Capita Personal Income <sup>3</sup>		Median Household Income <sup>4</sup>		Median Age <sup>4</sup>	School Enrollment⁵	*Unemployment Rate <sup>6</sup>	
10-11	18,095	\$	711,387	\$	39,314	\$	55,881	35.5	8,436	9.50%	
11-12	19,565		779,744		39,854		55,316	35.4	8,441	8.42%	
12-13	20,515		861,692		42,003		55,443	36.2	8,728	7.62%	
13-14	21,550		960,311		44,562		56,430	36.4	9,010	6.59%	
14-15	21,980		1,039,105		47,275		58,757	35.5	9,111	5.67%	
15-16	22,870		1,145,718		50,097		60,672	36.3	9,531	4.90%	
16-17	23,740		1,224,414		51,576		63,097	35.8	9,679	4.18%	
17-18	24,315		1,306,956		52,118		67,694	35.6	9,802	3.88%	
18-19	25,250		1,357,213		54,606		67,694	35.6	9,808	3.78%	
19-20	25,635		1,448,121		56,490		69,043	36.2	9,757	5.82%	

#### Sources:

<sup>&</sup>lt;sup>1</sup> Center for Population Research and Census, PSU; www.pdx.edu/population-research/population-estimate-reports

<sup>&</sup>lt;sup>2</sup> Estimation; Calculated, Population multiplied by Per Capita Personal Income.

<sup>&</sup>lt;sup>3</sup> Bureau of Economic Analysis; http://www.bea.gov; for Portland-Vancouver-Hillsboro, OR MSA

<sup>&</sup>lt;sup>4</sup> United States Census Bureau; https://data.census.gov/cedsci/

<sup>&</sup>lt;sup>5</sup> Total combined enrollment for West Linn/Wilsonville School District.

<sup>&</sup>lt;sup>6</sup> Bureau of Labor Statistics; http://data.bls.gov; for Portland-Vancouver-Hillsboro, OR MSA

<sup>\*</sup>Portland Metropolitan Statistical Area (MSA)

# **Top Fifteen Water System Customers**

by units of consumption as of June 30, 2020

	Account	Percentage of Total		
Customer	Туре	Consumption		
Coca Cola Bottling	Commercial	11.15%		
Oregon Department of Corrections	Public	3.84%		
Canyon Creek Aparments	Multi-Family	1.77%		
Bridge Creek Apartments	Multi-Family	1.68%		
Boulder Creek Apartments	Multi-Family	1.56%		
Berkshire Court Apartments	Multi-Family	1.36%		
ory Trail at the Grove	Multi-Family	1.35%		
/illage at Main Street Phase II	Multi-Family	1.31%		
Domaine at Villebois	Multi-Family	1.28%		
Wilsonville Summit Apts	Multi-Family	1.26%		
Parkway Woods Business Park	Commercial	1.23%		
erene at the Grove	Multi-Family	1.19%		
Hathaway Court Apartments	Multi-Family	1.18%		
- Fujimi Corporation	Commercial	1.17%		
acobs	Multi-Family	1.04%		

Source: City Utility Database

#### **Principal Employers**

Current year and nine years ago

2019-20 Percentage of total City Number of **Employer** Type of Business **Employees** employment\* **Siemens Mentor Graphics Corporation** CAD software systems 1,006 6.3% **Xerox Corporation** Color printers 687 4.3% Coca Cola Bottling Company Beverage distribution 550 3.5% Sysco Food Services of Portland Inc. Warehouse & distribution center 541 3.4% 3.3% Collins Aerospace Aerospace technology 531 Tyco Electronics TE Medical Medical & technical equipment 352 2.2% Costco Wholesale Wholesale retail 314 2.0% Dealer Spike LLC Web hosting 305 1.9% Fred-Meyer Grocer 260 1.6% Flir Surveillance Inc. Image equipment manufacturer 256 1.6% 4,802 30.2%

		2010-11			
Employer	Type of Business	Number of Employees	Percentage of total City employment**		
Xerox Corporation	Color printers	1,435	10.6%		
Siemens Mentor Graphics Corporation	CAD software systems	994	7.3%		
Sysco Food Services of Portland Inc.	Warehouse & distribution center	520	3.8%		
Tyco Electronics TE Medical	Medical & technical equipment	537	4.0%		
Flir Surveillance Inc.	Image equipment manufacturer	432	3.2%		
Collins Aerospace	Aerospace technology	429	3.2%		
WLWV School District	Education	240	1.8%		
Rite Aid Distribution Center	Warehouse & distribution center	230	1.7%		
Fry's Electronics	Retail	229	1.7%		
Coca Cola Bottling Company	Beverage distribution	166	1.2%		
		5,212	38.5%		

Source: City Business License Database

<sup>\*</sup> Total city employment for 2019-20 was 15,925

<sup>\*\*</sup> Total city employment for 2010-11 was 13,555

#### Full-time Equivalent City Government Employees by Function/Program

Last ten fiscal years

Full-time equivalent employees based on adopted budget 2020 2019 2018 2017 2016 2015 2014 2013 2012 2011 Function/Program **General Government** 5.00 6.00 5.00 6.00 6.00 Administration 6.50 5.00 5.00 4.50 4.50 Finance 9.50 9.50 9.31 9.31 9.20 9.40 8.90 9.15 8.90 8.90 Information Systems<sup>5</sup> 5.50 5.50 5.50 5.50 3.00 3.00 3.00 3.00 3.00 3.00 **Geographic Information Systems** 1.50 1.50 1.50 1.50 1.50 1.50 Legal 3.70 3.70 3.70 3.70 3.00 3.00 3.00 3.00 3.00 3.00 Human Resources/Risk Management 3.60 3.35 2.85 2.85 2.85 2.85 3.60 3.60 3.35 2.85 28.80 27.30 28.11 26.86 25.05 24.75 23.75 24.00 25.25 25.25 **Community Development** Administration<sup>1</sup> 2.00 4.00 4.00 3.50 4.50 4.50 6.50 6.00 4.50 5.50 Engineering 13.50 11.50 10.50 9.50 9.50 9.00 9.00 9.00 10.00 10.00 5.10 **Building Inspections** 8.80 8.80 8.80 5.60 5.60 5.60 5.60 5.10 5.10 **Planning** 7.60 8.60 7.60 7.60 7.60 7.60 8.00 8.00 7.00 7.50 Stormwater/Natural Resources<sup>1</sup> 3.00 3.00 2.00 2.00 3.00 3.00 3.00 31.90 32.90 30.90 29.20 30.20 28.70 29.10 30.60 31.60 31.60 **Public Works** 3.50 5.50 Administration 4.50 4.50 3.50 3.50 3.50 3.50 4.50 5.50 **Buildings Maintenance** 8.75 8.75 5.00 5.75 5.75 5.50 5.50 4.25 4.25 4.25 Parks Maintenance<sup>3</sup> 7.00 7.25 7.00 Roads 3.85 4.05 3.80 4.05 4.05 4.05 4.05 3.75 3.75 3.75 Water Distribution and Sales 5.53 5.38 5.38 5.67 5.38 4.88 4.88 5.33 4.58 4.58 Wastewater Collection<sup>2</sup> 2.63 2.63 2.63 2.63 2.13 2.13 2.13 1.83 8.16 8.16 Industrial Pretreatment 1.00 1.00 1.00 1.00 1.00 1.00 1.00 1.00 1.00 1.00 Stormwater Maintenance 2.74 2.69 2.69 2.69 1.94 1.94 1.84 1.84 1.84 1.84 29.00 29.00 24.00 25.29 23.75 23.00 22.90 29.75 36.08 36.08 Transportation **SMART Transit** 37.00 37.00 36.07 35.74 36.19 43.13 38.13 37.50 36.44 35.69 Fleet 8.00 8.00 7.60 6.60 6.60 6.60 6.50 6.50 7.00 7.00 43.19 51.13 46.13 44.60 44.10 43.60 42.67 42.24 42.94 42.69 **Parks and Recreation** General Services<sup>4</sup> 9.20 9.20 9.20 9.20 4.10 4.05 4.05 8.00 8.00 8.10 Senior Programs<sup>4</sup> 4.10 4.05 4.05 Parks Maintenance<sup>3</sup> 10.25 8.25 7.00 8.25 8.25 8.25 8.25 19.45 17.45 16.20 17.45 16.45 16.35 16.35 8.10 8.00 8.00 16.36 16.36 16.56 16.46 16.46 16.46 16.46 16.46 16.26 16.26 Library 16.46 16.46 16.46 16.36 16.36 16.56 16.46 16.46 16.26 16.26 **Public Safety Municipal Court** 1.65 1.70 2.00 2.00 2.00 2.00 1.65 1.65 1.65 1.50 1.70 1.50 2.00 2.00 2.00 2.00 1.65 1.65 1.65 1.65 178.29 170.79 162.02 161.01 157.21 153.43 152.80 153.85 162.38 Total Full-time equivalents 161.88

Source: City's Adopted Budget for relevant year.

<sup>&</sup>lt;sup>1</sup> In FY2010-11, two FTE moved from Community Development Administration to Stormwater/Natural Rescources.

<sup>&</sup>lt;sup>2</sup> In FY2012-13, Wastewater Treatment (now contracted) was removed from Wastewater Collection.

<sup>&</sup>lt;sup>3</sup> In FY2013-14, Parks Maintenace was moved from Public Works to Parks & Recreation

<sup>&</sup>lt;sup>4</sup> In FY2013-14, Community Services was split into General Services and Senior Programs, and then recombined in FY2016-17.

<sup>&</sup>lt;sup>5</sup> In FY2016-17, Information Systems and GIS were combined.

# **Operating Indicators by Function**

Last ten fiscal years

### **Fiscal Year**

	2020		2019	2018	2017	
Function/Program	_					
Governmental activities:						
General						
Total Employment		15,925	15,925	15,966		17,387
Reported Wages	\$	980,416,000	\$ 1,005,373,800	\$ 1,008,142,574	\$	1,110,516,400
Transportation						
Ridership		241,673	309,950	290,910		304,976
Cost Per Passenger	\$	27.89	\$ 18.26	\$ 18.76	\$	16.69
Culture and Recreation						
Library physical item circulation		290,713	409,323	400,499		439,474
Library e-book/downloadable circulation		66,793	67,550	34,391		26,770
Library volunteer hours		8,143	12,371	11,551		11,795
Library program attendance		17,602	28,599	25,373		25,969
Meals served on site for seniors		4,428	6,135	5,779		5,055
Home-delivered meals for seniors		12,274	7,958	7,899		6,950
Community Development						
Number of commercial permits		214	122	256		313
Value of commercial permits	\$	32,146,155	\$ 34,015,136	\$ 40,275,136	\$	51,468,385
Number of residential permits		113	180	260		334
Value of residential permits	\$	22,416,188	\$ 38,366,764	\$ 45,432,937	\$	73,465,000
Business-type activities:						
Water						
Annual Water Usage (Gallons)		1,003,982,804	1,068,185,140	1,042,139,032		1,043,103,204
Average Daily Water Usage (Gallons)		2,750,638	2,926,535	2,855,175		2,857,817

Source: Various City Departments

# **Operating Indicators by Function (continued)**

Last ten fiscal years

### **Fiscal Year**

2016		2015		 2014	 2013	 2012	 2011
	16,755		14,358	16,300	14,518	14,450	13,555
\$	927,719,494	\$	904,800,000	\$ 868,470,652	\$ 798,177,084	\$ 809,713,768	\$ 778,783,722
	343,793		362,891	374,408	351,374	370,526	344,723
\$	12.30	\$	11.30	\$ 10.44	\$ 10.91	\$ 8.92	\$ 8.62
	452,232		490,000	490,163	504,332	518,290	507,074
	24,346		21,793	17,175	11,263	9,489	7,916
	12,750		12,725	11,987	11,540	12,929	12,556
	32,044		33,165	28,681	26,776	29,360	N/A
	5,537		8,000	7,942	6,500	6,208	6,193
	6,175		5,550	4,403	6,500	6,362	6,185
	313		257	79	281	235	322
\$	26,994,232	\$	10,451,251	\$ 8,949,456	\$ 65,866,867	\$ 44,406,434	\$ 60,461,916
	181		343	57	465	443	63
\$	42,901,061	\$	76,208,732	\$ 11,166,176	\$ 60,817,484	\$ 51,818,359	\$ 9,300,787
	1,061,466,604		1,005,932,092	911,433,512	945,427,120	832,927,920	839,998,016
	2,908,128		2,755,978	2,497,078	2,590,211	2,281,994	2,301,364

#### **Capital Asset Statistics by Function**

Last Ten Fiscal Years

**Fiscal Year** Function/Program **Governmental activities: General Government** Acreage in city limits 4,946 5,046 5,046 4,858 4,755 4,746 4,746 4,746 4,746 4,746 **Public Works** Number of city maintained parks Number of partially city maintained parks Park acreage\* Open space Acreage\* N/A N/A Number of soccer fields Number of baseball fields Number of playgrounds a Miles of trails (in undeveloped areas of parks) Miles of paths (in developed areas of parks) Number of bridges Number of tennis courts Number of basketball courts Number of skate parks Number of dog exercise areas Number of water features Number of river docks Streets Miles of streets Signal lighted intersections Freeway interchanges Number of bridges Number of foot bridges **Business-type activities:** Water Water storage capacity (millions of gallons) 10.2 10.2 10.2 10.2 Miles of public water lines Number of reservoirs Number of wells Sewer Miles of public sanitary sewer lines Number of lift stations Stormwater Miles of public stormwater lines 2,230 Public stomwater catchbasins 2,325 2,256 2,200 1,862 1,862 1,862 1,862 1,823 1,823 **Public manholes** 2,336 2,173 2,238 2,109 1,863 1,731 1,727 1,727 1,723 1,723 Number of detention ponds Streetlights 3,591 Number of streetlights (estimate) 3,645 3,517 2,740 2,630 2,379 2,379 2,311 2,268 2,213 Number of streetlight poles 2,714 2,586 2,573 2,383 2,383 2.214 2,214 2,144 N/A N/A

Source: Various City Departments/Capital Assets

<sup>\*</sup>Prior to 2013 Park Acreage and Open space Acreages were combined

# **COMPLIANCE SECTION**

• Independent Auditor's Report Required by Oregon State Regulations

7624 SW Mohawk Street Tualatin, OR 97062 www.merina.com 503.723.0300



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATION

The Honorable Mayor and City Council City of Wilsonville, Oregon

We have audited the basic financial statements of City of Wilsonville, Oregon, as of and for the year ended June 30, 2020 and have issued our report thereon dated February 22, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our report includes a reference to other auditors who audited the financial statements of the following joint venture, the Willamette Intake Facilities Commission, as described in our report on the City of Wilsonville, Oregon's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### Compliance

As part of obtaining reasonable assurance about whether City of Wilsonville, Oregon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, as set forth below, noncompliance with which could have a direct and material effect on the financial statements:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected
  officials collecting or receiving money.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations*.



#### OAR 162-10-0230 Internal Control

In planning and performing our audit of the financial statements, we considered City of Wilsonville, Oregon's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Wilsonville, Oregon's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Wilsonville, Oregon's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

For Merina+Co Tualatin, Oregon February 22, 2021