# City of Wilsonville, Oregon

Annual Comprehensive Financial Report

for the Fiscal Year Ended June 30, 2021



# CITY OF WILSONVILLE, OREGON

ANNUAL

## COMPREHENSIVE

**FINANCIAL** 

## REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Prepared by the Finance Department of the City of Wilsonville This page intentionally left blank.

# **CITY OF WILSONVILLE, OREGON**

# ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDING JUNE 30, 2021

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# **COMPLIANCE SECTION**

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# **INTRODUCTORY SECTION**

- Letter of Transmittal
- Certificate of Achievement
- List of Officials
- City of Wilsonville Organizational Chart



December 28, 2021

#### Mayor Julie Fitzgerald, City Councilors and Citizens of the City of Wilsonville, Oregon

In accordance with ORS 297.425, we are pleased to present the Annual Comprehensive Financial Report (ACFR) of the City of Wilsonville, Oregon (the City) for the fiscal year ended June 30, 2021.

This report presents the financial position of the City as of June 30, 2021, and the results of its operations and cash flows for its proprietary fund types for the year then ended. The financial statements and supporting schedules have been prepared in accordance with the Generally Accepted Accounting Principles (GAAP) in the United States of America and meet the requirements of the standards as prescribed by the Secretary of State. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

The accuracy of the City's financial statements and the completeness and fairness of their presentation is the responsibility of City management. The City maintains a system of internal accounting controls designed to provide a reasonable assurance that assets are safeguarded against loss or unauthorized use and that the financial records can be relied upon to produce financial statements in accordance with GAAP. The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

The City's annual financial statements are a culmination of on-going monitoring of revenues and expenditures to ensure the City's financial policies are met, including those policies that state monthly and quarterly financial reports will be provided to management, any operating deficits will be immediately corrected, and that investments are managed according to the stated objectives set forth. Monthly financial reports are provided internally, while quarterly reports are posted to the City's website for review by the City Council, Budget Committee members and the public. The City did not experience any operating deficits during the fiscal year.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located immediately following the report of the independent auditors, beginning on page 23.

#### **PROFILE OF THE GOVERNMENT**

For financial reporting purposes, the City is a primary government. Its governing Council is elected by the citizens in a general election. This report includes all organizations and activities for which the elected officials exercise financial control. The City has one blended component unit governmental entity, the Urban Renewal Agency of the City of Wilsonville. The financial statements of that entity are included in this report. The City interacts or contracts with various other governmental entities, but is not financially accountable for those entities.

The City operates under the Council-Manager form of government. Policymaking and legislative authority are vested in the City Council, which consists of a Mayor and four Council members. The City Council is responsible for passing ordinances, resolutions, adopting the budget, and hiring the City Manager and City Attorney among other things. The City Manager is responsible for carrying out the policies and ordinances of the Council, managing the day-to-day government operations, and appointing department heads. The Mayor and Council members are non-partisan and serve a four-year term. These terms are staggered with two Council positions up for election in 2022. The Mayor and two other Council positions were elected in 2020.

The City prepares an annual budget in accordance with the policies and priorities set forth in the City's Comprehensive Plan, City Council Goals, the needs of the community, and federal and state laws. Oregon local budget law is set out in Oregon Revised Statutes 294.305 to 294.565. The City's budget is presented by fund. Budgetary control is at the department level or at the major object category if only one department exists in a fund. Ongoing review and monitoring of revenues and expenditures is performed by the Finance Department and the appropriate operating departments.

#### LOCAL ECONOMY

The City of Wilsonville is located along Interstate 5, approximately mid-way between the State's largest city, Portland, and the State capital, Salem. The City is located in two counties – on the western edge of Clackamas County and southeastern edge of Washington County. Under Oregon law, each of the state's cities and metropolitan areas has created an urban growth boundary around its perimeter. The City of Wilsonville is included as part of the Portland metropolitan area's urban growth boundary. The region, while diverse in nature, is particularly strong in the high-tech industry. Timber production and agriculture dominate economic activities outside of the urban area. The Portland area has an international airport and port facilities for ocean going vessels. The major economic activity of Salem is government, being the State capital and the county seat for Marion County.

The current dominant economic issue both locally and internationally is the ongoing COVID-19 pandemic. This pandemic has created an unprecedented health and economic impacts across the globe. Recent economic indicators including Gross Domestic Product (GDP) rate however reflect an economy on the mend. At the end of second quarter 2021, the U.S. Bureau of Economic Analysis (BEA), noted an overall US GDP at 6.7% with Oregon at 6.0%. Gains in GDP however, continue to be met with supply chain issues, increased consumer demand, inflationary pressures, economic sector imbalances, and new COVID variants. Economically, as the nation goes, so too does the regional and local economy, as noted in the chart below with data collected from the U.S. Department of Labor, Bureau of Labor Statistics.

Economic Metric	U.S. City	Average	Portland Metro		
	June 2020	June 2021	June 2020	June 2021	
Consumer Price Index (Year over Year)	0.7%	5.4%	1.5%	4.4%	
Unemployment Rate	11.1%	5.9%	11.8%	5.0%	

U.S. Department of Labor, Bureau of Labor Statistics

Politically, the Wilsonville City Council has a long a continuity of vision promoting strategic economic development, investing in infrastructure, and planning for long-term growth. This effective leadership should continue to bolster the City's economic resiliency. Geographically, the City has outstanding transportation accessibility and networks linking its citizens to the greater Portland area and to Salem. The City itself is home to its own dynamic, growing, and diversified economy. It has a diversified mix of businesses includes established international and large regional employers. In addition, the City has a large base of small businesses, in a wide range of industries and economic sectors.

For example, Wilsonville is home to a number of high-tech businesses and is perfectly situated for warehouse and distribution centers as the southern gateway into the Portland metropolitan area along the Interstate 5 (I-5) corridor. Several large companies have made Wilsonville their corporate headquarters. Among the larger are Mentor Graphics and Flir Systems, Inc. Three other large companies, SYSCO, Coca-Cola Bottling Co. of the Northwest, and Rite-Aid, have selected Wilsonville for regional warehouse, bottling, and distribution centers, respectively. As can be seen in the table below that lists the top ten employers in the City, it is not dependent upon any one company for economic vitality. Currently, an estimated 16,110 people are employed at locations throughout the City. Table 1 on the next page presents the top ten employers in the City.

#### TABLE 1 **TEN LARGEST EMPLOYERS**

	20	)20-21
Type of Business	Number of Employees	Percentage of total City employment*
CAD software systems	1,126	7.0%
Bottling & distribution center	621	3.9%
Aerospace technology	600	3.7%
Warehouse & distribution center	460	2.9%
Warehouse & distribution center	412	2.6%
Image equipment manufacturer	400	2.5%
Wholesale retail	329	2.0%
Advanced manufacturing solutions	324	2.0%
Consumer electronics company	317	2.0%
Grocer	280	1.7%
	4,869	30.2%
	CAD software systems Bottling & distribution center Aerospace technology Warehouse & distribution center Warehouse & distribution center Image equipment manufacturer Wholesale retail Advanced manufacturing solutions Consumer electronics company	Type of BusinessNumber of EmployeesCAD software systems1,126Bottling & distribution center621Aerospace technology600Warehouse & distribution center460Warehouse & distribution center412Image equipment manufacturer400Wholesale retail329Advanced manufacturing solutions324Consumer electronics company317Grocer280

\*Total employment for FY 2020-21 was 16,110 Source: City of Wilsonville, Business Licenses

Another factor of Wilsonville's economic vitality is that of population growth. Over the past ten years, Wilsonville's population growth rate has generally been greater than the State of Oregon's growth rates. The City's population has increased approximately 32% in that time frame, compared to the population growth state-wide, at approximately 11%. Table 2 presents population growth for the City, Clackamas County, and the State.

POPULATION ESTIMATES (at July 1)									
City of Percent Clackamas Percent State of P									
Year	Wilsonville	Change	County	Change	Oregon	Change			
2011-12	19,565	8.12%	378,480	0.45%	3,857,625	0.53%			
2012-13	20,515	4.86%	381,680	0.85%	3,883,735	0.68%			
2013-14	21,550	5.05%	386,080	1.15%	3,919,020	0.91%			
2014-15	21,980	2.00%	391,525	1.41%	3,962,710	1.11%			
2015-16	22,870	4.05%	397,385	1.50%	4,013,845	1.29%			
2016-17	23,740	3.80%	404,980	1.91%	4,076,350	1.56%			
2017-18	24,315	2.42%	413,000	1.98%	4,141,000	1.59%			
2018-19	25,250	3.85%	419,425	1.56%	4,195,300	1.31%			
2019-20	25,635	1.52%	423,420	0.95%	4,236,400	0.98%			
2020-21	25,915	1.09%	426,515	0.73%	4,268,055	0.75%			

# TABLE 2

Source: Population Research Center at Portland State University. Percent change is relative to the preceding year.

As a reflection of its desirability as a place to live and work, Wilsonville continues to experience a healthy degree of real estate development. The City anticipates continued expansion in residential, commercial, and industrial developments. This optimism is based on numerous factors: First, the City is strategically located along the south metro I-5 corridor and has in its boundaries some of the last major tracts of vacant land within the southern portion of the urban growth boundary. Second, the City has a sustainable long-term water supply and a multi-barrier water treatment plant. Third, the City has completed a major upgrade and expansion of its wastewater treatment plant. Fourth, the City places an emphasis on long range planning and preparing for growth. For example, a concept plan encompassing land use transportation, parks, open space and infrastructure for three new neighborhoods in East Wilsonville (Frog Pond) was completed and development has begun. When Frog Pond's planned 1,932 homes are

added to today's housing inventory, the City's housing mix will change from its current 57% multifamily and 43% single family to 47% multi-family and 53% single family (not including other development or redevelopment that is likely to occur).

In fact long range planning is also underway in other areas of the City including in the northwest part for the Basalt Creek and Coffee Creek areas. The Basalt Creek Planning Area consists of 847 acres located in Washington County between the Cities of Tualatin and Wilsonville. The Basalt Creek Planning Area is expected to accommodate about 1,200 new housing units and 2,300 new jobs (mostly industrial, with some service jobs and few retail jobs). The Coffee Creek Urban Renewal area consists of 258.35 acres also in North Wilsonville. The Coffee Creek Urban Renewal plan was adopted in 2016 and seeks development of a new employment center for approximately 1,800 jobs at build-out. New development is expected to serve general industrial, warehouse, flex, and research and development (R&D) functions.

The City is expected to maintain a healthy growth rate for the foreseeable future, as home construction continues in many areas of the City. However, any growth in real market value not does not affect the amount of property taxes the City receives; instead, property tax revenue is based on assessed value. Measure 50, passed in the 1990s, separated real market value from assessed value, and limited the growth of a property's assessed value to 3% unless development occurs or other improvements are made. The assessed valuation within City limits has grown each year over the last ten years by an average of 5.2%, thanks in large part to new development within the City's three Urban Renewal Districts. Therefore, even though real market values declined during the recession, total assessed valuation within the city did not. In recent years, new construction has added to the assessed valuation. These factors point to a relatively stable base of valuation within Wilsonville's city limits.

The table below compares the real market value of Clackamas County to the City, and compares the real market value of the City to the assessed value. It is important to note that the majority of the City is within Clackamas County, but a small piece of the City is within Washington County.

	Clackamas	County	City of Wi	Isonville	City of Wi	Isonville
	Real	Percent	Real	Percent	Assessed	Percent
Year	Market	Change	Market	Change	Value	Change
2011-12	45,749	-6.5%	2,905	-6.9%	2,551	1.9%
2012-13	44,030	-3.8%	2,918	0.4%	2,633	3.2%
2013-14	45,905	4.3%	3,081	5.6%	2,758	4.8%
2014-15	51,015	11.1%	3,488	13.2%	2,972	7.8%
2015-16	56,348	10.5%	3,887	11.4%	3,173	6.7%
2016-17	63,521	12.7%	4,393	13.0%	3,403	7.3%
2017-18	69,873	10.0%	4,942	12.5%	3,623	6.5%
2018-19	76,424	9.4%	5,432	9.9%	3,789	4.6%
2019-20	81,908	7.2%	5,859	7.9%	4,002	5.6%
2020-21	86,018	5.0%	6,116	4.4%	4,167	4.1%

### TABLE 3 REAL MARKET AND ASSESSED VALUES

(in millions)

Source: Clackamas and Washington County Assessors Office

Source: Clackamas and Washington County Assessors' Offices

The City of Wilsonville expects to continue on a sound financial path by staying on course with its strategic planning, community partnerships, and solid financial stewardship. The City Council adopted an Economic Development Strategy in April of 2013 that continues to provide the framework and vision for future economic growth in the City. The plan was developed and vetted by an ad hoc Economic Development Strategy Task Force comprised of the business community, residents, City boards, Wilsonville Chamber of Commerce, West-Linn Wilsonville School District, Oregon Institute of Technology, Clackamas County Community College, and The Tualatin Valley Fire District. These proactive, strategic actions, along with continued financial stewardship, will position the City for future growth and development.

#### LONG-TERM FINANCIAL PLANNING

As with any growing community, the City will continue to have an ongoing need for new or expanded streets, sewer systems, transportation alternatives, public safety measures, and cultural and recreation opportunities. Service levels are set and planned for in a manner in which costs are not allowed to exceed revenue. The City actively engages in financial planning through an annual five-year forecast process, its yearly budgetary process, and the creation of master plans for infrastructure improvements and expansions to transportation, water, sewer, stormwater and parks.

Major financial decisions are made in the context of the five-year forecast. The financial planning tool has two components; a five-year financial forecast for each operating fund and five year forecast of capital project needs. The goal of the operating fund forecast is to assess the City's ability over the next five years to continue to effectively provide current service levels based on projected growth, meet goals set by Council, preserve the City's long-term fiscal health, and to ensure financial reserve levels specified in the financial policies are maintained. Capital project needs are based upon master plans, development agreements, input from applicable Commissions and Committees and Council directed improvements. The forecast serves as a tool to identify financial trends, potential shortfalls, and emerging issues so the City can proactively address them.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Wilsonville for its annual comprehensive financial report (ACFR) for the fiscal year ended June 30, 2020. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of a state and local government financial report. This was the 24<sup>th</sup> consecutive year that the City has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. The CAFR must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

The preparation of the Annual Comprehensive Financial Report was a combined effort of the dedicated staff in the Finance Department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report. We also acknowledge the efforts of other departments who provided information that helped to make the report far more than a presentation of financial statements.

In closing, we acknowledge the City Council of the City of Wilsonville for their continued support and leadership.

Sincerely,

Butha

Bryan Cosgrove City Manager

Kin Kitk

Keith Katko Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Wilsonville Oregon

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2020

Christophen P. Morrill

Executive Director/CEO

# **CITY OF WILSONVILLE, OREGON**

#### June 30, 2021

<u>Name</u>	Position	Term Expires
Julie Fitzgerald	Mayor	December 31, 2024
Kristin Akervall	Council President	December 31, 2024
Joann Linville	Councilor	December 31, 2024
Charlotte Lehan	Councilor	December 31, 2022
Ben West	Councilor	December 31, 2022

## **Principal Officials**

Bryan Cosgrove
Barbara Jacobson
Keith Katko
Kimberly Veliz

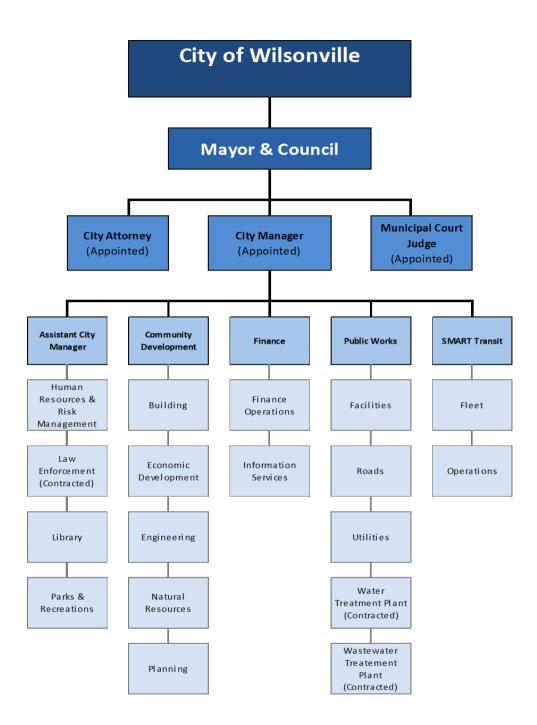
City Manager City Attorney Finance Director City Recorder

#### **Mailing Address**

29799 SW Town Center Loop, East Wilsonville, OR 97070-0220

www.ci.wilsonville.or.us

# CITY OF WILSONVILLE, OREGON Organizational Chart



# **FINANCIAL SECTION**

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Other Supplementary Information
- Budgetary Comparisons
- Other Financial Schedules

7624 SW Mohawk Street Tualatin, OR 97062 www.merina.com 503.723.0300



#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and City Council City of Wilsonville, Oregon

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wilsonville, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Wilsonville's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wilsonville, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (GAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Wilsonville, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

The City of Wilsonville's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Wilsonville's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. We did not audit the financial statements of Willamette Intake Facilities Commission, which represents 1 percent, 1 percent and 0.5 percent, respectively, of the assets, net position, and revenue of the business-type activities. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it



INDEPENDENTLY OWNED MEMBER

relates to the amounts included for Willamette Intake Facilities Commission, is based solely on the report of the other auditors. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Wilsonville's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Wilsonville's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and schedule of revenues, expenditures and changes in fund balances – budget and actual, as listed in the table of contents under required supplementary information, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, the required supplemental other postemployment benefit plans information, and required supplemental pension information as listed in the table of contents under required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management 's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

The schedules of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United

States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Wilsonville's basic financial statements. The accompanying other supplementary information, as listed in the table of contents including the combining statements and budgetary comparison statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### **Reports on Other Legal and Regulatory Requirements**

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2021 on our consideration of the City of Wilsonville's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Wilsonville's internal control over financial reporting or on compliance. That report is issued separately and is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Wilsonville's internal control over financial reporting and compliance.

#### Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 28, 2021, on our consideration of the City of Wilsonville's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

For Merina+Co Tualatin, Oregon December 28, 2021

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As management of the City of Wilsonville, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Wilsonville for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with the letter of transmittal at the front of this report and with the City's basic financial statements following this section.

#### **FINANCIAL HIGHLIGHTS**

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows by \$510.4 million (net position). Of this amount, \$85.4 million represents unrestricted net position, which may be used to meet the City's obligations to citizens and creditors.
- The City's net position increased \$17.3 million in governmental activities and \$13.4 million in business type activities for a total increase of \$30.7 million.
- The City's total debt outstanding decreased \$1.8 million during the current fiscal year. This decrease is due to a combination of annual principal payments and a debt refinancing.
- For its governmental activities, the City received \$26.9 million in tax revenue, an increase of approximately \$0.9 million over the prior year. General purpose property taxes comprised of \$8.4 million. Property taxes collected for debt, exclusively for urban renewal in the current year, was comprised of \$9.4 million. Other tax revenue was approximately \$9.2 million.
- For its business-type activities, the City recognized \$30.7 million in program revenue including \$21.3 million in charges for services and \$9.4 million in capital grants and contributions.
- At the close of the current fiscal year, the City's governmental funds report a combined fund balance of \$93.5 million, an increase of \$3.7 million over the prior fiscal year. Of the total fund balance reported, \$84.5 million is considered nonspendable, restricted, committed or assigned. The remaining \$9.0 million is available for spending at the government's discretion. Within the business-type activities, \$15.0 million is set aside for future construction and equipment replacement programs.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The following discussion and analysis is intended to serve as an introduction to the City of Wilsonville's basic financial statements. The City of Wilsonville's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information, combining statements and budgetary schedules which follow the financial section. Additionally, there are a variety of statistical tables and special reports as required by Oregon law.

**Government-wide Financial Statements (full accrual).** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Wilsonville's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Wilsonville's assets, liabilities, and deferred inflows/outflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Wilsonville is improving or deteriorating.

The *statement of activities* presents information showing how the City of Wilsonville's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

#### CITY OF WILSONVILLE, OREGON Management's Discussion and Analysis For the Year Ended June 30, 2021

Both of these government-wide financial statements distinguish functions of the City of Wilsonville that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Wilsonville include general government, public safety, transportation, public works, culture and recreation, and community development. The business-type activities of the City of Wilsonville include sewer, water, stormwater, and street lighting.

The government-wide financial statements include not only the City of Wilsonville itself (known as the primary government), but also a legal separate urban renewal agency. The urban renewal agency, although legally separate, functions for all practical purposes as a department of the City of Wilsonville, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 37-39 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Wilsonville, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Wilsonville can be divided into two categories: governmental funds and proprietary funds.

• **Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements are reported using an accounting method called modified accrual, which focuses on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. The government funds statements provide a detailed short-term view to cash, the governmental fund operations and the basic services it provides. These statements may be useful in assessing a governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to describe the relationship (or differences) between governmental activities (reported in the government-wide Statement of Net Position and the Statement of Activities) and that which is reported in the governmental funds.

The City maintains 21 individual governmental funds as of June 30, 2021, including those of the urban renewal component unit. Five of these funds (General Fund, Transit Fund, Urban Renewal Year 2000 Plan Debt Service Fund, Urban Renewal Year West Side Plan Debt Service Fund, and Street Capital Projects Fund) are considered to be major funds and reported separately in the statement of revenues, expenditures, and changes in fund balances. The remaining governmental funds are aggregated into a single column presentation. Individual fund data for each of the non-major funds is provided in the combining statements elsewhere in this report. The City adopts an annual budget for all its funds. Budgetary comparisons schedules are provided to demonstrate compliance with the budget.

• **Proprietary funds**. The City of Wilsonville maintains two different types of business activity funds – enterprise funds and an internal service fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City's enterprise funds charge fees to customers to help cover the costs of certain services provided. The City's water, sewer, stormwater and street lighting systems are reported as enterprise funds. The City's Fleet Fund is reported as an internal service fund, in which the principal operating revenues are from other organizational units within the City.

**Notes to the financial statements.** The notes provide additional information that is essential to the full understanding of the City's financial statements. The notes begin on page 57.

#### Government-wide Overall Financial Analysis

Net position serves as a useful indicator of a government's financial position especially when viewed over multiple periods of time. In the case of the City, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$510.4 million at the close of the most recent fiscal year. This is a \$30.7 million increase (6.4%) in net position over prior year's \$479.7 million. The following table reflects a summary of Net Position compared to the prior fiscal year.

	TABLE 1 - NET POSITION - AS OF JUNE 30         (in millions)											
	Governmental Activities					Business-type Activities			Total Primary Government			
		2021	2020		2021		2020		2021			2020
Assets												
Current and other assets	\$	101.3	\$	98.0	\$	73.7	\$	73.6	\$	175.0	\$	171.6
Capital assets		259.7		250.0		161.4		150.2		421.1		400.2
Total assets		361.0		348.0		235.1		223.8		596.1		571.8
Deferred Outflows of Resources												
Pension outflow		9.9		6.2		0.5		0.4		10.4		6.6
OPEB outflow		0.1		0.1		-		-		0.1		0.1
Total deferred outflow of resources		10.0		6.3		0.5		0.4		10.5		6.7
Liabilities												
Current liabilities		9.5		9.8		5.3		4.7		14.8		14.5
Noncurrent liabilities		43.8		44.6		23.0		25.8		66.8		70.4
Total liabilities		53.3		54.4		28.3		30.5		81.6		84.9
Deferred Inflows of Resources												
Pension inflow		2.2		1.7		0.1		0.1		2.3		1.8
OPEB inflow		0.1		0.1		-		-		0.1		0.1
Deferred charge on refunding		-		-		0.3		-		0.3		-
Lease inflow		-		-		11.9		12.0	_	11.9		12.0
Total deferred inflow of resources		2.3		1.8		12.3		12.1		14.6		13.9
Net position												
Net investment in												
capital assets		231.8		217.6		136.8		123.3		368.6		340.9
Restricted		41.5		40.7		15.0		17.0		56.5		57.7
Unrestricted		42.1		39.8		43.2		41.3		85.3		81.1
Total net position	\$	315.4	\$	298.1	\$	195.0	\$	181.6	\$	510.4	\$	479.7

The City's \$510.4 million net position consists of three parts. The largest portion of the City's net position, at \$368.6 million (72.2% of the total), is invested in capital assets (e.g. land, building, equipment and streets) and reported net of related outstanding debt. The City uses these capital assets to provide services to its citizens; thus, they do not represent resources available for future spending.

Restricted net position totals \$56.5 million (or 11.1% of total net position) and represents cash and investments that are legally restricted for capital expansion or debt service.

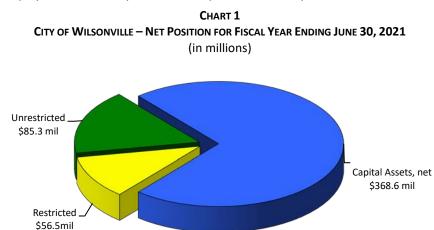
The remaining \$85.3 million (or 16.7%) is unrestricted and is available for meeting the City's ongoing obligations. The City's net pension liability increased to \$19.3 million. The overall change in unrestricted net position is an increase of \$4.2 million, up 5.2%.

#### **CITY OF WILSONVILLE, OREGON**

#### Management's Discussion and Analysis

For the Year Ended June 30, 2021

The following chart displays the three components of net position at fiscal year end.



#### **Statement of Activities**

As indicated in Table 2 below, total net position of the City increased by \$30.7 million, which is up 79.5% from the prior year change in net position of \$17.1 million. Descriptions of significant activities follow the table below.

## TABLE 2 - STATEMENTS OF ACTIVITIES FOR FISCAL YEARS ENDING JUNE 30

(in millions)

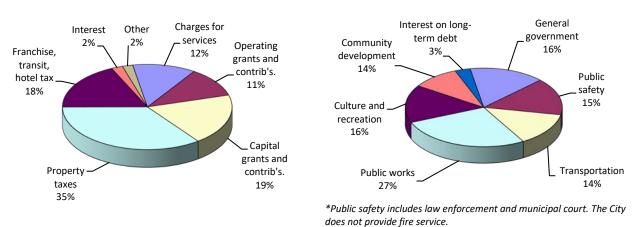
			(	inions,									
	Governmental Activities			Business-type Activities				Total Primary Government					
		2021		2020		2021		2020		2021		2020	
Revenues													
Program revenues:													
Charges for services	\$	6.1	\$	5.7	\$	21.3	\$	20.2	\$	27.4	\$	25.9	
Operating grants and contributions		5.7		6.9		-		-		5.7		6.9	
Capital grants and contributions		9.8		8.1		9.4		5.5		19.2		13.6	
General revenues:													
Property taxes		17.8		17.4		-		-		17.8		17.4	
Franchise, transit, hotel tax		9.2		8.6		-		-		9.2		8.6	
Interest		1.1		2.3		0.8		1.5		1.9		3.8	
Other		1.0		0.8		0.3		0.3		1.3		1.1	
Total revenues		50.7		49.8		31.8		27.5		82.5		77.3	
Expenses													
Governmental activities:													
General government		5.5		7.7		-		-		5.5		7.7	
Public safety		5.3		5.2		-		-		5.3		5.2	
Transportation		4.7		6.2		-		-		4.7		6.2	
Public works		9.4		11.4		-		-		9.4		11.4	
Culture and recreation		5.4		5.8		-		-		5.4		5.8	
Community development		3.5		5.9		-		-		3.5		5.9	
Interest on long-term debt		1.1		1.2		-		-		1.1		1.2	
Business-type activities:													
Water		-		-		7.0		6.8		7.0		6.8	
Sewer		-		-		7.0		7.0		7.0		7.0	
Stormwater		-		-		2.4		2.5		2.4		2.5	
Street lighting		-		-		0.5		0.5		0.5		0.5	
Total expenses		34.9		43.4		16.9		16.8		51.8		60.2	
Increase in net position before transfers		15.8		6.4		14.9		10.7		30.7		17.1	
Transfers		1.5		0.2		(1.5)		(0.2)		-		-	
Change in net position		17.3		6.6		13.4		10.5		30.7		17.1	
Beginning net position		298.1		291.5		181.6		171.1		479.7		462.6	
Ending net position	\$	315.4	\$	298.1	\$	195.0	\$	181.6	\$	510.4	\$	479.7	
			-										

**Governmental activities** – The total increase in net position for governmental activities is \$17.3 million, which is a increase of \$10.7 million over the prior year change in net position. The change is comprised of the following variances:

- Charges for services increased 7.0% (\$0.4 million) primarily due to an increase in community development activities of \$0.6 million and a decrease in public safety of \$0.2 million.
- Operating grants and contributions decreased 17.4% (\$1.2 million), the result of the completion of a federally funded transportation grant program.
- Capital grants and contributions increased 21.0% (\$1.7 million) over prior year consisting primarily of decreased developer contributions of \$3.0 million, increased system development charges of \$1.5 million, various grants of \$1.5 million, and construction permits of \$1.7.
- General revenues remained consistent over prior year with property tax revenue up \$0.4 and franchise, transit, and hotel taxes up \$0.6 million. This was offset by a decrease of investment revenue of \$1.2 million, and an increase in other revenues of \$0.2 million.
- Total governmental activity expense decreased 19.6% in the current year (\$8.5 million), the activities with largest changes included transportation down \$1.5 million, public works down \$2.0 million, general government down \$2.2 million, and community development down \$2.4 million.

#### CHART 2 GOVERNMENTAL ACTIVITIES REVENUES AND EXPENSES FOR FISCAL YEAR ENDING JUNE 30, 2021

**Resources by Type** 



Expense by Activity

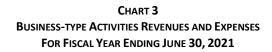
**Business-type activities** – Business-type activities generated a \$13.4 million increase to the City's total net position, which is \$2.9 million more than prior year's change. Financial highlights include:

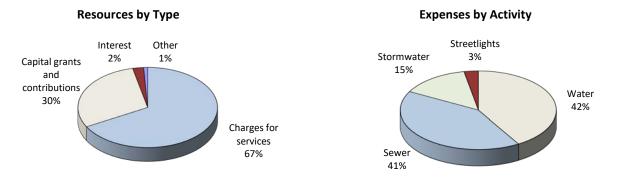
- Total revenue across all funds increased \$4.3 million made up of a charges for services increase of \$1.1 million, and a \$3.9 million increase in capital grants and contributions from developers. Investment revenue decreased \$0.7 million.
- Total expenses across all funds increased \$0.1 million, consisting of an increase of \$0.2 million from water fund activities and a decrease of \$0.1 from stormwater activities.

#### **CITY OF WILSONVILLE, OREGON**

Management's Discussion and Analysis

For the Year Ended June 30, 2021





#### FUND FINANCIAL ANALYSIS

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City financing requirements. Fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$93.5 million, an increase of \$3.6 million over the prior year. Approximately, 9.6% (\$9.0 million) of the ending fund balance constitutes unassigned fund balance, with remaining amounts either assigned (\$32.0 million), committed (\$10.8 million), restricted (\$41.5 million), or in a non-spendable form (\$0.2 million). Assigned amounts are intended for specific purposes as expressed by the City. Restricted amounts are constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), while committed amounts are constrained to specific purposes by the City itself. The City's five major government funds are analyzed below.

The General Fund is the chief operating fund for the City. At the end of the current year, unassigned fund balance of the general fund was \$9.0 million, while total fund balance reached \$18.1 million. Total fund revenues exceeded fund expenditures by \$2.9 million. Fund revenues were down 1.1% over prior year while expenditures decreased 10.9%. Net other financing sources (uses) was responsible for a decrease of \$2.8 million of the total change in fund balance. These variances in the General Fund's performance are discussed in detail on the following pages.

The Transit Fund records the activity of the City's bus system and transportation alternatives programs. The primary resource is a payroll tax on local businesses which provided revenues of \$5.3 million, \$0.4 higher than prior year taxes. Fund expenditures were down 5.3% (or \$0.4 million). The ending fund balance closed the year at \$7.6 million, an increase of \$1.1 million over the prior year.

The Year 2000 Debt Service Fund accounts for the debt service of Year 2000's Urban Renewal District. The primary revenue source is from the property revenue generated from incremental assessed value within the district and provided \$4.0 million dollars in revenue. The ending fund balance of \$11.3 million will be used for the repayment of future debt.

#### CITY OF WILSONVILLE, OREGON Management's Discussion and Analysis For the Year Ended June 30, 2021

The West Side Debt Service Fund accounts for the debt service of the Westside's Urban Renewal District. The primary revenue source is from the property revenue generated from incremental assessed value within the district and provided \$5.0 million dollars in revenue. The ending fund balance of \$16.5 million will be used for the repayment of future debt.

The Street Capital Projects Fund accounts for the construction or reconstruction of capital projects related to transportation. Capital expenditures totaled \$6.7 million in the current year, an increase of \$2.1 million over prior year. The ending fund balance closed the year at \$1.5 million, versus the prior year ending fund balance amount of \$1.0 million.

#### **Proprietary Funds**

The Water Fund ended the year with a \$5.8 million increase in net position. Operating revenues exceeded operating and non-operating expenses by \$2.6 million contributing to 44.9% of that increase. Capital contributions totaling \$3.1 million in addition to net non-operating revenue of \$0.5 million, offset by transfers out of \$0.4 million, was responsible for the remaining percentage. The fund ended the fiscal year with a \$82.5 million net position, with \$22.3 million of that amount unrestricted and the remaining balance restricted for, or invested (net) in, capital assets.

The Sewer Fund ended the year with a \$2.4 million increase in net position. Operating revenues exceeded operating and non-operating expense by \$1.6 million, contributing to 68.5% of that increase. Capital contributions totaling \$1.4 million, offset by net non-operating expense of \$0.3 million and transfers out of \$0.4 million, was responsible for the remaining portion. Non-operating expense includes interest expense and issuance costs of \$0.6 million associated with outstanding debt. The fund ended the fiscal year with a \$62.8 million net position, with \$16.1 million of that amount unrestricted and the remaining balance restricted for, or invested (net) in, capital assets.

The Stormwater Fund ended the year with a \$5.0 million increase in net position. Operating revenues exceeded operating and non-operating expense by \$1.0 million, contributing to 20.2% of that increase. Capital contributions totaling \$4.2 million was responsible for 84.2%, and the remaining from transfers out. The fund ended the fiscal year with a \$43.5 million net position, with \$2.9 million of that amount unrestricted and the remaining balance restricted for, or invested (net) in, capital assets.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

#### Original budget compared to final budget:

The original budget of the General Fund was amended five times during the fiscal year 2021. Final budgeted expenditure amounts across all General Fund programs differ from the original budget by supplemental appropriations of \$391,115, or 2.1%, with amounts funded through contingency. The major changes in these appropriations are as follows:

- Materials & services increased a total of \$374,635 of which \$280,000 was allocated to the City's COVID-19 response, and the remainder consisted of miscellaneous program increases.
- Capital outlay increased \$9,500 for a piece of PEG funded equipment for the Library.
- Transfers out to other funds was increased by \$1,175,527 to reflect funding contributions for the following capital improvement projects; Frog Pond Master Planning, Citywide Signage, TC Plan Implementation, Charbonneau Street Tree Study, Library Improvements, Network Upgrades, Play Structure Replacement, and the Urban Forest Plan. Included in this is \$450,000 of funding for a portion of the 2021 Ice Storm Weather Event project.

#### CITY OF WILSONVILLE, OREGON Management's Discussion and Analysis For the Year Ended June 30, 2021

#### Final budget compared to actual results:

General Fund actual revenues, excluding other financing sources, totaled \$16.4 million and exceeded budgeted revenue amounts by \$0.5 million, or 2.9%. Property taxes comprise 51.2% of revenues and are generated from a permanent tax rate of \$2.5206 per \$1,000 of assessed value. Year-to-year property tax increases reflect annual increases from assessed values (subject to limitations) as well as new residential and commercial properties added to the tax rolls. Transfer-in revenue from other funds into the General Fund underperformed budgeted expectations by less than \$0.1 million.

General Fund actual expenditures, excluding other financing uses and budgeted contingency, came in under budget by \$2.3 million. Personnel related expenditures incurred a positive budgetary variance of \$0.5 million resulting from benefit savings and unfilled positions. Materials and service related expenditures incurred a positive budgetary variance of \$1.8 million, with notable budget savings generated in the Parks and Recreation program of \$0.4 million, the Law Enforcement program of \$0.3 million, as well as the Administration and Building Maintenance programs of \$0.2 million each. Transfer out expenditures to other funds incurred a positive budget variance of \$1.5 million. Capital improvement projects that are funded by the General Fund through these transfers came in under budget or were not completed as scheduled.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At year-end, the City had \$421.1 million in capital assets compared to \$400.2 million in the prior year. Of that total, infrastructure is the largest component of both governmental and business-type activities. Infrastructure includes road improvements, sidewalks, stormwater systems, sewer lines, and water lines. Within governmental activities, the second largest component is land for buildings, parks, and roadways. Within business-type activities, the second largest component is for water and wastewater treatment plants. Additional information about the City's capital assets and depreciation can be found in the Notes beginning on page 67.

		Governmental Activities				Busine Acti	e		y t			
	2021		2020		2021		2020		2021		2020	
Land	\$	93.9	\$	93.9	\$	1.8	\$	1.8	\$	95.7	\$	95.7
Artwork		0.6		0.6		-		-		0.6		0.6
Easements		12.8		12.7		11.6		8.9		24.4		21.6
Construction in progress		35.4		21.8		23.5		13.2		58.9		35.0
Buildings and improvements		15.8		16.6		24.4		25.4		40.2		42.0
Land improvements		7.3		7.7		22.9		23.5		30.2		31.2
Machinery and equipment		6.0		6.6		7.3		7.4		13.3		14.0
Infrastructure		87.9		90.1		69.9		70.0		157.8		160.1
Total	\$	259.7	\$	250.0	\$	161.4	\$	150.2	\$	421.1	\$	400.2

#### TABLE 3 – CAPITAL ASSETS NET OF DEPRECIATION, AT FISCAL YEAR END JUNE 30 (in millions)

Significant capital asset activity for governmental and business-type activities for the current fiscal year includes:

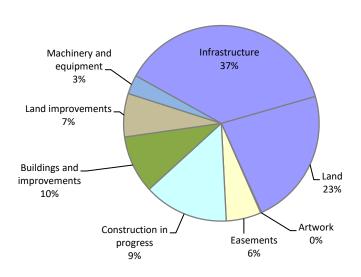
#### Governmental activities

• Various contributed land, easements, sidewalks and road improvements \$1.1 million

#### Business-type activities

• Various contributed land, easements, sewer, water, and stormwater lines \$5.8 million





#### **DEBT OUTSTANDING**

During the current fiscal year all scheduled debt payments were met. At year-end, the City had \$51.8 million in debt outstanding compared to \$65.1 million in the prior year. Of this balance, \$4.8 million is due on amortizing debt within one year. The table below reflects the outstanding debt at June 30, 2021. Additional information can be found in the Notes beginning on page 71.

TABLE 4 - OUTSTANDING DEBT AT FISCAL YEAR-END JUNE 30								
(in millions)								

		Governmental Activities				Busine Activ	ss-typ vities	e	Total Primary Government			
	2	2021 2020		2021		2020		2021		2020		
Full faith and credit bonds: Revenue backed Tax increment bonds	\$	- 27.5	\$	- 30.0	\$	24.3	\$	26.1 -	\$	24.3 27.5	\$	26.1 30.0
Total	\$	27.5	\$	30.0	\$	24.3	\$	26.1	\$	51.8	\$	56.1

Governmental activities outstanding debt decreased \$2.5 million during the current fiscal year due to making annual principal payments. Governmental activity debt is exclusively tax increment debt related to the City's urban renewal districts. The City's tax increment debt is privately placed and has not been rated.

Business-type activities outstanding debt decreased \$1.8 million during the current fiscal year due to annual principal payments and a debt refinancing. Outstanding business-type debt includes \$24.3 million full faith and credit, general obligation limited tax (GOLT) debt related to the financing of capital improvements to the City's sanitary sewer system. Moody's Investors Service, Inc. has rated the City's full faith and credit, general obligation limited tax issuance at Aa2.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Wilsonville is in a strong financial position and continues to grow and expand its infrastructure. The fiscal year 2021-22 budget was approved by the City Council on May 20, 2021 in the total amount of \$241.8 million, including \$79.6 million in ending fund balances, \$64.1 million in inter-fund transfers, and \$3.6 million in debt service. Also included, the City's operating budget of \$47.6 million and a capital projects budget of \$46.9 million. The City's Urban Renewal Agency (a blended component unit) approved an additional \$10.1 million capital projects budget. The combined budgets reflect that the City is growing and is dedicated to investing in its infrastructure while ensuring that it is able to maintain high quality services to the public. The following economic factors were considered in developing the fiscal year 2021-22 budget.

Property taxes are a prime resource for the General Fund. The City's permanent tax rate is \$2.5206 per \$1,000 of assessed valuation. Taxes from the permanent rate are recorded in the General Fund as discretionary revenues to support General Fund programs such as Law Enforcement, Municipal Court, Library, and Parks and Recreation. Fire service is provided by Tualatin Valley Fire and Rescue, which is a separate special district. The State of Oregon does not have a sales tax; thus the City is not subject to swings in revenue during periods of economic volatility related to consumer spending. Nor is the City's General Fund dependent upon income taxes as a resource, thus it is not directly affected by the volatility in employment rates.

Property taxes are derived by applying property tax rates to assessed value. Both property tax rates and growth in assessed valuations are limited by two important state-wide, voter approved measures that passed in the 1990s. The first is referred to as Measure 5, and introduced a limit on property tax rates. For the General Government category of tax rates, the limit is \$10 per \$1,000 of real market value. The second is referred to as Measure 50, and resulted in limiting the growth of assessed valuation to 3% per year, and fixed property tax rates permanently. One consequence of Measure 50 is separating a property's assessed value from its market value for taxing purposes. While market value of a property can be volatile, the assessed value is limited by the state constitution to a 3% growth rate. Because market values within the City of Wilsonville have largely remained above assessed values, property tax revenue has remained stable.

Franchise fees and privilege taxes are the second largest revenue source for the General Fund and have proven to be largely stable. These fees are charged to various utility companies for use of public right-of-way based upon a percentage of net sales within city limits. Over the past year a positive trend has been noticed in franchise tax revenue. The increase in franchise taxes is due primarily to continued growth in the economy and population within the City.

Intergovernmental revenues originate from state and county shared revenues. The state shared revenues include alcoholic beverage and cigarette excise taxes, and others. The revenues are allocated by various formulas, but utilize a per capita rate. Increases in next year's budget reflect the continued growth in population.

Compared to prior year, the City has seen a more moderate level of growth with regards to commercial and residential development. Revenues earned by the inspection and permit fees for the Building Fund are restricted by state statute; however, activity reflects growth in the community that will eventually be reflected in the assessed value of the tax rolls and increased utility revenues.

The City's public transit system is funded by a payroll tax paid by Wilsonville businesses and is based on total payroll or self-employment income. Payroll taxes continue to increase as the local economy grows with new businesses relocating to the City. Transit taxes are anticipated at approximately \$5.0 million in the next budget year.

#### CITY OF WILSONVILLE, OREGON Management's Discussion and Analysis For the Year Ended June 30, 2021

Utility rates are reviewed regularly and adjusted by the City Council when necessary to ensure charges are sufficient to finance all related operating, capital outlay, debt service expenses, and operating reserves, as such:

- Water base fees will increase 3%, and the average increase in consumption fees by type (residential will remain constant) will be 4.5% for fiscal year 2021-22, with comparable increases scheduled in 2022-23.
- Sewer rates will remain constant for fiscal year 2021-22, with no additional increases scheduled.
- Stormwater rates will remain constant for fiscal year 2021-22, with no additional increases scheduled.
- Street lighting rates have been held steady for many years, last adjusted in July 1998, and have provided a stable financing source adequate to cover related operating and capital needs.
- Road maintenance fees will remain constant for fiscal year 2021-22, with no additional increases scheduled.

Uncertainties about future economic changes and financial impacts are common to all cities. To deal with the swings in the economy and to plan for future capital expansion, the City routinely puts aside resources. The General Fund has secured \$7.6 million in assigned balances with a designated purpose in the next budget year.

#### **REQUEST FOR INFORMATION**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Director at 29799 SW Town Center Loop E, Wilsonville, Oregon 97070, or via email to <u>katko@ci.wilsonville.or.us</u>. Financial information for current and prior years is also available at <u>www.ci.wilsonville.or.us</u>.

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# BASIC FINANCIAL STATEMENTS

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Statement of Net Position

June 30, 2021

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$ 47,957,233	\$ 44,180,881	\$ 92,138,114
Receivables (net of allowances for uncollectibles)	3,990,097	3,314,025	7,304,122
Internal balances	2,009,901	(2,009,901)	-
Inventories	-	31,997	31,997
Prepaids	248,228	-	248,228
Restricted cash and investments	46,901,801	15,008,901	61,910,702
Notes receivable	-	2,188	2,188
Lease receivable	-	11,867,566	11,867,566
Investment in joint ventures	-	1,286,137	1,286,137
Net OPEB asset	169,007	9,068	178,075
Capital assets:			
Land, non-depreciable assets, and construction in progress	142,814,453	36,861,118	179,675,571
Buildings, improvements, and other capital assets			
(net of accumulated depreciation)	116,913,035	124,571,493	241,484,528
Total assets	361,003,755	235,123,473	596,127,228
DEFERRED OUTFLOWS OF RESOURCES			
Pension outflow	9,873,549	529,741	10,403,290
OPEB outflow	170,088	9,563	179,651
Total deferred outflow of resources	10,043,637	539,304	10,582,941
LIABILITIES			
Current liabilities:			
Accounts payable	3,217,592	2,609,739	5,827,331
Other accrued liabilities	2,349,057	226,740	2,575,797
Deposits	264,901	28,239	293,140
Unearned revenue	161,202	65,358	226,560
Interest payable	83,894	57,868	141,762
Compensated absences	943,377	32,343	975,720
Long-term debt due or payable within one year	2,521,296	2,274,800	4,796,096
Noncurrent liabilities:			
Net pension liability	18,272,857	980,386	19,253,243
Net OPEB liability	530,417	30,073	560,490
Long-term debt due or payable after one year	25,027,534	22,005,400	47,032,934
Total liabilities	53,372,127	28,310,946	81,683,073
DEFERRED INFLOWS OF RESOURCES			
Pension inflow	2,168,263	116,332	2,284,595
OPEB inflow	124,707	6,989	131,696
Deferred charge on refunding	-	337,849	337,849
Lease inflow	-	11,867,566	11,867,566
Total deferred inflow of resources	2,292,970	12,328,736	14,621,706
NET POSITION			
Net investment in capital assets	231,736,156	136,814,562	368,550,718
Restricted for:			
Capital projects	17,504,092	14,980,662	32,484,754
Debt service	22,605,332	-	22,605,332
Other purposes	1,410,277	-	1,410,277
Unrestricted	42,126,438	43,227,871	85,354,309
Total net position	\$ 315,382,295	\$ 195,023,095	\$ 510,405,390

### Statement of Activities

For the year ended June 30, 2021

			Prog	ram Revenues	
Functions/Programs	Expenses	 Charges for Services	(	Operating Grants and ontributions	Capital Grants and ontributions
Governmental activities:	Expenses	 Services			 Untributions
General government	\$ 5,463,155	\$ 1,187,298	\$	251,584	\$ -
Public safety	5,286,973	173,997		-	-
Transportation	4,726,200	16,525		1,466,440	629,595
Public works	9,434,563	2,153,726		2,420,217	8,516,219
Culture and recreation	5,347,855	112,352		1,613,839	659,672
Community development	3,528,921	2,493,968		-	-
Interest on long-term debt	1,132,044	-		-	-
Total governmental activities	 34,919,711	 6,137,866		5,752,080	 9,805,486
Business-type activities:					
Water	6,988,888	9,497,881		-	3,099,578
Sewer	6,975,347	7,868,137		-	1,401,380
Stormwater	2,447,251	3,388,013		-	4,211,733
Street lighting	487,000	542,050		-	694,150
Total business-type activities	 16,898,486	21,296,081		-	 9,406,841
Total government	\$ 51,818,196	\$ 27,433,947	\$	5,752,080	\$ 19,212,327

General revenues:

Property taxes, levied for general purposes Property taxes, levied for debt service Franchise, transit and hotel taxes Investment revenue Other revenues Subtotal general revenues Transfers Total general revenues and transfers Change in net position Net position - beginning Net position - ending

# Statement of Activities (continued)

For the year ended June 30, 2021

	 oense) Revenue a ges in Net Positio		
Governmental	usiness-Type		
Activities	Activities		Total
		·	
(4,024,273)	\$ -	\$	(4,024,273)
(5,112,976)	-		(5,112,976)
(2,613,640)	-		(2,613,640)
3,655,599	-		3,655,599
(2,961,992)	-		(2,961,992)
(1,034,953)	-		(1,034,953)
(1,132,044)	-		(1,132,044)
(13,224,279)	 -		(13,224,279)
		. —	
-	5,608,571		5,608,571
-	2,294,170		2,294,170
-	5,152,495		5,152,495
-	 749,200		749,200
-	 13,804,436		13,804,436
(13,224,279)	 13,804,436		580,158
8,381,838	-		8,381,838
9,386,131	-		9,386,131
9,165,083	-		9,165,083
1,067,401	789,513		1,856,914
997,488	 317,171		1,314,659
28,997,941	1,106,684		30,104,625
1,534,009	 (1,534,009)		-
30,531,950	 (427,325)		30,104,625
17,307,671	13,377,111		30,684,783
298,074,624	 181,645,984		479,720,608
\$ 315,382,295	\$ 195,023,095	\$	510,405,391

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# FUND FINANCIAL STATEMENTS

# **Major Governmental Funds**

Funds whose revenues, expenditures/expenses, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental or enterprise funds and at least 5 percent of the aggregate amount for all governmental and enterprise funds for the same item. Additional funds may be reported as a major fund if the City's officials believe that fund is particularly important to financial statement users.

#### **General Fund**

Accounts for the financial operations of the City not accounted for in any other fund. Principal sources of revenue are property taxes, licenses and permits, state and county shared revenue, and charges for administrative services from other funds. Primary expenditures are for culture and recreation, general government, and police protection.

#### Transit Fund

Accounts for payroll taxes collected from the local business community and used to fund the City's mass transit program.

#### Urban Renewal - Year 2000 Plan Debt Service Fund

Accounts for the collection of tax increment (property tax) revenues and the payment of principal and interest on outstanding debt associated with the Year 2000 Plan Urban Renewal District.

#### Urban Renewal - West Side Plan Debt Service Fund

Accounts for the collection of tax increment (property tax) revenues and the payment of principal and interest on outstanding debt associated with the West Side Urban Renewal District.

#### Street Capital Projects Fund

Accounts for the construction or reconstruction of streets, sidewalks, and bike-paths, that are paid from issuance of debt, system development charges, grants, and interest earnings.

# CITY OF WILSONVILLE, OREGON Governmental Funds Balance Sheet

June 30, 2021

			Spe	cial Revenue	Debt Service Urban Renewal Year 2000 Plan		
		General		Transit			
ASSETS							
Cash and investments	\$	17,134,759	\$	4,985,919	\$	-	
Restricted cash and investments		330,472		1,092,830		11,276,692	
Receivables:							
Interest receivable		67,703		23,533		43,657	
Accounts receivable		879,814		1,669,513		-	
Taxes receivable		224,594		-		117,968	
Prepaids		248,228		-		-	
Advances to other funds		2,009,901		-		-	
Total assets	\$	20,895,471	\$	7,771,795	\$	11,438,317	
LIABILITIES	÷	4 504 475	ć	25 202	~		
Accounts payable	\$	1,594,175	\$	35,302	\$	-	
Other accrued liabilities		881,030		115,857		-	
Deposits		13,025		-		-	
Unearned revenue		115,798		-		-	
Total liabilities		2,604,028		151,159		-	
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes		176,067		-		94,147	
FUND BALANCES							
Nonspendable		248,228		_		_	
Restricted		317,447		1,092,830		8,844,170	
Committed		2,947,900		1,286,058		2,500,000	
Assigned		5,580,000		5,241,748		2,500,000	
Unassigned		9,021,801		-		-	
Total fund balances		18,115,376		7,620,636		11,344,170	
Total liabilities, deferred inflows of		_0,110,070		,,020,030		11,0,170	
resources and fund balances	\$	20,895,471	\$	7,771,795	\$	11,438,317	

The notes to the financial statements are an integral part of this statement.

Continued on next page

# **Governmental Funds**

# Balance Sheet (continued)

June 30, 2021

Ur	Debt Service Urban Renewal West Side Plan		Street Capital Projects		Other Governmental Funds		Total overnmental
\$	-	\$	1,017,070	\$	23,532,156	\$	46,669,904
	16,439,229		1,649,677		16,112,901		46,901,801
	63,643		-		143,872		342,408
	-		160,890		441,432		3,151,649
	142,689		-		5,805		491,056
	-		-		-		248,228
	-		-		-		2,009,901
\$	16,645,561	\$	2,827,637	\$	40,236,166	\$	99,814,947
\$	-	\$	958,183	\$	550,957	\$	3,138,617
	-		255,317		1,073,090		2,325,294
	-		-		251,876		264,901
	-		-		45,404		161,202
	-		1,213,500		1,921,327		5,890,014
	112,975		-		3,786		386,975
	-		-		-		248,228
	13,732,586		1,614,137		15,918,531		41,519,701
	2,800,000		-		1,212,400		10,746,358
	-		-		21,180,122		32,001,870
	-		-		-		9,021,801
	16,532,586		1,614,137		38,311,053		93,537,958
\$	16,645,561	\$	2,827,637	\$	40,236,166	\$	99,814,947

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#### Reconciliation of the Governmental Funds Balance Sheet

to the Statement of Net Position

June 30, 2021

Total fund balances - governmental funds	\$ 93,537,958
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore	
are not reported in the funds, net of accumulated depreciation.	258,871,059
Other long-term assets are not available to pay for current-period	
expenditures and therefore are deferred in the funds:	
Net other post employment benefits (OPEB) asset	162,120
Property taxes earned but unavailable	386,975
Deferred outflows of resources	9,634,081
Accrued compensated abscences are not due and payable in the current period	
and therefore are not reported in the funds.	(883,521)
Internal service funds are used by management to charge the costs of fleet management	
to individual funds. The assets and liabilities of the internal service fund are included	
in governmental activities in the Statement of Net Position.	1,541,757
Long-term liabilities are not due and payable in the current period and therefore	
are not reported in the funds:	
Net pension liability	(17,528,194)
Net other post employment benefits (OPEB) liability	(507,863)
Notes and bonds	(27,548,830)
Interest on long-term debt	(83,894)
Deferred inflows of resources	(2,199,353)
Net Position of Governmental Activities	\$ 315,382,295

#### **Governmental Funds**

# Statement of Revenues, Expenditures, and Changes in Fund Balances

For the year ended June 30, 2021

		Spe	cial Revenue	D	ebt Service
				Urb	an Renewal
	 General		Transit	Yea	ar 2000 Plan
REVENUES					
Taxes	\$ 12,269,061	\$	5,298,039	\$	4,041,175
Intergovernmental	2,861,042		2,096,035		-
Licenses and permits	188,723		-		-
Charges for services	479,348		-		-
System development charges	-		-		-
Fines and forfeitures	173,997		-		-
Investment revenue	212,018		85,835		103,523
Other revenues	 252,946		16,525		-
Total revenues	 16,437,135		7,496,434		4,144,698
EXPENDITURES					
Current operating:					
General government	2,629,621		473,310		-
Public safety	5,243,045		-		-
Transportation	-		5,538,634		-
Public works	878 <i>,</i> 593		114,660		-
Culture and recreation	4,785,591		-		-
Community development	-		-		-
Debt service:					
Principal	-		-		390,000
Interest	-		-		203,363
Capital outlay	38,985		299,770		-
Total expenditures	 13,575,835		6,426,374		593,363
Excess (deficiency) of revenues					
over (under) expenditures	 2,861,300		1,070,060		3,551,335
OTHER FINANCING SOURCES (USES)					
Issuance of debt	-		-		-
Transfers in	29,600		-		-
Transfers out	(2,850,648)		(14,379)		-
Total other financing sources (uses)	 (2,821,048)		(14,379)		-
Net change in fund balance	40,252		1,055,681		3,551,335
Fund balances - beginning	18,075,124		6,564,955		7,792,835
Fund balances - ending	\$ 18,115,376	\$	7,620,636	\$	11,344,170

The notes to the financial statements are an integral part of this statement.

#### Continued on next page

# **Governmental Funds**

# Statement of Revenues, Expenditures, and Changes in Fund Balances (continued)

For the year ended June 30, 2021

Urba	bt Service an Renewal st Side Plan	 Street Capital Projects	Other Governmental Funds		G	Total overnmental Funds
\$	5,027,171	\$ -	\$	324,542	\$	26,959,988
	-	2,940,642		2,072,991		9,970,710
	-	-		4,299,129		4,487,852
	-	-		2,819,344		3,298,692
	-	-		3,104,823		3,104,823
	-	-		-		173,997
	173,109	5,637		472,483		1,052,605
	-	-		183,259		452,730
	5,200,280	2,946,279		13,276,571		49,501,397
	-	127,025		859,460		4,089,416
	-	-		-		5,243,045
	-	-		-		5,538,634
	-	-		936,027		1,929,280
	-	-		-		4,785,591
	-	455,760		4,201,350		4,657,110
	1,878,355	-		742,204		3,010,559
	813,165	-		117,662		1,134,190
	-	 6,732,733		10,469,170		17,540,658
	2,691,520	 7,315,518		17,325,873		47,928,483
	2,508,760	 (4,369,239)		(4,049,302)		1,572,914
	-	-		500,000		500,000
	-	5,022,473		7,694,355		12,746,428
	-	-		(8,264,032)		(11,129,059)
		 5,022,473		(69,677)		2,117,369
	2,508,760	653,234		(4,118,979)		3,690,283
	14,023,826	960,903		42,430,032		89,847,675
\$	16,532,586	\$ 1,614,137	\$	38,311,053	\$	93,537,958

Reconciliation of the Statement of Revenues,

Expenditures, and Changes in Fund Balances of Governmental Funds

#### to the Statement of Activities

For the year ended June 30, 2021

Net change in fund balances-total governmental funds		\$ 3,690,283
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However,		
in the statement of activities the cost of those assets is allocated over		
their estimated useful lives and reported as depreciation expense.		
This is the amount by which capital outlay exceeded depreciation in		
the current period.		
Expenditures for capital assets	\$ 17,540,658	
Less current year depreciation	 (6,145,666)	11,394,992
The net effect of various miscellaneous transactions involving capital		
assets is to increase (decrease) net position as follows:		
Contributions from outside parties	1,149,413	
Capitalized overhead costs	1,114,082	
Cost of capital assets sold or disposed	 (3,859,374)	(1,595,879)
Revenues in the Statement of Activities that do not provide current		
financial resources are not reported as revenues in the funds.		
Change in unavailable revenue - property taxes		(26,936)
Bond proceeds provide current financial resources to governmental		
funds, but issuing debt increases long-term liabilities in the		
Statement of Net Position. Repayment of bond principal is an		
expenditure in the governmental funds, but the repayment reduces		
long-term liabilities in the Statement of Net Position. This is the		
amount by which repayments exceeded proceeds.		
Principal payments		2,429,599
Some expenses reported in the Statement of Activities do not require		
the use of current financial resources and, therefore, are not reported		
as expenditures in governmental funds.		
Interest		2,146
Compensated absences		(50,442)
OPEB expense		39,121
Pension expense		1,397,376
An internal service fund is used by management to charge the costs		
of fleet management to individual funds. The net revenue of certain		
activities of the internal service fund is reported with governmental		
activities.		27,413
Change in Net Position of Governmental Activities		\$ 17,307,671

# FUND FINANCIAL STATEMENTS

# **Proprietary Funds**

The City of Wilsonville utilizes five Proprietary Funds made up of four Enterprise Funds and one Governmental Activities Internal Service Fund.

<u>Enterprise Funds</u> - These funds are entirely or predominantly self-supported through user charges to external customers. City funds are used to account for acquisition, operation, and maintenance of water, sewer, stormwater facilities, and streetlights. Funds included are:

- Water
- Sewer
- Stormwater
- Street Lighting

For budgetary purposes (see budget schedules in the Other Supplemental Information section), the Water, Sewer, and Stormwater funds are accounted for in the following separate funds:

#### • Water

Water Operating Water Capital Projects Water Development Charges

#### • Sewer

Sewer Operating Sewer Capital Projects Sewer Development Charges

#### • Stormwater

Stormwater Operating Stormwater Capital Projects Stormwater Development Charges

For generally accepted accounting principles purposes, these aforementioned funds and the Street Lighting Fund are consolidated and included as four separate Enterprise Funds.

<u>Internal Service Fund</u> - This fund accounts for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Charges are made to the various departments to support these activities. The City's sole internal service fund is:

• Fleet

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#### **Proprietary Funds**

Statement of Net Position

June 30, 2021

		June 30,				Governmenta
		Business-ty	pe Activities - Ent	erprise Funds		Activities Fleet Internal
	Water	Sewer	Stormwater	Street Lighting	Totals	Service Fund
ASSETS						
Current assets: Cash and investments	\$ 20,618,648	\$ 17,504,720	\$ 4,829,336	\$ 1,228,177	\$ 44,180,881	\$ 1,287,329
Receivables:	\$ 20,018,048	\$ 17,504,720	\$ 4,829,330	\$ 1,220,177	\$ 44,100,001	Ş 1,207,323
Interest receivable	108,685	74,064	30,264	-	213,013	4,984
Utility customers	1,021,696	703,624	313,349	48,909	2,087,578	-,50-
Other receivables	942,356	71,078			1,013,434	
Advances to other funds		-	-	-	-	
Inventories	31,997	-	-	-	31,997	
Total current assets	22,723,382	18,353,486	5,172,949	1,277,086	47,526,903	1,292,313
Noncurrent assets:	22,723,302	10,555,400	5,172,545	1,277,000	47,520,505	1,252,513
Restricted cash and investments	8,786,132	2,995,424	3,227,345	-	15,008,901	
Notes receivable	2,188	_,000,121		-	2,188	
Lease receivable	11,867,566	_		_	11,867,566	
Investment in joint ventures	1,286,137	-	-	-	1,286,137	
Net OPEB Asset - RHIA	4,486	2,643	1,939	-	9,068	6,887
Capital assets, net	51,489,904	67,562,336	37,417,491	4,962,880	161,432,611	856,429
Total noncurrent assets	73,436,413	70,560,403	40,646,775	4,962,880	189,606,471	863,316
Total assets	96,159,795	88,913,889	45,819,724	6,239,966	237,133,374	2,155,629
	50,155,755	00,515,005	45,015,724	0,235,500	237,133,374	2,133,023
DEFERRED OUTFLOWS OF RESOURCES						
Pension outflow	262,056	154,412	113,273	-	529,741	402,371
OPEB outflow	4,956	2,703	1,904		9,563	7,185
Total deferred outflows	267,012	157,115	115,177		539,304	409,556
LIABILITIES						
Current liabilities:						
Accounts payable	1,338,397	1,127,665	121,375	22,302	2,609,739	78,975
Accrued compensated absences	21,072	3,175	8,096	-	32,343	59,856
Other accrued liabilities	38,313	176,998	11,429	-	226,740	23,763
Unearned revenue	65,358	-	-	-	65,358	
Advances from other funds	-	-	2,009,901	-	2,009,901	
Deposits	28,239	-	-	-	28,239	
Interest payable	-	57,868	-	-	57,868	
Bonded debt - current		2,274,800			2,274,800	
Total current liabilities	1,491,379	3,640,506	2,150,801	22,302	7,304,988	162,594
Noncurrent liabilities:						
Net OPEB liability - CIS	15,713	8,451	5,909	-	30,073	22,554
Net pension liability	484,983	285,769	209,634	-	980,386	744,663
Bonded debt - noncurrent	-	22,005,400	-	-	22,005,400	
Total noncurrent liabilities	500,696	22,299,620	215,543		23,015,859	767,217
Total liabilities	1,992,075	25,940,126	2,366,344	22,302	30,320,847	929,811
DEFERRED INFLOWS OF RESOURCES						
Pension inflow	57,548	33,909	24,875	-	116,332	88,362
OPEB inflow	3,611	1,979	1,399	-	6,989	5,255
Deferred charge on refunding	-	337,849	-	-	337,849	
Lease inflow	11,867,566	-			11,867,566	
Total deferred inflows	11,928,725	373,737	26,274	-	12,328,736	93,617
NET POSITION						
Net investment in capital assets	51,489,904	42,944,287	37,417,491	4,962,880	136,814,562	856,429
Restricted for capital projects	8,757,893	2,995,424	3,227,345	+,302,00U	14,980,662	650,425
Unrestricted	22,258,210	16,817,430	2,897,447	- 1,254,784	43,227,871	685,328
Total net position	\$ 82,506,007	10,017,400	2,007,777	1,234,704	13,227,071	000,020

# **Proprietary Funds**

# Statement of Revenues, Expenses, and Changes in Net Position

For the year ended June 30, 2021

		Business-ty	/pe Activities - Ent	terprise Funds		Governmental Activities
	Water	Sewer	Stormustor	Stroot Lighting	Totals	Fleet Internal Service Fund
OPERATING REVENUES:	water	Sewer	Stormwater	Street Lighting	Totals	Service Fulla
Charges for services	\$ 9,497,881	\$ 7,868,137	\$ 3,388,013	\$ 542,050	\$ 21,296,081	\$ 1,412,116
Other revenues	39,638	103,569	387	-	143,594	8,704
Total operating revenues	9,537,519	7,971,706	3,388,400	542,050	21,439,675	1,420,820
OPERATING EXPENSES:						
Personnel services	404,139	271,351	209,340	-	884,830	646,895
Support services	703,720	533,820	520,426	-	1,757,966	-
Contractual services	1,975,266	2,570,795	20,368	-	4,566,429	-
Utilities	575,112	344,903	4,322	328,279	1,252,616	60,896
Repairs and maintenance	304,957	21,833	340,495	-	667,285	82,727
Other operating expenses	1,075,449	498,220	216,636	2,021	1,792,326	481,986
Depreciation	1,898,468	2,110,333	1,065,768	156,700	5,231,269	135,690
Total operating expenses	6,937,111	6,351,255	2,377,355	487,000	16,152,721	1,408,194
Operating income (loss)	2,600,408	1,620,451	1,011,045	55,050	5,286,954	12,627
NONOPERATING REVENUES (EXPENSES):						
Lease revenue	173,577	-	-	-	173,577	-
Investment revenue	349,984	343,339	79,055	17,135	789,513	14,796
Equity loss in joint venture	(28,265)	-	-	-	(28,265)	-
Interest expense	-	(621,098)	(25,607)	-	(646,705)	-
Disposition of capital assets	(23,512)	(2,994)	(44,289)	-	(70,795)	2,390
Total nonoperating						
revenues (expenses)	471,784	(280,753)	9,159	17,135	217,325	17,186
Net income (loss) before						
contributions and transfers	3,072,192	1,339,698	1,020,204	72,185	5,504,279	29,813
Capital contributions - infrastructure	685,824	676,025	3,761,920	694,150	5,817,919	-
Capital contributions - grants and fees	2,413,754	725,355	449,813	-	3,588,922	-
Transfers out	(376,885)	(376,885)	(228,490)	(551,749)	(1,534,009)	(2,400)
Change in net position	5,794,885	2,364,193	5,003,447	214,586	13,377,111	27,413
Net position - beginning	76,711,122	60,392,948	38,538,836	6,003,078	181,645,984	1,514,344
Net position - ending	\$ 82,506,007	\$ 62,757,141	\$ 43,542,283	\$ 6,217,664	\$ 195,023,095	\$ 1,541,757

# CITY OF WILSONVILLE, OREGON Proprietary Funds Statement of Cash Flows

For the year ended June 30, 2021

Payments to suppliers       (3,733,011)       (2,620,026)       (1,119,860)       (336,374)         Payments to employees       (491,585)       (300,004)       (221,454)       -         Internal activity - payments for services       (703,720)       (533,820)       (520,426)       -         Other receipts       39,638       103,569       387       -       -         Net cash provided by       -       -       -       -         operating activities       4,424,271       4,472,993       1,505,182       203,554         CASH FLOWS FROM NON-CAPITAL       FINANCING ACTIVITIES       -       -       -         Transfers to other funds       (376,885)       (376,885)       (228,490)       (551,749)         Cash received from non-operating activities       173,577       -       -       -         Net cash (used for) non-capital       (203,308)       (376,885)       (228,490)       (551,749)         CASH FLOWS FROM CAPITAL AND       (203,308)       (376,885)       (228,490)       (551,749)         RELATED FINANCING ACTIVITIES       -       -       -       -         Proceeds from the sale of capital assets       -       -       -       -         Interfund loan activity       182,160	Totals 21,042,688 (7,809,271) (1,013,044) (1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) - 2,090,861 23,839,544 3,588,922 (10,705,505) (26,130,000)		eet Internal ervice Fund 1,412,116 (626,738) (710,356) - 8,704 83,725 (2,400) - (2,400) - (2,400) -
CASH FLOWS FROM OPERATING ACTIVITIES         \$ 9,312,950         \$ 7,823,274         3,366,535         \$ 539,928         \$           Payments to suppliers         (3,733,011)         (2,620,026)         (1,119,860)         (336,374)           Payments to employees         (491,585)         (300,004)         (221,454)         -           Internal activity - payments for services         (703,720)         (533,820)         (520,426)         -           Other receipts         39,638         103,569         387         -         -           Net cash provided by         -         -         -         -         -           Other receipts         39,638         103,569         387         -         -         -           Net cash provided by         - <th>(7,809,271) (1,013,044) (1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)</th> <th>\$</th> <th>(626,738) (710,356) - 8,704 83,725 (2,400) - (2,400)</th>	(7,809,271) (1,013,044) (1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)	\$	(626,738) (710,356) - 8,704 83,725 (2,400) - (2,400)
Payments to suppliers         (3,733,011)         (2,620,026)         (1,119,860)         (336,374)           Payments to employees         (491,585)         (300,004)         (221,454)         -           Internal activity - payments for services         (703,720)         (533,820)         (520,426)         -           Other receipts         39,638         103,569         387         -         -           Net cash provided by         -         -         -         -         -           operating activities         4,424,271         4,472,993         1,505,182         203,554         -           CASH FLOWS FROM NON-CAPITAL         -	(7,809,271) (1,013,044) (1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)	\$	(626,738) (710,356) - 8,704 83,725 (2,400) - (2,400)
Payments to employees       (491,585)       (300,004)       (221,454)       -         Internal activity - payments for services       (703,720)       (533,820)       (520,426)       -         Other receipts       39,638       103,569       387       -         Net cash provided by       -       -       -         operating activities       4,424,271       4,472,993       1,505,182       203,554         CASH FLOWS FROM NON-CAPITAL       FINANCING ACTIVITIES       -       -       -         Transfers to other funds       (376,885)       (376,885)       (228,490)       (551,749)         Cash received from non-operating activities       173,577       -       -       -         Net cash (used for) non-capital       (203,308)       (376,885)       (228,490)       (551,749)         CASH FLOWS FROM CAPITAL AND       (203,308)       (376,885)       (228,490)       (551,749)         RELATED FINANCING ACTIVITIES       -       -       -       -         Proceeds from the sale of capital assets       -       -       -       -         Interfund loan activity       182,160       -       1,908,701       -         Proceeds from issuance of debt       -       23,839,544       -       -<	(1,013,044) (1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)		(710,356) - 8,704 83,725 (2,400) - (2,400)
Payments to employees       (491,585)       (300,004)       (221,454)       -         Internal activity - payments for services       (703,720)       (533,820)       (520,426)       -         Other receipts       39,638       103,569       387       -         Net cash provided by       -       -       -         operating activities       4,424,271       4,472,993       1,505,182       203,554         CASH FLOWS FROM NON-CAPITAL       FINANCING ACTIVITIES       -       -       -         Transfers to other funds       (376,885)       (376,885)       (228,490)       (551,749)         Cash received from non-operating activities       173,577       -       -       -         Net cash (used for) non-capital       (203,308)       (376,885)       (228,490)       (551,749)         CASH FLOWS FROM CAPITAL AND       (203,308)       (376,885)       (228,490)       (551,749)         RELATED FINANCING ACTIVITIES       -       -       -       -         Proceeds from the sale of capital assets       -       -       -       -         Interfund loan activity       182,160       -       1,908,701       -         Proceeds from issuance of debt       -       23,839,544       -       -<	(1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)		8,704 83,725 (2,400) - (2,400)
Internal activity - payments for services       (703,720)       (533,820)       (520,426)       -         Other receipts       39,638       103,569       387       -         Net cash provided by       -       -       -         operating activities       4,424,271       4,472,993       1,505,182       203,554         CASH FLOWS FROM NON-CAPITAL       +       -       -       -         FINANCING ACTIVITIES       -       -       -       -         Transfers to other funds       (376,885)       (376,885)       (228,490)       (551,749)         Cash received from non-operating activities       173,577       -       -       -         Net cash (used for) non-capital       financing activities       (203,308)       (376,885)       (228,490)       (551,749)         CASH FLOWS FROM CAPITAL AND       -       -       -       -       -         RELATED FINANCING ACTIVITIES       -       -       -       -       -         Proceeds from the sale of capital assets       -       -       -       -         Interfund loan activity       182,160       -       1,908,701       -         Proceeds from issuance of debt       -       23,839,544       -       -	(1,757,966) 143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)		8,704 83,725 (2,400) - (2,400)
Other receipts         39,638         103,569         387         -           Net cash provided by operating activities         4,424,271         4,472,993         1,505,182         203,554           CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES         4,424,271         4,472,993         1,505,182         203,554           Cash received from non-operating activities         (376,885)         (376,885)         (228,490)         (551,749)           Cash received form non-operating activities         173,577         -         -         -           Net cash (used for) non-capital financing activities         (203,308)         (376,885)         (228,490)         (551,749)           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES         -         -         -         -           Proceeds from the sale of capital assets         -         -         -         -           Interfund loan activity         182,160         -         1,908,701         -           Proceeds from issuance of debt         -         23,839,544         -         -           Capital contributions - grants and fees         2,413,754         725,355         449,813         -           Purchases of capital assets         (3316,913)         (5,954,882)         (1,433,710)         -	143,594 10,606,001 (1,534,009) 173,577 (1,360,432) (1,360,432) - - - 2,090,861 23,839,544 3,588,922 (10,705,505)		83,725 (2,400) - (2,400)
Net cash provided by operating activities         4,424,271         4,472,993         1,505,182         203,554           CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES         -	(1,534,009) 173,577 (1,360,432) 2,090,861 23,839,544 3,588,922 (10,705,505)		83,725 (2,400) - (2,400)
operating activities         4,424,271         4,472,993         1,505,182         203,554           CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES         -	(1,534,009) 173,577 (1,360,432) 2,090,861 23,839,544 3,588,922 (10,705,505)		(2,400) - (2,400)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIESTransfers to other funds(376,885)(376,885)(228,490)(551,749)Cash received from non-operating activities173,577Net cash (used for) non-capital financing activities(203,308)(376,885)(228,490)(551,749)CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES(203,308)(376,885)(228,490)(551,749)Proceeds from the sale of capital assetsInterfund loan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	173,577 (1,360,432) - 2,090,861 23,839,544 3,588,922 (10,705,505)		(2,400) - (2,400)
FINANCING ACTIVITIESTransfers to other funds(376,885)(376,885)(228,490)(551,749)Cash received from non-operating activities173,577Net cash (used for) non-capital(203,308)(376,885)(228,490)(551,749)GASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES(203,308)(376,885)(228,490)(551,749)Proceeds from the sale of capital assetsInterfund loan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	173,577 (1,360,432) - 2,090,861 23,839,544 3,588,922 (10,705,505)		(2,400)
Cash received from non-operating activities173,577Net cash (used for) non-capitalfinancing activities(203,308)(376,885)(228,490)(551,749)CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIESProceeds from the sale of capital assetsInterfund Ioan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	173,577 (1,360,432) - 2,090,861 23,839,544 3,588,922 (10,705,505)		(2,400)
Cash received from non-operating activities173,577Net cash (used for) non-capitalfinancing activities(203,308)(376,885)(228,490)(551,749)CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIESProceeds from the sale of capital assetsInterfund Ioan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	173,577 (1,360,432) - 2,090,861 23,839,544 3,588,922 (10,705,505)		(2,400)
financing activities(203,308)(376,885)(228,490)(551,749)CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIESProceeds from the sale of capital assetsInterfund loan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	(1,360,432) 2,090,861 23,839,544 3,588,922 (10,705,505)		
financing activities(203,308)(376,885)(228,490)(551,749)CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIESProceeds from the sale of capital assetsInterfund loan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	2,090,861 23,839,544 3,588,922 (10,705,505)		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIESProceeds from the sale of capital assetsInterfund loan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	2,090,861 23,839,544 3,588,922 (10,705,505)		
RELATED FINANCING ACTIVITIESProceeds from the sale of capital assetsInterfund loan activity182,160-1,908,701-Proceeds from issuance of debt-23,839,544Capital contributions - grants and fees2,413,754725,355449,813-Purchases of capital assets(3,316,913)(5,954,882)(1,433,710)-Principal paid on capital debt-(26,130,000)	23,839,544 3,588,922 (10,705,505)		2,390
Interfund loan activity       182,160       -       1,908,701       -         Proceeds from issuance of debt       -       23,839,544       -       -         Capital contributions - grants and fees       2,413,754       725,355       449,813       -         Purchases of capital assets       (3,316,913)       (5,954,882)       (1,433,710)       -         Principal paid on capital debt       -       (26,130,000)       -       -	23,839,544 3,588,922 (10,705,505)		2,390 -
Interfund loan activity       182,160       -       1,908,701       -         Proceeds from issuance of debt       -       23,839,544       -       -         Capital contributions - grants and fees       2,413,754       725,355       449,813       -         Purchases of capital assets       (3,316,913)       (5,954,882)       (1,433,710)       -         Principal paid on capital debt       -       (26,130,000)       -       -	23,839,544 3,588,922 (10,705,505)		-
Proceeds from issuance of debt       -       23,839,544       -       -         Capital contributions - grants and fees       2,413,754       725,355       449,813       -         Purchases of capital assets       (3,316,913)       (5,954,882)       (1,433,710)       -         Principal paid on capital debt       -       (26,130,000)       -       -	23,839,544 3,588,922 (10,705,505)		
Capital contributions - grants and fees       2,413,754       725,355       449,813       -         Purchases of capital assets       (3,316,913)       (5,954,882)       (1,433,710)       -         Principal paid on capital debt       -       (26,130,000)       -       -	3,588,922 (10,705,505)		-
Purchases of capital assets         (3,316,913)         (5,954,882)         (1,433,710)         -           Principal paid on capital debt         -         (26,130,000)         -         -	(10,705,505)		_
Principal paid on capital debt - (26,130,000)			(23,674)
	(20,130,000)		(23,074)
	(668,880)		_
Net cash used by capital and	(008,880)		
			(21 204)
related financing activities (720,999) (8,163,256) 899,197 -	(7,985,058)		(21,284)
CASH FLOWS FROM INVESTING ACTIVITIES	070 650		45 000
Interest received 387,240 419,637 54,637 17,135	878,650		15,233
Net increase in cash and investments         3,887,204         (3,647,511)         2,230,526         (331,060)	2,139,161		75,274
Balances - beginning of the year         25,517,576         24,147,655         5,826,155         1,559,237	57,050,623		1,212,055
Balances - end of the year         \$ 29,404,780         \$ 20,500,144         \$ 8,056,681         \$ 1,228,177         \$	59,189,784	\$	1,287,329
RECONCILIATION OF OPERATING INCOME			
(LOSS) TO NET CASH PROVIDED (USED)			
BY OPERATING ACTIVITIES			
Operating income (loss) \$ 2,600,408 \$ 1,620,451 \$ 1,011,045 \$ 55,050 \$	5,286,954	\$	12,627
Adjustments to reconcile operating income to	-)!	Ŧ	,
net cash provided by operating activities:			
Depreciation expense 1,898,468 2,110,333 1,065,768 156,700	5,231,269		135,690
Change in assets and liabilities:	5,251,205		135,050
Receivables, net (218,567) (44,863) (21,478) (2,122)	(287,030)		_
Inventories 33,636	33,636		-
Net OPEB asset 587 86 (31) -	642		395
Deferred outflows for OPEB (2,318) (1,284) (912) -	(4,514)		(3,398)
Deferred outlfows for pension (78,382) (55,625) (44,199) -	(178,206)		(138,739)
Accounts payable 298,491 648,507 (542,247) (6,074)	398,678		(138,735)
	(10,378)		19,541
	195,657		6,101
	(129,414)		-
Deposits         4,464         -         -         -         -           Net OPEB liability         279         150         105         -	4,464 534		401
Net OPEB liability         279         150         105         -           Net pension liability         (4,289)         22,621         25,634         -	43,966		401 42,399
Deferred inflows related to OPEB 769 451 330 -	43,966 1,550		42,399 1,177
Deferred inflows related to pension 6,271 6,330 5,591 -	1,550		1,177
	10,606,001	\$	83,725
Schedule of non-cash capital activities:			
Capital assets disposals/transfers \$ (23,512) \$ (2,994) \$ (44,289) \$ - \$	(70,795)	\$	2,390
Capital contributions 685,824 679,019 3,806,209 694,150	5,865,202	7	_,500
Equity in net loss of joint venture (28,265)	(28,265)		-

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# NOTES TO BASIC FINANCIAL STATEMENTS

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Notes to Basic Financial Statements

June 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Wilsonville, Oregon (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements.

# Reporting Entity

The City of Wilsonville, Oregon is a municipal corporation, incorporated in 1968. The City operates under a Council-City Manager form of government. The governing body consists of four elected council members and a mayor. The mayor and council members are each elected to serve a four-year term. The City Manager administers policies and coordinates the activities of the City. The heads of the various departments, formed to provide various services, are under the direct supervision of the City Manager.

The accompanying financial statements present the City and its component unit (Urban Renewal Agency), an entity for which the City is considered to be financially responsible.

# Blended Component Unit

The City has included the financial operations of its Urban Renewal Agency (the Agency) as a blended component unit in the basic financial statements. The Agency is a legally separate entity which is governed by a board comprised of the members of the City Council as stipulated by the Agency's bylaws. The City Council has the ability to impose its will on the Agency as determined on the basis of budget adoption, taxing authority, and funding for the Agency. Complete financial statements for the Agency can be obtained from the Finance Director of the City, 29799 SW Town Center Loop E., Wilsonville, OR 97070-0220, or can be viewed at the City's web page: <u>http://www.ci.wilsonville.or.us</u>.

# **Basic Financial Statements**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of interfund activity has been removed from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents all the assets, liabilities and deferred inflows and outflows of the City with the difference reported as net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has governmental and proprietary type funds. Major individual governmental funds, major individual enterprise funds, and the internal service fund are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include charges between the City's business-type activities/proprietary funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These charges are included in direct program expenses.

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# **Basis of Presentation**

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

There are stated minimum criteria for the determination of major funds: percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category, or the governmental and proprietary funds combined. The City electively added funds as major funds, those funds which either had debt outstanding or specific community focus. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

• General Fund

Accounts for all the financial operations of the City except those required to be accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, licenses, state and county shared revenues, and charges for administrative services from other funds. Primary expenditures are for general government, police protection, and culture and recreation.

• Transit Fund

Accounts for payroll taxes collected from the local business community, federal transit grants and use of these resources to operate the City's mass transit program.

- Urban Renewal Year 2000 Plan Debt Service Fund Accounts for the payment of principal and interest on Urban Renewal Year 2000 Plan Bonds. Resources are provided from tax increment proceeds and interest earnings.
- Urban Renewal West Side Plan Debt Service Fund Accounts for the payment of principal and interest on Urban Renewal West Side Plan Bonds. Resources are provided from tax increment proceeds and interest earnings.

• Streets Capital Projects Fund

Accounts for financial resources used for the acquisition or construction of major capital facilities for the Streets Capital Projects Fund. Resources are provided from bond proceeds.

Additionally, the City reports non-major funds within the governmental fund type.

• Special Revenue Funds

Used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

- *Debt Service Funds* Used to account for debt service appropriations for the payment of principal and interest on general obligation bonds.
- Capital Projects Funds

Accounts for financial resources used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds).

The City reports each of its five proprietary funds as major funds. The proprietary funds include four enterprise funds and one internal service fund. The enterprise funds are used to account for the acquisition, operation, and maintenance of water, sewer, stormwater and street lighting facilities. The City reports its Fleet Fund as an Internal Service Fund. Internal service funds account for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Charges are made to the various departments to support these activities. The City's sole internal service fund is for fleet services.

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The City reports the following proprietary funds:

• Water Fund

Water Operating Fund (budgetary basis financial statements only) Water Capital Projects Fund (budgetary basis financial statements only) Water Development Charges Fund (budgetary basis financial statements only)

• Sewer Fund

Sewer Operating Fund (budgetary basis financial statements only) Sewer Capital Projects Fund (budgetary basis financial statements only) Sewer Development Charges Fund (budgetary basis financial statements only)

• Stormwater Fund

Stormwater Operating Fund (budgetary basis financial statements only) Stormwater Capital Projects Water Fund (budgetary basis financial statements only) Stormwater Development Charges Fund (budgetary basis financial statements only)

- Street Lighting Fund Street Lighting Fund
- Fleet Fund Fleet Fund

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

Government-wide financial statements and proprietary funds financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred regardless of the timing of related cash inflows and outflows.

Governmental funds financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. This focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Property taxes, franchise fees, licenses and permits, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period is considered susceptible to accrual as revenue of the current period. All other revenues are considered to be measurable and available only when cash is received by the City.

An accrual arises in the Governmental Funds Balance Sheet when potential revenue does not meet the earned and available criteria for recognition in the current period. Unavailable deferred revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue is recognized as soon as it is earned regardless of its availability. Thus, the deferred inflow created on the Governmental Fund Balance Sheet for unavailable deferred revenue is eliminated. Unearned revenues arise outside the scope of measurement focus and basis of accounting, such as when the City receives resources before it has a legal claim to them. An example of this would be when grant monies are received prior to the incurrence of qualifying expenditures.

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Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources, such as, any unused reimbursable leave outstanding at the time of an employee's resignation or retirement. However, in the government-wide financial statements, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government are recognized. Thus, the expense and related accrued liability for long-term portions of debt and compensated absences are included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is provided to explain the differences between the governmental fund statements and the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Water, Sewer, Stormwater, and Street Lighting Funds are charges to customers for sales and services. The Water, Sewer, and Stormwater Funds also recognize fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and overheads and depreciation on capital assets including the amortization of intangible assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Internal Service funds also distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services to other organizational units within the City. The principal operating revenues of the City's Fleet Fund are payment for services rendered to maintain both vehicles and motorized equipment. Operating expenses for the Fleet Fund include the cost of fuel, supplies and parts to maintain the City's assets, and the administrative expenses, overhead, and depreciation on capital assets including the amortization of intangible assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# Assets, Liabilities, and Fund Balances

# Cash and Investments

Cash and cash equivalents include cash on hand, demand deposits, short-term investments with original or remaining maturities of three months or less when purchased, and cash and investments in the City-wide investment pool. Investments, including equity in pooled cash and investments are stated at fair value.

# **Receivables and Payables**

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Recorded property taxes receivable that are collected within 60 days after year-end are considered measurable and available and, therefore, are recognized as revenue. The remaining balance is recorded as a deferred inflow of resource because it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

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Receivables of the enterprise funds are recognized as revenue when earned, including services provided but not billed. Receivables in governmental and enterprise funds are stated net of any allowance for uncollectible accounts.

### **Inventories and Prepaids**

Inventories of materials and supplies in the enterprise funds are stated at cost on a first-in, first-out basis and charged to expenses as used. Prepaids in the governmental funds are stated at cost and charged to expenditures in the period consumed.

# **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, pathways, streetlights, etc.) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at acquisition value as of the date of the donation.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life extending beyond one year. Additions or improvements and other capital outlays that significantly extend the useful life of an asset or that significantly increase the capacity of an asset are capitalized. Other costs for repairs and maintenance are expensed as incurred.

Depreciation on exhaustible assets, including intangible assets with definite useful lives, is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position. Depreciation is calculated using the straight-line method over the following estimated useful lives:

Asset	<u>Years</u>
Buildings and improvements	25-40
Improvements other than buildings	10-20
Machinery and equipment	5-15
Vehicles	5-10
Utility systems	25-50
Infrastructure	20-40
Software	5-10

One-half year of depreciation is taken in the year the assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

#### Accrued Compensated Absences and Sick Pay

Accumulated vested vacation pay is accrued as it is earned. For governmental funds, a liability for these amounts is reported only when it has matured, for example, when an employee resigns or retires. The non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. Only the current portion is reported in the governmental funds, and is calculated based on historical trends. In business-type/enterprise and internal service funds, both the current and long-term liabilities are recorded.

Sick leave pay, which does not vest, is recognized in all funds when leave is taken.

#### Long-Term Debt

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recognized in the year incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

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# **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

# **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

# Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. These fund balance categories are:

- Nonspendable: Includes resources that are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories, prepaids and deposits, and assets held for resale.
- *Restricted*: Includes resources that are restricted by external creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- *Committed*: Includes amounts that can only be used for the specific purposes as adopted by a resolution of the City Council. The City Council has committed through a budgetary resolution specific amounts in various operating funds for expenditures of a non-recurring nature and for cash flow purposes. Commitments may be established, modified, or rescinded by similar resolution.
- Assigned: Represents amounts that reflect the City's intended use of resources. Authority to classify potion of fund balance as assigned is explicitly granted to the City Council, City Manager, and the Finance Director as part of the yearly budget resolution passed and approved by the City of Wilsonville, City Council.
- Unassigned: Total fund balance in the General Fund in excess of nonspendable, restricted, committed, and assigned balance. This classification is also used to report any deficit fund balance amounts in other governmental funds.

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### Fund balance by classification for the year ended June 30, 2021 is as follows:

Fund balances	0	General	 Transit	Urban Renewal Year 2000 Plan Debt Service		Urban Renewal West Side Plan Debt Service	Street Capital Projects	Go	Other overnmental Funds	Go	Total overnmental
Nonspendable:											
Prepaids	\$	248,228	\$ -	\$ -	\$	-	\$ -	\$	-	\$	248,228
Restricted:											
Capital projects		-	-	-		-	1,614,137		15,889,955		17,504,092
Debt service/Bond covenants		-	-	8,844,170		13,732,586	-		28,576		22,605,332
Transit Improvement Funds		-	1,092,830	-		-	-		-		1,092,830
PEG Communication		317,447	 -	 -		-	-		-		317,447
Total Restricted		317,447	 1,092,830	 8,844,170	_	13,732,586	 1,614,137		15,918,531		41,519,701
Committed:											
Future needs		2,947,900	 1,286,058	 2,500,000		2,800,000	 -		1,212,400		10,746,358
Assigned:											
Computer, software, fiber		850,000	-	-		-	-		-		850,000
Emergency management		225,000	-	-		-	-		-		225,000
Facilities and park improvements		2,505,000	-	-		-	-		-		2,505,000
Capital asset needs - buses		-	1,000,000	-		-	-		-		1,000,000
Operational support		2,000,000	 4,241,748	 -		-	 -		21,180,122		27,421,870
Total Assigned		5,580,000	 5,241,748	 -	_	-	 -		21,180,122		32,001,870
Unassigned		9,021,801	 -	 -		-	 <u> </u>		-	_	9,021,801
	\$ :	18,115,376	\$ 7,620,636	\$ 11,344,170	\$	16,532,586	\$ 1,614,137	\$	38,311,053	\$	93,537,958

# Net Pension Liability

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflow of resources related to pensions and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and addition to/deductions from OPER's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payment (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Use of Estimates

In preparing the City's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# **Budgetary Information**

Annual budgets for all funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The process under which the budget is adopted is described in the following paragraphs.

Each April, the City Manager submits a proposed budget to the Budget Committee (consisting of the City Council and an equal number of citizens of the City). The City is required to budget all funds. The City's budget is prepared for each fund on the modified accrual basis of accounting with Proprietary Fund types adjusted for year-end accrued compensated absences. For all fund types, inter-fund loans are budgeted as sources and uses in accordance with state budget laws. Estimated receipts and expenditures are budgeted for by fund and object. Information on the past two years' actual revenues and expenditures and current-year estimates are included in the budget document.

June 30, 2021

The Budget Committee conducts public hearings for the purpose of obtaining citizens' comments and then approves a budget and submits it to the City Council for final adoption. The approved expenditures for each fund may not be increased by more than 10% by Council without returning to the Budget Committee for a second approval. After the Council adopts the budget and certifies the total of ad valorem taxes to be levied, no additional tax levy may be made for that fiscal year.

The City Council legally adopts the budget by resolution before July 1, as per ORS 294.456. The legal level of budgetary control is categorized at the operating program, capital projects, debt service, and contingency levels.

The City Council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and approval by the City Council. Expenditure appropriations may not be legally over-expended except in the case of grant receipts that could not be reasonably estimated at the time the budget was adopted and for debt service on new debt issued during the budget year. During the fiscal year ended June 30, 2021, City Council approved five supplemental budget resolutions that increased expenditure appropriations. The Urban Renewal Agency Board approved two supplemental budget resolutions during the fiscal year.

# Excess of Expenditures over Appropriations

According to Oregon statute, the budget is monitored at the level of adopted appropriation. A fund that has identifiable programs are adopted and monitored at the program level. Funds that do not have identifiable programs are monitored at the major category level. For the period ending June 30, 2021, there was one instance of expenditures exceeding appropriations in the amount of \$420 for debt service in the Coffee Creek Plan Debt Service Fund.

#### 3. DETAILED NOTES ON ALL FUNDS

### **Pooled Deposits and Investments**

The City maintains a cash management pool for its cash and investments in which each fund participates. Interest earnings are distributed monthly based on average daily balances. Cash and investments are comprised of the following at June 30, 2021:

Petty cash		\$	1,070
Deposits with financial institutions			9,863,324
Investments:			
Municipal and US agency corporations	\$ 46,585,269		
Commercial paper and corporate bonds	48,597,494		
Local government investment pool	 49,001,659	_	
Total Investments			144,184,422
Total pooled cash and investments		\$	154,048,816

Cash and investments are reflected on the combined balance sheet as follows:

Cash and investments	\$ 92,138,114
Restricted assets - cash and investments	 61,910,702
	\$ 154,048,816

The City participates in the State of Oregon Local Investment Pool (LGIP) which is an open-ended, no-load diversified portfolio created under ORS 294.805 to 294.895 and is not registered with the U.S. Securities and Exchange Commission as an investment company. The State Treasurer is the investment officer for the LGIP and is responsible for all funds in the LGIP. These funds must be invested and managed, like that of a prudent investor, exercising reasonable care, skill, and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon Short-term Funds Board, which establish diversification percentages and specify the types and maturities of investments. The Oregon Audits Division of the Secretary of State's Office audits the LGIP annually. The Division's report on the LGIP as of and for the year ended June 30, 2020 was unmodified and may be obtained at the Oregon State Treasury, 350 Winter St. NE, Ste 100, Salem, OR 97310.

Notes to Basic Financial Statements

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The City's position in the LGIP at June 30, 2021 is stated at cost which approximates fair value. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets and include the Municipal and US Agency Corporations investments. Level 2 inputs are quoted prices for similar assets in inactive markets and include the Commercial Paper and Corporate Bonds. Investments in the LGIP have also been categorized as Level 2.

unicipal and US Agency orporations (Level 1)	Commercial Paper And Corporate Bonds (Level 2)		Local Government estment Pool (Level 2)
\$ 46,585,269	\$ 48,597,494	\$	49,001,659

# Deposits

The City's cash is pooled with the Urban Renewal Agency's cash. For deposits in excess of federal depository insurance (currently limited to balances less than \$250,000) Oregon Revised Statute 295 requires a multiple financial institution collateral pool for balances in excess of FDIC insurance. As a result, all balances over the \$250,000 FDIC limit are collateralized. At June 30, 2021, the deposits with various financial institutions had a bank value of \$8,754,476. Of these deposits, \$500,000 was covered by federal depository insurance.

# Cash and Investments

The City's investment policy specifies various goals and procedures that enhance opportunities for a prudent and systematic approach to investment-related activities. The City has delegated investment responsibilities to the Finance Director, who is primarily responsible for implementing the investment policy. The investment risk as outlined by the City's investment policy and Oregon Revised Statutes authorize the Finance Director to invest primarily in general obligations of the US Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, high ranking corporate indebtedness, and the State of Oregon Local Government Investment Pool (LGIP).

# Credit Risk

As required by the City's investment policy, which adheres to the State of Oregon statutes, at the time of purchase all investments were rated A1 through AAA by the Moody's Investor Services or Standard and Poor's reporting agencies. For the year ended June 30, 2021, there was no downgrading of investments from the time of purchase. The State of Oregon Local Government Investment Pool is not rated.

At June 30, 2021, the City's investments were rated as follows:

	lunicipal and US Agency corporations	imercial Paper And porate Bonds	Local Government vestment Pool
AAA	\$ 29,656,635	\$ -	\$ -
AA3	2,581,019	18,480,761	-
AA2	1,595,395	5,666,019	-
AA1	1,000,940	4,163,642	-
A3	-	1,005,510	-
A2	-	15,214,760	-
A1	-	4,066,801	-
А	-	-	-
Not Rated	11,751,281	-	49,001,659
	\$ 46,585,269	\$ 48,597,494	\$ 49,001,659

Notes to Basic Financial Statements

June 30, 2021

# **Concentration of Credit Risk**

The City's investment policy, as it relates to investing outside of the LGIP, does not allow for an investment in any single corporate entity and its affiliates or subsidiaries that is in excess of five percent of the City's total investments (ORS 294.035). Additionally at the time of the purchase, the policy requires the maximum investments in aggregate for all commercial paper and corporate bonds to be limited to 35% of the total investment portfolio.

# Interest Rate Risk

The City's investment policy explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates. For commercial paper and corporate bonds, the maximum maturity is 18 months. The City intends to hold all investments until maturity.

Using the segmented time distribution method, investment maturities as of June 30, 2021 are as follows:

	Less	than 6 Months	6	-12 Months	1	2-18 Months	Total		
Municipal and US Agency Corporations	\$	4,804,103	\$	16,536,333	\$	25,244,833	\$	46,585,269	
Commercial Paper and Corporate Bonds		13,376,012		28,918,211		6,303,272		48,597,494	
Local Government Investment Pool		49,001,659		-		-		49,001,659	
	\$	67,181,774	\$	45,454,544	\$	31,548,104	\$	144,184,422	

# Uncollectible Receivables

Receivables of the City's activities are reported net of uncollectible amounts. Total uncollectible amounts related to receivables of the current period are as follows:

	 ernmental ctivities		iness-type ctivities
Watersales	\$ -	\$	77,409
Sewersales	-		77,091
Street light fees	-		3,138
Stormwater fees	-		18,812
Road maintenance fees	 15,061		-
Total allowance for uncollectibles	\$ 15,061	\$	176,450

#### Receivables

Receivables as of year-end for the City's individual major funds and non-major funds in aggregate, net of applicable allowances for uncollectible accounts are as follows:

	Interest		 Accounts	Taxes		Other		 Total
General Fund	\$	67,703	\$ 879,814	\$	224,594	\$	-	\$ 1,172,111
Transit Fund		23 <i>,</i> 533	1,669,513		-		-	1,693,046
Urban Renewal Year 2000 Debt Service		43,657	-		117,968		-	161,625
Urban Renewal West Side Debt Service		63,643	-		142,689		-	206,332
Street Capital Projects Fund		-	160,890		-		-	160,890
Other Governmental Funds		143,872	441,432		5,805		-	591,109
Water		108,685	1,021,696		-		942,356	2,072,737
Sewer		74,064	703,624		-		71,078	848,766
Stormwater		30,264	313,349		-		-	343,613
Street Lighting		-	48,909		-		-	48,909
Fleet Internal Service Fund		4,984	-		-		-	4,984
Total by receivable	\$	560,405	\$ 5,239,227	\$	491,056	\$	1,013,434	\$ 7,304,122

Notes to Basic Financial Statements

June 30, 2021

# Unavailable/Unearned Revenues

Governmental funds, under the modified accrual basis of accounting, accrue deferred revenue for revenue amounts unearned or unavailable. Government-wide reporting, as well as in proprietary funds, uses full accrual accounting and report only unearned revenue. Unavailable revenue (deferred inflows) results in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Unearned revenue results in connection with resources that have been received, but not yet earned.

At the end of the current fiscal year, the various components of unavailable (deferred inflow) and unearned revenue in the governmental funds were as follows:

	Deferred Inflow		U	nearned
Delinquent property taxes receivable:				
General Fund	\$	176,067	\$	-
Urban Renewal Year 2000 Plan Debt Service Fund		94,147		-
Urban Renewal West Side Plan Debt Service Fund		112,975		-
Urban Renewal Coffee Creek Debt Service Fund		3,786		-
Cash collected prior to meeting revenue recognition:				
Operations (General Fund)		-		115,798
Operations (Building Inspection Fund)		-		45,404
Total	\$	386,975	\$	161,202
	-			

Unearned revenue in the proprietary funds was for customer payments made in advance to be used for future utility bills. Unearned revenue totaled \$65,358 for the Water Fund.

# **Capital Assets**

Capital asset activity for governmental activities, including the internal service Fleet Fund, for the year ended June 30, 2021 was as follows:

Description	Beg	inning Balance	۵	acquisitions		Disposals		ljustments/ Transfers	Ending Balance
Land	\$	93,854,571	\$	-	\$	\$ -		-	\$ 93,854,571
Works of art		599,838		-		-		-	599,838
Easements		12,729,661		89,320		-		-	12,818,981
Construction In Progress		21,768,537		18,306,039		(3,857,789)		(751,724)	35,465,063
Total non-depreciable		128,952,607		18,395,359	_	(3,857,789)		(751,724)	 142,738,453
Buildings & improvements		27,500,774		-		-		-	27,500,774
Land improvement		12,688,991		-		-		-	12,688,991
Machinery & equipment		4,477,934		48,935		-		-	4,526,869
Vehicles		8,274,662		323,442		(144,108)		-	8,453,996
Software		602,749		-		-		-	602,749
Infrastructure		214,048,026		1,060,093		-		751,724	215,859,843
Total depreciable	_	267,593,136		1,432,470	_	(144,108)		751,724	 269,633,222
Accumulated depreciation									
Buildings & improvements		(10,937,794)		(766,706)		-		-	(11,704,500)
Land improvement		(4,977,073)		(414,535)		-		-	(5,391,608)
Machinery & equipment		(2,463,520)		(284,832)		-		-	(2,748,352)
Vehicles		(3,798,133)		(712,776)		142,523		-	(4,368,386)
Software		(433,706)		(34,104)		-		-	(467,810)
Infrastructure		(123,895,128)		(4,068,403)		-		-	 (127,963,531)
Total accumulated depreciation		(146,505,354)		(6,281,356)		142,523		-	(152,644,187)
Governmental activities									
capital assets, net	\$	250,040,389	\$	13,546,473	\$	(3,859,374)	\$	-	\$ 259,727,488

June 30, 2021

Changes in capital assets per the previous table are net of transfers between functional programs. Total depreciation expense includes amortization of intangible assets. Depreciation expense was charged to functions as follows:

General government	\$ 255,779
Public safety	58,202
Transportation	839,670
Public works	4,515,043
Culture and recreation	539,431
Community development	73,231
Total depreciation for governmental activities	\$ 6,281,356

Capital asset activity for business-type activities for the year ended June 30, 2021 was as follows:

				Adjustments/	Ending Balance	
Description	Beginning Balance	Increases	Decreases	Transfers		
Land	\$ 1,826,245	\$ -	\$ -	\$ -	\$ 1,826,245	
Easements	8,866,926	2,704,451	-	-	11,571,377	
Construction In Progress	13,249,814	10,380,023	(70,798)	(95,543)	23,463,496	
Total non-depreciable	23,942,985	13,084,474	(70,798)	(95,543)	36,861,118	
Buildings & improvements	40,772,395	-	-	-	40,772,395	
Land improvement	26,857,798	-	-	-	26,857,798	
Machinery & equipment	10,562,013	325,483	-	-	10,887,496	
Vehicles	57,181	-	-	-	57,181	
Software	15,610	-	-	-	15,610	
Infrastructure	141,515,779	3,113,472	-	95,543	144,724,794	
Total depreciable	219,780,776	3,438,955	-	95,543	223,315,274	
Accumulated depreciation						
Buildings & improvements	(15,326,762)	(1,033,711)	-	-	(16,360,473)	
Land improvement	(3,400,952)	(545,524)	-	-	(3,946,476)	
Machinery & equipment	(3,196,924)	(438,917)	-	-	(3,635,841)	
Vehicles	(28,851)	(4,381)	-	-	(33,232)	
Software	(14,552)	(1,058)	-	-	(15,610)	
Infrastructure	(71,544,471)	(3,207,678)	-		(74,752,149)	
Total accumulated depreciation	(93,512,512)	(5,231,269)	-	-	(98,743,781)	
Business type activities, net	\$ 150,211,249	11,292,160	(70,798)		\$ 161,432,611	

Total depreciation expense includes amortization of intangible assets. Depreciation expense for business-type activities is charged to functions as follows:

Water	\$ 1,898,468
Sewer	2,110,333
Stormwater	1,065,768
Street lighting	 156,700
Total depreciation for business-type activities	\$ 5,231,269

Notes to Basic Financial Statements

June 30, 2021

# Joint Venture

The City has entered into a joint venture with the Tualatin Valley Water District and the cities of Sherwood, Tigard, Hillsboro, and Beaverton. The Willamette Intake Facility (WIF) was established to provide treatment and distribution of water. The financial statements may be obtained from Tualatin Valley Water District, Finance Department, 1850 SW 170th Avenue, Beaverton, OR 97003.

The Willamette Intake Facilities Commission (the Commission or WIF) was organized in April 2018 under Oregon Revised Statute (ORS) 190 and was established by an agreement between the cities of Wilsonville, Hillsboro, Tigard, Beaverton, Sherwood, and Tualatin Valley Water District (the District). The Commission is governed by a six-member board, with one representative appointed by each member jurisdiction. The purpose of the Commission is to provide for the ownership, management, and operation of the Willamette intake facilities which are used to withdraw and transmit water to the parties. The Commission is managed by Tualatin Valley Water District.

Expenses are allocated on a unit basis by the Commission. Each joint venturer's apportioned share of the general administration expenses is determined by the following formula: 25% of the administrative costs for the fiscal year is divided evenly among the Commission's membership; the remainder is divided among the Commission membership according to their percentage share of the capacity ownership in the intake facilities.

Operations, maintenance, and repair expenses that are a result of use of the facilities are allocated based on each party's proportionate use of the WIF. Operations, maintenance, and repair expenses unrelated to usage will be allocated based on each party's proportionate ownership of the WIF.

The following percentages of ownership were in effect at June 30, 2021:

Tualatin Valley Water District	43.75%
City of Wilsonville	8.01%
City of Sherwood	6.48%
City of Tigard	11.16%
City of Hillsboro	26.83%
City of Beaverton	3.77%

The City's investment in joint ventures is summarized as follows:

Joint Venture	J	Balance, uly 1, 2020	Change in Capital	City Contribution	Balance, June 30, 2021	
Willamette Intake Facility	\$	1,314,402	(54,199)	25,934	\$	1,286,137

#### Leases

On March 21, 2018, the City (as lessor) entered into the Ground Lease for Raw Water Pipeline with the City of Hillsboro and the Tualatin Valley Water District (as lessees). The City is leasing to the lessee land to construct, operate, and maintain a pipeline and necessary appurtenances for the transportation of raw water from the Willamette River to a treatment facility outside the City.

The terms of the lease are retroactive to July 1, 2016 and the lease terminates on June 30, 2115, a period of 99 years. Rents agreed to under the lease are \$173,577 annually for a total of \$17,184,127 during the life of the lease. The City established a discount rate of 3.27 percent for the life of the lease which results in a present value of \$12,303,874 at lease inception. Terms of the lease require the lessees to make ten annual payments of \$173,577 from July 1, 2016 through July 1, 2025 with a balloon payment of \$15,448,357 due July 1, 2026. For fiscal year ending June 30, 2021 principal and interest payments of \$88,503 and \$85,074 were recognized respectively. At June 30, 2021, the lease receivable balance was \$11,867,566.

June 30, 2021

# Interfund Transfers

Interfund transfers are used to pay contribute toward the cost of capital projects and provide operational resources. The interfund transfer activity for fiscal year ended June 30, 2021 is noted in the following table:

	 Transfers In							
	 General	St	reet Capital		Other			
Transfers Out	 Fund		Projects Fund		Governmental		Total Out	
General Fund	\$ -	\$	235,025	\$	2,608,931	\$	2,843,956	
Transit Fund	6,400		-		7,979		14,379	
Other Governmental	20,800		4,154,739		4,095,185		8,270,724	
Enterprise Funds	26,400		551,749		982,260		1,560,409	
Internal Service Fund	 2,400		-		-		2,400	
Total In	\$ 56,000	\$	4,941,513	\$	7,694,355	\$	12,691,868	

On the Statement of Activities, interfund transfers between the same activity types are eliminated leaving only transfers between activity types remaining. Statement of Activity transfers also include capital asset transfers between governmental activities and business-type activities. On the Proprietary Fund Statement of Revenues, Expenses, and changes in Net Position, capital assets transfers are reported as a capital contribution.

# Interfund Receivables and Payables

Interfund receivables and payables are used to make short-term and long-term interfund loans between funds. Due to/from amounts are short term financing, paid within one year, and advances are for longer term financing. The City had no due to/from amounts and four interfund advances as follows:

In July 2020, the General Fund loaned \$2,500,000 to the Stormwater Operating Fund per City Resolution 2831. This advance is being fully amortized over five years bearing an interest rate of 1.00% per annum. The outstanding balance at June 30, 2021 is \$2,009,900.

In July 2016, the Water Operating Fund loaned \$500,000 to the Stormwater Capital Fund per City Resolution 2591. This advance is being fully amortized over five years bearing an interest rate of 0.60% per annum. The loan was paid back in full during this fiscal year.

In July 2016, the Water Operating Fund loaned \$400,000 to the Road Capital Fund per City Resolution 2590. This advance is being fully amortized over five years bearing an interest rate of 0.60% per annum. The loan was paid back in full during this fiscal year.

In July 2020, the General Fund loaned \$500,000 to the Urban Renewal Coffee Creek CIP Fund per City Resolution 2829. The loan was paid back from proceeds in the Urban Renewal Coffee Creek Debt Service Fund. The overnight funding strategy enabled to the Urban Renewal CIP Fund to access property tax revenue for construction projects.

Notes to Basic Financial Statements

June 30, 2021

### Long-Term Obligations

In the following tables, long-term debt information is presented separately with respect to governmental and businesstype activities. The following table presents current year changes in those obligations and the current portions due for each issue. The internal service Fleet Fund predominately serves the governmental funds. Accordingly, at year end, \$59,856 of the total Fleet Fund's compensated absences is included in the table presented below. Claims and judgments, pension and OPEB liabilities, and compensated absences are liquidated within each operating fund.

#### Government-Type Activities

	Balance			Balance		Due In
	 luly 1, 2020	Increase	Decrease	 June 30, 2021	Sub	sequent Year
GOVERNMENTAL ACTIVITIES						
Tax Increment						
Urban Renewal, Coffee Creek District						
Series 2019 Bonds	\$ 3,662,671	\$ -	\$ (161,244)	\$ 3,501,427	\$	166,429
Urban Renewal, Year 2000 District						
Series 2010 Bonds	4,785,000	-	(390,000)	4,395,000		405,000
Urban Renewal, West Side District						
Series 2009 Bonds	5,505,000	-	(525,000)	4,980,000		550,000
Series 2011 Long-Term	3,260,000	-	(235,000)	3,025,000		245,000
Series 2012 Long-Term	5,410,000	-	(375,000)	5,035,000		385,000
Series 2013 Long-Term	5,095,000	-	(315,000)	4,780,000		330,000
Series 2015A-Non-Taxable	2,260,758	 -	 (428,355)	 1,832,403		439,867
Total West Side District	21,530,758	 -	 (1,878,355)	 19,652,403		1,949,867
Total Notes and Bonds	29,978,429	-	 (2,429,599)	 27,548,830		2,521,296
Compensated absences	873,395	738,651	(668,669)	943,377		943,377
Net OPEB liability	520,980	9,437	-	530,417		-
Net pension liability	 16,515,668	 1,757,189	 -	 18,272,857		-
Total Governmental Activities	\$ 47,888,472	\$ 2,505,277	\$ (3,098,268)	\$ 47,295,481	\$	3,464,673

The Urban Renewal has pledged its tax increment revenues and earnings for repayment of the obligation. If a bond is defaulted, by failure to make required principal or interest payments or other covenants, action to enforce the financing agreement may take place for the amount of the obligation then outstanding to its satisfaction.

### **Urban Renewal Tax Increment**

### Coffee Creek District, Series 2019

In April 2019, the City issued Urban Renewal revenue bonds with an interest rate of 3.19% in the total amount of \$3,800,000. The final maturity will be in June 2029. The principal balance outstanding on the bonds at June 30, 2021 is \$3,501,427.

Year Ending					
June 30,	F	Principal	_		nterest
2022	\$	166,429		\$	110,379
2023		171,781			105,027
2024		177,304			99,504
2025		183,006			93,802
2026		188,890			87,918
2027-2029		2,614,017	_		226,526
	\$	3,501,427		\$	723,156

June 30, 2021

### Year 2000 Plan District, Series 2010

In December 2010, the City issued Urban Renewal revenue bonds with an interest rate of 4.35% in the total amount of \$8,000,000. The final maturity will be in June 2025. The principal balance outstanding on the bonds at June 30, 2021 is \$4,395,000.

Year Ending				
June 30,	F	Principal		Interest
2022	\$	405,000	\$	186,788
2023		420,000		169,575
2024		440,000		151,725
2025		3,130,000		133,025
	\$	4,395,000	\$	641,113

#### West Side District-Series 2009

In February 2009, the City issued Urban Renewal revenue bonds for the Urban Renewal West Side District. The issue, in the amount of \$10,000,000, carries an interest rate of 4.9%. The final maturity will be December 2023. The balance outstanding as of June 30, 2021 is \$4,980,000.

Year Ending					
June 30,	F	Principal			nterest
2022	\$	550,000	9	5	230,545
2023		575,000			202,983
2024		3,855,000	_		94,447
	\$	4,980,000	ç	5	527,975

#### West Side District-Series 2011

In June 2011, the Agency converted a short-term, interest only line of credit to long-term debt. The issue, in the amount of \$5,000,000, carries an interest rate of 4.65%. The final maturity will be June 2026. The balance outstanding at June 30, 2021 is \$3,025,000.

Year Ending June 30,	F	Principal		I	nterest
2022	\$	245,000		\$	133,100
2023		260,000			122,320
2024		270,000			110,880
2025		280,000			99,000
2026		1,970,000	-		86,680
	\$	3,025,000		\$	551,980

June 30, 2021

#### West Side District-Series 2012

In June 2012, the Agency converted a short-term, interest only line of credit to long-term debt. The issue, in the amount of \$8,000,000, carries an interest rate of 3.40%. The final maturity will be June 2027. The balance outstanding at June 30, 2021 is \$5,035,000.

Year Ending				
June 30,	F	Principal	_	nterest
2022	\$	385,000		\$ 166,155
2023		400,000		153,450
2024		410,000		140,250
2025		425,000		126,720
2026		440,000		112,695
2027		2,975,000	_	98,175
	\$	5,035,000		\$ 797,445

#### West Side District-Series 2013

In June 2013, the Agency converted a short-term, interest only line of credit to long-term debt. The issue, in the amount of \$7,000,000, carries an interest rate of 3.499%. The final maturity will be June 2028. The balance outstanding at June 30, 2021 is \$4,780,000.

Year Ending				
June 30,	F	Principal		nterest
2022	\$	330,000		\$ 167,300
2023		340,000		155,750
2024		350,000		143,850
2025		365,000		131,600
2026		375,000		118,825
2027-2028		3,020,000	-	197,750
	\$	4,780,000		\$ 915,075

### West Side District-Series 2015A

In July 2015, the City issued Urban Renewal tax-exempt bonds with an interest rate of 2.63% in the total amount of \$4,250,000. The final maturity will be in June 2025. The principal balance outstanding on the bonds at June 30, 2021 is \$1,832,403.

Year Ending				
June 30,	 Principal			nterest
2022	\$ 439,867	ç	5	44,475
2023	451,714			32,628
2024	463,828			20,515
2025	 476,994			7,970
	\$ 1,832,403	ç	5	105,588

June 30, 2021

#### **Business-Type Activities**

	Balance				Balance		Due In
	 July 1, 2020	 Increase	 Decrease	Ju	une 30, 2021	Sub	sequent Year
BUSINESS-TYPE ACTIVITIES							
Full Faith and Credit Bonds							
Sewer Series 2011	\$ 26,130,000	\$ -	\$ (26,130,000)	\$	-	\$	-
Sewer Refunding Series 2021	 -	 24,280,200	 		24,280,200		2,274,800
Total Notes and Bonds	 26,130,000	 24,280,200	 (26,130,000)		24,280,200		2,274,800
Compensated absences	42,720	32,845	(43,222)		32,343		32,343
Net OPEB liability	29,539	534	-		30,073		-
Net pension liability	936,420	43,966	-		980,386		-
Premiums and discounts	 778,505	 -	 (778,505)		-		-
Total Business-type Activities	\$ 27,917,184	\$ 24,357,545	\$ (26,951,727)	\$	25,323,002	\$	2,307,143

#### Full Faith and Credit Bonds

Full Faith and Credit Revenue Refunding Bonds, Series 2011

In December 2011 the City issued \$38,940,000 to finance the Waste Water Treatment Plant rehabilitation project. The current debt interest rate is 3.45%. Final maturity is December 1, 2031. The full faith and credit of the City is pledged, however management intends to repay the debt from a combination of sewer operating revenues and sewer system development charges. In the event of default, the bank may exercise any remedy available at law or in equity, however, the bonds shall not be subject to acceleration. Sewer operating revenues are responsible for \$26,640,000 of the issued debt, of which \$17,780,200 remains outstanding. Sewer system development revenues are responsible \$11,700,000 of the debt, of which \$6,500,000 remains outstanding. At June 30, 2021 the outstanding balance is \$24,280,200.

Year Ending		
June 30,	Principal	Interest
2022	\$ 2,274,800	\$ 347,207
2023	2,310,000	314,677
2024	2,343,700	281,644
2025	2,373,100	248,129
2026	2,408,100	214,194
2027-2031	12,570,500	544,402
	\$ 24,280,200	\$ 1,950,254

Notes to Basic Financial Statements

June 30, 2021

### 4. OTHER INFORMATION

### **Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of CIS Employee Benefits, a public entity risk pool currently operating a common risk management and insurance program. The City pays an annual premium to CIS Employee Benefits for insurance coverage. Based on the experience of the City and CIS Employee Benefits, the City may be liable for an additional premium of up to approximately 20% of its initial premium or it may receive a refund. The City has never had to pay an additional premium. Predetermined limits and deductible amounts are stated in the policy.

### Subsequent Events

Management has evaluated subsequent events through December 28, 2021, the date on which the financial statements were available to be issued. During March 2020, a global pandemic was declared by the World Health Organization related to the rapidly growing outbreak of a novel strain of coronavirus (COVID-19). The pandemic has significantly impacted the economic conditions in the U.S. as federal, state and local governments react to the public health crisis, creating significant uncertainties in the U.S. economy. This situation is rapidly changing and additional impacts to the City may arise that we are not aware of currently. While the disruption is currently expected to be temporary, there is uncertainty around the duration. The ultimate impact of the pandemic on the City's results of operations, financial position, liquidity or capital resources cannot be reasonably estimated at this time.

### **Contingent Liabilities**

The City is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. Management intends to vigorously contest these matters and does not believe their ultimate resolution will have a material effect upon the City's financial position, results of operations, or cash flows.

### **Property Tax Limitation**

The State of Oregon has a constitutional limit on property taxes for governmental operations. Under the limitation, tax revenue is separated into those for public schools and those for local governments other than public schools. The limitation specifies a maximum rate for all local government operations of \$10.00 per \$1,000 of real market value, while schools are similarly limited to a \$5.00 maximum rate. Local government taxes in the City currently do not exceed the \$10.00 rate limit; however, this limitation may affect the availability of future tax revenues for the City.

In May 1997, voters approved Measure 50 which rolled back assessed values to 90% of 1995-96 and limits future increases of taxable assessed values to 3% per year except for major improvements. Tax rates are now fixed and not subject to change. Voters may approve local initiatives above the fixed rate provided a majority approves at either (1) a general election in an even numbered year, or (2) at any other election in which at least 50% of registered voters cast a ballot.

### Tax Abatement

The City has authorized tax exempt status for five low income apartment complexes: Autumn Park Apartments, Charleston Apartments, Creekside Woods, Rain Garden Apartments and Wiedemann Apartments. All properties are required to meet State and Federal funding requirements which include annual physical inspections and an annual audit of financial activity and programmatic compliance. The property tax exemption may be removed if the property is being used for any purpose other than the provision of low income housing, or if the property is no longer eligible under the stated provisions of ORS 307.540 to 307.548. Section E of the renewal application requires the applicant to acknowledge compliance with the requirements annually. For fiscal year ending June 30, 2021 the foregone property tax revenue is \$73,410.

### Pension Plan

The City Oregon Public Employees Retirement System (OPERS) is a cost-sharing multiple employer defined benefit plan. Qualified employees of the City are provided with pensions through OPERS. Employees hired before August 29, 2003 belong to the Tier One/Tier Two Retirement Benefit Program (established pursuant to ORS Chapter 238), while employees hired on or after August 29, 2003 belong to the OPSRP Pension Program (established pursuant to ORS Chapter 238A). OPSRP consists of the Pension Program (defined benefit) and the Individual Account Program (defined contribution). Beginning January 1, 2004, PERS active Tier One and Tier Two members became members of the Individual Account Program (IAP) of OPSRP. PERS members retain their existing Defined Benefit Plan accounts, but

June 30, 2021

member contributions are now deposited into the member's IAP account, not into the member's Defined Benefit Plan account. OPERS issues a publicly available financial report that can be obtained at http://www.oregon.gov/pers/.

#### Benefits provided under ORS Chapter 238 – Tier One/ Tier Two

*Pension Benefits:* The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of \$200 per month or the member will receive a lump-sum payment of the actuarial equivalent of benefits to which he or she is entitled.

Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of Final Average Salary will be limited for all members beginning in 2020. The limit will be equal to \$195,000 in 2020 and will be indexed with inflation in later years.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

*Death Benefits:* Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met: the member was employed by a PERS employer at the time of death; the member died within 120 days after termination of PERS-covered employment; the member died as a result of injury sustained while employed in a PERS-covered job, or; the member was on an official leave of absence from a PERS-covered job at the time of death.

*Disability Benefits:* A member with 10 or more years of creditable service who becomes disabled from other than dutyconnected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Benefit Changes After Retirement: Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The COLA is capped at 2.0 percent.

#### Benefits provided under Chapter 238A - OPSRP Pension Program (OPSRP Defined Benefit)

*Pension Benefits:* This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for Police and Fire members is age 60 or age 53 with 25 years of retirement credit.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

June 30, 2021

*Death Benefits:* Upon the death of a non-retired member, the spouse, or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

*Disability Benefits:* A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

*Benefit Changes After Retirement:* Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and \$750 plus 0.15 percent on annual benefits above \$60,000.

#### **Contributions**

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2017 actuarial valuation. Effective January 1, 2020, Senate Bill 1049 required employers to pay contributions on re-employed PERS retirees' salary as if they were an active member, excluding IAP (6 percent) contributions. The City contribution rates in effect for the fiscal year ended June 30, 2021 were 24.37% for Tier One/Two members and 17.94% for OPSRP general service members. City contributions for the year ended June 30, 2021 were \$2,382,462.

Beginning January 1, 2004, all employee contributions were placed in the OPSRP Individual Account Program (IAP), a defined contribution pension plan established by the Oregon Legislature. Members of PERS are required to contribute 6% of their salary covered under the plan, which is invested in the OPSRP Individual Account Program. The employer is allowed to pay any or all of the employees' contribution in addition to the required employer's contribution. The City has elected to contribute all of the 6% contribution, for a total of \$568,119, on behalf of the employees.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows

At June 30, 2021, the City reported a liability of \$19,253,243 for its proportionate share of the OPERS net pension liability. The net pension liability was measured by OPERS as of June 30, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2018 rolled forward to June 30, 2020. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2020, the City's proportion was 0.0882%, down 12.6% from its proportion of 0.1009% measured as of June 30, 2019.

For the year ended June 30, 2021, the City recognized pension expense of \$1,595,001. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Deferred Outflows of Resources		erred Inflows Resources
Differences between expected and actual experience	\$ 847,376	\$	-
Change of assumptions	1,033,261		36,203
Net difference between projected and actual earnings on investments	2,263,931		-
Changes in proportionate share	595,304		2,179,088
Differences between City's contributions and City's proportionate share of system contributions	3,609,874		69,304
Contributions subsequent to the measurement date	 2,053,544		-
Total	\$ 10,403,290	\$	2,284,595

June 30, 2021

Deferred outflows of resources related to pensions of \$2,053,544 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net pension liability or an increase in the net pension asset in the year ended June 30, 2022. Other amounts reported as deferred inflows of resources related to pensions will be recognized in the pension expense as follows:

Year Ending	
June 30:	 Amount
2022	\$ 1,228,422
2023	1,648,187
2024	1,734,377
2025	1,296,649
2026	 157,515
Total	\$ 6,065,151

### Actuarial Methods and Assumptions:

The employer contribution rates effective July 1, 2020, through June 30, 2021, were set by OPERS using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being is earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial core benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

Valuation Date	December 31, 2018
Experience Study Report	2018, published July 24, 2019
Actuarial cost method	Entry Age Normal
Amortization method	Amortized as a level percentage of payroll as layered amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP pension UAL is amortized over 16 years.
Asset valuation method	Market value of assets, excluding reserves
Actuarial assumptions:	
Inflation rate	2.50 percent
Investment rate of return	7.20 percent
Projected salary increases	3.50 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2% COLA and graded COLA (1.25%/0.15%)

Notes to Basic Financial Statements

June 30, 2021

Mortality	Healthy retirees and beneficiaries: PUB-2010 Healthy retiree, sex-distinct, generational with unisex, social security data scale, with job category adjustments and set-backs as described in the valuation.
	Active members: PUB-2010 Employees, sex-distinct, generational with unisex, social security data scale, with job category adjustments and set-backs as described in the valuation.
	Disabled retirees: PUB-2010 Disabled retiree, sex-distinct, generational with unisex, social security data scale, with job category adjustments and set-backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2018 Experience Study, which reviewed experience for the four-year period ending on December 31, 2018.

### Discount Rate

The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

### Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.20%)	(7.20%)	(8.20%)
City's proportionate share of			
the net pension liability (asset)	\$28,589,476	\$19,253,243	\$11,424,379

### Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

June 30, 2021

Asset Class	Target Allocation	Annual Arithmetic Return (Geometric)
Core Fixed Income	9.60%	4.14%
Short-Term Bonds	9.60	3.70
Bank / Leveraged Loans	3.60	5.40
High Yield Bonds	1.20	6.13
Large/Mid Cap US Equities	16.17	7.35
Small Cap US Equities	1.35	8.35
Micro Cap US Equities	1.35	8.86
Developed Foreign Equities	13.48	8.30
Emerging Foreign Equities	4.24	10.35
Non-US Small Cap Equities	1.93	8.81
Private Equities	17.50	11.95
Real Estate (Property)	10.00	6.19
Real Estate (REITS)	2.50	8.29
Hedge Fund of Funds (Diversified)	1.50	4.28
Hedge Fund – Event driven	0.38	5.89
Timber	1.13	6.36
Farmland	1.13	6.87
Infrastructure	2.25	7.51
Commodities	1.13	5.34
Assumed Inflation - Mean		2.50

#### **OPSRP Individual Account Program**

*Pension Benefits:* Participants in OPERS defined benefit pension plans also participated in their defined contribution plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits: Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balances. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

#### Money Purchase Retirement Plan

The City provides a money purchase retirement plan and trust created under Internal Revenue Code Section 414(h) for the benefit of eligible employees. Under the plan, the City contributes 3% of the employee's compensation into the trust. Eligible employees are those who have worked at least six months, are not covered by a collective bargaining agreement, and are not municipal court judges. At June 30, 2021, 73 participants were included the plan and 41 were active participants. Total assets, including non-active participants, held by the trust were \$2,490,126. Participant's interests in the plan vest ratably over a five-year period. Benefits commence within a reasonable time after termination of employment. The amounts accumulated under the plan, including investment earnings, are excluded from the financial statements of the City.

Notes to Basic Financial Statements

June 30, 2021

### **Deferred Compensation Plan**

The City has a deferred compensation trust plan created in accordance with Internal Revenue Code Section 457. The trust hold assets for the exclusive benefit of plan participants and their beneficiaries. Participation in the plan is voluntary. The amounts accumulated under the plan, including investment earnings, are excluded from the financial statements of the City.

### Roth IRA

The City has a Roth IRA plan created in accordance with Internal Revenue Code Section 408. The trust hold assets for the exclusive benefit of plan participants and their beneficiaries. Participation in the plan is voluntary. The amounts accumulated under the plan, including investment earnings, are excluded from the financial statements of the City.

#### **Other Post-Employment Benefits (OPEB)**

The other postemployment benefits (OPEB) asset, deferred outflows of resources, liability, and deferred inflows of resources as reported on the government wide statement of net position is a combination of two separate OPEB plans. The City provides an implicit rate subsidy for retiree health insurance premiums, and contributes to the Oregon Public Employees Retirement Systems' (OPERS) Retiree Health Insurance Account (RHIA), a cost-sharing multiple-employer defined health insurance benefit plan. The amounts reported on the financial statements relate to the plans as follows:

	Implicit Rate OPERS RHIA Subsidy Plan Plan		Total OPEB on Financial Statements		
Net OPEB Asset	\$	-	\$ 178,075	\$	178,075
Deferred Outflows of Resources:					
Change in Assumptions		10,400	6,378		16,778
Contributions After the Measurement Date		66,575	2,159		68,734
Change in Experience		74,336	19,803		94,139
Total OPEB Liability		560,490	-		560,490
Deferred Inflows of Resources:					
Change in Proportionate Share		-	(946)		(946)
Change in Assumptions		(103,080)	(9,466)		(112,546)
Change in Experience		-	(18,204)		(18,204)
OPEB Expense (Income) (Included in program expense on Statement of Activities)		52,736	28,494		81,230

#### General Information about the Implicit Rate Subsidy OPEB Plan

*Plan description.* The City participates in a defined benefit OPEB plan that provides OPEB for all employees that retire from active service with a pension benefit payable immediately from Oregon PERS. This is a multi-employer OPEB plan that is sponsored and administered by City County Insurance Services (CIS). CIS issues a publicly available financial report that can be obtained at https://www.cisoregon.org.

*Benefits provided.* Retirees and their dependents under age 65 are allowed to continue the health care coverages received prior to retirement. Premiums for retirees are tiered and based upon the premium rates available to active employees. The retiree is responsible for any portion of the premiums not paid by the Employer. The implicit employer subsidy is measured as the expected health care cost per retiree and dependent, less the gross premiums charged by the insurance carrier for that coverage. The subsidy is only measured for retirees and their spouses younger than age 65, at which point such retirees and spouses typically become eligible for Medicare.

*Employees covered by benefit terms.* At June 30, 2020, a total of 166 active employees and 6 retired employees or beneficiaries.

June 30, 2021

#### Net OPEB Liability

The City's net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2020.

Actuarial assumptions. The total OPEB liability actuarial valuation, measured as of June 30, 2020, was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	July 1, 2020
Measurement date	June 30, 2020
Discount rate	2.21 percent, based on a 20 year general bond obligation yield index published by the Bond Buyer.
Inflation	2.50 percent
Salary increases	3.50 percent, including inflation
Health care cost trends	3.75 percent for 2020, fluctuating between 3.75 percent and 5.75 percent through 2072
Mortality rates	PUB-2010 General and Safety Employee and Healthy Retiree tables, sex distinct for members and dependents, with a one-year setback for male general service employees and female safety employees.
Actuarial cost method	Entry Age Normal

#### Changes in Net OPEB Liability

	Total OPEB Liability
Balance as of June 30, 2020	\$550,519
Changes for the year:	
Service cost	40,019
Interest on total OPEB liability	19,822
Effect of changes to benefit terms	-
Effect of economic / demographic gains or losses	63,468
Effect of assumptions changes or inputs	(64,554)
Benefit payments	(48,783)
Balance as of June 30, 2021	\$560,490

Changes in assumptions reflect a change in the discount rate from 3.50% in 2020 to 2.21% in 2021.

Sensitivity of the net OPEB liability to changes in the discount rate. The following table presents the OPEB liability of the City as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease	Discount Rate	1% Increase
	(1.21%)	(2.21%)	(3.21%)
Net OPEB liability (asset)	\$598,820	\$560,490	\$523,980

# Notes to Basic Financial Statements

June 30, 2021

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following table presents the net OPEB liability of the City as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Healthcare Cost				
	Trend Rate				
		Current			
	1% Decrease	(Blended)	1% Increase		
Net OPEB liability (asset)	\$501,033	\$560,490	\$631,466		

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the City recognized OPEB expense of \$52,736. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows of			Deferred utflows of
	Resources		Resources	
Differences between expected and actual experience	\$	-	\$	74,336
Change of assumptions		103,080		10,400
Contributions subsequent to the measurement date		-		66,575
Total	\$	103,080	\$	151,311

Deferred outflows of resources related to OPEB of \$66,575 resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended	
June 30:	 Amount
2022	\$ (7,105)
2023	(7,105)
2024	(5,192)
2025	390
2026	782
Thereafter	 (114)
Total	\$ (18,344)

### General Information about the OPERS RHIA OPEB Plan

*Plan description*. The City contributes to the Oregon Public Employees Retirement Systems' (OPERS) Retiree Health Insurance Account (RHIA) for each of its eligible employees. RHIA a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the Oregon Public Employees Retirement Board (OPERB). RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. ORS 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. An annual comprehensive financial report of the funds administered by the OPERB may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, OR 97281-3700 or by accessing the PERS web site at www.oregon.gov/PERS/.

June 30, 2021

*Benefits provided.* Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

*Contributions.* OPERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2018 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2019. The City contributed 0.06% of PERS-covered salaries for Tier One/Tier Two members to fund the normal cost portion of RHIA benefits and 0.00% of all PERS-covered salaries to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. The City's contributions to OPERS RHIA for the fiscal year ended June 30, 2021 was approximately \$2,159. Employees are not required to contribute to the RHIA plan.

# OPEB Assets, Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the City reported an asset of \$178,075 for its proportionate share of the collective OPEB asset. The collective net OPEB asset was measured as of June 30, 2020, and the total OPEB asset used to calculate the collective net asset was determined by an actuarial valuation as of December 31, 2018 rolled forward to June 30, 2020. The City's proportion of the collective net OPEB asset was based on a projection of the City's long-term contributions to the RHIA plan relative to the projected contributions of all participating municipalities, actuarially determined. At June 30, 2020, the City's proportion was 0.0874%, which was an increase of 0.0063% from its proportion of 0.0937% measured as of June 30, 2019.

For the year ended June 30, 2021, the City recognized OPEB income from this plan of \$28,494. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Deferred Outflows of Resources		 red Inflows esources
Differences between expected and actual experience	\$	-	\$ 18,204
Change of assumptions		-	9,466
Net difference between projected and actual earnings on investments		19,803	-
Changes in proportionate share		6,378	946
Contributions subsequent to the measurement date		2,159	 -
Total	\$	28,340	\$ 28,616

# Notes to Basic Financial Statements

June 30, 2021

Deferred outflows of resources related to OPEB of \$2,159 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net OPEB liability or an increase in the net OPEB asset in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended	
June 30:	 Amount
2022	\$ (15,270)
2023	(732)
2024	7,320
2025	 6,247
Total	\$ (2,435)

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation date Measurement date Experience study	December 31, 2018 June 30, 2020 2018, published July 24, 2019
Actuarial assumptions:	
Actuarial cost method	Entry Age Normal
Inflation rate	2.50 percent
Long-term expected rate of return	7.20 percent
Discount rate	7.20 percent
Projected salary increases	3.50 percent
Retiree healthcare participation	Healthy retirees: 32%
	Disabled retirees: 20%
Healthcare cost trend rate	Not applicable
Mortality rates	Healthy retirees and beneficiaries: PUB-2010 Healthy retiree, sex-distinct, generational with unisex, social security data scale, with job category adjustments and set- backs as described in the valuation. Active members: PUB-2010 Employees, sex-distinct, generational with unisex, social security data scale, with job category adjustments and set- backs as described in the valuation. Disabled retirees: PUB-2010 Disabled retiree, sex-distinct, generational with unisex, social security data scale, with job category adjustments and set- backs as described in the valuation.

June 30, 2021

Sensitivity of the City's proportionate share of the net OPEB liability (asset) to changes in the discount rate. The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.20%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20%) or 1-percentage-point higher (8.20%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.20%)	(7.20%)	(8.20%)
City's proportionate share of			
the net pension liability (asset)	\$(143,766)	\$(178,075)	\$(207,411)

*OPEB Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

#### Encumbrance Accounting

All year end outstanding encumbrances lapse at year-end and are re-appropriated as required to the subsequent year.

# **REQUIRED SUPPLEMENTARY INFORMATION**

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### Required Supplemental Other Postemployment Benefit Plans Information

For the year ended June 30, 2021

### Schedule of Funding Progress and Employer Contributions

Other Postemployment Benefit Plans

					Fundi	ng Progress						
			ļ	Actuarial							UAAL a	as a
Actuarial	Acti	uarial		Accrued							Percent	tage
Valuation	Val	ue of		Liability		AAL	Funded		Covered		of Covered	
Date	As	ssets (AAL)		(AAL)		(UAAL)	Ratio	tio Payroll		Payroll	Payroll	
7/1/2016	\$	-	\$	541,076	\$	541,076	0	)%	\$	8,775,960		6.2%
7/1/2018		-		534,863		534,863	C	)%		10,148,985		5.3%
7/1/2020		-		560,491		560,491	0	)%		11,443,566		4.9%

#### Notes:

Select actuarial assumptions used: 60% of future male retirees and 35% of future female retirees electing coverage are assumed to cover a spouse as well; males are assumed to be two years older than their female spouses.

#### **Required Supplemental Pension Information**

For the year ended June 30, 2021

### Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)

Oregon Public Employees Retirement System Last Five Fiscal Years<sup>1</sup>

						City's proportionate	Plan fiduciary		
			City's			share of the net pension	net position		
Fiscal Year	City's proportion	prop	proportionate share		proportionate share		City's	(asset)/liability	as a percentage
Ended	of the net pension	of th	of the net pension		covered	as a percentage	of total pension		
June 30	(asset)/liability	(a:	(asset)/liability		payroll	of covered payroll	(asset)/liability		
2017	0.11160605	\$	16,754,659	\$	9,227,258	181.6%	80.5%		
2018	0.10356109		13,960,074		8,775,960	159.1%	83.1%		
2019	0.09268392		14,040,393		9,634,817	145.7%	82.1%		
2020	0.10089309		17,452,088		10,148,985	172.0%	80.2%		
2021	0.08822277		19,253,243		10,863,959	177.2%	75.8%		

<sup>1</sup> 10-year trend information required by GASB Statement 68 will be presented prospectively as it becomes available.

#### Schedule of the the City's Contributions

Oregon Public Employees Retirement System Last Five Fiscal Years<sup>1</sup>

Fiscal Year Ended June 30	ontractually required ontributions	со	Actual ntributions <sup>2</sup>	Contribution deficiency (excess)	City's covered payroll	Actual contributions as a percentage of covered payroll
2017	\$ 1,141,080	\$	(1,141,080)	-	\$ 8,775,960	13.0%
2018	1,495,817		(1,495,817)	-	9,634,817	15.5%
2019	1,604,670		(1,604,670)	-	10,148,985	15.8%
2020	2,220,442		(6,503,358)	(4,282,916)	10,863,959	20.4%
2021	2,053,544		(2,053,544)	-	11,443,566	17.9%

<sup>1</sup> 10-year trend information required by GASB Statement 68 will be presented prospectively as it becomes available.

<sup>2</sup> Contributions in FYE2020 includes a one time payment, with an additional 25% match, totaling \$4,282,916.

#### **General Fund**

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

### **Budget and Actual**

	Budgeted	Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive		
	Original	Final	Basis	(Negative)		
REVENUES						
Taxes	\$ 11,954,800	\$ 11,954,800	\$ 12,269,061	\$ 314,261		
Intergovernmental	2,415,495	2,415,495	2,861,042	445,547		
Licenses and permits	182,750	182,750	188,723	5,973		
Charges for services	672,610	672,610	479,348	(193,262)		
Fines and forfeitures	320,000	320,000	173,997	(146,003)		
Investment revenue	163,900	163,900	212,018	48,118		
Other revenues	165,250	245,250	227,945	(17,305)		
Total revenues	15,874,805	15,954,805	16,412,134	457,329		
EXPENDITURES						
Administration	1,795,674	1,873,694	1,597,682	276,012		
Finance	1,499,232	1,509,712	1,362,030	147,682		
Information systems	1,161,294	1,176,064	1,050,967	125,097		
Legal	715,187	708,697	589,686	119,011		
Human resources	857,600	874,010	777,017	96,993		
Law enforcement	5,378,922	5,378,922	5,060,394	318,528		
Municipal court	236,035	236,295	182,651	53,644		
Public works administration	664,191	862,961	716,659	146,302		
Building maintenance	1,275,450	1,279,830	1,024,148	255,682		
Parks maintenance	1,609,649	1,630,414	1,497,775	132,639		
Parks and recreation	1,711,451	1,711,151	1,265,963	445,188		
Library	2,112,380	2,166,430	2,027,407	139,023		
Contingency	9,036,936	7,767,193	-	7,767,193		
Total expenditures	28,054,000	27,175,372	17,152,379	10,022,993		
Excess (deficiency) of revenues						
over (under) expenditures	(12,179,195)	(11,220,567)	(740,245)	10,480,322		
OTHER FINANCING SOURCES (USES)						
Proceeds of interfund loan	1,015,100	1,015,100	1,015,100	-		
Payment of interfund loan	(500,000)	(500,000)	(500,000)	-		
Transfers in	3,429,047	3,645,946	3,606,144	(39,802)		
Transfers out	(5,647,535)	(6,823,062)	(5,350,648)	1,472,414		
Total other financing sources (uses)	(1,703,388)	(2,662,016)	(1,229,404)	1,432,612		
Net change in fund balances	(13,882,583)	(13,882,583)	(1,969,649)	11,912,934		
Fund balances - beginning	16,830,483	16,830,483	18,075,124	1,244,641		
Fund balances - ending	\$ 2,947,900	\$ 2,947,900	\$ 16,105,475	\$ 13,157,575		

#### Transit Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

### **Budget and Actual**

	Budgeted	Amou	nts	Actual Amounts udgetary	Variance With Final Budget Positive (Negative)		
	 Original		Final	 Basis			
REVENUES							
Taxes	\$ 5,050,000	\$	5,050,000	\$ 5,298,039	\$	248,039	
Intergovernmental	5,296,588		5,296,588	2,096,035		(3,200,553)	
Charges for services	170,000		170,000	-		(170,000)	
Investment revenue	36,100		36,100	85,835		49,735	
Other revenues	16,000		16,000	 16,525		525	
Total revenues	10,568,688		10,568,688	 7,496,434		(3,072,254)	
EXPENDITURES Transit	8,994,489		9,004,319	5,838,404		3,165,915	
Contingency	8,994,489 4,651,450		4,554,178	5,858,404		4,554,178	
Total expenditures	 13,645,939		13,558,497	 5,838,404		7,720,093	
Excess (deficiency) of revenues over (under) expenditures	 (3,077,251)		(2,989,809)	 1,658,030		4,647,839	
OTHER FINANCING SOURCES (USES)							
Transfers out	 (721,421)		(808,863)	 (602,349)		206,514	
Net change in fund balances	(3,798,672)		(3,798,672)	1,055,681		4,854,353	
Fund balances - beginning	 5,084,730		5,084,730	 6,564,955		1,480,225	
Fund balances - ending	\$ 1,286,058	\$	1,286,058	\$ 7,620,636	\$	6,334,578	

### CITY OF WILSONVILLE, OREGON Notes to Required Supplemental Information

For the year ended June 30, 2021

### 1. Budget to GAAP Reconciliation

Sections of Oregon Revised Statutes (Oregon Budget Law) require most transactions be budgeted on the modified accrual basis of accounting. However, there are certain transactions where statutory budget requirements conflict with generally accepted accounting principles (GAAP).

The following discusses the differences between the budget basis and GAAP basis of accounting for the General Fund and the Transit Fund.

	G	eneral Fund	Tr	ansit Fund
Net change in fund balance - budget basis	\$	(1,969,649)	\$	1,055,681
Budgeted resources not qualifying as revenues or other				
financing sources under GAAP:				
Repayment of interfund loans are treated as transfers on a budgetary basis				
and as receivable on a GAAP basis.		2,009,901		-
Indirect and other cost reimbursements received are reported as revenues or				
other financing sources on a budget basis. Such receipts are reclassified as a				
reduction of expenditures on a GAAP basis.		(3,576,544)		587,970
Budgeted expenditures not qualifying as expenditures or other				
financing uses under GAAP:				
Indirect and other costs reimbursed are reported as expenditures on a budget				
basis. Such disbursements are reclassified as a reduction of revenues and				
other financing sources on a GAAP basis.		3,576,544		(587,970)
Net change in fund balance - GAAP basis	\$	40,252	\$	1,055,681

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# **OTHER SUPPLEMENTARY INFORMATION**

- Combining Statements Nonmajor Governmental Funds
- Budgetary Comparison Schedules
- Other Financial Schedules

## **COMBINING STATEMENTS**

### **Non-Major Governmental Funds**

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are restricted to expenditure for particular purposes.

#### **Building Inspections**

Accounts for the administrative and enforcement of building codes.

#### **Community Development**

Accounts for activities related to civil engineering, planning, urban renewal management, stormwater management and natural resources.

#### **Road Operating**

Accounts for revenues from gasoline tax apportionments from the State of Oregon that are used for the repair and maintenance associated with streets.

#### Road Maintenance Regulatory

Accounts for a special fee on commercial and residential dwellings to be used for major road repairs and reconstruction.

#### **Debt Service Funds**

Debt service funds are used to account for the debt sold to finance designated street and utility improvements and/or major projects.

#### Urban Renewal - Coffee Creek Plan Debt Service Fund

Accounts for the payment of principal and interest on Urban Renewal Coffee Creek Plan Bonds. Resources are provided from tax increment proceeds and interest earnings.

#### **Capital Project Funds**

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

#### **Building Projects**

Accounts for acquisition and development and redevelopment of public facilities. Improvements are paid from grants, interfund transfers, and issuance of debt.

#### Park Projects

Accounts for acquisition and development of parks and open spaces that are paid from system development charges, donations, grants, and transfers from operating funds.

#### Street Development Charges

Accounts for collection of system development charges from new residential and commercial construction. Proceeds are used to pay for infrastructure expansion.

#### Washington County Transportation Development Tax

Accounts for collection of Washingtong County development tax from new residential and commercial construction. Proceeds are used to pay for development within Washington County portion of Wilsonville.

#### Frog Pond West

Accounts for collection of system development charges from new residential and commercial construction. Proceeds are used to pay for infrastructure expansion.

#### Park Development Charges

Accounts for collection of system development charges from new residential and commercial construction. Proceeds are used to pay for parks infrastructure expansion.

#### Urban Renewal - Year 2000 Plan Capital Projects

Accounts for acquisition, construction, and improvements within the district that are financed from the issuance of debt and interest earnings.

#### Urban Renewal - Year 2000 Plan Program Income

Accounts for the less restricted, non bond proceed, income related to the Year 2000 Urban Renewal District. Includes revenue such as reimbursements, loan repayments, and land sales.

#### Urban Renewal - West Side Plan Capital Projects

Accouts for the construction or reconstruction of capital projects within the boundaries of the West Side Urban Renewal District. These improvements are paid from the issuance of debt and revenues from property taxes and interest earnings.

#### Urban Renewal - West Side Plan Program Income

Accounts for the less restricted, non bond proceed, income related to the West Side Urban Renewal District. Includes revenue such as reimbursements, loan repayments, and land sales.

#### Urban Renewal - Coffee Creek Plan Capital Projects

Accounts for acquisition, construction, and improvements within the district that are financed from the issuance of debt and interest earnings.

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### CITY OF WILSONVILLE, OREGON Nonmajor Governmental Funds

**Combining Balance Sheet** 

June 30, 2021

	Combined Nonmajor ecial Revenue Funds	R Cof	Urban enewal fee Creek ot Service	Combined Nonmajor pital Projects Funds	Total Nonmajor Governmental Funds		
ASSETS							
Cash and investments	\$ 11,916,145	\$	-	\$ 11,616,011	\$	23,532,156	
Restricted cash and investments	251,876		26,455	15,834,570		16,112,901	
Receivables:							
Interest receivable	47,542		102	96,228		143,872	
Accounts receivable	430,661		-	10,771		441,432	
Taxes receivable	 -		5,805	-		5,805	
Total assets	\$ 12,646,224	\$	32,362	\$ 27,557,580	\$	40,236,166	
LIABILITIES							
Accounts payable	\$ 120,639	\$	-	\$ 430,318	\$	550,957	
Other accrued liabilities	1,057,090		-	16,000		1,073,090	
Deposits	251,876		-	-		251,876	
Unearned revenue	45,404		-	-		45,404	
Total liabilities	 1,475,009		-	 446,318		1,921,327	
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes	 -		3,786	 -		3,786	
FUND BALANCES							
Restricted	-		28,576	15,889,955		15,918,531	
Committed	1,212,400		-	-		1,212,400	
Assigned	9,958,815		-	11,221,307		21,180,122	
Total fund balances	 11,171,215		28,576	27,111,262		38,311,053	
Total liabilities, deferred inflows	 			 · · · ·		· · · ·	
of resources and fund balances	\$ 12,646,224	\$	32,362	\$ 27,557,580	\$	40,236,166	

# Nonmajor Special Revenue Funds

Combining Balance Sheet June 30, 2021

	1	Building nspection		community evelopment	Road Operating		Road Maintenance Regulatory			Total
ASSETS	<u>,</u>	2 744 546	<u>,</u>	2 274 576	<u>,</u>	2 646 062	*	2 2 2 2 2 2 4	4	44 046 445
Cash and investments	\$	2,741,516	\$	3,274,576	\$	2,616,962	\$	3,283,091	\$	11,916,145
Restricted cash and investments Receivables:		-		251,876		-		-		251,876
Interest receivable		10,588		14,113		10,131		12,710		47,542
Accounts receivable		-		60,891		172,235		197,535		430,661
Total assets	\$	2,752,104	\$	3,601,456	\$	2,799,328	\$	3,493,336	\$	12,646,224
LIABILITIES										
Accounts payable	\$	20,600	\$	73,871	\$	26,168	\$	-	\$	120,639
Other accrued liabilities		408,238		643,903		4,949		-		1,057,090
Deposits		-		251,876		-		-		251,876
Unearned revenue		45,404		-		-		-		45,404
Total liabilities		474,242		969,650		31,117		-		1,475,009
FUND BALANCES										
Committed		254,800		774,100		183,500		-		1,212,400
Assigned		2,023,062		1,857,706		2,584,711		3,493,336		9,958,815
Total fund balances		2,277,862		2,631,806		2,768,211		3,493,336		11,171,215
Total liabilities and										
fund balances	\$	2,752,104	\$	3,601,456	\$	2,799,328	\$	3,493,336	\$	12,646,224

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### CITY OF WILSONVILLE, OREGON Nonmajor Capital Project Funds Combining Balance Sheet

June 30, 2021

		Building Projects	0			Street Development Charges		ashington County nsportation velopment Tax	Frog Pond West	
ASSETS										
Cash and investments	\$	371,836	\$	613,692	\$	-	\$	-	\$	-
Restricted cash and investments		-		-		9,557,283		354,085		2,242,289
Receivables:										
Interest receivable		-		-		32,649		-		8,681
Accounts receivable				-		-				-
Total assets	\$	371,836	\$	613,692	\$	9,589,932	\$	354,085	\$	2,250,970
LIABILITIES										
Accounts payable	\$	151,035	\$	263,985	\$	-	\$	-	\$	-
Other accrued liabilities		-		16,000		-		-		-
Total liabilities		151,035		279,985		-		-		-
FUND BALANCES										
Restricted		-		-		9,589,932		354,085		2,250,970
Assigned		220,801		333,707		-		-		-
Total fund balances		220,801		333,707		9,589,932		354,085		2,250,970
Total liabilities and										
fund balances	\$	371,836	\$	613,692	\$	9,589,932	\$	354,085	\$	2,250,970

### Nonmajor Capital Project Funds

Combining Balance Sheet (continued)

June 30, 2021

Park Development Charges		Urban Renewal Year 2000 Capital Projects		Urban Renewal Year 2000 Program Income		Urban Renewal West Side Capital Projects		Urban Renewal West Side Program Income		Urban Renewal Coffee Creek Capital Projects		Total	
\$	- 3,680,913	\$	8,829,484 -	\$	951,240 -	\$	272,327 -	\$	136,637 -	\$	440,795 -	\$	11,616,011 15,834,570
	14,055 -		34,153 -		3,838 10,771		1,054		91		1,707		96,228 10,771
\$	3,694,968	\$	8,863,637	\$	965,849	\$	273,381	\$	136,728	\$	442,502	\$	27,557,580
\$	-	\$	14,678 - 14,678	\$	620 - 620	\$		\$		\$		\$	430,318 16,000 446,318
	3,694,968 - 3,694,968		- 8,848,959 8,848,959		- 965,229 965,229		- 273,381 273,381		- 136,728 136,728		- 442,502 442,502		15,889,955 11,221,307 27,111,262
\$	3,694,968	\$	8,863,637	\$	965,849	\$	273,381	\$	136,728	\$	442,502	\$	27,557,580

### CITY OF WILSONVILLE, OREGON Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

	Combined Nonmajor Special Revenue Funds	Urban Renewal Coffee Creek Debt Service	Combined Nonmajor Capital Project Funds	Total Nonmajor Governmental Funds		
REVENUES						
Taxes	\$-	\$ 324,542	\$ -	\$ 324,542		
Intergovernmental	2,072,991	-	-	2,072,991		
Licenses and permits	2,527,860	-	1,771,269	4,299,129		
Charges for services	2,819,344	-	-	2,819,344		
System development charges	-	-	3,104,823	3,104,823		
Fines and forfeitures	-	-	-	-		
Investment revenue	150,087	2,293	320,103	472,483		
Other revenues	4,688		178,571	183,259		
Total revenues	7,574,970	326,835	5,374,766	13,276,571		
EXPENDITURES						
Current operating:						
General government	688,569	-	170,891	859,460		
Public works	936,027	-	-	936,027		
Community development	3,007,830	-	1,193,520	4,201,350		
Debt service:						
Principal	80,960	661,244	-	742,204		
Interest	486	117,176	-	117,662		
Capital outlay	9,950	-	10,459,220	10,469,170		
Total expenditures	4,723,822	778,420	11,823,631	17,325,873		
Excess (deficiency) of revenues				i		
over (under) expenditures	2,851,148	(451,585)	(6,448,865)	(4,049,302)		
OTHER FINANCING SOURCES (USES)						
Transfers in	1,445,000	-	6,249,355	7,694,355		
Transfers out	(3,278,828)	-	(4,985,204)	(8,264,032)		
Total other financing sources (uses)	(1,833,828)	-	1,764,151	(69,677)		
Net change in fund balances	1,017,320	(451,585)	(4,684,714)	(4,118,979)		
Fund balances - beginning	10,153,895	480,161	31,795,976	42,430,032		
Fund balances - ending	\$ 11,171,215	\$ 28,576	\$ 27,111,262	\$ 38,311,053		

### CITY OF WILSONVILLE, OREGON Nonmajor Special Revenue Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

	Building Inspections		Community Development		Road Operating		Road Maintenance Regulatory		Nonmajor Special Revenue Total	
REVENUES										
Intergovernmental	\$	-	\$	145,740	\$	1,927,251	\$	-	\$	2,072,991
Licenses and permits		1,399,500		1,128,360		-		-		2,527,860
Charges for services		9,600		659,218		-		2,150,526		2,819,344
Investment revenue		40,431		40,798		25,004		43,854		150,087
Other revenues		-		1,928		2,760		-		4,688
Total revenues		1,449,531		1,976,044		1,955,015		2,194,380		7,574,970
EXPENDITURES										
Current operating:										
General government		181,655		411,798		95,116		-		688,569
Public works		28,605		117,162		790,260		-		936,027
Community development		1,231,021		1,776,809		-		-		3,007,830
Debt service:										
Principal		-		-		80,960		-		80,960
Interest		-		-		486		-		486
Capital outlay		-		-		9,950		-		9,950
Total expenditures		1,441,281		2,305,769		976,772		-		4,723,822
Excess (deficiency) of revenues										
over (under) expenditures		8,250		(329,725)		978,243		2,194,380		2,851,148
OTHER FINANCING SOURCES (USES)										
Transfers in		-		1,445,000		-		-		1,445,000
Transfers out		(103,200)		(14,400)		(592,157)		(2,569,071)		(3,278,828)
Total other financing sources (uses)		(103,200)		1,430,600		(592,157)		(2,569,071)		(1,833,828)
Net change in fund balances		(94,950)		1,100,875		386,086		(374,691)		1,017,320
Fund balances - beginning		2,372,812		1,530,931		2,382,125		3,868,027		10,153,895
Fund balances - ending	\$	2,277,862	\$	2,631,806	\$	2,768,211	\$	3,493,336	\$	11,171,215

### Nonmajor Capital Projects Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

	Building Projects	Park Projects	Street Development Charges	Washington County Transportation Development Tax	Frog Pond West		
REVENUES							
Licenses and permits	\$ -	\$-	\$-	\$-	\$ 1,771,269		
System development charges	-	-	2,445,151	-	-		
Investment revenue	-	11,261	87,589	3,469	11,609		
Other revenues	23,518			-			
Total revenues	23,518	11,261	2,532,740	3,469	1,782,878		
EXPENDITURES							
Current operating:							
General government	52,455	118,436	-	-	-		
Community development	411	86,479	27,880	-	8,283		
Capital outlay	2,465,244	3,547,892	-	-	-		
Total expenditures	2,518,110	3,752,807	27,880	-	8,283		
Excess (deficiencies)							
of revenues over							
(under) expenditures	(2,494,592)	(3,741,546)	2,504,860	3,469	1,774,595		
OTHER FINANCING							
SOURCES (USES)							
Issuance of debt	-	-	-	-	-		
Transfers in	2,496,648	3,752,707	-	-	-		
Transfers out	-	-	(1,407,928)	-	-		
Total other financing							
sources (uses)	2,496,648	3,752,707	(1,407,928)				
Net change in fund balances	2,056	11,161	1,096,932	3,469	1,774,595		
Fund balances - beginning	218,745	322,546	8,493,000	350,616	476,375		
Fund balances - ending	\$ 220,801	\$ 333,707	\$ 9,589,932	\$ 354,085	\$ 2,250,970		

Nonmajor Capital Projects Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (continued)

Park Development Charges		Urban Renewal Year 2000 Capital Projects		RenewalRenewalYear 2000Year 2000CapitalProgram		R W	Urban Renewal West Side Capital Projects		Urban Renewal West Side Program Income		Urban Renewal Coffee Creek Capital Projects		Nonmajor Capital Projects Total	
\$	- 659,672	\$	-	\$	-	\$	-	\$	-	\$	-	\$	1,771,269 3,104,823	
	50,734		121,146		9,115		6,050		1,577		17,553		320,103	
	-		-		155,053		-		-		-		178,571	
	710,406		121,146		164,168		6,050		1,577		17,553		5,374,766	
	-		-		-		-		-		-		170,891	
	9,643		630,372		58,544		290,729		40,000		41,179		1,193,520	
	-		1,927,340		-		-		-		2,518,744		10,459,220	
	9,643		2,557,712		58,544		290,729		40,000		2,559,923		11,823,631	
	700,763		(2,436,566)		105,624		(284,679)		(38,423)		(2,542,370)		(6,448,865)	
	-		-		-		-		-		500,000		500,000 6,249,355	
	(3,577,276)		-				-		-				(4,985,204)	
	(3,577,276)		-		-						500,000		1,764,151	
	(2,876,513)		(2,436,566)		105,624		(284,679)		(38,423)		(2,042,370)		(4,684,714)	
	6,571,481		11,285,525		859,605		558,060		175,151		2,484,872		31,795,976	
\$	3,694,968	\$	8,848,959	\$	965,229	\$	273,381	\$	136,728	\$	442,502	\$	27,111,262	

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# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL

## **Governmental Funds**

#### **Special Revenue Funds**

- Building Inspection
- Community Development
- Road Operating
- Road Maintenance Regulatory

#### **Debt Service Funds**

- Urban Renewal Year 2000 Plan
- Urban Renewal West Side Plan
- Urban Renewal Coffee Creek Plan

#### **Capital Project Funds**

- Street
- Building
- Park
- Street Development
- Washington County Transportation Development
- Frog Pond West
- Park Development
- Urban Renewal Year 2000 Plan
- Urban Renewal Year 2000 Plan Program Income
- Urban Renewal West Side Plan
- Urban Renewal West Side Plan Program Income
- Urban Renewal Coffee Creek Plan

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#### CITY OF WILSONVILLE, OREGON Building Inspection Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted	۸۳۵۰	nte	-	Actual Amounts udgetary	Fi	riance With nal Budget Positive
	 Original	Amou	Final	U	Basis		Negative)
REVENUES	 0					`	
Licenses and permits	\$ 950,565	\$	950,565	\$	1,399,500	\$	448,935
Charges for services	9,600		9,600		9,600		-
Investment revenue	 22,800		22,800		40,431		17,631
Total revenues	 982,965		982,965		1,449,531		466,566
EXPENDITURES							
Building inspection	1,249,767		1,247,097		1,180,043		67,054
Contingency	1,415,051		1,417,721		-		1,417,721
Total expenditures	 2,664,818		2,664,818		1,180,043		1,484,775
Excess (deficiency) of revenues							
over (under) expenditures	 (1,681,853)		(1,681,853)		269,488		1,951,341
OTHER FINANCING SOURCES (USES)							
Transfers in	40,883		40,883		40,883		-
Transfers out	(405,321)		(405,321)		(405,321)		-
Total other financing sources (uses)	 (364,438)		(364,438)		(364,438)		-
Net change in fund balances	(2,046,291)		(2,046,291)		(94,950)		1,951,341
Fund balances - beginning	 2,301,091		2,301,091		2,372,812		71,721
Fund balances - ending	\$ 254,800	\$	254,800	\$	2,277,862	\$	2,023,062

#### Community Development Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

	Budgeted	l Amoui	nts	Actual Amounts Budgetary		riance With nal Budget Positive
	Original		Final	Basis	(	Negative)
REVENUES						
Intergovernmental	\$ 63,000	\$	63,000	\$ 145,740	\$	82,740
Licenses and permits	701,723		701,723	1,128,360		426,637
Charges for services	607,700		627,700	659,218		31,518
Investment revenue	12,500		12,500	40,798		28,298
Other revenues	 -		-	 1,928		1,928
Total revenues	 1,384,923		1,404,923	 1,976,044		571,121
EXPENDITURES						
Community development administration	610,730		614,330	453,249		161,081
Engineering	2,161,137		2,158,937	1,783,258		375,679
Planning	1,147,627		1,154,977	1,115,282		39,695
Contingency	227,229		521,546	-		521,546
Total expenditures	4,146,724		4,449,791	 3,351,789		1,098,002
Excess (deficiency) of revenues						
over (under) expenditures	 (2,761,801)		(3,044,868)	 (1,375,745)		1,669,123
OTHER FINANCING SOURCES (USES)						
Transfers in	2,862,264		3,145,331	3,060,863		(84,468)
Transfers out	(584,243)		(584,243)	(584,243)		-
Total other financing sources (uses)	 2,278,021		2,561,088	2,476,620		(84,468)
Net change in fund balances	(483,780)		(483,780)	1,100,875		1,584,655
Fund balances - beginning	 1,257,880		1,257,880	 1,530,931		273,051
Fund balances - ending	\$ 774,100	\$	774,100	\$ 2,631,806	\$	1,857,706

#### CITY OF WILSONVILLE, OREGON Road Operating Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

					Actual Amounts		riance With nal Budget
	 Budgeted	Amou		B	Budgetary		Positive
	 Original		Final		Basis	(	Negative)
REVENUES							
Intergovernmental	\$ 2,382,151	\$	1,886,000	\$	1,927,251	\$	41,251
Investment revenue	2,000		2,000		25,004		23,004
Other revenues	 2,000		2,000		2,760		760
Total revenues	 2,386,151		1,890,000		1,955,015		65,015
EXPENDITURES							
Road operating	894,918		909,848		670,226		239,622
Debt service:							
Principal	81,500		81,500		80,960		540
Interest	500		500		486		14
Contingency	 1,965,633		1,304,552		-		1,304,552
Total expenditures	 2,942,551		2,296,400		751,672		1,544,728
Excess (deficiency) of revenues							
over (under) expenditures	 (556,400)		(406,400)		1,203,343		1,609,743
OTHER FINANCING SOURCES (USES)							
Transfers out	 (1,525,765)		(1,675,765)		(817,257)		858,508
Net change in fund balances	(2,082,165)		(2,082,165)		386,086		2,468,251
Fund balances - beginning	 2,265,665		2,265,665		2,382,125		116,460
Fund balances - ending	\$ 183,500	\$	183,500	\$	2,768,211	\$	2,584,711

#### CITY OF WILSONVILLE, OREGON Road Maintenance Regulatory Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted	l Amou	ints	Actual Amounts Budgetary		riance With nal Budget Positive
	 Original		Final	Basis	(	Negative)
REVENUES	<u> </u>			 		<u> </u>
Charges for services	\$ 2,065,000	\$	2,065,000	\$ 2,150,526	\$	85,526
Investment revenue	3,100		3,100	43,854		40,754
Total revenues	2,068,100		2,068,100	 2,194,380		126,280
EXPENDITURES						
Contingency	1,784,149		1,149,505	 -		1,149,505
Excess (deficiency) of revenues over (under) expenditures	283,951		918,595	2,194,380		1,275,785
OTHER FINANCING SOURCES (USES) Transfers out	 (3,458,278)		(4,092,922)	 (2,569,071)		1,523,851
Net change in fund balances	(3,174,327)		(3,174,327)	(374,691)		2,799,636
Fund balances - beginning	 3,174,327		3,174,327	 3,868,027		693,700
Fund balances - ending	\$ _	\$	-	\$ 3,493,336	\$	3,493,336

#### CITY OF WILSONVILLE, OREGON Urban Renewal - Year 2000 Plan Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted A			Amounts		Actual Amounts Budgetary	Fir	iance With nal Budget Positive
		Original		Final		Basis	(Negative)	
REVENUES								
Taxes	\$	4,074,200	\$	4,074,200	\$	4,041,175	\$	(33,025)
Investment revenue		132,200		132,200		103,523		(28,677)
Total revenues		4,206,400		4,206,400		4,144,698		(61,702)
EXPENDITURES								
Debt service:								
Principal		392,500		392,500		390,000		2,500
Interest		205,000		205,000		203,363		1,637
Contingency		9,022,847		9,022,847		-		9,022,847
Total expenditures		9,620,347		9,620,347		593,363		9,026,984
Net change in fund balances		(5,413,947)		(5,413,947)		3,551,335		8,965,282
Fund balances - beginning		7,913,947		7,913,947		7,792,835		(121,112)
Fund balances - ending	\$	2,500,000	\$	2,500,000	\$	11,344,170	\$	8,844,170

#### CITY OF WILSONVILLE, OREGON Urban Renewal - West Side Plan Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	 Budgeted	Amounts		Actual Amounts Budgetary		riance With inal Budget Positive
	 Original	Final		 Basis	(Negative)	
REVENUES						
Taxes	\$ 5,084,500	\$	5,084,500	\$ 5,027,171	\$	(57,329)
Investment revenue	 115,000		115,000	 173,109		58,109
Total revenues	 5,199,500		5,199,500	 5,200,280		780
EXPENDITURES						
Debt service:						
Principal	1,900,000		1,900,000	1,878,355		21,645
Interest	825,000		825,000	813,165		11,835
Contingency	13,757,038		13,757,038	 -		13,757,038
Total expenditures	 16,482,038		16,482,038	 2,691,520		13,790,518
Net change in fund balances	(11,282,538)		(11,282,538)	2,508,760		13,791,298
Fund balances - beginning	 14,082,538		14,082,538	 14,023,826		(58,712)
Fund balances - ending	\$ 2,800,000	\$	2,800,000	\$ 16,532,586	\$	13,732,586

#### Urban Renewal - Coffee Creek Plan Debt Service Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

		Budgeted	Amour	ts	A	Actual Mounts udgetary	Fina	ance With al Budget ositive
	Original			Final		Basis	(N	egative)
REVENUES								
Taxes	\$	318,700	\$	318,700	\$	324,542	\$	5,842
Investment revenue		7,400		7,400		2,293		(5,107)
Total revenues		326,100		326,100		326,835		735
EXPENDITURES								
Debt service:								
Principal		662,000		662,000		661,244		756
Interest		116,000		116,000		117,176		(1,176)
Contingency		39,492		39,492		-		39,492
Total expenditures		817,492		817,492		778,420		39,072
Net change in fund balances		(491,392)		(491,392)		(451,585)		39,807
Fund balances - beginning		491,392		491,392		480,161		(11,231)
Fund balances - ending	\$	-	\$	-	\$	28,576	\$	28,576

#### CITY OF WILSONVILLE, OREGON Road Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgete	d Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	Basis	(Negative)
REVENUES				
Intergovernmental	\$ 32,000	\$ 528,151	\$ 2,940,642	\$ 2,412,491
Investment revenue	10,200	10,200	5,637	(4,563)
Total revenues	42,200	538,351	2,946,279	2,407,928
EXPENDITURES				
Capital outlay	12,129,206	13,801,249	6,732,733	7,068,516
Contingency	1,482,630	1,978,781	-	1,978,781
Total expenditures	13,611,836	15,780,030	6,732,733	9,047,297
Excess (deficiency) of revenues				
over (under) expenditures	(13,569,636)	(15,241,679)	(3,786,454)	11,455,225
OTHER FINANCING SOURCES (USES)				
Transfers in	12,989,548	14,780,577	4,941,513	(9,839,064)
Transfers out	(464,119)	(583,105)	(582,785)	320
Total other financing sources (uses)	12,525,429	14,197,472	4,358,728	(9,838,744)
Net change in fund balances	(1,044,207)	(1,044,207)	572,274	1,616,481
Fund balances - beginning	1,044,207	1,044,207	1,041,863	(2,344)
Fund balances - ending	<u>\$</u>	<u>\$ -</u>	\$ 1,614,137	\$ 1,614,137

#### CITY OF WILSONVILLE, OREGON Facilities Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgete	d Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive
	Original	Final	Basis	(Negative)
REVENUES				
Intergovernmental	\$ 476,205	\$ 825,975	\$-	\$ (825,975)
Investment revenue	300	300	-	(300)
Other revenues	-	-	23,518	23,518
Total revenues	476,505	826,275	23,518	(802,757)
EXPENDITURES				
Capital outlay	3,973,729	5,326,481	2,465,244	2,861,237
Contingency	131,644	131,644	-	131,644
Total expenditures	4,105,373	5,458,125	2,465,244	2,992,881
Excess (deficiency) of revenues				
over (under) expenditures	(3,628,868)	(4,631,850)	(2,441,726)	2,190,124
OTHER FINANCING SOURCES (USES)				
Transfers in	3,660,551	4,715,536	2,496,648	(2,218,888)
Transfers out	(69,851)	(121,854)	(52,866)	68,988
Total other financing sources (uses)	3,590,700	4,593,682	2,443,782	(2,149,900)
Net change in fund balances	(38,168)	(38,168)	2,056	40,224
Fund balances - beginning	38,168	38,168	218,745	180,577
Fund balances - ending	<u>\$</u> -	<u>\$</u>	\$ 220,801	\$ 220,801

#### CITY OF WILSONVILLE, OREGON Parks Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Dudaata	1.0	Actual Amounts	Variance With Final Budget
	Original	d Amounts Final	Budgetary Basis	Positive (Negative)
REVENUES	Original		20313	(Negative)
Licenses and permits	\$ 2,050	\$ 2,050	\$ -	\$ (2,050)
Investment revenue	3,200	3,200	. 11,261	8,061
Total revenues	5,250	5,250	11,261	6,011
EXPENDITURES				
Capital outlay	2,604,460	4,327,363	3,547,892	779,471
Contingency	477,645	477,645	-	477,645
Total expenditures	3,082,105	4,805,008	3,547,892	1,257,116
Excess (deficiency) of revenues				
over (under) expenditures	(3,076,855)	(4,799,758)	(3,536,631)	1,263,127
OTHER FINANCING SOURCES (USES)				
Transfers in	2,889,514	4,711,937	3,752,707	(959,230)
Transfers out	(138,096)	(237,616)	(204,915)	32,701
Total other financing sources (uses)	2,751,418	4,474,321	3,547,792	(926,529)
Net change in fund balances	(325,437)	(325,437)	11,161	336,598
Fund balances - beginning	325,437	325,437	322,546	(2,891)
Fund balances - ending	<u>\$</u>	<u>\$</u> -	\$ 333,707	\$ 333,707

#### Road Development Charges Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

		Budgeted	Amou	nts	Actual Amounts Budgetary		riance With nal Budget Positive
		Original		Final	Basis	(	Negative)
REVENUES							
System development charges	\$	2,493,198	\$	2,493,198	\$ 2,445,151	\$	(48,047)
Investment revenue		85,500		85,500	 87,589		2,089
Total revenues		2,578,698		2,578,698	 2,532,740		(45,958)
EXPENDITURES							
Materials and services		40,260		40,260	27,880		12,380
Contingency	_	3,643,956		2,954,661	 -		2,954,661
Total expenditures		3,684,216		2,994,921	27,880		2,967,041
Excess (deficiency) of revenues over (under) expenditures		(1,105,518)		(416,223)	2,504,860		2,921,083
OTHER FINANCING SOURCES (USES)							
Transfers out		(7,441,360)		(8,130,655)	 (1,407,928)		6,722,727
Net change in fund balances		(8,546,878)		(8,546,878)	1,096,932		9,643,810
Fund balances - beginning		8,546,878		8,546,878	 8,493,000		(53,878)
Fund balances - ending	\$	_	\$	_	\$ 9,589,932	\$	9,589,932

### Washington County Transportation Development Tax Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

	Budgeted	Amoun	its	А	Actual mounts Idgetary	Fir	iance With nal Budget Positive
	Original		Final	Basis		(Negative)	
REVENUES							
Investment revenue	\$ 3,500	\$	3,500	\$	3,469	\$	(31)
EXPENDITURES Contingency	354,873		354,873				354,873
contingency	 554,875		334,873				554,875
Net change in fund balances	(351,373)		(351,373)		3,469		354,842
Fund balances - beginning	 351,373		351,373		350,616		(757)
Fund balances - ending	\$ 	\$		\$	354,085	\$	354,085

#### CITY OF WILSONVILLE, OREGON Frog Pond West Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted Amounts				Actual Amounts Sudgetary		riance With nal Budget Positive
	Original		Final		Basis		Negative)
REVENUES			_				
Licenses and permits	\$ 1,309,109	\$	1,309,109	\$	1,771,269	\$	462,160
Investment revenue	 9,000		9,000		11,609		2,609
Total revenues	 1,318,109		1,318,109		1,782,878		464,769
EXPENDITURES							
Materials and services	9,240		9,240		8,283		957
Contingency	 2,290,868		2,290,868		-		2,290,868
Total expenditures	 2,300,108		2,300,108		8,283		2,291,825
Net change in fund balances	(981,999)		(981,999)		1,774,595		2,756,594
Fund balances - beginning	 981,999		981,999		476,375		(505,624)
Fund balances - ending	\$ _	\$	_	\$	2,250,970	\$	2,250,970

# Park Development Charges Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -**Budget and Actual**

		Budgeted	Amou	nts		Actual Amounts Budgetary		riance With nal Budget Positive
		Original Final				Basis	(	Negative)
REVENUES								
System development charges	\$	683,311	\$	683,311	\$	659,672	\$	(23,639)
Investment revenue		46,000		46,000		50,734		4,734
Total revenues		729,311		729,311		710,406		(18,905)
EXPENDITURES								
Materials and services		16,400		16,400		9,643		6,757
Contingency		2,722,756		1,107,654		-		1,107,654
Total expenditures		2,739,156		1,124,054		9,643		1,114,411
Excess (deficiency) of revenues								
over (under) expenditures		(2,009,845)		(394,743)		700,763		1,095,506
OTHER FINANCING SOURCES (USES)								
Transfers out		(2,800,104)		(4,415,206)		(3,577,276)		837,930
Net change in fund balances		(4,809,949)		(4,809,949)		(2,876,513)		1,933,436
Fund balances - beginning		4,809,949		4,809,949		6,571,481		1,761,532
Fund balances - ending	¢	_	¢	_	¢	3,694,968	¢	3,694,968
	7		Ļ		Ļ	3,034,300	Ŷ	3,034,300

#### CITY OF WILSONVILLE, OREGON Urban Renewal - Year 2000 Plan Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted	Amou	ints	Actual Amounts Budgetary		riance With nal Budget Positive
	Original		Final	 Basis	(	Negative)
REVENUES						
Investment revenue	\$ 89,600	\$	89,600	\$ 121,146	\$	31,546
EXPENDITURES						
Materials and services	611,260		631,260	630,372		888
Capital outlay	7,500,000		9,435,473	1,927,340		7,508,133
Contingency	 1,192,353		1,192,353	 -		1,192,353
Total expenditures	 9,303,613		11,259,086	 2,557,712		8,701,374
Net change in fund balances	(9,214,013)		(11,169,486)	(2,436,566)		8,732,920
Fund balances - beginning	 9,214,013		11,169,486	11,285,525		116,039
Fund balances - ending	\$ 	\$	_	\$ 8,848,959	\$	8,848,959

#### CITY OF WILSONVILLE, OREGON Urban Renewal - Year 2000 Plan Program Income Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

		Budgeted	l Amoun	ts	A	Actual mounts Idgetary	Fina	ance With al Budget Positive
	(	Driginal	_	Final		Basis	(N	egative)
REVENUES								
Investment revenue	\$	8,600	\$	8,600	\$	9,115	\$	515
Other revenues		150,000		150,000		155,053		5,053
Total revenues		158,600		158,600		164,168		5,568
EXPENDITURES								
Materials and services		50,000		90,000		58,544		31,456
Contingency		983,666		943,666		-		943,666
Total expenditures		1,033,666		1,033,666		58,544		975,122
Net change in fund balances		(875,066)		(875,066)		105,624		980,690
Fund balances - beginning		875,066		875,066		859,605		(15,461)
Fund balances - ending	\$	_	\$	-	\$	965,229	\$	965,229

#### CITY OF WILSONVILLE, OREGON Urban Renewal - West Side Plan Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

		Budgeted	Amoui	nts		Actual Amounts Judgetary	Fin	iance With al Budget Positive
	(	Driginal	Final	Basis			legative)	
REVENUES								
Investment revenue	\$	17,700	\$	17,700	\$	6,050	\$	(11,650)
EXPENDITURES								
Materials and services		1,000,970		1,000,970		854,124		146,846
Contingency		119,221		119,221		-		119,221
Total expenditures		1,120,191		1,120,191		854,124		266,067
Net change in fund balances		(1,102,491)		(1,102,491)		(848,074)		254,417
Fund balances - beginning		1,102,491		1,102,491		1,121,455		18,964
Fund balances - ending	\$	_	\$	_	\$	273,381	\$	273,381

# Urban Renewal - West Side Plan Program Income Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

**Budget and Actual** 

		Budgeted	Amounts		А	Actual mounts dgetary	Fin	ance With al Budget Positive
	Or	iginal	Fi	nal		Basis	(N	legative)
REVENUES								
Investment revenue	\$	1,800	\$	1,800	\$	1,577	\$	(223)
EXPENDITURES								
Materials and services		-		40,000		40,000		-
Contingency		185,247		145,247		-		145,247
Total expenditures		185,247		185,247		40,000		145,247
Net change in fund balances		(183,447)		(183,447)		(38,423)		145,024
Fund balances - beginning		183,447		183,447		175,151		(8,296)
Fund balances - ending	\$		\$		\$	136,728	\$	136,728

#### CITY OF WILSONVILLE, OREGON Urban Renewal - Coffee Creek Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted Amounts					Actual Amounts Budgetary	Fir	iance With nal Budget Positive
		Original		Final		Basis	1)	Negative)
REVENUES								
Investment revenue	\$	17,900	\$	17,900	\$	17,553	\$	(347)
EXPENDITURES								
Materials and services		102,000		102,000		41,179		60,821
Capital outlay		2,500,000		2,658,737		2,518,744		139,993
Contingency	_	282,166		123,429		-		123,429
Total expenditures		2,884,166		2,884,166		2,559,923		324,243
Excess (deficiency) of revenues								
over (under) expenditures		(2,866,266)		(2,866,266)		(2,542,370)		323,896
OTHER FINANCING SOURCES (USES)								
Issuance of debt		500,000		500,000		500,000		-
Net change in fund balances		(2,366,266)		(2,366,266)		(2,042,370)		323,896
Fund balances - beginning		2,366,266		2,366,266		2,484,872		118,606
Fund balances - ending	\$	-	\$	-	\$	442,502	\$	442,502

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# SCHEDULE OF REVENUES, AND CHANGES IN FUND BALANCES -

#### **Proprietary Funds**

#### Enterprise Funds

- Water Operating
- Water Capital Projects
- Water Development Charges
- Water Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Sewer Operating
- Sewer Capital Projects
- Sewer Development Charges
- Sewer Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Stormwater Operating
- Stormwater Capital Projects
- Stormwater Development Charges
- Stormwater Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Street Lighting
- Street Lighting Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP
- Reconciliation of Budgetary Fund Balances to GAAP Basis Net Position

#### Internal Service Fund

• Fleet Internal Service Fund

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#### CITY OF WILSONVILLE, OREGON Water Operating Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

				Actual Amounts	ariance With inal Budget
	 Budgeted	Αmoι		Budgetary	Positive
	 Original		Final	 Basis	 (Negative)
REVENUES					
Charges for services	\$ 9,006,000	\$	9,006,000	\$ 9,497,881	\$ 491,881
Fines and forfeitures	19,000		19,000	-	(19,000)
Investment revenue	195,000		195,000	263,589	68,589
Other revenues	12,000		12,000	 38,545	 26,545
Total revenues	 9,232,000		9,232,000	 9,800,015	568,015
EXPENDITURES					
Water operating	1,552,123		1,550,843	1,271,178	279,665
Water treatment	3,895,838		3,895,838	3,312,252	583,586
Contingency	16,671,329		16,599,112	-,- , -	16,599,112
Total expenditures	22,119,290		22,045,793	 4,583,430	 17,462,363
Excess (deficiency) of revenues	, ,		, ,	 <u> </u>	 , ,
over (under) expenditures	 (12,887,290)		(12,813,793)	 5,216,585	 18,030,378
OTHER FINANCING SOURCES (USES)					
Proceeds from interfund loan	183,270		183,270	183,253	(17)
Transfers out	(3,979,914)		(4,053,411)	(1,939,494)	2,113,917
Total other financing sources (uses)	 (3,796,644)		(3,870,141)	 (1,756,241)	 2,113,900
Net change in fund balances	(16,683,934)		(16,683,934)	3,460,344	20,144,278
Fund balances - beginning	 17,698,534		17,698,534	 17,799,898	 101,364
Fund balances - ending	\$ 1,014,600	\$	1,014,600	\$ 21,260,242	\$ 20,245,642

#### CITY OF WILSONVILLE, OREGON Water Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted	Amoui	nts	Actual Amounts Budgetary		riance With inal Budget Positive
	 Original		Final	Basis		Negative)
REVENUES						
Intergovernmental	\$ 1,940,755	\$	1,940,755	\$ 845,836	\$	(1,094,919)
Investment revenue	7,500		7,500	10,862		3,362
Lease revenue	 173,577		173,577	 173,577		-
Total revenues	 2,121,832		2,121,832	 1,030,275		(1,091,557)
EXPENDITURES						
Capital outlay	7,438,300		7,788,702	2,821,120		4,967,582
Contingency	 1,272,011		1,272,011	 -		1,272,011
Total expenditures	8,710,311		9,060,713	2,821,120		6,239,593
Excess (deficiency) of revenues						
over (under) expenditures	 (6,588,479)		(6,938,881)	 (1,790,845)		5,148,036
OTHER FINANCING SOURCES (USES)						
Transfers in	6,111,351		6,474,018	2,304,140		(4,169,878)
Transfers out	(294,362)		(306,627)	(306,623)		4
Total other financing sources (uses)	 5,816,989		6,167,391	 1,997,517		(4,169,874)
Net change in fund balances	(771,490)		(771,490)	206,672		978,162
Fund balances - beginning	 771,490		771,490	 769,898		(1,592)
Fund balances - ending	\$ 	\$		\$ 976,570	\$	976,570

### Water Development Charges Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

	Budgeted Amounts					Actual Amounts Budgetary	ariance With inal Budget Positive
		Original		Final		Basis	 (Negative)
REVENUES							
System development charges	\$	1,040,811	\$	1,040,811	\$	2,131,872	\$ 1,091,061
Investment revenue		64,500		64,500		75,533	 11,033
Total revenues		1,105,311		1,105,311		2,207,405	 1,102,094
EXPENDITURES							
Materials and services		25,180		25,180		17,744	7,436
Contingency		4,124,713		3,785,543		-	3,785,543
Total expenditures		4,149,893		3,810,723		17,744	3,792,979
Excess (deficiency) of revenues							
over (under) expenditures		(3,044,582)		(2,705,412)		2,189,661	 4,895,073
OTHER FINANCING SOURCES (USES)							
Transfers out		(3,408,532)		(3,747,702)		(1,445,251)	 2,302,451
Net change in fund balances		(6,453,114)		(6,453,114)		744,410	7,197,524
Fund balances - beginning		6,453,114		6,453,114		7,036,913	 583,799
Fund balances - ending	\$		\$		\$	7,781,323	\$ 7,781,323

## CITY OF WILSONVILLE, OREGON Water Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP

	Revenues	Expenditures			
Budgetary Basis:					
Water Operating Fund	\$ 9,800,015	\$	4,583,430		
Water Capital Projects Fund	1,030,275		2,821,120		
Water Development Charges Fund	 2,207,405		17,744		
Total - Budgetary Basis	13,037,695		7,422,294		
Adjustments:					
Interest from interfund loan	1,093		-		
Change in notes receivable	(563 <i>,</i> 954)		-		
Capital acquisition	-		(3,010,289)		
Capital contributions	685,824		-		
Support services	-		703,720		
Depreciation expense	-		1,898,468		
Pension expense	-		(76,400)		
OPEB expense			(682)		
Equity change in joint venture	-		28,265		
Disposition of capital assets	 -		23,512		
Revenues and expenses	\$ 13,160,658	\$	6,988,888		
GAAP Basis:					
Operating	\$ 9,537,519	\$	6,937,111		
Nonoperating	523,561		51,777		
Capital contributions	 3,099,578		-		
Total - GAAP Basis	\$ 13,160,658	\$	6,988,888		

#### CITY OF WILSONVILLE, OREGON Sewer Operating Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted Amounts			Actual Amounts Budgetary		Variance With Final Budget Positive		
	Original		Final		Basis		(Negative)	
REVENUES								
Charges for services	\$	8,147,000	\$	8,147,000	\$	7,868,137	\$	(278,863)
Fines and forfeitures		-		-		66,201		66,201
Investment revenue		196,200		196,200		266,100		69,900
Other revenues		18,000		18,000		37,368		19,368
Total revenues		8,361,200		8,361,200		8,237,806		(123,394)
EXPENDITURES								
Sewer operating		982,929		1,031,437		822,527		208,910
Sewer pretreatment		117,187		118,287		114,411		3,876
Sewer treatment		2,837,677		3,065,577		2,870,795		194,782
Debt service:								
Principal		1,990,000		26,140,000		26,130,000		10,000
Interest		970,000		1,050,000		575,803		474,197
Issuance costs		-		50,000		45,295		4,705
Contingency		14,125,618		12,975,681		-		12,975,681
Total expenditures		21,023,411		44,430,982		30,558,831		13,872,151
Excess (deficiency) of revenues								
over (under) expenditures		(12,662,211)		(36,069,782)		(22,321,025)		13,748,757
OTHER FINANCING SOURCES (USES)								
Issuance of debt		-		24,280,000		23,839,544		(440,456)
Transfers in		600,000		600,000		600,000		-
Transfers out		(3,863,718)		(4,736,147)		(3,129,337)		1,606,810
Total other financing sources (uses)		(3,263,718)		20,143,853		21,310,207		1,166,354
Net change in fund balances		(15,925,929)		(15,925,929)		(1,010,818)		14,915,111
Fund balances - beginning		16,716,629		16,716,629		17,998,598		1,281,969
Fund balances - ending	\$	790,700	\$	790,700	\$	16,987,780	\$	16,197,080

# Sewer Capital Projects Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

	Budgeted	d Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive (Negative)	
	Original	Final	Basis		
REVENUES					
Investment revenue	\$ 200	\$ 200	\$ (869)	\$ (1,069)	
EXPENDITURES					
Capital outlay	7,750,557	9,580,943	5,435,170	4,145,773	
Contingency	352,191	352,191	-	352,191	
Total expenditures	8,102,748	9,933,134	5,435,170	4,497,964	
Excess (deficiency) of revenues					
over (under) expenditures	(8,102,548)	(9,932,934)	(5,436,039)	4,496,895	
OTHER FINANCING SOURCES (USES)					
Transfers in	8,398,663	10,359,557	5,910,596	(4,448,961)	
Transfers out	(311,843)	(442,351)	(431,679)	10,672	
Total other financing sources (uses)	8,086,820	9,917,206	5,478,917	(4,438,289)	
Net change in fund balances	(15,728)	(15,728)	42,878	58,606	
Fund balances - beginning	15,728	15,728	15,048	(680)	
Fund balances - ending	<u>\$ -</u>	<u>\$</u>	\$ 57,926	\$ 57,926	

#### Sewer Development Charges Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

	Budgete	d Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive (Negative)	
	Original	Final	Basis		
REVENUES					
System development charges	\$ 884,015	\$ 884,015	\$ 725,355	\$ (158,660)	
Investment revenue	56,200	80,000	78,108	(1,892)	
Total revenues	940,215	964,015	803,463	(160,552)	
EXPENDITURES					
Materials and services	21,410	21,410	14,674	6,736	
Contingency	297,507	2,673	-	2,673	
Total expenditures	318,917	24,083	14,674	9,409	
Excess (deficiency) of revenues over (under) expenditures	621,298	939,932	788,789	(151,143)	
OTHER FINANCING SOURCES (USES)					
Transfers out	(6,242,140)	(7,380,605)	(4,291,964)	3,088,641	
Net change in fund balances	(5,620,842)	(6,440,673)	(3,503,175)	2,937,498	
Fund balances - beginning	5,620,842	6,440,673	6,440,673		
Fund balances - ending	<u>\$</u> -	<u>\$</u> -	\$ 2,937,498	\$ 2,937,498	

#### CITY OF WILSONVILLE, OREGON Sewer Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP

	Revenues			Expenditures		
<b>Budgetary Basis:</b> Sewer Operating Fund Sewer Capital Projects Fund Sewer Development Charges Fund	\$	8,237,806 (869) 803,463	\$	30,558,831 5,435,170 14,674		
Total - Budgetary Basis		9,040,400		36,008,675		
Adjustments: Principal payment on credit facility Capital acquisition Capital contributions Support services Depreciation expense Pension expense OPEB expense Disposition of capital assets		- 676,025 - - - -		(26,130,000) (5,523,204) - 533,820 2,110,333 (26,675) (596) 2,994		
Revenues and expenses	\$	9,716,425	\$	6,975,347		
GAAP Basis: Operating Nonoperating Capital contributions	\$	7,971,706 343,339 1,401,380	\$	6,351,255 624,092 -		
Total - GAAP Basis	\$	9,716,425	\$	6,975,347		

#### Stormwater Operating Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances -

Budget and Actual

				Actual Amounts		Variance With Final Budget		
	Budgeted Amounts				Budgetary		Positive	
	Original		Final		Basis		(Negative)	
REVENUES								
Charges for services	\$	3,370,000	\$	3,370,000	\$	3,388,013	\$	18,013
Investment revenue		15,300		15,300		43,019		27,719
Total revenues		3,385,300		3,385,300		3,431,419		46,119
EXPENDITURES								
Stormwater Maintenance		1,051,053		1,084,428		848,796		235,632
Debt service:								
Principal		608,200		608,200		591,299		16,901
Interest		71,000		71,000		25,607		45,393
Contingency		2,667,146		1,933,068		-		1,933,068
Total expenditures		4,397,399		3,696,696		1,465,702		2,230,994
Excess (deficiency) of revenues								
over (under) expenditures		(1,012,099)		(311,396)		1,965,717		2,277,113
OTHER FINANCING SOURCES (USES)								
Transfers in		2,500,000		2,500,000		2,500,000		-
Transfers out		(2,849,969)		(3,550,672)		(2,104,199)		1,446,473
Total other financing sources (uses)		(349,969)		(1,050,672)		395,801		1,446,473
Net change in fund balances		(1,362,068)		(1,362,068)		2,361,518		3,723,586
Fund balances - beginning		1,573,168		1,573,168		2,670,531		1,097,363
Fund balances - ending	\$	211,100	\$	211,100	\$	5,032,049	\$	4,820,949

## CITY OF WILSONVILLE, OREGON Stormwater Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -**Budget and Actual**

	Budgetec	Amounts	Actual Amounts Budgetary	Variance With Final Budget Positive (Negative)	
	Original	Final	Basis		
REVENUES					
Investment revenue	\$ 2,700	\$ 2,700	\$ 5,156	\$ 2,456	
EXPENDITURES					
Capital outlay	2,019,764	2,663,262	1,174,008	1,489,254	
Contingency	401,785	401,785		401,785	
Total expenditures	2,421,549	3,065,047	1,174,008	1,891,039	
Excess (deficiency) of revenues					
over (under) expenditures	(2,418,849)	(3,062,347)	(1,168,852)	1,893,495	
OTHER FINANCING SOURCES (USES)					
Transfers in	2,284,511	3,014,693	1,458,431	(1,556,262)	
Transfers out	(136,323)	(223,007)	(211,422)	11,585	
Total other financing sources (uses)	2,148,188	2,791,686	1,247,009	(1,544,677)	
Net change in fund balances	(270,661)	(270,661)	78,157	348,818	
Fund balances - beginning	270,661	270,661	56,074	(214,587)	
Fund balances - ending	<u>\$</u>	<u>\$</u>	\$ 134,231	\$ 134,231	

#### CITY OF WILSONVILLE, OREGON Stormwater Development Charges Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

						Actual Amounts	riance With inal Budget
		Budgeted	Amou	nts	E	Budgetary	Positive
		Original		Final		Basis	(Negative)
REVENUES							
System development charges	\$	591,623	\$	591,623	\$	449,813	\$ (141,810)
Investment revenue	_	27,800		27,800		30,880	 3,080
Total revenues		619,423		619,423		480,693	 (138,730)
EXPENDITURES							
Materials and services		5,580		5,580		4,127	1,453
Contingency		3,057,128		3,027,649		-	3,027,649
Total expenditures		3,062,708		3,033,229		4,127	3,029,102
Excess (deficiency) of revenues							
over (under) expenditures		(2,443,285)		(2,413,806)		476,566	2,890,372
OTHER FINANCING SOURCES (USES)							
Transfers out		(332,218)		(361,697)		(103,148)	 258,549
Net change in fund balances		(2,775,503)		(2,775,503)		373,418	3,148,921
Fund balances - beginning		2,775,503		2,775,503		2,719,696	 (55,807)
Fund balances - ending	\$		\$		\$	3,093,114	\$ 3,093,114

#### CITY OF WILSONVILLE, OREGON Stormwater Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP

For the year ended June 30, 2021

	 Revenues	Expenditures			
Budgetary Basis:					
Stormwater Operating Fund	\$ 3,431,419	\$	1,465,702		
Stormwater Capital Projects Fund	5,156		1,174,008		
Stormwater Development Charges Fund	480,693		4,127		
Total - Budgetary Basis	 3,917,268		2,643,837		
Adjustments:					
Interfund loan payment	-		(591,299)		
Capital acquisition	-		(1,222,288)		
Capital contributions	3,761,920		-		
Support services	-		520,426		
Depreciation expense	-		1,065,768		
Pension expense	-		(12,974)		
OPEB expense	-		(508)		
Disposition of fixed assets	 		44,289		
Revenues and expenses	\$ 7,679,188	\$	2,447,251		
GAAP Basis:					
Operating	\$ 3,388,400	\$	2,377,355		
Nonoperating	79,055		69,896		
Capital contributions	 4,211,733		-		
Total - GAAP Basis	\$ 7,679,188	\$	2,447,251		

#### CITY OF WILSONVILLE, OREGON Street Lighting Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -Budget and Actual For the year ended June 30, 2021

	Budgeted	Amou	nts	Actual Amounts Sudgetary		riance With nal Budget Positive
	Original		Final	Basis	(	Negative)
REVENUES						
Charges for services	\$ 524,150	\$	524,150	\$ 542,050	\$	17,900
Investment revenue	 12,500		12,500	 17,135		4,635
Total revenues	 536,650		536,650	 559,185		22,535
EXPENDITURES						
Street lighting	381,320		381,320	330,300		51,020
Contingency	283,976		67,549	-		67,549
Total expenditures	665,296		448,869	 330,300		118,569
Excess (deficiency) of revenues						
over (under) expenditures	(128,646)		87,781	228,885		141,104
OTHER FINANCING SOURCES (USES)						
Transfers out	 (1,088,820)		(1,305,247)	 (551,749)		753,498
Net change in fund balances	(1,217,466)		(1,217,466)	(322,864)		894,602
Fund balances - beginning	 1,293,766		1,293,766	 1,577,648		283,882
Fund balances - ending	\$ 76,300	\$	76,300	\$ 1,254,784	\$	1,178,484

# CITY OF WILSONVILLE, OREGON Street Lighting Fund Reconciliation of Budgetary Revenues and Expenditures to GAAP

For the year ended June 30, 2021

	I	Expenditures		
Budgetary Basis:				
Street Lighting Fund	\$	559,185	\$	330,300
Adjustments:				
Capital contributions		694,150		-
Depreciation expense		-		156,700
Revenues and expenses	\$	1,253,335	\$	487,000
GAAP Basis:				
Operating	\$	542,050	\$	487,000
Nonoperating		17,135		-
Capital contributions		694,150		-
Total - GAAP Basis	\$	1,253,335	\$	487,000

#### CITY OF WILSONVILLE, OREGON Reconciliation of Budgetary Fund Balance to GAAP - Net Position

For the year ended June 30, 2021

	Total Water	Total Sewer		Total Stormwater		Total Street Lighting
Fund balances - budget basis:						
Operating Fund	\$ 21,260,242	\$	16,987,780	\$	5,032,049	\$ 1,254,784
Capital Projects Fund	976,570		57,926		134,231	-
Development Charges Fund	 7,781,323		2,937,498		3,093,114	 -
Total fund balances - budget basis	 30,018,135		19,983,204		8,259,394	 1,254,784
Adjustments:						
Notes receivable	2,188		-		-	-
Investment in joint venture	1,286,137		-		-	-
Pension	(280,475)		(165,266)		(121,236)	-
OPEB	(9,882)		(5,084)		(3,465)	-
Capital assets, net	51,489,904		67,562,336		37,417,491	4,962,880
Debt payable	-		(24,280,200)		-	-
Deferred charge on refunding	-		(337,849)		-	-
Advances from other funds	 -		-		(2,009,901)	 -
Total net position - GAAP basis	\$ 82,506,007	\$	62,757,141	\$	43,542,283	\$ 6,217,664

#### CITY OF WILSONVILLE, OREGON Fleet Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances -**Budget and Actual** For the year ended June 30, 2021

	Budgeted Amounts					Actual Amounts	Fir	iance With nal Budget
		Original	Amou	Final	В	Budgetary Basis		Positive Negative)
REVENUES		ongina						tegative,
Charges for services	\$	1,411,703	\$	1,411,703	\$	1,412,116	\$	413
Investment revenue		9,600		9,600		14,796		5,196
Other revenues		-		-		8,704		8,704
Total revenues		1,421,303		1,421,303		1,435,616		14,313
EXPENDITURES								
Fleet		1,528,226		1,530,606		1,379,181		151,425
Contingency		806,511		804,131		-		804,131
Total expenditures		2,334,737		2,334,737		1,379,181		955,556
Excess (deficiency) of revenues								
over (under) expenditures		(913,434)		(913,434)		56,435		969,869
OTHER FINANCING SOURCES (USES)								
Sale of capital asset		18,000		18,000		2,390		(15,610)
Transfers out		(2,400)		(2,400)		(2,400)		-
Total other financing sources (uses)		15,600		15,600		(10)		(15,610)
Net change in fund balances		(897,834)		(897,834)		56,425		954,259
Fund balances - beginning		969,834		969,834		1,073,294		103,460
Fund balances - ending	\$	72,000	\$	72,000		1,129,719	\$	1,057,719

(744,663)

314,009

(15,667)

856,429

1,930

Adjustment from budgetary basis to generally accepted accounting basis: Deferred pension asset / liability Deferred pensions outflows / inflows Deferred OPEB asset / liability Deferred OPEB outflows / inflows Capital assets, net Fund balances - generally accepted accounting principles basis 1,541,757 \$

# **STATISTICAL SECTION**

# **Statistical Section**

This part of the City of Wilsonville's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, property taxes.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the city's financial activities take place.

#### **Operating Information**

These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the city provides and the activities it performs.

**Sources:** Unless otherwise noted the information in these schedules is derived from the City's annual comprehensive financial reports for the relevant year.

#### Net Position by Component

		2021	 2020		2019	2018
Governmental activities						
Net investment in capital assets	\$	231,736,156	\$ 217,577,088	\$	212,082,891	\$ 208,625,892
Restricted		41,519,701	40,680,740		41,220,630	33,857,820
Unrestricted	_	42,126,438	 39,816,796		38,184,930	 29,615,737
Total governmental activities net position	\$	315,382,295	\$ 298,074,624	\$	291,488,451	\$ 272,099,449
Business-type activities						
Net investment in capital assets	\$	136,814,562	\$ 123,302,746	\$	114,347,148	\$ 105,124,573
Restricted		14,980,662	17,038,302		17,853,271	17,465,070
Unrestricted		43,227,871	41,304,936		38,933,078	33,549,879
Total business-type activities net position	\$	195,023,095	\$ 181,645,984	\$	171,133,497	\$ 156,137,555
Primary government						
Net investment in capital assets	\$	368,550,718	\$ 340,879,834	\$	326,430,039	\$ 313,750,465
Restricted		56,500,363	57,719,042		59,073,901	51,322,890
Unrestricted		85,354,309	81,121,732		77,118,008	63,165,616
Total primary government net position	\$	510,405,390	\$ 479,720,608	\$	462,621,948	\$ 428,238,971

#### Net Position by Component (continued)

		Fisca	l Year			Fiscal Year												
2017	2016	2015		2014	2013		2012											
\$ 198,234,157	\$ 191,785,289	\$ 190,498,824	\$	182,563,852	\$ 172,030,623	\$	155,303,313											
34,559,642	24,178,890	18,600,322		15,999,315	16,256,180		19,949,141											
32,704,660	30,593,354	27,891,356		27,912,417	26,960,064		25,930,589											
\$ 265,498,459	\$ 246,557,533	\$ 236,990,502	\$	226,475,584	\$ 215,246,867	\$	201,183,043											
\$ 98,590,872	\$ 95,953,234	\$ 90,879,589	\$	84,456,922	\$ 72,601,965	\$	69,393,857											
17,427,504	14,116,057	11,297,463		9,135,299	11,686,021		7,273,385											
27,181,950	24,217,849	20,519,909		17,811,579	18,660,595		15,624,285											
\$ 143,200,326	\$ 134,287,140	\$ 122,696,961	\$	111,403,800	\$ 102,948,581	\$	92,291,527											
\$ 296,825,029	\$ 287,738,523	\$ 281,378,413	\$	267,020,774	\$ 244,632,588	\$	224,697,170											
51,987,146	38,294,947	29,897,785		25,134,614	27,942,201		27,222,526											
59,886,610	54,811,203	48,411,265		45,723,996	45,620,659		41,554,874											
\$ 408,698,785	\$ 380,844,673	\$ 359,687,463	\$	337,879,384	\$ 318,195,448	\$	293,474,570											

#### **Changes in Net Position**

				Fisca	l Year					
		2021		2020		2019		2018		
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$	1,187,298	\$	1,089,658	\$	1,084,982	\$	981,778		
Public safety	Ŧ	173,997	т	342,201	Ŧ	404,614	Ŧ	372,895		
Transportation		16,525		161,904		222,564		313,060		
Public works		2,153,726		2,008,041		1,873,540		1,612,232		
Culture and recreation		112,352		237,550		377,414		340,306		
Community development		2,493,968		1,873,376		2,612,104		2,389,728		
Operating grants and contributions		5,752,080		6,838,285		4,800,690		3,231,386		
Capital grants and contributions		9,805,486		8,100,552		13,134,469		5,964,896		
Total governmental activities program revenues		21,695,432		20,651,567		24,510,377		15,206,281		
Business-type activities:										
Charges for services:										
Water		9,497,881		8,428,926		9,352,077		9,278,151		
Sewer		7,868,137		8,011,136		8,233,513		8,091,969		
Stormwater		3,388,013		3,193,878		2,981,288		2,802,125		
Streetlights		542,050		526,541		522,352		519,886		
Operating grants and contributions										
Capital grants and contributions		9,406,841		5,551,854		8,699,499		7,098,794		
Total business-type activities program revenues		30,702,922		25,712,035		29,788,729		27,790,925		
Total primary government program revenues	\$	52,398,354	\$	46,363,602	\$	54,299,106	\$	42,997,206		
Expenses										
Governmental activities:										
General government	\$	5,463,155	\$	7,653,981	\$	5,683,457	\$	4,158,416		
Public safety	Ŷ	5,286,973	Ļ	5,210,857	Ŷ	4,710,962	Ļ	4,172,469		
Transportation		4,726,200		6,148,956		5,353,533		5,944,015		
Public works		9,434,563		11,380,430		6,875,624		9,253,043		
Culture and recreation		5,347,855		5,799,693		5,027,207		5,281,097		
Community development		3,528,921		5,946,808		4,631,446		4,786,608		
Interest on long-term debt		1,132,044		1,238,934		1,190,812		4,780,008 1,271,504		
Total governmental activities expenses		34,919,711		43,379,659		33,473,041		34,867,152		
		54,919,711		43,373,033		33,473,041		54,807,152		
Business-type activities:										
Water		6,988,888		6,807,892		6,543,722		7,123,560		
Sewer		6,975,347		7,040,999		7,117,470		6,913,352		
Stormwater		2,447,251		2,491,819		2,340,829		2,088,836		
Streetlights		487,000		472,379		506,053		447,464		
Total business-type activities		16,898,486		16,813,089		16,508,074		16,573,212		
Total primary government expenses	\$	51,818,196	\$	60,192,748	\$	49,981,115	\$	51,440,364		

#### **Changes in Net Position (continued)**

					Fisca	l Year					
	2017		2016		2015		2014		2013		2012
\$	907,951	\$	860,828	\$	781,845	\$	797,639	\$	653,034	\$	611,014
Ŷ	315,465	Ŷ	264,370	Ŷ	325,135	Ŷ	325,251	Ŷ	427,345	Ŷ	480,649
	322,769		206,506		605,178		275,561		330,707		313,431
	883,416		703,448		685,471		714,558		644,332		670,839
	307,572		316,880		223,759		190,180		219,645		184,036
	3,225,297		3,444,984		3,149,667		3,057,239		2,594,270		2,663,637
	3,008,721		3,069,041		2,724,209		2,647,055		4,498,701		2,525,535
	15,804,150		12,794,101		10,294,361		15,488,068		14,372,709		6,816,917
	24,775,341		21,660,158		18,789,625		23,495,551		23,740,743		14,266,058
	8,288,220		8,380,163		7,743,119		6,784,658		6,830,022		5,564,931
	8,113,623		7,846,877		7,752,314		7,198,881		6,224,907		5,559,439
	2,534,577		2,186,329		1,557,938		1,392,150		1,164,818		972,101
	498,652		476,299		447,388		421,986		388,128		381,615
	-		-		31,203		4,721		4,474		3,948
	6,214,042		8,803,299		9,361,910		8,321,936		8,803,248		4,843,011
	25,649,114		27,692,967		26,893,872		24,124,332		23,415,597		17,325,045
\$	50,424,455	\$	49,353,125	\$	45,683,497	\$	47,619,883	\$	47,156,340	\$	31,591,103
\$	3,994,533	\$	4,643,949	\$	2,092,293	\$	2,783,098	\$	2,728,128	\$	2,715,431
	4,349,339		4,124,760		3,766,895		3,931,951		3,836,302		3,767,419
	5,556,409		6,377,195		4,579,693		4,973,506		5,008,045		4,665,878
	8,791,797		9,607,460		7,796,401		10,160,489		8,632,592		7,890,575
	4,830,866		5,454,466		3,697,116		3,819,439		3,684,702		2,324,820
	5,146,814		6,219,709		4,066,015		4,748,107		4,771,245		3,615,081
	1,347,667		1,439,098		1,363,650		1,635,091		1,657,706		1,585,132
	34,017,425		37,866,637		27,362,063		32,051,681		30,318,720		26,564,336
	6,608,032		6,814,839		6,468,041		9,219,979		6,022,898		6,492,487
	6,870,481		6,952,213		6,924,783		5,424,747		5,069,866		6,759,615
	2,013,681		2,286,788		1,928,310		2,850,421		1,742,041		1,820,865
	424,171		381,140		388,565		341,942		337,426		329,931
ć	15,916,365	<u> </u>	16,434,980	<u> </u>	15,709,699	<u> </u>	17,837,089	<u> </u>	13,172,231		15,402,898
Ş	49,933,790	\$	54,301,617	\$	43,071,762	\$	49,888,770	\$	43,490,951	\$	41,967,234

#### **Changes in Net Position (continued)**

	 2021	 2020	 2019	 2018
Net (Expense)/Revenue				
Governmental activities	\$ (13,224,279)	\$ (22,728,092)	\$ (8,962,664)	\$ (19,660,871)
Business-type activities	13,804,436	8,898,946	13,280,655	11,217,713
Total primary government	\$ 580,158	\$ (17,179,862)	\$ 4,317,991	\$ (8,443,158)
General Revenues and				
Other Changes in Net Position				
Governmental activities:				
Taxes:				
Property taxes, levied for general purposes	\$ 8,381,838	\$ 7,756,880	\$ 7,417,252	\$ 7,103,352
Property taxes, levied for debt service	9,386,131	9,632,245	9,309,166	9,125,819
Franchise, transit and hotel taxes	9,165,083	8,624,595	8,549,697	8,838,506
Interest and investment earnings	1,067,401	2,341,781	2,346,903	988,791
Other revenues	997,488	750,420	630,947	603,441
Transfers in (out)	1,534,009	208,344	97,701	36,873
Gain (loss) on disposition of capital assets	 -	 -	 -	33,873
Total governmental activities	 30,531,950	 28,351,666	 28,351,666	 26,730,655
Business-type activities:				
Investment revenue	789,513	1,502,866	1,492,247	632,311
Other revenues	317,171	319,019	277,302	514,893
Transfers in (out)	(1,534,009)	(208,344)	(97,701)	(36,873)
Gain (loss) on disposition of capital assets	 -	 -	41,472	 641,211
Total business-type activities	 (427,325)	 1,613,541	 1,713,320	 1,751,542
Total primary government	\$ 30,104,625	\$ 30,927,806	\$ 30,064,986	\$ 28,482,197
Change in Net Position				
Governmental activities	\$ 17,307,671	\$ 6,586,173	\$ 19,389,002	\$ 7,069,784
Business-type activities	 13,377,111	 10,512,487	 14,993,975	 12,969,255
Total primary government	\$ 30,684,783	\$ 17,098,660	\$ 34,382,977	\$ 20,039,039

**Changes in Net Position (continued)** 

		Fisca	Year						
 2017	 2016	 2015		2014		2013		2012	
\$ (9,242,084)	\$ (9,242,084)	\$ (16,206,479)	\$	(8,572,438)	\$	(8,556,130)	\$	(6,577,977)	
 9,732,749	 9,733,576	 11,257,987	_	11,184,173	_	6,287,243	_	10,243,366	
\$ 490,665	\$ 491,492	\$ (4,948,492)	\$	2,611,735	\$	(2,268,887)	\$	3,665,389	
\$ 6,545,482	\$ 6,235,290	\$ 5,819,519	\$	5,427,603	\$	5,149,667	\$	5,127,828	
9,790,844	9,259,675	8,903,324		7,903,772		7,533,683		6,779,063	
9,357,994	8,269,638	7,918,080		7,517,049		7,153,920		6,906,126	
651,078	444,296	269,137		292,755		278,195		387,203	
591,159	647,292	970,257		522,988		689,869		478,413	
1,246,453	80,062	(243,120)		(1,879,320)		(163,533)		22,440	
 -	 837,257	 -		-		-		14,643	
 28,183,010	 25,773,510	 23,637,197		19,784,847		20,641,801		19,715,716	
337,245	291,896	103,623		173,556		204,594		267,623	
89,645	120,358	91,255		115,100		45,561		26,562	
(1,246,453)	(80,062)	243,120		1,879,320		163,533		(22,440)	
 -	 -	 -		-		-		-	
 (819,563)	 332,192	 437,998		2,167,976		413,688		271,745	
\$ 27,363,447	\$ 26,105,702	\$ 24,075,195	\$	21,952,823	\$	21,055,489	\$	19,987,461	
\$ 18,940,926	\$ 16,531,426	\$ 7,430,718	\$	11,212,409	\$	12,085,671	\$	13,137,739	
 8,913,186	 10,065,768	 11,695,985		13,352,149		6,700,931		10,515,111	
\$ 27,854,112	\$ 26,597,194	\$ 19,126,703	\$	24,564,558	\$	18,786,602	\$	23,652,850	

#### Fund Balance, Governmental Funds

Last Ten Fiscal Years

	Fiscal Year						
	 2021		2020		2019		2018
General Fund							
Nonspendable	\$ 248,228	\$	340,602	\$	320,584	\$	252,878
Restricted	317,447		193,109		193,109		211,699
Committed	2,947,900		2,868,800		2,669,000		2,523,900
Assigned	5,580,000		7,581,700		7,045,462		7,240,462
Unassigned	9,021,801		7,090,913		9,319,397		8,626,646
Total general fund	 18,115,376		18,075,124		19,547,552		18,855,585
All Other Governmental Funds							
Nonspendable	-		-		-		-
Restricted	41,202,254		40,487,631		41,027,521		33,857,820
Committed	7,798,458		2,492,900		3,110,400		2,120,700
Assigned	26,421,870		28,792,020		21,615,849		20,359,233
Unassigned	-		-		-		(812,556)
Total all other governmental funds	 75,422,582		71,772,551		65,753,770		55,525,197
Total governmental funds	\$ 93,537,958	\$	89,847,675	\$	85,301,322	\$	74,380,782

Continued on next page

#### Fund Balance, Governmental Funds (continued)

					Fisca	l Year					
	2017		2016		2015		2014	2013		2012	
\$	208,756	\$	568,959	\$	90,266	\$	262,760	\$	179,474	\$	154,591
	176,671		182,000		180,464		120,886		255,602		220,623
	2,371,400		2,206,000		4,119,000		4,034,000		3,000,000		660,000
	6,940,362		6,557,262		8,304,112		6,098,472		6,103,072		7,729,767
	7,556,831		6,782,665		2,587,696		4,406,127		5,253,764		5,240,118
	17,254,020		16,296,886		15,281,538		14,922,245		14,791,912		14,005,099
	4,522		660		20,709		18,255		655		31,330
	34,559,642		24,178,890		18,125,118		18,017,255		17,856,439		20,970,793
	2,034,500		1,924,000		1,304,000		1,899,000		815,000		430,000
	22,236,762		21,993,167		13,424,953		12,335,197		11,510,687		13,245,593
	-		-	_	(68,904)		-		(250,764)	_	(902,056)
	58,835,426		48,096,717		32,805,876		32,269,707		29,932,017		33,775,660
_		_		_		_		_		_	
\$	76,089,446	\$	64,393,603	\$	48,087,414	\$	47,191,952	\$	44,723,929	\$	47,780,759

#### CITY OF WILSONVILLE, OREGON Changes in Fund Balances of Governmental Funds

		Fiscal Year					
	 2021		2020		2019		2018
Revenues							
Taxes	\$ 26,959,988	\$	26,016,199	\$	25,801,351	\$	25,000,425
Intergovernmental	9,970,710		9,200,062		7,797,561		4,207,837
Licenses and permits	4,487,852		2,126,073		2,511,126		1,733,392
Charges for services	3,298,692		3,437,557		3,731,940		3,405,737
System development charges	3,104,823		1,641,909		2,811,839		3,134,124
Fines and forfeitures	173,997		250,453		316,475		292,405
Investment revenue	1,052,605		2,295,482		2,301,512		961,158
Developer reimbursements	-		-		-		-
Other revenues	452,730		470,797		374,059		375,229
Total Revenues	 49,501,397		45,438,532		45,645,863		39,110,307
Expenditures							
Current operating:							
General government	4,089,416		6,040,302		3,754,896		3,777,589
Public safety	5,243,045		5,133,073		4,659,457		4,150,844
Transportation	5,538,634		6,153,083		5,117,015		4,947,569
Public works	1,929,280		2,260,900		1,889,517		1,794,035
Culture and recreation	4,785,591		4,816,335		4,737,420		4,504,246
Community development	4,657,110		5,464,471		4,797,818		4,956,024
Debt service:							
Principal	3,010,559		2,475,294		2,259,985		2,179,776
Interest	1,134,190		1,248,056		1,195,013		1,278,515
Capital outlay	17,540,658		7,511,409		10,214,303		13,417,274
Total expenditures	47,928,483		41,102,923		38,625,424		41,005,872
Excess (deficiency) of revenues							
over (under) expenditures	 1,572,914		4,335,609		7,020,439		(1,895,565)
Other financing sources (uses)							
Sale of capital assets	-		-		-		-
Issuance of debt	500,000		-		3,800,000		-
Proceeds of interfund loan	-		-		-		-
Payment of interfund loan	-		-		-		-
Transfers in	12,746,428		16,360,163		7,368,035		12,577,150
Transfers out	(11,129,059)		(16,149,419)		(7,267,934)		(12,390,249)
Total other financing sources (uses)	2,117,369		210,744		3,900,101		186,901
Net change in fund balance	\$ 3,690,283	\$	4,546,353	\$	10,920,540	\$	(1,708,664)
Debt service as a percentage							
of noncapital expenditures	13.64%		11.08%		12.16%		12.54%

#### CITY OF WILSONVILLE, OREGON Changes in Fund Balances of Governmental Funds (continued)

\$	2017		2016			l Year					
\$					2015		2014		2013		2012
\$											
	25,653,427	\$	23,693,885	\$	22,602,987	\$	20,822,581	\$	19,821,949	\$	18,687,975
	5,536,923		4,465,312		5,079,524		4,040,465		7,912,876		4,572,155
	2,588,458		2,968,225		2,611,263		2,590,587		2,095,744		1,754,771
	2,553,068		2,196,831		2,253,473		2,387,261		1,967,389		2,159,615
	5,604,943		4,383,098		3,509,264		2,937,790		2,856,439		2,034,016
	237,009		187,448		244,535		247,534		351,077		404,950
	639,103		433,401		261,716		287,606		271,444		361,238
	-		-		-		-		-		981,390
	332,185		400,764		763,420		1,294,611		743,195		321,441
	43,145,116		38,728,964		37,326,182		34,608,435		36,020,113		31,277,551
	3,512,075		3,560,827		3,298,854		3,193,887		3,119,706		2,978,116
	4,327,101		4,064,863		3,800,732		3,932,008		3,830,566		3,759,006
	4,577,860		4,696,751		4,583,528		4,420,600		4,305,685		4,163,757
	1,624,270		1,555,703		1,694,904		1,571,556		1,543,999		2,317,533
	4,048,067		3,901,408		3,652,486		3,328,472		3,194,630		2,311,199
	5,002,126		5,108,684		5,023,609		4,574,487		4,929,877		3,772,696
	2,098,994		2,387,532		3,015,000		8,537,000		16,173,000		11,241,000
	1,359,752		1,438,344		1,445,624		1,614,615		1,637,230		1,645,515
	6,214,049		5,780,331		10,398,686		5,818,786		13,441,567		8,790,979
	32,764,294		32,494,443		36,913,423		36,991,411		52,176,260		40,979,801
·	10,380,822		6,234,521		412,759		(2,382,976)		(16,156,147)		(9,702,250)
	-		4,941,165		7,430		24,646		5,004		479,770
	-		5,000,000		-		4,500,000		12,500,000		8,000,000
	-		-		-		4,500,000		-		-
	-		-		-		(4,500,000)		-		-
	5,645,468		5,585,275		10,669,422		3,991,874		6,840,052		5,997,837
	(4,330,447)		(5,454,772)		(10,194,149)		(3,665,521)		(6,245,739)		(4,707,223)
<u> </u>	1,315,021	<u> </u>	10,071,668	<u> </u>	482,703	<u> </u>	4,850,999	<u> </u>	13,099,317	<u> </u>	9,770,384
\$	11,695,843	\$	16,306,189	\$	895,462	\$	2,468,023	\$	(3,056,830)	\$	68,134
	13.03%		14.32%		16.82%		32.57%		45.98%		40.03%

#### **Program Revenues by Function**

	Fiscal Year							
		2021		2020		2019		2018
Program Revenues								
Governmental activities:								
General government	\$	1,438,882	\$	2,161,796	\$	1,151,280	\$	1,068,871
Public safety		173,997		342,201		404,614		372,895
Transportation		2,112,560		3,625,354		3,603,744		551,945
Public works		13,090,162		10,142,869		14,360,730		7,938,656
Culture and recreation		2,385,863		2,505,971		2,377,905		2,862,003
Community development		2,493,968		1,873,376		2,612,104		2,411,911
Subtotal governmental activities		21,695,432		20,651,567		24,510,377		15,206,281
Business-type activities:								
Water		12,597,459		9,921,214		12,396,820		12,127,996
Sewer		9,269,517		8,727,206		10,532,266		10,005,607
Stormwater		7,599,746		6,434,574		5,871,153		4,767,368
Streetlights		1,236,200		629,041		988,490		889,954
Subtotal business-type activities		30,702,922		25,712,035		29,788,729		27,790,925
Total primary government	\$	52,398,354	\$	46,363,602	\$	54,299,106	\$	42,997,206

#### Program Revenues by Function (continued)

		Fisca	l Year					
 2017	 2016	 2015		2014	1	2013	1	2012
\$ 1,000,986	\$ 860,828	\$ 791,935	\$	822,639	\$	653,034	\$	611,014
315,465	264,370	325,135		325,251		451,065		576,200
1,311,216	1,124,864	2,234,120		1,317,171		3,305,284		1,062,785
14,738,840	12,616,868	9,355,847		15,614,308		14,582,252		7,316,025
4,183,537	3,348,244	2,931,921		2,358,943		2,154,838		2,036,397
3,225,297	3,444,984	3,150,667		3,057,239	_	2,594,270	_	2,663,637
 24,775,341	 21,660,158	 18,789,625		23,495,551		23,740,743		14,266,058
10,874,464	11,502,425	11,464,685		8,932,423		11,567,221		7,751,248
10,038,798	10,498,307	10,694,262		11,554,572		8,194,564		7,094,096
3,873,007	4,496,671	3,791,354		2,978,437		3,052,480		1,987,464
862,845	1,195,564	943,571		658,900		601,332		492,237
25,649,114	27,692,967	26,893,872		24,124,332		23,415,597		17,325,045
\$ 50,424,455	\$ 49,353,125	\$ 45,683,497	\$	47,619,883	\$	47,156,340	\$	31,591,103

# General Governmental Revenues

Taxes, Licenses and Permits Breakdown

Last Ten Fiscal Years

			Taxes			I	Licenses and Perm	nits
Fiscal Year	Property Tax	Hotel/ Motel Tax	Transit Tax	Franchise Tax	Total	Business Licenses	Construction Permits	Total
11-12	\$ 11,781,849	9 \$ 208,890	\$ 4,048,569	\$ 2,648,667	\$ 18,687,975	\$ 127,587	\$ 1,627,184	\$ 1,754,771
12-13	12,668,030	242,369	3,990,885	2,920,665	19,821,949	127,817	1,967,928	2,095,744
13-14	13,305,532	2 272,866	4,342,353	2,901,830	20,822,581	159,029	2,431,558	2,590,587
14-15	14,684,907	7 258,374	4,597,118	3,062,588	22,602,987	187,655	2,611,344	2,798,999
15-16	15,424,246	6 469,972	4,638,597	3,161,069	23,693,884	167,124	2,801,101	2,968,225
16-17	16,295,433	476,687	5,552,582	3,328,725	25,653,427	186,811	2,401,647	2,588,458
17-18	16,161,919	9 450,412	5,040,713	3,347,381	25,000,425	173,723	1,559,669	1,733,392
18-19	17,251,654	4 307,564	5,026,869	3,215,264	25,801,351	193,981	2,317,145	2,511,126
19-20	17,391,604	4 336,869	4,902,080	3,385,646	26,016,199	130,594	1,995,479	2,126,073
20-21	17,794,905	5 367,506	5,298,039	3,499,538	26,959,988	188,723	4,299,129	4,487,852

Source: City Financial Database

#### Assessed Value of Property

Last Ten Fiscal Years

Fiscal Year	Real Property	Manufactured Structures	Personal Property	Public Utility	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Real Market Value (RMV)	Assesed value as a percentage of RMV
11-12	\$ 2,356,793,428	\$ 1,488,886	\$ 127,983,237	\$ 64,488,750	\$ 2,550,754,301	\$ 5.5302	\$ 2,905,321,351	87.8%
12-13	2,431,588,350	1,443,509	140,544,804	59,271,200	2,632,847,863	5.3660	2,917,733,750	90.2%
13-14	2,553,479,774	1,354,850	142,768,534	60,386,090	2,757,989,248	5.5056	3,081,155,412	89.5%
14-15	2,751,369,393	1,453,131	155,535,544	64,039,448	2,972,397,516	5.4071	3,487,874,937	85.2%
15-16	2,924,835,960	1,522,105	178,004,859	68,411,660	3,172,774,584	5.3121	3,886,914,557	81.6%
16-17	3,135,553,612	1,653,415	199,338,607	66,466,388	3,403,012,022	5.3121	4,392,659,037	77.5%
17-18	3,343,712,129	1,972,171	209,336,606	67,650,130	3,622,671,036	4.8858	4,942,413,960	73.3%
18-19	3,512,275,329	2,196,739	212,535,513	62,218,000	3,789,225,581	4.8454	5,432,280,899	69.8%
19-20	3,694,844,244	2,341,090	238,934,563	65,483,806	4,001,603,703	4.7141	5,859,248,202	68.3%
20-21	3,848,016,782	2,468,899	242,813,577	73,849,600	4,167,148,858	4.6049	6,116,277,507	68.1%

Source: Assessment and Taxation Rolls, Clackamas and Washington Counties

#### Consolidated Tax Rates - Direct and Overlapping Governments

Last Ten Fiscal Years

			City I	Direct Rate	es <sup>1</sup>		
Fiscal Year	Basic Rate		Exempt Bond Rate		Urban Renewal Agency		Total Direct Rate
11-12	\$	2.0590	\$	0.1372	\$	2.9794	\$ 5.1756
12-13		1.9953		0.1292		3.4057	5.5302
13-14		2.0173		0.1233		3.2254	5.3660
14-15		2.0126		0.1211		3.3719	5.5056
15-16		1.9930		0.1050		3.3091	5.4071
16-17		1.9717		-		3.3404	5.3121
17-18		2.0194		-		2.8664	4.8858
18-19		2.0255		-		2.8199	4.8454
19-20		2.0507		-		2.6634	4.7141
20-21		2.0673		-		2.5376	4.6049
20-21*		2.5206		-		-	2.5206

\*without urban renewal restatement of rates

#### **Overlapping Rates**<sup>1</sup>

Fiscal Year	Clackamas County	Clackamas County Urban Renewal Agency	Tualatin Valley Fire and Rescue	School Districts	Clackamas County Community College	Clackamas ESD	Other <sup>2</sup>	Total Direct and Overlapping
11-12	\$ 2.5480	\$ 0.1382	\$ 1.6510	\$ 8.0141	\$ 0.5404	\$ 0.2900	\$ 0.3556	\$ 18.7129
12-13	2.4683	0.1467	1.5967	7.8467	0.5347	0.2798	0.4287	18.8318
13-14	2.5055	0.0065	1.6016	7.8649	0.5489	0.2887	0.5150	18.6971
14-15	2.5029	0.0073	1.5838	7.6623	0.5476	0.2881	0.5065	18.6041
15-16	2.4791	0.0078	1.7887	7.7532	0.5798	0.2849	0.4502	18.7508
16-17	2.4546	0.0092	1.7657	7.7558	0.5714	0.2817	0.4569	18.6074
17-18	2.5278	0.0099	1.7741	7.8900	0.5921	0.2905	0.4755	18.4271
18-19	2.5389	0.0107	1.7832	8.0275	0.5936	0.2918	0.5395	18.6306
19-20	2.6678	0.0109	1.7871	8.2349	0.5925	0.2959	0.7315	19.0347
20-21	2.6916	0.0103	1.8412	8.6469	0.6260	0.2986	0.6597	19.3792

Rates are per \$1,000 of assessed value.

<sup>1</sup> Starting in 2003, urban renewal rates are seperately stated. City and overlapping rates are reduced for

for the effect of the separately stated urban renewal rates.

<sup>2</sup> Other includes: Port of Portland, Metro, and Vector Control

#### Sources:

City of Wilsonville, Adopted Budget Taxation Rolls, Clackamas and Washington Counties Rates are for tax code 003-023 within Clackamas County Rates are net of reallocation due to urban renewal

#### **CITY OF WILSONVILLE, OREGON Principal Tax Payers**

Current year and nine years ago

			)20-21		
					Percent
		Assessed		Assessed	of City AV*
Taxpayer	Type of Business	Taxes		Value	
Mentor Graphics Corporation	CAD software systems	\$ 1,130,755	\$	60,498,570	1.5%
Jackson Square Properties LLC	Real estate investment	977,967		52,323,977	1.3%
LIPT Ash Meadows Lane LLC	Apartments	964,088		51,568,646	1.2%
Siemens Industry Software Inc	Computer software company	906,790		51,651,896	1.2%
Swire Pacific Holdings Inc (Coca-Cola)	Bottling & distribution center	892,594		50,843,280	1.2%
Fred Meyer Stores Inc.	Grocery retail	697,946		37,595,325	0.9%
Sysco/Continental Food Service	Warehouse & distribution center	672,093		36,156,704	0.9%
Lexington Realty Trust	Real estate investment	627,432		33,569,408	0.8%
Xerox Corporation	Document products and services	625,371		34,335,310	0.8%
Aukum-Canyon Creek Apartments LLC	Real estate services	612,835		32,788,398	0.8%
		\$ 8,107,871	\$	441,331,514	10.6%

			20	11-12		
					Percent	
		Assessed		Assessed	of City	
Type of Business		Taxes		Value	AV**	
Document products and services	\$	1,727,774	\$	95,522,431	3.7%	
CAD software systems		1,029,481		57,772,384	2.3%	
Shopping Center		806,254		45,507,950	1.8%	
Bottling & distribution center		655,188		36,835,451	1.4%	
Commercial properties		532,002		29,905,655	1.2%	
Warehouse & distribution center		552,330		29,515,993	1.2%	
Hollywood entertainment properties		492,771		27,646,415	1.1%	
Commercial properties		491,488		27,494,403	1.1%	
Thermal imaging & infrared cameras		463,056		26,033,523	1.0%	
Commercial properties		459,532		28,844,791	1.1%	
	\$	7,209,876	\$	405,078,996	15.9%	
	CAD software systems Shopping Center Bottling & distribution center Commercial properties Warehouse & distribution center Hollywood entertainment properties Commercial properties Thermal imaging & infrared cameras	Document products and services\$Document products and services\$CAD software systems\$Shopping Center\$Bottling & distribution center\$Commercial properties\$Warehouse & distribution center\$Hollywood entertainment properties\$Commercial properties\$Thermal imaging & infrared cameras	Type of BusinessTaxesDocument products and services\$ 1,727,774CAD software systems1,029,481Shopping Center806,254Bottling & distribution center655,188Commercial properties532,002Warehouse & distribution center552,330Hollywood entertainment properties492,771Commercial properties491,488Thermal imaging & infrared cameras463,056Commercial properties459,532	Type of BusinessAssessedDocument products and services\$ 1,727,774\$CAD software systems1,029,481\$Shopping Center806,254Bottling & distribution center655,188Commercial properties532,002Warehouse & distribution center552,330Hollywood entertainment properties492,771Commercial properties491,488Thermal imaging & infrared cameras463,056Commercial properties459,532	Type of BusinessTaxesValueDocument products and services\$ 1,727,774\$ 95,522,431CAD software systems1,029,48157,772,384Shopping Center806,25445,507,950Bottling & distribution center655,18836,835,451Commercial properties532,00229,905,655Warehouse & distribution center552,33029,515,993Hollywood entertainment properties492,77127,646,415Commercial properties491,48827,494,403Thermal imaging & infrared cameras463,05626,033,523Commercial properties459,53228,844,791	

\*\*Total City assessed valuation base for 2020-21 was \$4,167,148,858 \*\*Total City assessed valuation base for 2011-12 was \$2,550,754,301

Sources: Clackamas and Washington Counties Assessor's Offices

#### **Property Tax Levies and Collections**

Last Ten Fiscal Years

			Collected	within								
			the Fiscal	Year				Total Collections				
			of the L	evy	Co	llected in	to Date					
Fiscal Total Year Tax Levy				Percentage	Su	bsequent			Percentage			
		Amount		of Levy		Years	Amount		of Levy			
\$	12,205,591	\$	11,477,423	94.03%	\$	315,163	\$	11,792,043	96.61%			
	13,388,794		12,341,681	92.18%		304,430		12,645,972	94.45%			
	13,665,828		12,956,170	94.81%		465,940		13,208,160	96.65%			
	15,144,759		14,347,394	94.74%		314,416		14,577,883	96.26%			
	15,931,672		15,120,068	94.91%		273,141		15,312,184	96.11%			
	16,815,942		16,233,453	96.54%		239,695		16,354,524	97.26%			
	16,724,648		15,894,916	95.04%		247,950		15,894,916	95.04%			
	17,406,157		16,612,284	95.44%		179,243		16,612,284	95.44%			
	17,939,293		17,087,035	95.25%		144,881		17,087,035	95.25%			
	18,323,485		17,791,769	97.10%		-		17,791,769	97.10%			
	\$	Tax Levy           \$         12,205,591           13,388,794         13,665,828           15,144,759         15,931,672           16,815,942         16,724,648           17,406,157         17,939,293	Tax Levy           \$         12,205,591         \$           13,388,794         13,665,828         15,144,759           15,931,672         16,815,942         16,724,648           17,406,157         17,939,293         17,939,293	Total         Amount           \$ 12,205,591         \$ 11,477,423           13,388,794         12,341,681           13,665,828         12,956,170           15,144,759         14,347,394           15,931,672         15,120,068           16,815,942         16,233,453           16,724,648         15,894,916           17,406,157         16,612,284           17,939,293         17,087,035	the Fiscal Year of the Levy           Total Tax Levy         Percentage Amount         Percentage           \$ 12,205,591         \$ 11,477,423         94.03%           \$ 12,205,591         \$ 11,477,423         94.03%           \$ 13,388,794         12,341,681         92.18%           \$ 13,665,828         12,956,170         94.81%           \$ 15,144,759         14,347,394         94.74%           \$ 15,931,672         15,120,068         94.91%           \$ 16,815,942         16,233,453         96.54%           \$ 16,724,648         15,894,916         95.04%           \$ 17,406,157         16,612,284         95.44%           \$ 17,939,293         \$ 7,087,035         95.25%	the Fiscal Year         Constraint of the Levy         Sum           \$\$         12,205,591         \$\$         11,477,423         94.03%         \$\$         \$	the Fiscal Year         Collected in           Total         Percentage         Subsequent           Tax Levy         Amount         of Levy         Years           \$ 12,205,591         \$ 11,477,423         94.03%         \$ 315,163           13,388,794         12,341,681         92.18%         304,430           13,665,828         12,956,170         94.81%         465,940           15,144,759         14,347,394         94.74%         314,416           15,931,672         15,120,068         94.91%         273,141           16,815,942         16,233,453         96.54%         239,695           16,724,648         15,894,916         95.04%         247,950           17,406,157         16,612,284         95.44%         179,243           17,939,293         17,087,035         95.25%         144,881	the Fiscal Year           of the Levy         Collected in           Total         Percentage         Subsequent           Tax Levy         Amount         of Levy         Years           \$ 12,205,591         \$ 11,477,423         94.03%         \$ 315,163         \$           13,388,794         12,341,681         92.18%         304,430         \$           13,665,828         12,956,170         94.81%         465,940         \$           15,144,759         14,347,394         94.74%         314,416           15,931,672         15,120,068         94.91%         273,141           16,815,942         16,233,453         96.54%         239,695           16,724,648         15,894,916         95.04%         247,950           17,406,157         16,612,284         95.44%         179,243           17,939,293         17,087,035         95.25%         144,881	the Fiscal Year         Total Collected in         Total Collected in         total Collected in         total Collected in         total           Tax Levy         Amount         of Levy         Years         Amount         Amount           \$         12,205,591         \$         11,477,423         94.03%         \$         315,163         \$         11,792,043         \$           \$         12,205,591         \$         11,477,423         94.03%         \$         315,163         \$         11,792,043         \$           \$         12,205,591         \$         11,477,423         94.03%         \$         315,163         \$         11,792,043         \$           \$         12,341,681         92.18%         304,430         12,645,972         \$         \$         \$         13,208,160         \$         \$         13,208,160         \$         \$         \$         \$         \$         \$         \$         \$         \$         \$         \$         \$         \$			

Sources: Tax Turnover reports from Washington and Clackamas Counties

### Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

	Governme	ntal Activities		Business-Typ	oe Activities				
		Urban Renewal							
	General	Revenue	Water	Sewer	Water	Unamortized	Total	Percentage	
Fiscal	Obligation	Bonds and	Revenue	FF&C	FF&C	Bond	Primary	of Personal	Per
Year	Bonds	Notes Payable	Bonds	Bonds	Bonds	Premium	Government	Income*	Capita*
11-12	\$ 1,325,000	\$ 41,980,000	\$ 7,484,128	\$ 42,660,378	\$ 5,845,000	\$ 1,319,505	\$ 100,614,011	11.68%	\$ 4,904
12-13	1,015,000	38,617,000	6,661,737	41,425,913	5,285,000	1,247,649	94,252,299	9.81%	4,374
13-14	695,000	34,900,000	5,814,346	39,161,448	4,710,000	1,175,793	86,456,587	8.32%	3,933
14-15	355,000	32,225,000	4,936,955	36,836,986	4,110,000	1,103,940	79,567,881	6.94%	3,479
15-16	-	35,192,467	4,059,000	33,410,000	3,490,000	1,038,853	77,190,320	6.30%	3,251
16-17	-	33,093,473	3,080,000	31,685,000	2,840,000	973,766	71,672,239	5.48%	2,948
17-18	-	30,913,708	2,073,000	29,905,000	2,170,000	908,679	65,970,387	5.05%	2,713
18-19	-	32,453,723	1,047,000	28,055,000	1,475,000	843,592	63,874,315	4.71%	2,530
19-20	-	29,978,429	-	26,130,000	-	778,505	56,886,934	3.93%	2,219
20-21	-	27,547,830	-	24,280,200	-	-	51,828,030	3.34%	2,000

Note: Details regarding the City's outstanding debt can be found in the Notes to Basic Financial Statements

\*Personal income and population data can be found on the demographic statistics page 178.

#### Ratio of Net General Obligation Bonded Debt

#### To Assessed Value and Net General Obligation Bonded Debt Per Capita

Last Ten Fiscal Years

Fiscal Year	Population <sup>1</sup>	*Assessed Value <sup>2</sup>	Gross Bonded Debt	ess Debt Service Money vailable <sup>3</sup>	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net onded Debt Per Capita
11-12	20,515	\$ 2,550,754,301	\$ 1,325,000	\$ 132,649	\$ 1,192,351	0.05%	\$ 58.12
12-13	21,550	2,632,847,863	1,015,000	99,149	915,851	0.03%	42.50
13-14	21,980	2,757,989,248	695,000	66,599	628,401	0.02%	28.59
14-15	22,870	2,972,397,516	355,000	105,969	249,031	0.01%	10.89
15-16	23,740	3,172,774,584	-	-	-	0.00%	-
16-17	24,315	3,403,012,022	-	-	-	0.00%	-
17-18	24,315	3,622,671,036	-	-	-	0.00%	-
18-19	25,250	3,789,225,581	-	-	-	0.00%	-
19-20	25,635	4,001,603,703	-	-	-	0.00%	-
20-21	25,915	4,167,148,858	-	-	-	0.00%	-

\* Includes Urban Renewal Increment

<sup>1</sup> From table *Demographic Statistics* 

<sup>2</sup> From table Assessed Value of Property

<sup>3</sup> Ending fund balances

#### Ratio of Annual Debt Service Expenditures for General Obligation Bonded Debt

#### to Total General Governmental Expenditures

Last Ten Fiscal Years

					Total		Total General	Ratio of Debt Service to
Fiscal		Principal	_	1	Debt Service	-	overnmental	Governmental
Year	· · ·	rincipal	In	terest <sup>1</sup>	 Service	Ex	penditures <sup>2</sup>	Expenditures
11-12	\$	295,000	\$	75,935	\$ 370,935	\$	40,979,801	0.91%
12-13		310,000		62,660	372,660		52,176,260	0.71%
13-14		340,000		33,360	373,360		36,991,411	1.01%
14-15		355,000		17,040	372,040		36,913,423	1.01%
15-16		-		-	-		32,494,443	0.00%
16-17		-		-	-		32,764,294	0.00%
17-18		-		-	-		44,005,875	0.00%
18-19		-		-	-		38,625,424	0.00%
19-20		-		-	-		41,102,923	0.00%
20-21		-		-	-		47,928,483	0.00%

<sup>1</sup> Excludes bond issuance and other costs

<sup>2</sup> Totals from *Changes in Fund Balance of Governmental Funds* table

#### **Computation of Legal Debt Margin**

Last ten fiscal years

			Fisca	l Yea	r		
		2021	2020		2019		2018
Total real market value	\$	6,116,277,507	\$ 5,859,248,202	\$	5,432,280,899	\$	4,942,413,960
Legal debt margin:							
Debt limitation:							
3 percent of total							
real market value	\$	183,488,325	\$ 175,777,446	\$	162,968,427	\$	148,272,419
Debt applicable to limitation: General obligation debt Less: Amount available for repayment of general obligation bond principal		-	 -		-		-
Total debt applicable to							
limitation		-	 -		-		-
Legal debt margin	Ş	183,488,325	\$ 175,777,446	Ş	162,968,427	Ş	148,272,419
Total net debt applicable to the limit as a percentage of debt limit		0.00%	0.00%		0.00%		0.00%

Note: Oregon Revised Statutes (ORS) 287A.050(2) states: "Unless the city charter provides a lesser limitation, a city may not issue or have outstanding at the time of issuance general obligation bonds in a principal amount that exceeds three percent of the real market value of the taxable property within its boundaries, calculated as provided in ORS 308.207."

#### CITY OF WILSONVILLE, OREGON Computation of Legal Debt Margin (continued)

Last ten fiscal years

		Fisca	l Year			
 2017	 2016	 2015		2014	 2013	 2012
\$ 4,392,659,037	\$ 3,886,914,557	\$ 2,972,397,516	\$	2,757,989,248	\$ 2,632,847,863	\$ 2,917,733,750
\$ 131,779,771	\$ 116,607,437	\$ 89,171,925	\$	82,739,677	\$ 78,985,436	\$ 87,532,013
-	-	355,000		695,000	1,015,000	1,015,000
 -	 	 (105,969)		(66,599)	 (99,149)	 (99,149)
-	-	249,031		628,401	915,851	915,851
\$ 131,779,771	\$ 116,607,437	\$ 88,922,894	\$	82,111,276	\$ 78,069,585	\$ 86,616,162
 0.00%	0.00%	 0.28%		0.76%	 1.16%	1.05%

#### CITY OF WILSONVILLE, OREGON Computation of Direct and Overlapping Debt Governmental Activities

June 30, 2021

Jurisdiction	Debt Outstanding	Percentage Applicable to Government <sup>1</sup>	Amount Applicable to Government		
Direct:					
City of Wilsonville	\$ 27,548,830	100.00%	\$	27,548,830	
Overlapping:					
Clackamas Community College	104,855,428	8.59%		9,005,089	
Clackamas County	125,400,000	6.33%		7,943,338	
Clackamas County ESD	23,805,136	6.91%		1,645,244	
Clackamas County School District No. 3J	348,463,289	38.55%		134,342,006	
Clackamas County School District No. 86	113,244,037	11.88%		13,454,977	
Clackamas Soil & Water Conservation	6,144,000	6.33%		389,186	
Metro	958,580,000	1.73%		16,545,091	
Northwest Regional ESD	1,964,662	0.27%		5,226	
Port of Portland	51,330,000	1.59%		814,556	
Portland Community College	607,975,000	0.21%		1,301,066	
Tualatin Valley Fire & Rescue	26,035,000	5.71%		1,485,661	
Washington County	196,818,344	0.53%		1,041,563	
Washington County School District No. 1J	263,751	0.00%		-	
Washington County School District No. 88J	312,546,518	6.49%		20,275,205	
Total Overlapping	 2,877,425,165	7.24%		208,248,208	
Total Debt	\$ 2,904,973,995	8.12%	\$	235,797,038	

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

<sup>1</sup>The percentage applicable to government is determined on the assessed value of the overlapping districts. The numerator is the City's assessed value and the denominator is the assessed value of the overlapping district.

Source: Oregon State Treasury, Debt Management Division

#### **Revenue Bond Coverage**

#### Sewer Fund

Last Ten Fiscal Years

Fiscal	Gross	Operating	Net Revenue Available for Debt	Deb	t Service Requirem	ents <sup>3</sup>	Coverage
Year	Revenues <sup>1</sup>	Expenses <sup>2</sup>	Service	Principal	Interest	Total	Ratio
11-12	\$ 5,918,493	\$ 3,199,350	\$ 2,719,143	\$ 540,000	\$ 924,245	\$ 1,464,245	1.86
12-13	6,589,574	2,934,756	3,654,818	1,160,000	1,428,245	2,588,245	1.41
13-14	7,403,678	3,164,425	4,239,253	2,190,000	1,390,851	3,580,851	1.18
14-15	7,834,506	3,749,250	4,085,256	2,250,000	1,333,321	3,583,321	1.14
15-16	8,064,204	3,401,123	4,663,081	2,310,000	1,272,521	3,582,521	1.30
16-17	8,306,491	3,933,277	4,373,214	1,725,000	1,210,900	2,935,900	1.49
17-18	8,521,214	3,597,924	4,923,290	1,780,000	1,157,529	2,937,529	1.68
18-19	8,966,331	3,968,634	4,997,697	1,805,000	1,086,096	2,891,096	1.73
19-20	8,761,323	3,825,323	4,936,000	1,925,000	1,013,451	2,938,451	1.68
20-21	8,308,445	4,341,953	3,966,492	1,980,000	575,803	2,555,803	1.55

<sup>1</sup> Gross revenues include all revenues from operations and interest. It excludes system development charges, bond proceeds, and taxes.

<sup>2</sup> Operating expenses include costs of operating and maintaining the sewer system.

It excludes depreciation, capital expenditures, debt service payments, and franchise fees.

<sup>3</sup> Includes principal and interest of revenue bonds and note payable, excludes refunded bonds.

Note: There is no pledged revenue coverage requirement for the bonds outstanding as of April 2006.

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#### CITY OF WILSONVILLE, OREGON Revenue Bond Coverage Water Fund Last Ten Fiscal Years

Senior Lien Covenant	
1.10 Coverage Requirement	

Fiscal Year	F	Gross Revenues <sup>1</sup>	Operating Expenses <sup>2</sup>		Net Revenues		Debt Service		Coverage Ratio	
11-12	\$	5,984,517	\$	3,308,532	\$	2,675,985	\$	1,112,551	2	2.41
12-13		9,462,945		3,643,826		5,819,119		1,115,951	5	5.21
13-14		6,854,317		4,084,122		2,770,195		1,111,045	2	2.49
14-15		7,837,271		4,203,953		3,633,318		1,109,170	3	3.28
15-16		8,622,562		3,976,168		4,646,394		1,087,170	2	4.27
16-17		8,458,119		4,531,308		3,926,811		1,068,521	3	3.67
17-18		9,997,498		4,379,292		5,618,206		1,068,831	Ľ.	5.26
18-19		10,625,174		4,535,847		6,089,327		1,067,616	,	5.70
19-20		9,598,542		4,703,971		4,894,571		1,057,538	4	4.63
20-21		10,895,958		5,471,175		5,424,783		-		N/A

<sup>1</sup> Gross revenues include all revenues from operations and interest. It excludes system development charges, bond proceeds, and taxes.

<sup>2</sup> Operating expenses include costs of operating and maintaining the water system.
 It excludes depreciation, capital expenditures, debt service payments, and franchise fees.

<sup>3</sup> System Development Charges are amounts used for debt and funding rate stabilization account.

<sup>4</sup> Debt service reported on a cash basis.

<sup>5</sup> There is no pledged revenue coverage requirement for Junior Lien Debt outstanding as of December 2007.

Note: There is no water debt outstanding as of June 2021.

#### CITY OF WILSONVILLE, OREGON Revenue Bond Coverage (continued) Water Fund Last Ten Fiscal Years

			Senior Lier	n Cove	nant		Junior Lien Covenant			
		1.	25 Coverage	e Requi	irement					
:	System	R	ate	Net						
Development Charges <sup>3</sup> (SDCs)		•			Revenues				Combined	
					w/ SDC &	Coverage		Debt	Coverage	
		Transfer (to) from		Stabilization		Ratio		Service <sup>4</sup>	(1.25 ratio) <sup>5</sup>	
\$	350,000	\$	-	\$	3,025,985	2.72	\$	770,331	-	
	350,000		-		6,169,119	5.53		774,253	-	
	350,000		-		3,120,195	2.81		767,404	-	
	350,000		-		3,983,318	3.59		769,785	-	
	350,000		-		4,996,394	4.60		766,300	-	
	350,000		-		4,276,811	4.00		771,853	-	
	350,000		-		5,968,206	5.58		766,443	-	
	350,000		-		6,439,327	6.03		765,166	-	
	350,000		-		5,244,571	4.96		1,528,309	-	
	350,000		-		5,774,783	N/A		-	-	

#### CITY OF WILSONVILLE, OREGON Demographic Statistics

Last Ten Fiscal Years

Fiscal Year	Population <sup>1</sup>	Personal Income <sup>2</sup> (in thousands)		Income <sup>2</sup> Personal		Но	∕ledian busehold ncome <sup>4</sup>	Median Age⁴	School _Enrollment <sup>5</sup>	*Unemployment Rate <sup>6</sup>
11-12	19,565	\$	779,744	\$	39,854	\$	55,316	35.4	8,441	8.24%
12-13	20,515		861,692		42,003		55,443	36.2	8,728	7.52%
13-14	21,550		960,311		44,562		56,430	36.4	9,010	6.40%
14-15	21,980		1,039,105		47,275		58,757	35.5	9,111	5.55%
15-16	22,870		1,145,718		50,097		60,672	36.3	9,531	4.76%
16-17	23,740		1,224,414		51,576		63 <i>,</i> 097	35.8	9,679	4.11%
17-18	24,315		1,306,956		52,118		67,694	35.6	9,802	3.82%
18-19	25,250		1,357,213		54,339		67,694	35.6	9,808	3.74%
19-20	25,635		1,448,121		57,903		69,043	36.2	9,757	5.53%
20-21	25,915		1,552,853		59,921		72,312	36.6	9,228	6.84%

#### Sources:

<sup>1</sup> Center for Population Research and Census, PSU; www.pdx.edu/population-research/population-estimate-reports

<sup>2</sup> Estimation; Calculated, Population multiplied by Per Capita Personal Income.

<sup>3</sup> Bureau of Economic Analysis; http://www.bea.gov; for Portland-Vancouver-Hillsboro, OR MSA

<sup>4</sup> United States Census Bureau; https://data.census.gov/cedsci/

<sup>5</sup> Total combined enrollment for West Linn/Wilsonville School District.

<sup>6</sup> Bureau of Labor Statistics; http://data.bls.gov; for Portland-Vancouver-Hillsboro, OR MSA

\*Portland Metropolitan Statistical Area (MSA)

#### **Top Fifteen Water System Customers**

by units of consumption as of June 30, 2021

		Percentage of
	Account	Total
Customer	Туре	Consumption
Coca Cola Bottling	Commercial	9.54%
Oregon Department of Corrections	Public	3.16%
Canyon Creek Aparments	Multi-Family	2.07%
Jacobs	Multi-Family	2.02%
Jory Trail at the Grove	Multi-Family	1.58%
Fujimi Corporation	Commercial	1.42%
Berkshire Court Apartments	Multi-Family	1.42%
Domaine at Villebois	Multi-Family	1.40%
Village at Main Street Phase II	Multi-Family	1.36%
Parkway Woods Business Park	Commercial	1.30%
Terrene at the Grove	Multi-Family	1.29%
Wilsonville Summit Apts	Multi-Family	1.29%
Hathaway Court Apartments	Multi-Family	1.18%
Autumn Parks Apartments	Multi-Family	1.08%
Village at Main Street Phase I	Multi-Family	1.03%

Source: City Utility Database

# CITY OF WILSONVILLE, OREGON Principal Employers

Current year and nine years ago

		20	020-21
		Number of	Percentage of total City
Employer	Type of Business	Employees	employment*
Siemens Mentor Graphics Corporation	CAD software systems	1,126	7.0%
Coca Cola Bottling Company	Bottling & distribution center	621	3.9%
Collins Aerospace	Aerospace technology	600	3.7%
Sysco Food Services of Portland Inc.	Warehouse & distribution center	460	2.9%
Columbia Distributing	Warehouse & distribution center	412	2.6%
Flir Surveillance Inc.	Image equipment manufacturer	400	2.5%
Costco Wholesale	Wholesale retail	329	2.0%
DW Fritz Automation	Advanced manufacturing solutions	324	2.0%
TE Connectivity	Consumer electronics company	317	2.0%
Fred Meyer	Grocer	280	1.7%
		4,869	30.2%

		2	011-12
Employer	Type of Business	Number of Employees	Percentage of total City employment**
Xerox Corporation	Color printers	1,201	8.3%
Siemens Mentor Graphics Corporation	CAD software systems	932	6.4%
Sysco Food Services of Portland Inc.	Warehouse & distribution center	517	3.6%
Collins Aerospace	Aerospace technology	483	3.3%
Precision Interconnect	Electronic machinery	462	3.2%
Flir Surveillance Inc.	Image equipment manufacturer	360	2.5%
WLWV School District	Education	240	1.7%
Fry's Electronics	Retail	219	1.5%
Rite Aid Distribution Center	Warehouse & distribution center	214	1.5%
Costco Wholesale	Wholesale retail	213	1.5%
		4,841	33.5%

\* Total city employment for 2020-21 was 16,110

\*\* Total city employment for 2011-12 was 14,450

Source: City Business License Database

#### Full-time Equivalent City Government Employees by Function/Program

Last ten fiscal years

			Full-time	equivalen	t employe	ees based	on adopte	ed budget		
/-	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Function/Program	-									
General Government										
Administration	6.50	6.50	5.00	6.00	5.00	5.00	5.00	4.50	4.50	6.00
Finance	9.50	9.50	9.50	9.31	9.31	9.20	9.40	8.90	9.15	8.90
Information Systems <sup>4</sup>	5.50	5.50	5.50	5.50	5.50	3.00	3.00	3.00	3.00	3.00
Geographic Information Systems	-	-	-	-	-	1.50	1.50	1.50	1.50	1.50
Legal	3.70	3.70	3.70	3.70	3.70	3.00	3.00	3.00	3.00	3.00
Human Resources/Risk Management	3.60	3.60	3.60	3.60	3.35	3.35	2.85	2.85	2.85	2.85
	28.80	28.80	27.30	28.11	26.86	25.05	24.75	23.75	24.00	25.25
Community Development										
Administration	2.00	2.00	4.00	4.00	3.50	4.50	4.50	4.50	5.50	6.50
Engineering	13.50	13.50	11.50	10.50	9.50	9.50	9.00	9.00	9.00	10.00
Building Inspections	8.80	8.80	8.80	8.80	5.60	5.60	5.60	5.60	5.10	5.10
Planning	7.60	7.60	8.60	7.60	7.60	7.60	7.60	8.00	8.00	7.00
Stormwater/Natural Resources <sup>5</sup>	-	-	-	-	3.00	3.00	2.00	2.00	3.00	3.00
	31.90	31.90	32.90	30.90	29.20	30.20	28.70	29.10	30.60	31.60
Public Works										
Administration	4.50	4.50	4.50	3.50	3.50	3.50	3.50	3.50	4.50	5.50
Buildings Maintenance	8.75	8.75	8.75	5.00	5.75	5.75	5.50	5.50	4.25	4.25
Parks Maintenance <sup>2</sup>	-	-	-	-	-	-	-	-	7.25	7.00
Roads	3.85	3.85	4.05	3.80	4.05	4.05	4.05	4.05	3.75	3.75
Water Distribution and Sales	5.53	5.53	5.38	5.38	5.67	5.38	4.88	4.88	5.33	4.58
Wastewater Collection <sup>1</sup>	2.63	2.63	2.63	2.63	2.63	2.13	2.13	2.13	1.83	8.16
Industrial Pretreatment	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Stormwater Maintenance	2.74	2.74	2.69	2.69	2.69	1.94	1.94	1.84	1.84	1.84
	29.00	29.00	29.00	24.00	25.29	23.75	23.00	22.90	29.75	36.08
Transportation										
SMART Transit	43.13	43.13	38.13	37.00	37.50	37.00	36.07	35.74	36.44	36.19
Fleet	8.00	8.00	8.00	7.60	6.60	6.60	6.60	6.50	6.50	7.00
	51.13	51.13	46.13	44.60	44.10	43.60	42.67	42.24	42.94	43.19
Parks and Recreation										
General Services <sup>3</sup>	9.20	9.20	9.20	9.20	9.20	4.10	4.05	4.05	8.10	8.00
Senior Programs <sup>3</sup>	-	-	-	-	-	4.10	4.05	4.05	-	-
Parks Maintenance <sup>2</sup>	10.25	10.25	8.25	7.00	8.25	8.25	8.25	8.25	-	-
	19.45	19.45	17.45	16.20	17.45	16.45	16.35	16.35	8.10	8.00
Library	16.36	16.36	16.36	16.56	16.46	16.46	16.46	16.46	16.46	16.26
	16.36	16.36	16.36	16.56	16.46	16.46	16.46	16.46	16.46	16.26
Dublic Safaty										
Public Safety Municipal Court	1.65	1.65	1.65	1.65	1.65	1.70	1.50	2.00	2.00	2.00
	1.65	1.65	1.65	1.65	1.65	1.70	1.50	2.00	2.00	2.00
Total Full-time equivalents	178.29	178.29	170.79	162.02	161.01	157.21	153.43	152.80	153.85	162.38
	1/0.29	1/0.29	110.19	102.02	101.01	137.21	103.43	192.00	103.03	102.30

<sup>1</sup> In FY2012-13, Wastewater Treatment (now contracted) was removed from Wastewater Collection.

<sup>2</sup> In FY2013-14, Parks Maintenace was moved from Public Works to Parks & Recreation.

<sup>3</sup> In FY2013-14, Community Services was split into General Services and Senior Programs, and then recombined in FY2016-17.

<sup>4</sup> In FY2016-17, Information Systems and GIS were combined.

<sup>5</sup> In FY2017-18, Stormwater/Natural Resources was reallocated within Community Development.

Source: City's Adopted Budget for relevant year.

#### **Operating Indicators by Function**

Last ten fiscal years

			Fisca	l Yea	r	
		2021	 2020		2019	 2018
Function/Program	_					
Governmental activities:						
General						
Total Employment		16,110	15,925		15,925	15,966
Reported Wages	\$	1,059,607,800	\$ 980,416,000	\$	1,005,373,800	\$ 1,008,142,574
Transportation						
Ridership		110,066	241,673		309,950	290,910
Cost Per Passenger	\$	56.07	\$ 27.89	\$	18.26	\$ 18.76
Culture and Recreation						
Library physical item circulation		226,957	290,713		409,323	400,499
Library e-book/downloadable circulation		51,291	66,793		67,550	34,391
Library volunteer hours		1,648	8,143		12,371	11,551
Library program attendance		2,250	17,602		28,599	25,373
Meals served on site for seniors		-	4,428		6,135	5,779
Home-delivered meals for seniors		21,544	12,274		7,958	7,899
Community Development						
Number of commercial permits		285	214		122	256
Value of commercial permits	\$	51,447,711	\$ 32,146,155	\$	34,015,136	\$ 40,275,136
Number of residential permits		202	113		180	260
Value of residential permits	\$	45,410,687	\$ 22,416,188	\$	38,366,764	\$ 45,432,937
Business-type activities:						
Water						
Annual Water Usage (Gallons)		1,083,314,936	1,003,982,804		1,068,185,140	1,042,139,032
Average Daily Water Usage (Gallons)		2,967,986	2,750,638		2,926,535	2,855,175

Source: Various City Departments

#### Operating Indicators by Function (continued)

Last ten fiscal years

Fiscal Year										
	2017		2016		2015		2014		2013	 2012
	17,387		16,755		14,358		16,300		14,518	14,450
\$	1,110,516,400	\$	927,719,494	\$	904,800,000	\$	868,470,652	\$	798,177,084	\$ 809,713,768
	304,976		343,793		362,891		374,408		351,374	370,526
\$	16.69	\$	12.30	\$	11.30	\$	10.44	\$	10.91	\$ 8.92
	439,474		452,232		490,000		490,163		504,332	518,290
	26,770		24,346		21,793		17,175		11,263	9,489
	11,795		12,750		12,725		11,987		11,540	12,929
	25,969		32,044		33,165		28,681		26,776	29,360
	5,055		5,537		8,000		7,942		6,500	6,208
	6,950		6,175		5,550		4,403		6,500	6,362
	313		313		257		79		281	235
\$	51,468,385	\$	26,994,232	\$	10,451,251	\$	8,949,456	\$	65,866,867	\$ 44,406,434
	334		181		343		57		465	443
\$	73,465,000	\$	42,901,061	\$	76,208,732	\$	11,166,176	\$	60,817,484	\$ 51,818,359
	1,043,103,204		1,061,466,604		1,005,932,092		911,433,512		945,427,120	832,927,920
	2,857,817		2,908,128		2,755,978		2,497,078		2,590,211	2,281,994

#### **Capital Asset Statistics by Function**

Last Ten Fiscal Years

					Fisca	al Year					
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012	
Function/Program											
Governmental activities:											
General Government											
Acreage in city limits	4,946	4,946	5,046	5,046	4,858	4,755	4,746	4,746	4,746	4,746	
Public Works											
Number of city maintained parks	18	16	15	12	12	12	13	12	11	10	
Number of partially city maintained parks	2	4	5	8	1	1	13	1	1	10	
Park acreage*	225	225	225	225	187	187	187	187	185	201	
Open space acreage*	28	28	28	28	28	28	28	28	28	N/A	
Number of soccer fields			3	3	3	3	3	3	3	3	
Number of baseball fields	5	5	5	5	5	5	5	5	5	5	
Number of playgrounds	17	17	17	17	10	10	10	10	9	9	
Miles of trails (in undeveloped areas of parks)		-,	6	- 6	-0	-0	-0	-0	6	6	
Miles of paths (in developed areas of parks)	11	11	11	11	5	5	5	5	5	5	
Number of bridges	14	14	14	14	8	8	8	8	8	8	
Number of tennis courts	2	2	2	2	2	2	2	2	2	2	
Number of basketball courts	- 6	- 6	-	-	- 5	- 5	5	5	5	5	
Number of skate parks	2	2	2	2	1	1	1	1	1	1	
Number of dog exercise areas	2	2	2	2	1	1	1	1	1	1	
Number of water features	4	4	4	4	4	4	4	4	3	3	
Number of river docks	1	1	1	1	. 1	1	1	1	1	1	
	-	-	-	-	-	-	-	-	-	-	
Streets		_									
Miles of streets	86	85	83	78	78	78	73	70	67	66	
Signal lighted intersections	24	23	23	23	27	27	27	27	27	24	
Freeway interchanges	3	3	3	3	3	3	3	3	3	3	
Number of bridges	5	4	4	4	4	4	4	4	4	4	
Number of foot bridges	0	1	1	1	1	1	1	1	1	1	
Business-type activities:											
Water											
Water storage capacity (millions of gallons)	10	10	10	10	10	10	10	10.2	10.2	10.2	
Miles of public water lines	137	136	121	121	119	110	107	90	85	85	
Number of reservoirs	4	4	4	4	4	4	4	4	4	4	
Number of wells	8	8	8	8	8	8	8	8	8	8	
Sewer											
Miles of public sanitary sewer lines	88	88	85	85	84	80	76	73	73	73	
Number of lift stations	9	9	9	9	9	8	8	8	8	8	
Stormwater											
Miles of public stormwater lines	81	81	78	77	75	68	67	70	66	65	
Public stomwater catchbasins	2,476	2,325	2,256	2,230	2,200	1,862	1,862	1,862	1,862	1,823	
Public manholes	2,527	2,336	, 2,173	, 2,238	2,109	, 1,863	, 1,731	, 1,727	, 1,727	, 1,723	
Number of detention ponds	10	10	10	10	10	10	10	, 10	, 10	10	
Streetlights											
Number of streetlights (estimate)	3,088	3,645	3,517	3,591	2,740	2,630	2,379	2,379	2,311	2,268	
Number of streetlight poles	2,800	2,714	2,586	2,573	2,383	2,383	2,214	2,214	2,144	2,200 N/A	
Number of Screetlight poles	2,000	2,114	2,000	2,373	2,303	2,303	<i>2,21</i> 4	2,214	2,144	IN/A	

\*Prior to 2013, park acreage and open space acreages were combined Source: Various City Departments/Capital Assets

# **COMPLIANCE SECTION**

• Independent Auditor's Report Required by Oregon State Regulations

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# MERINA+CO

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATION

The Honorable Mayor and City Council City of Wilsonville, Oregon

We have audited the basic financial statements of the City of Wilsonville as of and for the year ended June 30, 2021 and have issued our report thereon dated December 28, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our report includes a reference to other auditors who audited the financial statements of the following joint venture, the Willamette Intake Facilities Commission, as described in our report on the City of Wilsonville, Oregon's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Compliance**

As part of obtaining reasonable assurance about whether the City of Wilsonville's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-0000 through 162-10-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, as set forth below, noncompliance with which could have a direct and material effect on the financial statements:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected officials collecting or receiving money.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests and the tests of other auditors disclosed no instances of noncompliance or other matters that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations* except as follows:

**FIRM**FOUNDATION

INDEPENDENTLY OWNED MEMBER

Expenditures in the following funds exceeded appropriations for the year ended June 30, 2021:

Fund	Budget Category	<u>Amou</u>	<u>nt</u>
UR - Coffee Creek Plan Debt Service Fund	Debt service	\$	420

#### Internal Control Over OAR 162-10-0230

In planning and performing our audit of the financial statements, we considered the City of Wilsonville's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Wilsonville's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Wilsonville's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we and the other auditors did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

For Merina+Co Tualatin, Oregon December 28, 2021