AGENDA

WILSONVILLE CITY COUNCIL MEETING MARCH 5, 2012 7 P.M.

CITY HALL 29799 SW TOWN CENTER LOOP WILSONVILLE, OREGON

Mayor Tim Knapp

Council President Celia Núñez Councilor Richard Goddard Councilor Steve Hurst Councilor Scott Starr

CITY COUNCIL MISSION STATEMENT

To protect and enhance Wilsonville's livability by providing quality service to ensure a safe, attractive, economically vital community while preserving our natural environment and heritage.

Executive Session is held in the Willamette River Room, City Hall, 2nd Floor

5:00 P.M. EXECUTIVE SESSION

A. Pursuant to ORS 192.660(2)(h) Litigation and

5:30 P.M. COUNCILORS' CONCERNS

5:40 P.M. PRE-COUNCIL WORK SESSION

- A. Community Survey (staff Cosgrove)
- B. Council Liaison Appointments
- C. Review of Agenda
- D. City Manager Recap

6:50 P.M. ADJOURN

CITY COUNCIL MEETING

The following is a summary of the legislative and other matters to come before the Wilsonville City Council a regular session to be held Monday, March 5, 2012 at City Hall. Legislative matters must have been filed in the office of the City Recorder by 10 a.m. on February 21, 2012. Remonstrances and other documents pertaining to any matters listed in said summary filed at or prior to the time of the meeting may be considered therewith except where a time limit for filing has been fixed.

7:00 P.M. CALL TO ORDER

A. Roll Call

City Council Agenda March 5, 2012 Page 1 of 2 N:\City Recorder\Agenda\3512cc.docx

- B. Pledge of Allegiance
- C. Motion to approve the following order of the agenda and to remove items from the consent agenda.

7:05 P.M. MAYOR'S BUSINESS

A. Upcoming Meetings

7:10 P.M. COMMUNICATIONS

- A. Carl Hosticka, and John Williams, Climate Smart Community Scenario Project
- B. Beauty and the Bridge Student Update Thompson

7:30 P.M. CITIZEN INPUT & COMMUNITY ANNOUNCEMENTS

This is an opportunity for visitors to address the City Council on items *not* on the agenda. It is also the time to address items that are on the agenda but not scheduled for a public hearing. Staff and the City Council will make every effort to respond to questions raised during citizens input before tonight's meeting ends or as quickly as possible thereafter. <u>Please limit your comments to three minutes</u>.

7:35 P.M. COUNCILOR COMMENTS, LIAISON REPORTS & MEETING ANNOUNCEMENTS

- A. Council President Núñez Chamber and Library Board liaison
- B. Councilor Hurst Parks and Recreation Board and Library Board liaison
- C. Councilor Goddard DRB and Clackamas County Business Alliance liaison
- D. Councilor Starr Planning Commission and Wilsonville Community Seniors Inc. liaison

7:40 P.M. CONTINUING BUSINESS

A. **Ordinance No. 702** -2^{nd} reading

An Ordinance Repealing Wilsonville Code Chapter 10, Section 10.310 And Replacing It With New Section 10.310 Restricting Panhandling. (staff – Kohlhoff/Rose)

7:45 P.M. CITY MANAGER'S BUSINESS

A. Meeting Recap

7:55 P.M. LEGAL BUSINESS

8:00 P.M. ADJOURN

Time frames for agenda items are not time certain (i.e. Agenda items may be considered earlier than indicated. The Mayor will call for a majority vote of the Council before allotting more time than indicated for an agenda item.) Assistive Listening Devices (ALD) are available for persons with impaired hearing and can be scheduled for this meeting if required at least 48 hours prior to the meeting. The city will also endeavor to provide the following services, without cost, if requested at least 48 hours prior to the meeting:-Qualified sign language interpreters for persons with speech or hearing impairments. Qualified bilingual interpreters. To obtain services, please contact the City Recorder, (503)570-1506 or king@ci.wilsonville.or.us

City of Wilsonville Work Session and City Council Calendar

ITEMS ARE TENTATIVELY SCHEDULED AND MAY BE MOVED TO ANOTHER MEETING.

Meeting Date	Agenda Items	
	Executive Session	
March 5	Work Session	
	Community Survey Draft (Cosgrove)	
Staff reports due	Council Liaison Appointments	
Staff reports due February 21 st .	Communications	
1 coraary 21 .	Carl Hosticka & John Williams, Climate Smart Community Scenario Project.	
	Contact - Jessica Atwater 503-797-1853	
Mayor excused	• Beauty and the Bridge Student Update – (Thompson)	
	Continuing Business	
	• Ord. 702 Panhandling Ord 2 nd reading	
	•	
	New Business	
	•	
· ·		

	·	Last Updated 2/27/2012
March 19	Executive Session	
,	Work Session	
Staff reports due	Basalt Creek Planning Update (Bowers)	
March 6 th	• WWTP Owner's Rep & Staff Quarterly report (Mende)	
	• City Land Disposal (Yellow House) (Retherford)	
	Communications	
	Consent Agenda	
	Public Hearing	
	Continuing Business	
	New Business	
	• SWMP Rates and SDCs (Rappold/Bowers)	
· ·	• Reimbursement District – Coffee Lake Drive Sewer Line (Adams)	
	• Tooze road IGA with ODOT (Retherford)	
	Executive Session	
April 2	Work Session	· · · · · · · · · · · · · · · · · · ·
	Mayoral Compensation	Gather task force
Sta <u>ff</u> reports due	Bicycle/Pedestrian/Emergency Bridge [Neamtzu on vacation]	recommendation, Ben
March 20	•	and MEK's reports
	Communications	N N
	Tourism/Match Grant Awards (Watters)	· · · · · · · · · · · · · · · · · · ·
	Consent Agenda	
	Public Hearing	
· · ·	Continuing Business	
	New Business	
	 Clackamas County Sheriff's Department Annual Report – Nick Watt 	

Last Updated 2/27/2012 12:01 PM

	Executive Session
April 16	Work Session
	• 1.5 hours Joint work session with PC on TSP (Neamtzu)
Staff Reports due	• Brenchley Estates North (Edmonds) [New project name??]
April 3	Communications
	Consent Agenda
,	Public Hearing
	• the Brenchley Estates – North project involving 359 more apartment units and 39 single-family
	houses for the March 26 th DRB public hearing. The review involves a zone change which requires
	a public hearing by Council. To keep this project moving I would like to add it to the April 16 th
	Council agenda. It would also require a work session.
	Continuing Business
	New Business
April 24	Joint meeting with TVF&R
Apru 24	5:30 p.m. at new CBOC facility in Tigard
Joint meeting with TVF&R	5.50 p.m. at new ebbe facility in figure
Board of Directors	
April 30	Budget Committee Meeting
May 3	Budget Committee Meeting
May 7	City Council Meeting
Staff reports due May 8	
May 10	Budget Committee Meeting

UNSCHEDULED ITEMS

- Sewer SDCs and Methodology Study
- Amend Res. Declaring an emergency succession statement
- Road Maintenance Fee

King, Sandy

From: Sent:	Ottenad, Mark Tuesday, February 28, 2012 10:11 AM
To:	King, Sandy; Cosgrove, Bryan
Cc:	Kohlhoff, Mike; Bowers, Michael; Lashbrook, Stephan; Neamtzu, Chris;
	Knoll, Dan
Subject:	City Council liaison responsibilities

I would like to suggest some changes to the Chart that appears in the 3/5/12 CC packet, re City Council Liaison Responsibilities. It may be too late for now, or you may wish to update as part of the Council update/affirmation of liaison responsibilities process.

My comments are directed towards Official liaison responsibilities, Not unofficial liaison or attendance at events.

In particular, "County Liaison Responsibilities" should be updated:

County Liaison Responsibilities – Note that I would modify this name/see below.

Strike/Remove:

- Aurora Airport this was a State process for master planning that is now over. However, there is another NGO that
 we could participate in if we want known as PAAM, Positive Aurora Airport Management, but that is a whole other
 discussion.
- Regional Partners for Economic Development no longer exists; the organization has merged with Greenlight
 Greater Portland to become Greater Portland Inc. We do Not have a seat or ex-official capacity in Greater Portland
 Inc. other than attending periodic events and I/Kristin who attend the Economic Development Professionals Com
 meetings.
- Westside Business Alliance we do Not have a seat or ex-official capacity in the Westside Economic Alliance other than attending breakfast/luncheon events and I attend the Land Use Com meetings.

Modify/Add:

- Clackamas County Coordinating Committee ("C-4")
- Clackamas County Coordinating Committee ("C-4") Cities Subcommittee
- Clackamas County Coordinating Committee ("C-4") Metro Subcommittee For each of these, I understand that Mayor is rep and Celia is alt
- Metro JPACT (?)

Mayor is alt for Cities of Clackamas County; the position is by virtue of Mayor Knapp's respect in region and Not due to his office per se (i.e., Wilsonville does not automatically 'get a seat' at the table.)

• Washington County Coordinating Committee ("WCCC") For this one, we have Mayor is rep and Celia is alt and Mark O is second alt.

I would furthermore suggest that he liaison responsibilities be categorize differently; e.g.,:

City Government Liaison Responsibilities

- DRB
- Lib
- P&R
- PC / CCI
- WCSI

Local/State Governments Liaison Responsibilities

• Clackamas County Coordinating Committee ("C-4")

- Clackamas County Coordinating Committee ("C-4") Metro Subcommittee
- Clackamas County Coordinating Committee ("C-4") Cities Subcommittee
- Metro JPACT
- Washington County Coordinating Committee ("WCCC")

Non-Governmental Organizations Liaison Responsibilities

- Clackamas County Business Alliance (CCBA)
- Wilsonville Chamber of Commerce

Thank you.

- Mark

Mark C. Ottenad Public/Government Affairs Director City of Wilsonville 29799 SW Town Center Loop East Wilsonville, OR 97070 General: 503-682-1011 Direct: 503-570-1505 Fax: 503-682-1015 Email: <u>ottenad@ci.wilsonville.or.us</u> Web: <u>www.ci.wilsonville.or.us</u>

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CITY COUNCIL ROLLING SCHEDULE

Board and Commission Meetings 2012

			MARCH	and a second second
Date	Day	Time	Event	Place
3/5	Monday	7 p.m.	City Council	Council Chambers
3/8	Thursday	6:30 p.m.	Parks and Recreation Advisory Board	Council Chambers
3/12	Monday	6:30 p.m.	DRB Panel A	Council Chambers
3/14	Wednesday	6 p.m.	Planning Commission	Council Chambers
3/19	Monday	7 p.m.	City Council	Council Chambers
3/26	Monday	6:30 p.m.	DRB Panel B	Council Chambers
2/38	Wednesday	6:30 p.m.	Library Board	Library

COMMUNITY EVENTS



Daddy Daughter Country Jamboree Friday, March 9, 7 p.m. Community Center \$8.00 per person. Space is limited so register early.

Middle School Dance Friday March 16, 7:30 p.m. Community Center

City Calendar

Daddy Daughter Dance Country Jamboree Date: 3/9/2012 7:00 PM - 9:00 PM Cost: \$8 per person Location: Wilsonville Community Center <u>7965 SW Wilsonville Road</u> Wilsonville, Oregon 97070

Add to my Outlook Calendar

This year's Daddy Daughter Dance is set for Friday March 9th at the Wilsonville Community Center from 7:00 p.m. to 9:00 p.m.

Dads, Uncles, Grandpas and father figures, grab your little cowgirl and come on out for a great time. Raffle prizes will be given away throughout the evening. Cake and punch will be provided. A photographer will be on site to take an 8x10 picture of you and your date/group for \$10 and return it to you the same night!

Reserve your spot by registering early. Space is limited to 125 people! <u>Register Online</u>

City Calendar

Middle School Dance Date: 3/16/2012 7:30 PM - 9:30 PM Cost: \$5 Location:

Wilsonville Community Center 7965 SW Wilsonville Road Wilsonville, Oregon 97070

Add to my Outlook Calendar

An evening for Wilsonville middle school youth to hang out with their friends. A DJ will be on hand to spin the latest hip hop, rock and slow songs, while the game room will be equipped with a variety of video games.

Dress Code will be enforced, please dress appropriately.

Must have Middle School Student ID for admittance.

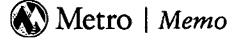
**To attend the dance students must be of a middle school age and:

A) Attend middle school in Wilsonville

B) Live in Wilsonville and attend a middle school outside of Wilsonville

The continuation of dances relies on parent volunteers. Please contact the Community Center at 503-682-3727 if you are interested in volunteering.

600 NE Grand Ave. Portland, OR 97232-2736 503-797-1700 503-797-1804 TDD 503-797-1797 fax



Date:	February 21, 2012
То:	Mayor Tim Knapp, Wilsonville City Council
From:	Kim Ellis, principal transportation planner
Subject:	Findings from first phase of Climate Smart Communities Scenarios Project

Purpose

- Provide an overview of the Climate Smart Communities Scenarios Project and what the state has required of the region
- Share what was learned during the first phase of the Scenarios Project and provide an opportunity for you to ask questions and share your concerns
- Talk about your vision for your city and the actions you are already taking to get there
- Hear your ideas for how Metro, the City and other project partners can best work together to support the aspirations of your community and ensure that they are reflected in the region's strategy

At your March 5 meeting, Metro Councilor Carl Hosticka will provide you with an overview of the Climate Smart Communities Scenarios Project and share the results of the work from the first phase of the project. John Williams, Deputy Director of Community Development at Metro, will be on hand to help answer any questions you have and seek your input on how we can best work together to support the aspirations of your community.

The findings report, which is attached to this memo, summarizes what we learned. The report is intended to help us all understand the range of options available and the policy considerations the project will need to address moving forward. The Metro Policy Advisory Committee, the Joint Policy Advisory Committee on Transportation, and the Metro Council formally received the report in January. The Oregon Department of Transportation and the Department of Land Conservation and Development included the findings report in their joint progress report to the Oregon Legislature, which was submitted in late January.

Background

The Climate Smart Communities Scenarios Project is a multi-year, collaborative effort between Metro, local governments, and other regional partners. The project is focused on working together to find the right combination of land use and transportation actions (e.g., policies and investments) that will keep communities vibrant and prosperous. While the project directly responds to state requirements to reduce greenhouse gas emissions from light duty vehicles, the project provides an opportunity for Metro and the City to work together to advance what you are trying to achieve in your community. The project continues to be as much about jobs, livable communities and public health as it is about a healthy environment.

The work that has been completed to date is the result of collaboration between a technical work group composed of planning staff from cities, counties and other agencies who worked closely with

Metro staff to test and evaluate 144 different combinations of various strategies that could help reduce our region's greenhouse gas emissions. The results indicated that our region and our communities are on the right track with current policies and investments, and that there are many ways to meet state targets to reduce emissions. We also found that achieving the targets will require additional investments and policy commitments at the local, regional and state levels.

Future project phases will focus on identifying what additional policies and investments should be recommended to reduce emissions and to support the individual needs and aspirations of communities throughout the region. Metro is committed to working closely with you and other local policy makers and community leaders across the region to define how best to continue advancing local efforts to build livable, prosperous and equitable communities while meeting the region's greenhouse gas emissions reduction target.

At the presentation, Councilor Hosticka and Deputy Director Williams will share information about what we have learned and seek your input on how we can best work together to support the aspirations of your community. Some questions to consider for our discussion are:

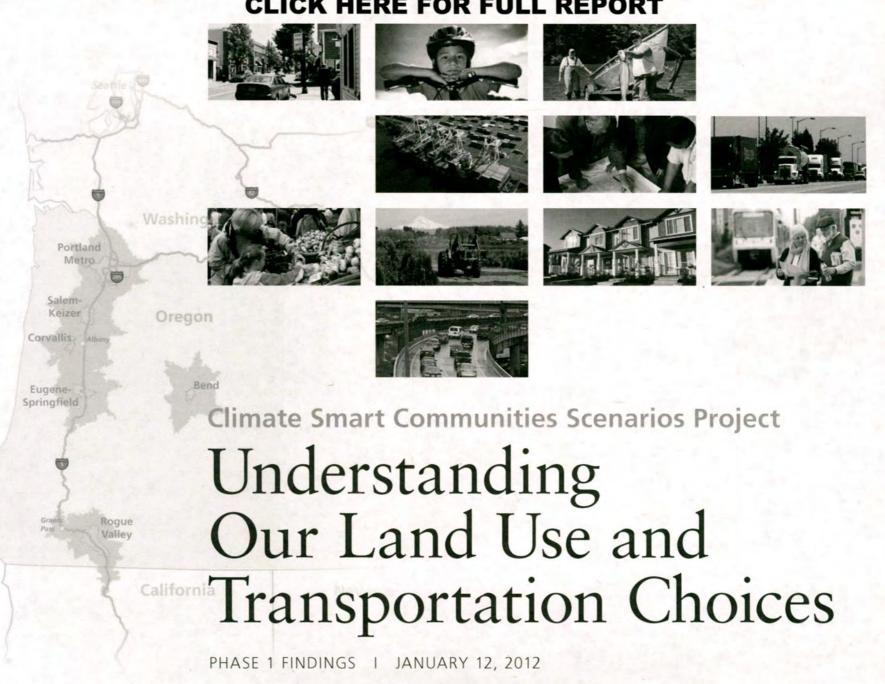
- What questions or concerns do you have about the Scenarios Project?
- How can we best work with you to keep you involved and informed as the Scenarios Project moves forward?
- What do you envision your city to be like in the future and what actions you are already taking to get there?
- What actions are you currently taking to create jobs and expand housing and transportation choices that will also help the region meet the state greenhouse gas emissions reduction target?
- What kinds of investments or support do you need to fully realize your community's vision for the future?
- How do we ensure the region's approach is inclusive and equitable, reflecting the diverse needs and interests of its people, and not perpetuating disparities, particularly among households of modest income or people of color?
- How do we ensure the regional strategy provides greater economic opportunity for everyone, creating jobs and boosting development and competitiveness?

More information about the Climate Smart Communities Scenarios Project, including the Phase 1 Findings and Strategy Toolbox, are located on the Metro website at <u>www.oregonmetro.gov/climatescenarios</u>.

We look forward to the upcoming discussion and continuing to work with you as the Scenarios Project moves forward.

/attachment

CLICK HERE FOR FULL REPORT





Metro | Making a great place

CLICK HERE FOR FULL REPORT

www.oregonmetro.gov/climatescenarios



Climate Smart Communities: Scenarios Project

Strategy Toolbox

for the Portland metropolitan region

Review of the latest research on greenhouse gas emissions reduction strategies and the benefits they bring to the region

October 2011



Metro | Making a great place



February 2012

www.oregonmetro.gov/climatescenarios

Climate Smart Communities SCENARIOS PROJECT

Phase 1 Summary



It is as much about jobs, livable neighborhoods and public health as it is about clean air.

Understanding Our Land Use and Transportation Choices

Making a great place

Residents of the Portland metropolitan region value choice – where to live, how to get around, what kind of job to have. And we don't want to have to choose between things that are important to our way of life – things like clean air, good jobs, safe neighborhoods, vibrant downtowns, access to nature and cultural activities.

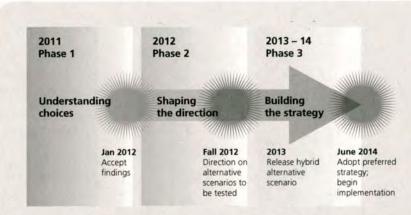
We are faced with many of the problems that others face around the nation and the world – an economic crisis, rising housing and transportation costs, lack of money for public structures, increasing congestion and air pollution. What sets us apart in this region is that we have followed a collective vision since 1995 – the 2040 Growth Concept – that has helped us to build communities with unique identities, save farms and forestland, develop public transit and biking and walking facilities, and work together to make the most of limited public and private dollars.

So when the state directed the region to come up with a plan and actions to reduce greenhouse gas emissions to ensure clean air, we had a good start. It's not just about reducing carbon in the environment, but making sure that we all have choices of great communities in which to live, work and raise a family.

The Climate Smart Communities Scenarios Project is a collaborative effort between Metro and its city, county and state partners to create the kind of communities that residents want. It is as much about jobs, livable neighborhoods and public health as it is about clean air. The goal is to select a combination of land use and transportation strategies and investments that will keep our communities vibrant and prosperous, while also helping our region meet state targets to reduce greenhouse gas emissions from cars and small trucks.

Working together

The scenarios project is characterized first and foremost by collaboration and implementation of local community visions. Policymakers who serve on the region's Joint Policy Advisory Committee on Transportation (JPACT), the Metro Policy Advisory Committee (MPAC), and the Metro Council approved principles to guide the project. A technical work group composed of planning staff from cities, counties and other agencies worked closely with Metro staff throughout the research, modeling, and analytical stages of Phase 1.



The scenarios project is organized into three phases.

Phase 1 research concluded with an understanding of the region's land use and transportation options for reducing carbon emissions while advancing community goals.

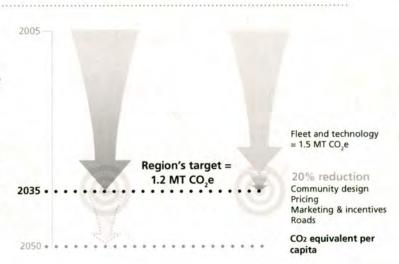
Phase 2 will engage local government, community and business leaders in identifying community visions and shaping scenarios to consider.

Phase 3 includes evaluation of three scenarios and public engagement. Implementation begins once the region adopts a preferred scenario.

Region's 2035 emissions reduction target

To assist the scenarios project, the Land Conservation and Development Commission established a 2005 baseline for the Portland metropolitan region: 4.05 metric tons annual, per capita roadway greenhouse gas emissions. (One metric ton CO2 equals 112 gallons of gasoline.)

The 2035 target calls for no more than 1.2 metric tons annual per capita roadway emissions. State-provided assumptions on two policy areas, fleet (the type of cars in the region and their age) and technology (hybrid, electric and other carbon-reducing technologies), reduce the region's annual roadway greenhouse gas emissions to 1.5 metric tons per capita. Additional policy actions will be needed to reach the 2035 target.



What sets us apart

Residents in this region travel 20 percent fewer miles by car every day compared to other U.S. urban areas, annually saving:

2.9 million miles of driving

\$1.1 billion in transportation costs

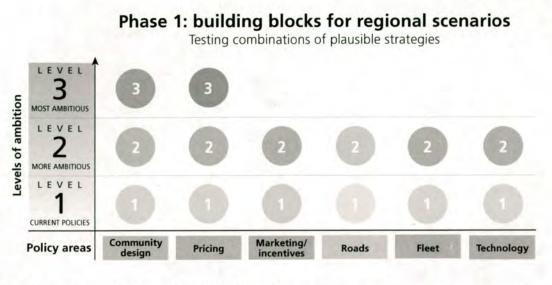
100 million travel hours

Portland's Green Dividend, 2007



Phase 1 snapshot

During Phase 1, Metro staff researched land use and transportation strategies that have been implemented in similar communities across the nation and around the world. This work resulted in a toolbox describing major strategy areas and potential results. The toolbox not only identifies successful strategies



for providing practical choices to help people drive less, but also describes other community benefits as well.

Increased walking has a beneficial effect on public health and obesity rates. Properly designed shopping areas in combination with transportation choices can increase dollars spent at home while also taking cars off the road. Bike lane construction provides much needed jobs and an option for short outings, which are the majority of trips taken in the region.

Project staff also worked with ODOT and the technical work group to study six different policy areas: community design, pricing, marketing and incentives, roads, fleet, and technology. Each policy area included at least two levels of ambition, and in some cases three, resulting in 144 scenarios tested.

Summary of Phase 1 results

- 1. Current local and regional plans and policies are ambitious and provide a strong foundation for meeting the region's greenhouse gas emissions reduction target.
- 2. The target is achievable but will take additional effort and new strategic actions.
- 3. Most of the strategies under consideration are already being implemented to varying degrees in the region to achieve the 2040 Growth Concept vision and other important economic, social and environmental goals.
- 4. A range of options can reduce greenhouse gas emissions; the best approach is a mix of strategies.
- 5. Community design and pricing play a key role in how much and how far people drive each day and provide significant GHG emissions reductions.
- 6. Fleet, technology and pricing strategies provide similar significant greenhouse gas emissions reductions but no single strategy is enough to meet the region's target.
- Road management and marketing strategies improve system and vehicle efficiency and reduce vehicle travel to provide similar, but modest greenhouse gas emissions reductions.

Family finance

One of the biggest household expenses for most families is transportation – second only to housing costs. According to AAA, if the average family drove even four fewer miles each day, they would save \$854 a year.



Complete results from Phase 1 are compiled in the findings report, available at **www. oregonmetro.gov/climatescenarios**. JPACT, MPAC and the Metro Council accepted the Phase 1 Findings Report before it was submitted to the Oregon Legislature in January 2012.

About Metro

Clean air and clean water do not stop at city limits or county lines. Neither does the need for jobs, a thriving economy, and sustainable transportation and living choices for people and businesses in the region. Voters have asked Metro to help with the challenges and opportunities that affect the 25 cities and three counties in the Portland metropolitan area.

A regional approach simply makes sense when it comes to providing services, operating venues and making decisions about how the region grows. Metro works with communities to support a resilient economy, keep nature close by and respond to a changing climate. Together we're making a great place, now and for generations to come.

Stay in touch with news, stories and things to do.

www.oregonmetro.gov/connect

Metro Council President Tom Hughes

Metro Council

Shirley Craddick, District 1 Carlotta Collette, District 2 Carl Hosticka, District 3 Kathryn Harrington, District 4 Rex Burkholder, District 5 Barbara Roberts, District 6

Auditor Suzanne Flynn

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Moving forward

Policy questions to be addressed

- What actions are currently underway to address the livability of local communities? How are those actions consistent with the actions identified by the climate scenarios project? What kinds of investment or support do communities need to fully realize their vision for the future?
- How do we ensure the region's approach is inclusive and equitable, reflecting the diverse needs and interests of all communities, particularly among households of modest income or people of color?

Phase 1 was about understanding choice at the regional level. Phase 2 shifts to understanding local community plans and exploring how and where different strategies could be applied to provide local and individual choice as the region meets carbon reduction targets.

- How do we ensure the regional strategy provides greater economic opportunity for everyone, creating jobs and boosting economic development and competitiveness?
- Which strategies are most cost effective and efficient? Which strategies are easiest to implement both technically and politically? How do we overcome obstacles to the most effective actions that are difficult or expensive to implement?
- What are the benefits and impacts to the region's goals?

Learn more Visit www.oregonmetro.gov/climatescenarios.

Stay connected Sign up to receive periodic updates about the scenarios project at www.oregonmetro.gov/connect.

Communicate Share ideas or suggestions with your local elected officials and your Metro Councilor.

Opt In Voice your opinion by signing up for Metro's online opinion panel at www.optinpanel.org. Upcoming survey topics will include the scenarios project.

February 2012





www.oregonmetro.gov



The region's six desired outcomes



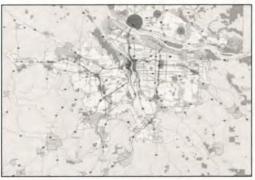
Climate Smart Communities Scenarios Project

Background

In 2007, the Oregon Legislature established statewide goals to reduce carbon emissions – calling for stopping increases in emissions by 2010, a 10 percent reduction below 1990 levels by 2020, and a 75 percent reduction below 1990 levels by 2050. The goals apply to all sectors, including energy production, buildings, solid waste and transportation.

In 2009, the Oregon Legislature passed House Bill 2001, directing the region to "develop two or more alternative land use and transportation scenarios" by January 2012 that are designed to reduce carbon emissions from cars, small trucks and SUVs. The legislation also mandates adoption of a preferred scenario after public review and consultation with local governments, and local government implementation through comprehensive plans and land use regulations that are consistent with the adopted regional scenario. The Climate Smart Communities Scenarios effort responds to these mandates and Senate Bill 1059, which provided further direction to scenario planning in the Portland metropolitan area and the other five metropolitan areas in Oregon.

Metro's Making the Greatest Place initiative resulted in a set of policies and investment decisions adopted in the fall of 2009 and throughout 2010. These policies and investments focused on six desired outcomes for a successful region, endorsed by the Metro Council and Metro Policy Advisory Committee in 2008: vibrant communities, economic prosperity, safe and reliable transportation, environmental leadership, clean air and water, and equity. Making the Greatest Place included the adoption of the 2035 Regional Transportation Plan and the designation of urban and rural reserves. Together these policies and actions provide the foundation for better integrating land use decisions with transportation investments to create prosperous and sustainable communities and to meet state climate goals.



The 2040 Growth Concept - the region's adopted growth management strategy

State response Oregon Sustainable Transportation Initiative

The Oregon Department of Transportation and the Department of Land Conservation and Development are leading the state response through the Oregon Sustainable Transportation Initiative. An integrated effort to reduce carbon emissions from transportation, the initiative will result in a statewide transportation strategy, toolkits and specific performance targets for the region to achieve.

Regional response Climate Smart Communities Scenarios Project

The Climate Smart Communities Scenarios effort will build on the state-level work and existing plans and efforts underway in the Portland metropolitan area. The project presents an opportunity to learn what will be required to meet the state carbon goals and how well the strategies support the region's desired outcomes.

A goal of this effort is to further advance implementation of the 2040 Growth Concept, local plans and the public and private investments needed to create jobs, build great communities and meet state climate goals. Addressing the climate change challenge will take collaboration, partnerships and focused policy and investment discussions and decisions by elected leaders, stakeholders and the public to identify equitable and effective solutions through strategies that create livable, prosperous and healthy communities.

Metro's policy and technical advisory committees will guide the project, leading to Metro Council adoption of a "preferred" land use and transportation strategy in 2014.

About Metro

Clean air and clean water do not stop at city limits or county lines. Neither does the need for jobs, a thriving economy, and sustainable transportation and living choices for people and businesses in the region. Voters have asked Metro to help with the challenges and opportunities that affect the 25 cities and three counties in the Portland metropolitan area.

A regional approach simply makes sense when it comes to providing services, operating venues and making decisions about how the region grows. Metro works with communities to support a resilient economy, keep nature close by and respond to a changing climate. Together we're making a great place, now and for generations to come.

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Metro Council President

Tom Hughes

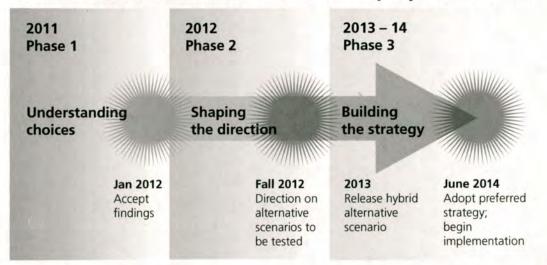
Metro Council

Shirley Craddick, District 1 Carlotta Collette, District 2 Carl Hosticka, District 3 Kathryn Harrington, District 4 Rex Burkholder, District 5 Barbara Roberts, District 6

Auditor Suzanne Flynn



Climate smart communities scenarios project timeline



Phase 1 Understanding the choices

The first phase of regional-level scenario analysis will occur during summer 2011 and focus on learning what combinations of land use and transportation strategies are required to meet the state greenhouse gas emissions targets. Strategies will include transportation operational efficiencies that can ensure faster, more dependable business deliveries; more sidewalks and bicycle facilities; more mixed use and public transit-supportive development in centers and transit corridors; more public transit service; incentives to walk, bike and use public transit; and user-based fees.

Potential impacts and benefits will be weighed against the region's six desired outcomes. Findings and recommendations from the analysis were reported to Metro's policy committees in fall 2011 before being finalized for submittal to the Legislature in January 2012.

Phase 2

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Shaping the direction

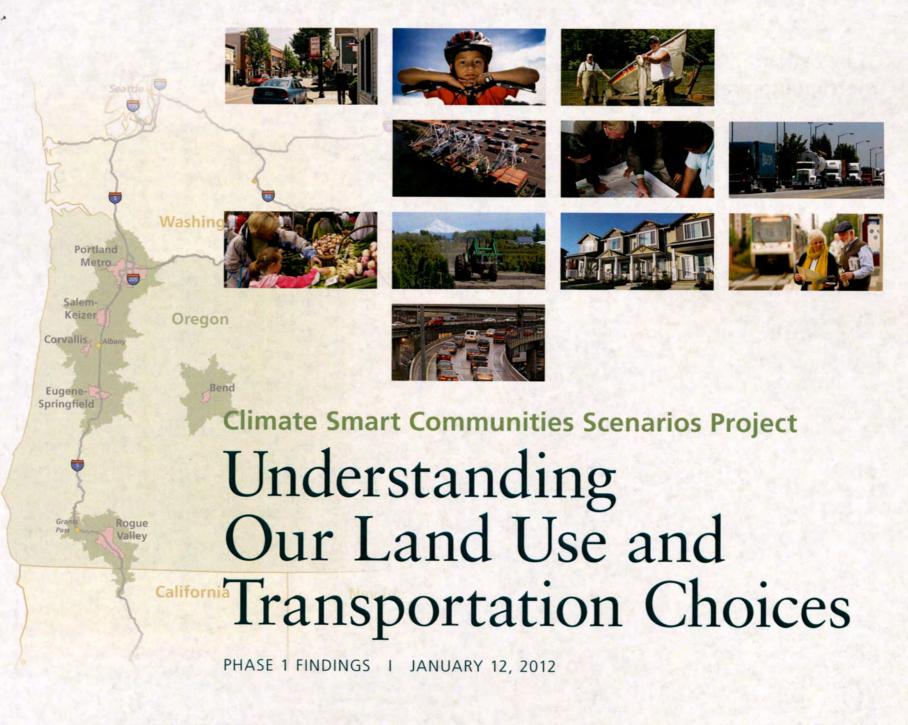
In 2012, the region will analyze more refined alternative regional-level scenarios that apply the lessons learned from Phase 1. This phase provides an opportunity to incorporate strategies and new policies that reflect community aspirations identified through local and regional planning efforts already underway in the region (e.g., SW Corridor Plan, East Metro Connections Plan, Portland Plan, and other local land use and transportation plan updates). By the end of 2012, Metro's policy committees will be asked to provide direction on alternative scenarios to be tested in 2013.

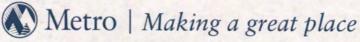
Phase 3

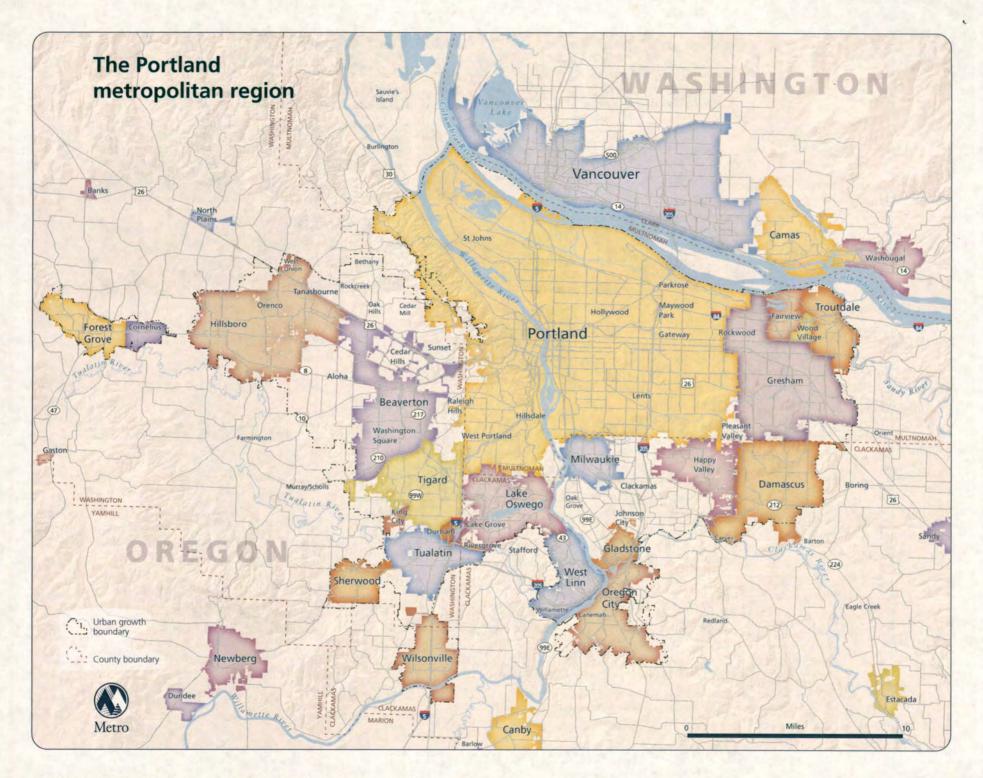
Building the strategy and implementation

The final project phase during 2013 and 2014 will lead to adoption of a "preferred" land use and transportation strategy. The analysis in this phase will be conducted using the region's most robust analytic tools and methods – the regional travel demand model, MetroScope and regional emissions model, MOVES. Additional scoping of this phase will occur in 2012 to better align this effort with mandated regional planning and growth management decisions.

This phase will identify needed changes to regional policies and functional plans, and include updates to the Regional Transportation Plan and region's growth management strategy. Implementation of approved changes to policies, investments, and other actions would begin in 2014 at the regional and local levels to realize the adopted strategy.







Acknowledgements

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Table of contents

Acknowledgements
Executive summary
Introduction
Why this work matters
A collaborative approach
Oregon joins other states, regions and communities to lead the way10
The challenge for our region 12
Principles to guide our approach
Phase 1: methods and tools
Phase 1: findings
Bringing it all together: implications for Phase 2
Where we are headed in Phase 2 19

Phase 1: Supplemental Information

Phase 1: 2010 base year and alternative scenario inputs	. 22
Our starting point is the Reference Case – current plans and policies	. 24
Community Design – what we tested	. 26
Community Design – considerations moving forward	. 27
Pricing – what we tested	. 28
Pricing – considerations moving forward	. 29
Marketing and incentives – what we tested	. 30
Marketing and incentives - considerations moving forward	31
Roads – what we tested	. 32
Roads – considerations moving forward	. 33
Fleet and technology – what we tested	. 34
Fleet and technology – considerations moving forward	. 35
Phase 1 at a glance: results from selected scenarios	36
Glossary	38

For more information, visit www.oregonmetro.gov/climatescenarios

The following pages summarize the purpose, scope and key findings from Phase 1 of the Climate Smart Communities Scenarios Project. The region's decision-makers will use this information to direct development of alternative scenarios in Phase 2.

This information is for research purposes only and does not necessarily reflect current or future policy decisions of the Metro Council, MPAC or JPACT.

Executive summary



The region's six desired outcomes – endorsed by city and county elected officials and adopted by the Metro Council in December 2010. Over the years, the diverse communities of the Portland metropolitan region have taken a collaborative approach to planning and investment that has helped make our region one of the most livable in the country. We have set the region on a wise course – but times are challenging. A faltering economy, troubling jobless rates, rising energy, housing and transportation costs, climate change and other challenges demand continued leadership, innovation and collaboration to ensure this region remains a great place to live, work and play.

Joining other states around the country, Oregon has been a leader in addressing climate change with ambitious goals to reduce greenhouse gas (GHG) emissions from all sources to 75 percent below 1990 levels by the year 2050. The Oregon Legislature, in 2009, passed the Jobs and Transportation Act (House Bill 2001). Section 37 of the Act requires Metro, the regional government of the Portland metropolitan area, to develop two or more alternative land use and transportation scenarios designed to accommodate planned population and job growth and reduce GHG emissions from light vehicles. Section 37 also requires Metro to adopt a preferred scenario after public review and consultation with local governments, and calls for local governments in the Portland metropolitan region to implement the adopted scenario. Adoption is anticipated in 2014, but Section 37 does not define a specific deadline.



To guide Metro's scenario planning work, the Land Conservation and Development Commission (LCDC) adopted, in May 2011, the Metropolitan Greenhouse Gas Reduction Targets Rule, OAR 660-044, also required by section 37. The rule identifies GHG emissions reduction targets for each of Oregon's six metropolitan areas. The targets identify the percentage reduction in per capita GHG emissions from light vehicle travel that is needed to help Oregon meet its GHG emissions reduction goals. In 2005, the region's roadway GHG emissions were 4.05 MT CO₂e per capita. The adopted target for the region is the equivalent of 1.2 MT CO₂e per capita by 2035. LCDC will review the state targets in 2015 and may identify adjustments in light of new information available at that time.

The Portland metropolitan region is undertaking scenario planning in three phases as part of the Climate Smart Communities Scenarios Project to demonstrate climate change leadership and respond to the Jobs and Transportation Act. The Scenarios Project is building on the land use and transportation strategies contained in the 2040 Growth Concept, the long-range vision adopted by the region in 1995. Since its adoption, Metro and its partners have collaborated to help communities realize their local aspirations while moving the region toward its goals for making a great place: vibrant communities, economic prosperity, transportation choices, equity, clean air and water, and regional climate change leadership. Local and regional efforts to implement the 2040 Growth Concept provide a good basis for the GHG scenario planning work required of the region.

The region has completed the first of three phases of the Scenarios Project – Understanding Choices. Phase 1 focused on understanding the region's land use and transportation choices by conducting a review of published research and testing 144 regional scenarios. The analysis demonstrated the GHG emissions reduction potential of current plans and policies, as well as which combinations of more ambitious land use and transportation strategies are needed to meet the state target.

Phase 1 Scenarios Project Findings

The work completed to date yielded the following findings:

Finding 1: Current local and regional ^{*} plans and policies are ambitious and provide a strong foundation for meeting the region's GHG reduction target.

Finding 2: The reduction target is achievable but will take additional effort and new strategic actions.



Finding 3: Most of the strategies under consideration are already being implemented to varying degrees in the region

The region's per capita roadway GHG emissions target for 2035

to achieve the 2040 Growth Concept vision and other important economic, social and environmental goals.

Finding 4: A range of policy choices exists to reduce GHG emissions; the best approach is a mix of strategies.

Finding 5: Community design and pricing play a key role in how much and how far people drive each day and provide significant GHG emissions reductions.

Finding 6: Fleet, technology and pricing strategies provide similar significant GHG emissions reductions, but no single strategy is enough to meet the region's target.

Finding 7: Road management and marketing strategies improve system and vehicle efficiency and reduce vehicle travel to provide similar, but modest, GHG emissions reductions.

The assumptions used in Phase 1 are ambitious and were based on the need to create a starting point to test scenarios. The region's decision-makers will use the Phase 1 research and subsequent stakeholder engagement to direct development and evaluation of additional scenarios in Phases 2 and 3.

The Scenarios Project will continue to build on the region's long tradition of innovation, excellence in urban planning and conservation and stewardship of our natural environment. People are already making personal choices that will help reduce the region's GHG emissions – they carpool or take transit to work and walk to the store when possible. They support investments that are needed to create climate smart communities – thriving downtowns and main streets supported by transit, neighborhoods with safe and convenient sidewalks and bicycle connections and proximity to jobs, parks and services, and more fuelefficient vehicles. Future project phases will likely identify additional policies and strategies needed to achieve the needed GHG emissions reductions while meeting other economic, social and environmental goals and supporting the individual needs and aspirations of communities throughout the region.

All those involved in the Scenarios Project recognize that there are many unknowns. The region will need to be innovative and flexible as the work moves forward to respond to and take advantage of what is learned in each project phase. This can be achieved but will require strong partnerships and close collaboration with local, regional, and state partners as well as engaging a diversity of individual, community and business perspectives to help shape the region's preferred strategy.

This report was prepared by Metro staff in consultation with a technical work group, the Transportation Policy Alternatives Committee (TPAC), the Metro Technical Advisory Committee (MTAC), the Joint Policy Advisory Committee (JPACT), the Metro Policy Advisory Committee (MPAC) and the Metro Council.







Introduction

Making a Great Place

Over the years, the diverse communities of the Portland metropolitan region have taken a collaborative approach to planning and investment that has helped make our region one of the most livable in the country. We have set the region on a wise course – but times are challenging. A faltering economy, troubling jobless rates, rising energy, housing and transportation costs, climate change and other challenges demand continued leadership, innovation and collaboration to ensure this region remains a great place to live, work and play.



Purpose and scope

In 2009, the Oregon Legislature passed House Bill 2001, the Jobs and Transportation Act.¹ Section 37 of the JTA directs Metro to "develop two or more alternative land use and transportation scenarios" by January 2012 that are designed to reduce greenhouse gas (GHG) emissions from light-duty vehicles.

The Climate Smart Communities Scenarios Project, and this report, respond to HB 2001 and subsequent GHG emissions reduction targets adopted by the Land Conservation and Development Commission in May 2011. During Phase 1, more than 140 regional scenarios were tested to learn the GHG emissions reduction potential of current plans and

policies, as well as which combinations of more ambitious land use and transportation strategies are needed to meet the state GHG targets. A review of published research complemented the scenarios analysis.

This report summarizes key findings from Phase 1 and implications for future project phases. Metro staff conducted the research



Policy areas tested in Phase 1

with the assistance of a technical work group of members from the Transportation Policy Alternatives Committee (TPAC) and the Metro Technical Advisory Committee (MTAC), consistent with policy direction from the Joint Policy Advisory Committee (JPACT) and the Metro Policy Advisory Committee (MPAC).

¹http://www.leg.state.or.us/09reg/measpdf/hb2000.dir/hb2001.en.pdf

Why this work matters

Responding to climate change by making a great place

More than a decade ago, the region set a course for growth with the adoption of the 2040 Growth Concept. Over the years, Metro and its partners have collaborated to help communities realize their unique aspirations while moving the region toward its goals to make the Portland metropolitan area a great place to live, work and play.

Responding to climate change is one of the most pressing issues of our time. Mounting scientific evidence shows Oregon's climate is changing. Oregon has been a national leader in addressing climate change with ambitious goals to reduce GHG emissions. Now it's time for regional and local leaders to focus and act on the investments and actions needed to collaboratively realize local aspirations and shared regional goals, as well as address state climate goals. The Scenarios Project is intended to do just that.

Reducing greenhouse gas emissions is important to the health of the region and the planet. The Scenarios Project will demonstrate that the region can progress toward the GHG reduction goals set by the state within the context of achieving outcomes of equal importance to residents: a healthy economy; clean air and water; and access to good jobs, affordable housing, transportation options, nature, trails and recreational opportunities.

The Scenarios Project is not only addressing climate change for the sake of state mandates. Through this effort, the region will build on a long tradition of innovation, excellence in urban planning, and conservation and stewardship of our natural environment. The bold decisions made decades ago mean we drive much less than other regions our size – giving Portland metro-

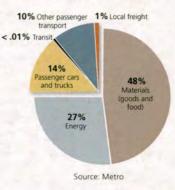


politan area a head start over other cities and regions across the country. In this context, the Scenarios Project will consider policies, investments and actions needed by 2035 to tackle the climate challenge. The Project will show that solutions are at hand that will turn the challenge of climate change into opportunities to enhance the region's resilience, prosperity and quality of life, now and for generations to come.

For now, the Scenarios Project will focus on developing a regional strategy for reducing GHG emissions from cars, small trucks and sport utility vehicles (SUVs) – as required by the Jobs and Transportation Act. Preparation for and adaptation to a changing climate will be addressed in future phases and through other efforts already underway in the region and state.

Climate smart strategies can bring many benefits to the region – including significant savings in fuel costs, less time spent in traffic as well as other benefits to the environment, public health and the economy.

Regionalgreenhouse gas emissions sources (2006)



The Metro 2040 Growth Concept defines the form of regional growth and development for the Portland metropolitian region. The Growth Concept was adopted in December 1995 through the Region 2040 planning and public involvement process. This concept is intended to provide long-term growth management of the region.



Building on community aspirations and the 2040 Growth Concept to achieve state climate goals

Adopted in 1995, the 2040 Growth Concept is the region's blueprint for the future, guiding growth and development based on a shared vision to create livable, prosperous and equitable communities. The growth concept encourages development in centers, corridors and employment areas to support environmental, social and economic objectives.

How we get there

The Scenarios Project is a multi-year collaborative effort designed to help communities realize their aspirations for growth and development and maximize achievement of the region's six desired outcomes and state climate goals.

Phase 1 (January to December 2011) Understanding choices by testing policy options

In 2011, the region used scenario planning and other research to understand the choices for meeting the state GHG emissions reduction target. The analysis included development of a Strategy Toolbox report synthesizing published research on different strategies in terms of their GHG reduction potential, benefits to communities, synergies, and implementation opportunities and challenges to be addressed in Phase 2.

In addition, Metro in collaboration with state and local partners, developed and analyzed 144 alternative scenarios. The scenarios will be used to identify potential policy options for policymakers to discuss during 2012. The regional policy discussion will shape potential strategies recommended for further evaluation in Phase 2.

Phase 2 (January to December 2012) Shaping the direction by turning policy options into a draft regional strategy

In 2012, the region will design and evaluate more customized

alternative scenarios, applying the findings from Phase 1 and incorporating strategies identified in local and regional planning efforts that are underway. This phase will also evaluate the benefits, impacts, costs and savings associated with different strategies across environmental, economic and equity goals. Case studies will be developed to illustrate potential community effects. This phase will result in development of alternative scenarios that will be subject to further analysis and review in Phase 3.

Phase 3 (January 2013 to June 2014) Building the strategy and implementation

In 2013 and 2014, the region will collaboratively build and select a preferred scenario after public review and consultation with local governments. This phase will define policies, investments and actions needed to implement the preferred scenario. This work will also include development of a finance strategy. Effective implementation of the preferred strategy will likely require the participation and cooperation of government agencies, the private sector and community organizations. For more information, visit the project website at www.oregonmetro. gov/climatescenarios

Climate smart communities scenarios project timeline



Oregon joins other states, regions and communities to lead the way

States with adopted climate action plans



Source: Center for Climate & Energy Solutions

States with adopted GHG emissions reduction targets



Source: Center for Climate & Energy Solutions

For years, states and metropolitan regions have been taking action to address climate change in the absence of federal legislation. A wide range of policies have been adopted at the state and regional levels to reduce greenhouse gas emissions, develop clean energy resources and promote more energy-efficient vehicles, buildings and appliances. More information on these efforts can be found at www.c2es.org.

Although climate change will ultimately require national and international responses, the actions taken by states and regions will continue to play an important role by developing and testing innovative solutions, demonstrating successful programs, and laying the groundwork for broader action.

Many states have completed or are in the process of revising or developing comprehensive Climate Action Plans. They view policies that address climate change as an economic opportunity, not as a burden on commerce. These states are trying to position themselves as leaders in new markets related to climate action: producing and selling alternative fuels, ramping up renewable energy exports and attracting high-tech business.

Economic issues are just one motivator for state policies that address climate change. Policies to improve air quality, reduce traffic congestion, and develop domestic, clean energy supplies can all have climate benefits. Thus states are discovering that climate policies often bring about benefits in these other areas as well.

Like many other states, Washington, Oregon and California have significant state laws on climate change, with specific and varied provisions focusing on reducing transportation-related GHG emissions.

2007

Similar to many other states, the Oregon Legislature established statewide GHG emissions reduction goals in 2007. The goals apply to all emission sectors – energy production, buildings, solid waste and transportation – and direct Oregon to:

- stop increases in GHG emissions by 2010
- reduce GHG emissions to 10 percent below 1990 levels by 2020
- reduce GHG emissions to at least 75 percent below 1990 levels by 2050.

The 2007 Oregon Legislature also established the Oregon Global Warming Commission (OGWC) – a 25-member commission charged with helping coordinate statewide efforts to reduce greenhouse gas emissions and guide the state toward its climate goals. The commission was charged with helping the state, local governments, businesses and residents prepare for the effects of climate change. More information about the OGWC can be found at www.keeporegoncool.org/

West Coast MPOs



Sacramento San Francisco

Los Angeles

San Diego

The largest West Coast metropolitan planning organizations have been engaged in scenario planning and climate action planning to meet state GHG emissions reduction targets.

19%

2009

The Oregon Legislature passed House Bill 2001, directing Metro to "develop two or more alternative land use and transportation scenarios" by January 2012 that are designed to reduce GHG emissions from light-duty vehicles. The legislation also mandates:

- 1) adoption of a preferred scenario after public review and consultation with local government
- 2) local government implementation through comprehensive plans and land use regulations that are consistent with the adopted regional scenario.

2010

In 2010, the OGWC developed an Interim Roadmap to 2020 that includes recommendations in all sectors of the state's economy - energy, transportation and land use, materials management, forestry, agriculture, and industrial use - to meet state climate goals.

The first Oregon-specific assessment of climate change impacts was released by the Oregon Climate Change Research Institute (OCCRI) in December 2010. The OCCRI Oregon Climate Assessment Report is the work of over 100 researchers across the Oregon University System with input from the OGWC. The report documents likely impacts to Oregon's weather patterns, water supplies, agricultural production, forest health, fish and wildlife species and ecosystems, public health, transportation infrastructure and coastal communities.

In addition, state agencies collaborated with the OGWC, the OCCRI and each other to produce the first comprehensive Oregon policy framework for climate change adaptation planning in December 2010. The Oregon Climate Change Adaptation Framework identifies near term, low cost and high benefit actions Oregon can take. These actions will help Oregonians minimize the impacts of climate change to their communities

and livelihoods, and to the environmental values we hold dear in this state.

2011

The Oregon Department of Transportation (ODOT) and the Department of Land Conservation and Development (DLCD) are leading the state response relative to the transportation sector through the Oregon Sustainable Transportation Initiative (OSTI). As part of this effort, the Land Conservation and Development Commission (LCDC) adopted per capita roadway GHG emissions reduction targets for light-duty vehicles for all six metropolitan areas within Oregon on May 19, 2011.1

While there is no legislative direction to reduce GHG emissions beyond the transportation sector, the Interim Roadmap to 2020 and other state efforts provide a comprehensive framework and starting point for considering how best to address climate change in Oregon.

	2035 GHG	targets
5	for Oregon metr	opolitan areas
2	per capita light vehicle GH	IG emissions reduction
	Metropolitan area	Adopted target

5	per capita light vehicle GHG emissions reduction		
Washington	Metropolitan area	Adopted target ¹	
mon	Portland Metro ²	20%	
Oregon	Salem-Keizer	17%	
-	Corvallis	21%	
-	Eugene-Springfield ³	20%	
	Bend	18%	

Adopted by the Land Conservation and Development Commission in May 2011 45-minute travelshed extent ² Required scenario planning and adoption ³ Required scenario planning

¹ http://www.oregon.gov/LCD/docs/rulemaking/trac/660_044.pdf

MPO boundary

Roque Valley





The challenge for our region



The region's per capita roadway GHG emissions target for 2035

MT CO₂e stands for metric ton of carbon dioxide equivalent.

Measured and stored at standard atmospheric pressures, one metric ton of CO₂ occupies a cube approximately the size of a 3-story building (27 x 27 x 27 feet). It is equivalent to 112 gallons of gasoline.



While the overall state GHG emissions reduction goals call for reductions from 1990 emissions levels by 2050, state agencies were tasked with estimating a 2005 baseline and an intermediate GHG emissions reduction goal for the year 2035 to inform the Scenarios Project.

LCDC adopted the Metropolitan Greenhouse Gas Reduction Targets Rule (OAR 660-044) in May 2011.¹ The rule identifies GHG emissions reduction targets for Oregon's six metropolitan areas. The targets identify the percentage reduction in GHG emissions from light vehicle travel that is needed to help Oregon meet its long-term goal of reducing GHG emissions to 75 percent below 1990 levels by the year 2050.

The LCDC target-setting process assumed changes to the vehicle fleet mix, improved fuel economy, and the use of improved vehicle technologies and fuels that would reduce 2005 emissions levels from 4.05 to 1.51 MT CO_2e per capita by the year 2035.²

The adopted target for the Portland metropolitan area calls for a 20 percent per capita reduction in GHG emissions from light vehicle travel by the year 2035. This target reduction is in addition to the reduction expected from changes to the fleet and technology sectors as identified in the Agencies' Technical Report. Therefore, to meet the target, per capita roadway GHG emissions must be reduced by an additional 20 percent below the 1.51 MT CO₂e per capita by the year 2035 – to 1.2 MT CO_2e per capita.

 ¹ http://www.oregon.gov/LCD/docs/rulemaking/trac/660_044.pdf
 ² See Agencies' Technical Report at http://www.oregon.gov/ODOT/TD/ TP/docs/OSTI/TechRpt.pdf. The region's 20 percent per capita reduction is anticipated to come from a combination of community design, pricing, marketing/incentives and road policies. If the fleet and technology improvements assumed in OAR 660-044 are not achieved, then greater reductions may be needed through these other policies. LCDC will review the state targets in 2015 and may identify adjustments at that time in light of new information available at that time.

Region's 2035 GHG emissions reduction target in per capita terms



The adopted target for the region is the equivalent of 1.2 MT CO_2e per capita. While the target is based on 2005 emissions values, it has been calibrated to 1990 emissions levels, and if achieved by the year 2035 ensures the region is on track to meet the overall state 2050 GHG emissions reduction goal.

Regional and local leaders agree that the Portland region must provide leadership in addressing climate change. The Scenarios Project supports this goal by supplementing state actions with a collaborative regional effort that will also advance local aspirations and the implementation of the 2040 Growth Concept. In this spirit, the Metro Council and the region's transportation and land use policy committees agreed upon six principles to guide this scenario planning effort.

Phase 1 of the Scenarios Project focused on understanding the region's choices for reducing light vehicle GHG emissions. Testing broad-level, regional scenarios revealed the potential of current plans and policies as well as what combinations of land use and transportation strategies (grouped under six policy areas) are needed to meet the state GHG targets.



Successful centers like downtown Hillsboro are dynamic, walkable places that have a concentration of businesses, shops and entertainment, and strong transit service. They combine offices, retail and housing with quality streetscapes, parks and plazas, fountains or other urban amenities.

Climate Smart Communities Scenarios Project guiding principles

1. Focus on outcomes and benefits

The strategies that are needed to reduce GHG emissions can help save individuals, local governments and the private sector money, grow local businesses, create jobs and build healthy, livable communities. These multiple benefits should be emphasized and central to the evaluation and communication of the results.

2. Build on existing efforts and aspirations

Start with existing local and regional plans that include strategies to achieve the six desired outcomes for a successful region, illustrated at right.

3. Show cause and effect

Provide sufficient clarity to discern cause and effect relationships between strategies tested.

effect effect officials and adopted by the Metro Council in December 2010.

Equity

Clean air

and water

Vibrant

communities

Making

a great

place

Economic

The region's six desired outcomes -

Regional

leadership

Transportation

choices

imate change

4. Be bold, yet plausible and well-grounded

Explore a range of futures that may be difficult to achieve but are possible in terms of market feasibility, public acceptance and consistency with local aspirations.

5. Be fact-based and make information relevant, understandable and tangible

Develop and organize information so decision-makers and stakeholders can understand the choices, consequences (intended and unintended) and tradeoffs. Use case studies, visualization and illustration tools to communicate results and make the choices real.

6. Meet state climate goals

Demonstrate what is required to meet the state GHG emissions reduction target for cars, small trucks and SUVs, recognizing reductions from other emissions sources must also be addressed in a comprehensive manner.

The Metro Policy Advisory Committee (MPAC) and the Joint Policy Advisory Committee on Transportation (JPACT) endorsed the six principles on June 8 and June 9, 2011 respectively, to guide all Scenarios Project phases.

Phase 1: methods and tools





In May 2011, a work group of members from TPAC and MTAC was charged with helping Metro staff develop the Phase 1 scenarios assumptions, consistent with the guiding principles and evaluation framework endorsed by the Metro Council, JPACT and MPAC in June 2011.

The technical work group defined the scenario assumptions to be tested while Metro and ODOT staff developed tools to support the analysis in summer 2011. The model development work concluded in September 2011, and the initial model runs were completed in October.

Metro staff used a regionally tailored version of ODOT's Greenhouse Gas State Transportation Emissions Planning (GreenSTEP) model to conduct the analysis. Using GreenSTEP – the same model used to set the region's GHG emissions reduction target – ensures compatibility with state's planning efforts and provides a common GHG emissions reporting tool across the state.

The U.S. Department of Transportation has made GreenSTEP available to other states and regions as part of the Energy and Emissions Reduction Policy Analysis Tool (EERPAT). EERPAT was developed to assist with analyzing greenhouse gas reduction scenarios and alternatives for use in the transportation planning process, scenario planning efforts and to measure the reduction potential of various transportation strategies to meet state greenhouse gas reduction goals and targets. The Tool uses GreenSTEP, developed by the Oregon State DOT, as its foundation, and is expected to have regular enhancements.¹

The foundation of this work is the development of a Base Case – the existing conditions for 2010 – and a Reference Case – a fore-cast of how the region will perform in 2035 based on projected population and demographic trends.

¹ http://www.planning.dot.gov/FHWA_tool

The Reference Case assumes the realization of existing plans and policies, and represents the Level 1 assumptions for each policy area. The remaining 143 scenarios test plausible combinations of land use and transportation strategies that could affect GHG emissions from light-duty vehicles.

Strategies were organized into six policy areas:

- Community design
- Pricing
- Marketing and incentives
- Roads
- Fleet
- Technology

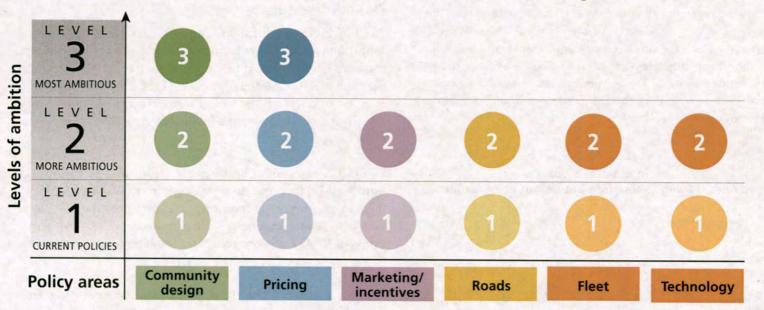
Each of these policy areas include individual strategies that have been shown to affect GHG emissions (see page 15). While some strategies are new, many of the strategies tested are already being implemented to varying degrees to realize the 2040 Growth Concept and the aspirations of communities across the region. A summary of the strategies tested is provided on pages 22 to 35.

Including the Reference Case, a total of 144 scenarios have been analyzed at a preliminary level for their GHG emissions reduction potential. In addition to the scenarios analysis, staff completed the Strategy Toolbox report. The Strategy Toolbox report summarizes published local, national and international research on strategies that can help reduce transportation-related GHG emissions and meet other policy objectives. The report documents benefits of different strategies to a community, synergies between strategies, and implementation opportunities and challenges to be addressed in Phase 2.

Key findings from Phase 1 will be used to refine scenario inputs to develop customized alternative scenarios for further analyses in Phase 2 and Phase 3.

Phase 1: building blocks for regional scenarios

Testing combinations of plausible strategies



Strategies tested

- Community design: Complete neighborhoods and mixed-use areas, urban growth boundary, transit service, bike travel, parking
- Pricing: Pay-as-you-drive insurance, gas tax, road use fee, carbon fee
- Marketing and incentives: Eco-driving, individualized marketing programs, employer commute programs, car-sharing
- Roads: Freeway and arterial capacity, traffic management
- Fleet: Fleet mix and age
- **Technology:** Fuel economy, carbon intensity of fuels, electric and plug-in hybrid electric vehicle market share

Putting stakes in the ground to create a starting point

The assumptions used Phase 1 are ambitious and were based on the need to create a starting point to test scenarios. Each level of effort tests different implementation levels for each of the policy areas.

In Phase 2, the level of implementation of these strategies as well as their timing and sequencing will be explored and further refined to develop alternative scenarios that will be subject to analysis and further review in Phase 3.





Phase 1: findings



roadway GHG emissions target for 2035

Phase 1 of the Scenarios Project has focused on understanding the region's choices by conducting a review of published research and testing 144 regional scenarios. Phase 1 was designed to accomplish two things: 1) to understand the GHG emissions reduction potential of current plans and policies and 2) to understand the combinations of plausible land use and transportation strategies that reduce GHG emissions from light duty vehicles to 1.2 MT CO₂e per capita by 2035. The region's decision-makers will use this information to direct development of alternative scenarios in Phase 2.





What we learned from the Phase 1 Scenarios

The work completed to date yielded the following findings:

Overall findings

Finding 1: Current local and regional plans and policies are ambitious and provide a strong foundation for meeting the region's GHG target. If realized, they will result in substantial per capita GHG emissions reductions from 2005 levels. However, a continued shift in consumer preferences and significant investment, commitment and leadership are needed to realize these aspirations.

Finding 2: The reduction target is achievable but will take additional effort and new strategic actions. Ninety-three of 144 scenarios tested meet the 20 percent per capita GHG emissions reduction target. Various combinations of policies achieved GHG emissions reductions ranging from 20 percent to 53 percent below 2005 levels.

Finding 3: Most of the strategies under consideration are already being implemented to varying degrees in the region to achieve the 2040 Growth Concept vision and other important economic, social and environmental goals. Driving less conserves energy, reduces fuel consumption and keeps money in the region that consumers and businesses can spend on other things to help stimulate the region's economy. Supporting investments such as bike lanes, sidewalks, new transit service, and electric vehicle charging stations will help expand travel options for everyone.

Finding 4: A range of policy choices exists to reduce GHG emissions; the best approach is a mix of strategies. Lightduty vehicle emissions are a function of vehicle efficiency, technology, fuel content and vehicle travel. While improving vehicle and fuel efficiency achieves significant reductions in GHG emissions, per capita vehicle travel must be reduced to meet the target.

Comparison of Phase 1 policy areas

Estimated reductions in roadway GHG emissions from current plans and policies

Policy area	Level	Estimated percent reduction from 1.8 MTCO ₂ e*
Community design	2	18%
Community design	3	36%
Pricing	2	13%
Pricing	3	14%
Marketing and incentives	2	4%
Roads	2	2%
Fleet	2	11%
Technology	2	14%

*MT CO, e percent change from 2035 Reference Case (current plans and policies)

The analysis used the Metropolitan GreenStep model to test six different policy areas and their ability to reduce light vehicle GHG emissions. The table above demonstrates the effect of applying each policy area at each level of implementation beyond the Reference Case (Level 1). The estimated percent reduction represents the average reduction in roadway GHG emissions for each policy area, while considering all possible combinations of policy areas.

It should be noted that these reduction estimates do NOT assess the relative effect of changes to individual strategies, but rather the reductions attributable to each policy area. In addition, the reduction estimates are NOT additive.

Policy area findings

Finding 5: Community design and pricing play a key role in how much and how far people drive each day and provide significant GHG emissions reductions. The analysis revealed that community design or pricing strategies must be more ambitious than current policies to meet the target. However, pricing and community design together yield the largest GHG emissions reduction per capita.

Finding 6: Fleet, technology and pricing strategies provide similar significant GHG emissions reductions but no single strategy is enough to meet the region's target. Pricing, when combined with the most ambitious fleet and technology strategies, meets the target.

Finding 7: Road management and marketing strategies improve system and vehicle efficiency and reduce vehicle travel to provide similar, but modest GHG emissions reductions. Combining these strategies with community design provides additional emissions reduction that can help meet the region's GHG target.







Bringing it all together: implications for Phase 2



The results reflect the underlying model assumptions used in Phase 1 Scenarios analysis, and provide a starting point for Phase 2. The assumptions used in Phase 1 are ambitious and were based on the need to create a starting point to test scenarios. The assumptions and scenarios tested do not represent specific policy decisions of the Metro Council, MPAC or JPACT. The Phase 1 Scenarios were intended to show whether it is possible for the region to reduce GHG emissions enough to meet the region's target. During Phase 2, the level of implementation of these strategies as well as their timing and sequencing will be explored and further refined to develop alternative scenarios that will be subject to further analysis and review in Phase 3.

Each strategy presents its own opportunities and chal-

lenges. The cost, level of effort and type of actions needed will vary by policy and strategy. The process of defining a preferred approach must be inclusive and engage stakeholders from diverse backgrounds to allow for a variety of perspectives to be shared and considered. *Effects on the economy, equity, the environment, costs, savings, public acceptance, and actions needed to implement a particular strategy must be considered.*

Existing governance structures require that scenario planning be a collaborative effort between the state, Metro, cities and counties. While Metro is responsible for coordinating regional land use and transportation planning and implementation, scenario planning involves evaluation of policies and strategies that are the responsibility of all levels of government. A collaborative planning and decision-making model allows agreement to be reached at each level.

Metro, cities, counties and the state will need to be flexible and innovative to be successful. Existing staff are fully subscribed with current planning responsibilities. Additional financial and technical support will be needed. It will



also be important for Metro and local governments to integrate GHG scenario planning with existing Metro, county and city planning processes.

Leadership, partnerships and coordination are keys to success. Strategies under consideration have a mix of "sponsors" and funding sources. *Metro and local governments cannot achieve the targets alone; it will take leadership, collaboration and coordinated action at the local, regional, state and federal levels.* New governance structures and funding mechanisms may be needed to implement the strategies.

Selecting strategies will involve policy decisions that could have political, economic, environmental, equity, community and lifestyle implications. By framing the policy choices that decision-makers will consider throughout the process, *Phase 1 research serves as a basis for continuing a regional dialogue on how best to reach our GHG reduction target while advancing local and regional efforts to build livable, prosperous and equitable communities.* The region's approach must also advance realization of the region's six desired outcomes, and support the individual needs and aspirations of each community in the region.

Where we are headed in Phase 2

The primary objective of the Phase 1 analysis is to estimate the GHG emissions reduction potential of current policies and that of alternative combinations of strategies. Phase 2 (January to December 2012) will build on this work and consider:

Cost effectiveness: Cost-effectiveness will be important in the selection and implementation of GHG emissions reduction strategies. Further research is needed to estimate cost-effectiveness, including accounting for the benefits and cost impacts of different strategies. The evaluation will consider the costs and benefits across environmental, economic and equity goals from multiple perspectives – business, individual, household, community and region. The evaluation will illustrate the political, community, social equity and economic implications of different strategies, as well as public and private costs and savings and the potential costs of inaction.

Fiscal considerations: The evaluation will assess how revenues generated from parking management and other strategies could be funding sources for community investments, such as expanded transit service, implementing system and demand management programs, building sidewalks, fixing bottlenecks and providing electric vehicle infrastructure.

Economic considerations: The feasibility of implementing different strategies, potential financing strategies and the timeframe required will be assessed to inform next steps and recommendations. Recommended solutions should not put the state, region or local governments at an economic disadvantage, but rather boost economic competitiveness and provide greater economic opportunity for everyone.

Equity considerations: The evaluation will meaningfully consider equity. This should include assessing the impacts to communities without well-connected street systems, transit, sidewalks, and bicycle facilities, or households of modest means that may lack access to lower carbon vehicle options or affordable housing options.

Moving forward: policy questions to be addressed

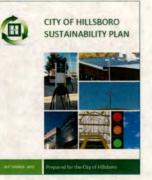
Together, we must answer pivotal policy questions to identify the right mix of land use and transportation investments and strategies:

- Which actions are local and regional leaders currently taking and which of the possible new actions are most consistent with existing efforts?
- Which strategies are most cost-effective and efficient? Which strategies are easiest to implement, both technically and politically? How do we overcome obstacles to the most effective actions that are difficult or expensive to implement?
- What are the benefits and impacts of these strategies to individuals, businesses, the region's economy and other desired outcomes communities and the region are trying to achieve?
- How do we ensure the region's strategy is inclusive and equitable, reflects the diversity of needs and interests in the region and does not perpetuate disparities or leave any community behind, especially households of modest means and people of color?
- How do we ensure the region's strategy creates good jobs, provides greater economic opportunity for everyone and boosts economic development and competitiveness?















Local climate initiatives

Communities around the Portland metropolitan region are already taking steps to address climate change.

- In 2006, the City of West Linn developed a strategic plan that recommends specific actions to achieve sustainability, including reducing GHG emissions.
- The cities of Beaverton, Forest Grove, Gladstone, Gresham, Hillsboro, Lake Oswego, Milwaukie, Oregon City, and Portland, which together currently represent 66 percent of the region's population, committed to reducing greenhouse gas emissions as a signatory to the 2007 U.S. Conference of Mayors Climate Protection Agreement.
- In 2008, the Clackamas County developed an action plan that calls for reductions in GHG emissions and specific actions to support meeting the plan's reduction goals.
- In 2008, Washington County completed an inventory of GHG emissions from agency operations.
- In 2009, the City of Portland and Multnomah County adopted a Climate Action Plan to guide policies and programs to achieve reductions in GHG emissions. The plan builds on previous plans adopted in 1993 and 2001.
- In 2010, the City of Hillsboro completed an inventory of GHG emissions from local government operations. The inventory provides a baseline for tracking reductions in GHG emissions called for in the city's 2010 Sustainability Plan.
- In 2011, the City of Gresham prepared a sustainability plan for the city's operations and facilities that includes specific goals for reducing GHG emissions.
- The City of Lake Oswego is developing a community-based GHG inventory. The inventory will provide a baseline for tracking reductions in GHG emissions from all sources and is a component of the city's comprehensive plan update.

• The City of Beaverton has conducted GHG inventories for its operations and the community. Beaverton is now finalizing its Sustainability Strategy with goals that support the regional and state objectives.

Regional climate activities

The Scenarios Project is one element of a larger set of climate-related initiatives at Metro collectively known as Climate Smart Communities:

Regional Greenhouse Gas Emissions Inventory: In 2010, Metro completed a regional GHG emissions inventory for the year 2006. The inventory establishes a snapshot of the region's carbon footprint to focus planning and monitoring efforts to achieve long-term GHG reductions.

Greenhouse Gas Emissions Assessment Toolkit: Metro developed a regional GHG Emissions Assessment Toolkit that establishes a framework for regional climate impact assessments and provides consistent guidance on analysis methods, reporting, and evaluation of Metro projects, programs and policies.

Climate Leadership Initiative: Metro participated in the Climate Leadership Initiative, completed in January 2010, which engaged local experts and stakeholders on how to prepare the lower Willamette Valley River Basin for climate change impacts.

Climate Prosperity Strategy: Metro worked with local governments, businesses, educational institutions, and the Portland Oregon Sustainability Institute to develop the 2011 Portland Metro Climate Prosperity Strategy – a "greenprint" for integrating climate change policy and economic development into a single strategy.



Climate Smart Communities Scenarios Project Phase 1: Supplemental Information

Phase 1: 2010 base year and alternative scenario inputs

The input assumptions are for research purposes only and do not necessarily reflect current or future policy decisions of the Metro Council, MPAC or JPACT. This table summarizes the inputs for the 2010 Base Year and 144 alternative scenarios that reflect different levels of implementation for each category of policies. The inputs were developed by Metro staff in consultation with a technical work group of MTAC and TPAC members. Documentation of the inputs and rationale behind each input can be found

in the Phase 1 Metropolitan GreenSTEP Scenarios Technical Documentation report (January 2012). This information is for research purposes only and does not necessarily reflect current or future policy decisions of the Metro Council, MPAC or JPACT.

	and the second states	State of the second second	Reference case	all the second second		
	and the second second	2010		2035		
Stra	Households living in mixed-use areas and complete neighborhoods (percent) Urban growth boundary expansion (acres Bicycle mode share' (percent) Transit service level	Strategy Base Y Reflects ex condition		Level 1 Reflects current plans and policies	Level 2 Reflects more ambitious policy changes	Level 3 Reflects even more ambitious policy changes
-	Households living in mixed-use areas and complete neighborhoods (percent)		GreenSTE	P calculates		
design	Urban growth boundary expansion (acres)	2010 UGB	7,680 acres	7,680 acres	No expansion	
	Bicycle mode share ¹ (percent)	2%	2%	12.5%	30%	
nunity	Transit service level	2010 service level	2035 RTP service level	2.5 times RTP service level	4 times RTP service level	
Comn	Workers/non-work trips paying for parking (percent)	13% / 8%	13% / 8%	30% / 30%	30% / 30%	
	Average daily parking fee (\$2005)	\$5.00	\$5.00	\$5.00	\$7.25	
	Pay-as-you-drive insurance (percent of households participating and cost)	0%	0%	100% at \$0.06/mile		
Pricing	Gas tax (cost per gallon \$2005)	\$0.42	\$0.48	\$0.18	No change from Level 2	
Pri	Road use fee (cost per mile \$2005)	\$0	\$0	\$0.03		
	Carbon emissions fee (cost per ton)	\$0	\$0	\$0	\$50	

¹ Percent of all tours less than 6 miles roundtrip.

			Reference case		
		2010	Carlin Colorado	2035	
Stra	ategy	Base Year Reflects existing conditions	Level 1 Reflects current plans and policies	Level 2 Reflects more ambitious policy changes	Level 3 Reflects even more ambitious policy changes
ŝS	Households participating in eco-driving	0%	0%	40%	
and incentives	Households participating in individualized marketing programs (percent)	9%	9%	65%	
and in	Workers participating in employer-based commuter programs (percent)	20%	20%	40%	
Marketing	Car-sharing in high density areas (target participation rate)	Participation rate of 1 member/100 people	Participation rate of 1 member/100 people	Double participation to 2 members/100 people	
Mar	Car-sharing in medium density areas (target participation rate)	Participation rate of 1 member/200 people	Participation rate of 1 member/200 people	Double participation to 2 members/200 people	No Level 3
Roads	Freeway and arterial expansion	2010 system	2035 financially constrained system	No expansion	
Ro	Delay reduced by traffic management strategies (percent)	10%	10%	35%	
Fleet	Fleet mix (proportion of autos to light trucks and SUVs)	auto: 57% light truck/SUV: 43%	auto: 56% light truck/SUV: 44%	auto: 71% light truck/SUV: 29%	
Ξ	Fleet turnover rate (age)	10 years	10 years	8 years	
ogy	Fuel economy (miles per gallon)	auto: 29.2 mpg light truck/SUV: 20.9 mpg	auto: 59.7 mpg light truck/SUV: 41 mpg	auto: 68.5 mpg light truck/SUV: 47.7 mpg	
Fechnology	Carbon intensity of fuels	90 g CO ₂ e/megajoule	81 g CO ₂ e/megajoule	72 g CO ₂ e/megajoule	
Tech	Light-duty vehicles that are electric or plug-in electric vehicles (percent)	auto: 0% light truck/SUV: 0%	auto: 4% light truck/SUV: 1%	auto: 8% light truck/SUV: 2%	

Our starting point is the Reference Case – current plans and policies







Key population and household assumptions

- Between the years 2010 and 2035, the population within the Metro urban growth boundary is forecast to increase by more than 625,000 residents. This assumption is based on Metro's draft Beta forecast and represents the lower end of the middle-third of the population growth forecast range. This range value is consistent with Metro Council's recent adoption of an ordinance (in October 2011), which focused its growth management decision on the lower end of the middle-third of the population growth forecast range.
- Metropolitan GreenSTEP travel behavior estimates are made irrespective of housing choice or supply. Therefore, there is no assumption about the type of housing assumed to be built in the future.
- The following housing supply growth characteristics are presented for context purposes only. Recently, approximately 40 percent of new housing units constructed in the region are multi-family (MF), and 60 percent is single-family (SF). The draft Beta forecast reflected a marginal growth split of 78 percent MF and 22 percent SF by 2035, which would result in a total housing stock split of 34 percent MF and 66 percent SF by 2035. However, Metro in coordination with regional partners, have refined these assumptions resulting in a draft Gamma forecast. The Gamma forecast demonstrates that over the next 25 years approximately 59 percent of new housing units in the region will be MF, and 41 percent will be SF. This growth split results in a total housing stock split of 35 percent MF and 65 percent SF.

Key pricing assumptions

- The federal gas tax is 18 cents per gallon the same as today.
- State gas tax is 30 cents per gallon the same as today.
- The average daily cost of parking is \$5 per day the same as in 2005.

- Locations with paid parking are limited to downtown Portland, the Oregon Health Science University campus and the Lloyd District, representing approximately 13 percent of the region's workers and 8 percent of other trips made each day – the same as in 2005.
- · Zero households participate in pay-as-your-drive insurance.

Key marketing and incentives assumptions

- 9 percent of households participate in individualized marketing – the same as today.
- 20 percent of workforce participates in employer-based commute programs – the same as today.
- Participation in carsharing programs remains the same as today: one member for every 100 people in higher-density areas like the Pearl District in Portland and one member for every 200 people in medium-density areas like inner eastside Portland neighborhoods.

Key fleet and technology assumptions

- The region's fleet mix stays nearly the same as today 56 percent of the fleet is passenger cars and the remaining 44 percent is small trucks and sport utility vehicles.
- The Low Carbon Fuel Standard (as proposed by the Oregon Department of Environmental Quality) is adopted; carbon intensity of fuels will decline by 10 percent below today's average.
- Federal Corporate Average Fuel Economy (CAFÉ) standards calling for a fleet average of 50 miles per gallon for model years 2017-2025 are achieved. This fleet average represents a fuel economy of 59.7 mpg for passenger cars and 41 mpg for light-trucks.
- Electric vehicles and plug-in hybrid electric vehicles represent 4 percent of the total passenger vehicle fleet and 1 percent of the light-truck fleet.

Key transportation system assumptions

- The 2035 Financially-Constrained Regional Transportation Plan includes \$13.6 billion of investments, reflecting the amount of revenue reasonably expected to be available in the Metro region from 2007 to 2035.
- The 2035 RTP financial strategy assumes existing federal, state and local funding plus new revenues that are not part of the Phase 1 modeled pricing assumptions. Significant increases in transportation revenue are likely to be needed if anticipated improvements in vehicle fuel economy are realized.

Key road assumptions

- The 2035 Regional Transportation Plan financially constrained system of highway and investments is implemented.
- Future delay on the highway and arterial network is reduced by 10 percent through traffic management, such as clearing crashes and breakdowns more quickly, traffic signal timing and other strategies.

Targeted highway investments

- I-5 / Columbia River Crossing (CRC) Project is completed.
- Interchanges in the OR 217, US 26, I-205 corridors and at the junction of I-5/I-84 are improved.
- The Sunrise Project connection from I-205 to 172nd Avenue is built.
- US 26 West is widened to six through lanes to Cornelius Pass Road.

Regional transit investments

- Milwaukie light rail and Columbia River Crossing light rail are constructed.
- Lake Oswego streetcar, Portland streetcar loop, and Burnside/Couch streetcar to Hollywood Transit Center are constructed.
- Frequent bus service is expanded in key transit corridors.

Other multi-modal investments

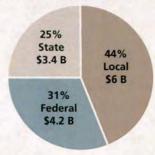
- On-street bicycle and pedestrian projects, such as bicycle lanes, cycle tracks, bicycle boulevards, sidewalks and crossing improvements are constructed.
- Off-street regional trail projects are constructed, such as the Lake Oswego to Portland trail, Fanno Creek (Red Electric) trail, Beaverton Creek Trail, Westside trail, Tonquin trail, Columbia Slough trail, Scouter's Mountain trail, E. Buttes Loop trail, and the Gresham-Fairview trail.
- New street connections that build out the regional street grid are constructed.
- Freight rail and street extensions and expansions focused on serving industrial areas are constructed.
- Major streets are widened or retrofitted with sidewalks, bicycle facilities and other multi-modal designs.

2035 RTP by investment type and share of total cost

Investment type	Cost	Percent of total RTP cost
Sidewalks, bike facilities and trails	\$948 M	7%
Freight rail and road access to industrial areas	\$623 M	5%
Traffic management, signal timing and other ITS projects	\$ 19 M	<1%
 Regional programs . Regional Travel Options Regional Transportation System Management and Operation Regional Transit-Oriented Development 	\$196 M	1%
Multi-modal roads and bridges	\$4.3 B	32%
Highway widening and fixing bottlenecks	\$4.0 B	29%
Public transit	\$3.5 B	25%
Total (costs have been rounded)	\$13.6 B	100%

Source: 2035 Regional Transportation Plan (approved June 10, 2010)

2035 RTP Funding Sources



Source: 2035 Regional Transportation Plan (approved June 10, 2010)

Community design – what we tested



Households living in mixed-use areas: GreenSTEP estimates the probability that a household lives in a mixed-use area or complete neighborhood based on Census tract population density. In Phase 1, GreenSTEP internally calculated the following values: 2010 Base year: 24%

2035 Level 1: 33% 2035 Level 2: 33% 2035 Level 3: 34%

In future project phases these values can be adjusted to reflect land use policies aimed at changing the amount and type of mixed-use development.

Urban growth boundary: Input tests the effect of urban growth boundary expansion.

2010 Base Year captures the existing land area with the UGB. 2035 Level 1 assumes one-quarter of the adopted urban reserves areas come into the UGB by 2035.

2035 Level 2 assumes the same level of expansion as Level 1. 2035 Level 3 tests the effect of a no-expansion policy.

Bicycle mode share: Input reflects the share of all trips less than 6 miles round trip in length are made by bicycle.

2010 Base Year reflects the estimated regional bike mode share, as reflected in the 2035 RTP.

		2010		2035	
Strategy Households living in mixed-use areas and complete neighborhoods (percent)		Base Year Level 1 Level 2 Reflects existing conditions Reflects current plans and policies Reflects more ambitious policy changes		Level 3 Reflects even more ambitious policy changes	
		the second	GreenSTE	P calculates	1. I. I.
esign	Urban growth boundary expansion (acres)	2010 UGB	7,680 acres	7,680 acres	No expansion
ity de	Bicycle mode share ¹ (percent)	2%	2%	12.5%	30%
unit	Transit service level	2010 service level	2035 RTP service level	2.5 times RTP service level	4 times RTP service level
Commun	Workers/non-work trips paying for parking (percent)	13% / 8%	13% / 8%	30% / 30%	30% / 30%
	Average daily parking fee (\$2005)	\$5.00	\$5.00	\$5.00	\$7.25

Percent of all tours less than 6 miles roundtrip.

2035 Level 1 assumes no change from 2010 in the share of regional bike travel, an estimate consistent with the 2035 RTP.
2035 Level 2 assumes the same share of bicycle travel as Level 3 of the first round of Statewide Transportation Strategy scenarios.
2035 Level 3 assumes regional bike mode share grows to 30 percent.

Transit service level: Input reflects per capita transit service growth. 2010 Base Year reflects current TriMet service levels for light-rail, streetcar and bus service growth. This ratio represents the equivalent of 29 revenue miles per capita.

2035 Level 1 assumes the per capita service rate in the 2035 RTP. 2035 Level 2 assumes transit service levels grow significantly – the equivalent of 69 revenue miles per capita, roughly comparable to the service levels of Chicago and Washington D.C., or 2.5 times the 2035 RTP service level.

2035 Level 3 assumes even more substantial growth, the equivalent of 115 revenue miles per capita, roughly comparable to New York City service levels, or 4 times the 2035 RTP service level.

Workers/non-work trips paying for parking: GreenSTEP considers parking pricing as a trip-based cost. There are two types of parking costs addressed in GreenSTEP: (1) parking costs at places of employment and (2) non-work parking costs.

2010 Base Year reflects the current estimate of areas with work and non-work parking fees – this includes downtown Portland, OHSU and the Lloyd District.

2035 Level 1 assumes no change from 2010 parking areas.2035 Level 2 assumes new areas charge parking fees, based on the 2035 RTP. This is the only community design input where Level 2 reflects adopted policy, not Level 1.

2035 Level 3 assumes no change from Level 2.

Average daily parking fee: Input provides the opportunity to evaluate the effects of adjusting work and non-work parking fee amounts (2005 \$): 2010 Base Year: \$5.00

2035 Level 1: \$5.00 2035 Level 2: \$5.00 2035 Level 3: \$7.25

Community design – considerations moving forward

	Strategy lead					
Community design	Federal	State	Regional	Local		
Complete neighborhoods and mixed-use areas			•	•		
Urban growth boundary			•			
Transit service			•			
Bicycle travel				•		
Parking	10.00					

Most of the community design strategies are focused on changes to the built environment. With modest UGB expansion from today, a greater number of residents live in mixed-use areas and "complete neighborhoods," thereby making walking, biking, personal electric vehicles, and transit more feasible and likely. Expanding transit service and managing the supply and cost of parking in targeted mixed-use areas provide additional GHG reduction benefits.

While these strategies combined provide significant GHG emissions, there are a number of implications that have not yet been assessed. The following are some of the implications to be accounted for and further analyzed during Phases 2 and 3:

Housing supply, capacity and affordability: Metropolitan GreenSTEP does not consider any housing supply assumptions and travel behavior estimates are made irrespective of housing choice. The model only considers the demand forecast components – household size, income and age – and does not relate any changes in travel behavior to housing preference or existing housing supply. Therefore, there is no Phase 1 assumption about the type of housing to be built in the future.

For Phase 2 of the Scenarios Project, Metro staff is developing a model – compatible with Metropolitan GreenSTEP – that will incorporate housing preference, supply and capacity considerations. The result of this work is an innovative model that introduces explicit modeling of household size, age, and income to distinguish housing type choice (e.g., single-family or multi-family) and willingness to pay in a sketch-planning tool. This Project will provide new tools needed to evaluate changes in housing assumptions and implications on housing affordability as part of the process.

Market feasibility, consumer preferences and infrastruc-

ture needs: Research reviewed in the Strategy Toolbox Report showed growing consumer demand for walkable neighborhoods and mixed-use development served by transit. The research also showed that while compact, mixed-use development can reduce public costs and provide benefits, it can be more complicated and have significantly higher upfront costs than traditional single-use development. Today, individual communities have varying capacity and desire to support redevelopment of existing areas or new mixed-use development. Investment in transit, street connectivity, sidewalks, bicycle facilities, urban parks and other assets is needed to support mixed-use development to result in shorter trips, and more walking, bicycling and use of transit in a community.

In Phase 2, the Scenarios Project will need to further evaluate the effectiveness of mixed-use development, parking management and transit service. Phase 2 will consider the market feasibility, investment needs and implications on affordability throughout the region. In addition, more research is needed on changing consumer preferences in the region to better understand how changes in demographics and housing demand may affect housing need, supply and costs. All of these considerations influence the timing and sequencing of implementing community design strategies. Thus, the full GHG emissions reduction potential of this policy area is constrained to some degree by local market conditions, consumer preferences, public incentives, financial feasibility, and public acceptance.

Other potential benefits from the Strategy Toolbox

Community benefits Increased physical activity Enhanced public safety; reduced risk of traffic injuries and fatalities Improved air quality and fewer air toxics emissions

Environmental benefits

Less pollution Less energy use Natural areas, farm and forest protection

Economic benefits

Job opportunities Improved access to jobs, goods and services Consumer and municipal savings Leverage private investment, increased local tax revenues

increased local tax revenues Increased property values Reduced fuel consumption



Pricing – what we tested



Pay-as-you-drive-insurance

2010 Base Year reflects current program options with no payas-you-drive insurance options available to consumers.
2035 Level 1 assumes no change in program options from 2010.
2035 Level 2 reflects a 100 percent transition to pay-as-you-drive insurance. This assumption reflects the State's most ambitious assumption for the first round of STS scenarios.
2035 Level 3 assumes no change from Level 2.

Gas tax

2010 Base Year reflects the 2010 state and federal gas tax levels. 2035 Level 1 reflects the state gas tax increase resulting from HB 2001.

2035 Level 2 assumes no change in the federal gas tax and reflects a shift of the state gas tax to an equivalent road use fee (see road use fee Level 2).

2035 Level 3 assumes no change from Level 2.

Road use fee

2010 Base Year reflects the current policy status of no light-duty vehicle mileage-based road use fee.

2035 Level 1 assumes no change from 2010 (no implementation of a light-duty vehicle road use fee).

2035 Level 2 assumes a transition of the 2011 State gas tax (HB 2001 increased the state gas tax to 30 cents per gallon) to an equivalent cost per mile road use fee. The total road use fee also

		2010 Base Year Reflects existing conditions 0%	2035				
Strategy		Reflects existing	Level 1 Reference case Reflects current plans and policies	Level 2 Reflects more ambitious policy changes	Level 3 Reflects even more ambitious policy changes		
	Pay-as-you-drive insurance (percent of households participating and cost)	0%	0%	100% at \$0.06/mile	St. A. T. A.		
cing	Gas tax (cost per gallon \$2005)	\$0.42	\$0.48	\$0.18	No change from Level 2		
Prie	Road use fee (cost per mile \$2005)	\$0	\$0	\$0.03			
	Carbon emissions fee (cost per ton)	\$0	\$0	\$0	\$50		

	Strategy lead				
Pricing	Federal	State	Regional	Local	
Pay-as-you-drive insurance	•	•		and the	
Gas tax	•	•		•	
Road use fee	•	•	•	1	
Carbon fee	•	•			

includes the equivalent of an annual increase of \$.01 per year state gas tax increase. The state gas tax increase was assumed in the 2035 RTP strategy to address maintenance and operation of the transportation system.

2035 Level 3 assumes no change from Level 2.

Carbon emissions fee

2010 Base Year reflects the current policy status of no carbon emissions fees in place.

2035 Level 1 assumes no change from 2010 (no implementation of a carbon emissions fee).

2035 Level 2 assumes no change from Level 1.

2035 Level 3 assumes implementation of a carbon emissions fee that represents an estimated value of the external cost of transportation GHG emissions.



Pricing strategies charge users directly for using transportation facilities, affecting mode choice, timing and distance of travel. Pricing can result in more efficient use of the transportation system by shifting demand to make the most of past and future investments and limited sources of revenue. The scenarios analysis shows these strategies offer potentially significant GHG emissions reductions. Other potential benefits identified in the Strategy Toolbox include the potential to be a significant source of revenue for community investments, congestion relief and inducing improvements in fuel economy and the purchase of fuel-efficient vehicles. In order to avoid pricing becoming a punitive strategy, it should be implemented in combination with expanding travel choices, and marketing and incentives programs.

While the pricing strategies tested in Phase 1 of the Scenarios Project provided significant GHG emissions reductions. The Scenarios Project needs to be realistic about pricing as a strategy given the lack of public acceptance and current economic climate.

Public acceptance, communications, evaluation of benefits, costs, equity, and use of revenues generated pose specific issues and challenges that have not yet been assessed. The following are some of the implications to be accounted for and further analyzed during Phases 2 and 3:

Equity considerations: The fairness of a given type of pricing mechanism depends on how it is structured, what transportation choices are provided to users and which aspects of equity are most relevant and important to consider. It will be important to more fully understand the potential issues, impacts and tradeoffs between benefits and costs of different pricing strategies. As pricing strategies are considered, it is important to evaluate their effect on other parts of the region's transportation system and equity to ensure any unintended consequences are identified and addressed.

Stable and sustainable funding considerations: Federal and state funding for infrastructure investments are not keeping pace

with needs, particularly for operations, maintenance and preservation of existing public assets but also needed expansion of the system. Local revenue sources are being used to fund the majority of RTP investments. State and local government purchasing power has steadily declined. Operating funds for the regional transit system are also declining, making it difficult to maintain existing service levels and replace older bus fleets. Financing mechanisms to support land development and other community infrastructure needs are also limited.

Current transportation pricing strategies reflect declining revenues sources as improvements in fuel efficiency and inflation reduce the purchasing power of existing gas tax revenues. For example, the 2035 Regional Transportation Plan finance strategy assumes an increase in the state gas tax by \$.01 per year, a price increase that the state is not currently implementing. In addition, there is no indication that current federal and state gas tax levels will be adjusted to account for inflation or improvements in fuel efficiency. Without addressing these issues (either through new or existing pricing mechanisms) the region will not have the revenues needed to implement existing plans and investment priorities, let alone consider more ambitious strategies such as doubling transit service levels or accommodating more growth in downtowns and other designated centers and employment areas.

While there is concern that increases in household and business transportation costs may negatively affect the economic health of the region, there may be opportunities to transition existing pricing mechanisms to more stable revenue sources without drastically increasing the cost to drive. For example, the Phase 1 findings demonstrate that applying a carbon tax of \$50 per ton had little impact on household travel behavior.¹ However, transitioning the existing state gas tax, which is negatively impacted by both fuel efficiency and inflation, to a road use fee or carbon tax could provide a more stable funding mechanism. It should be noted that a carbon fee is also affected by changes in fuel efficiency, which needs to be further explored.

Other potential benefits from the Strategy Toolbox

Community benefits Reduced number of uninsured motorists

Improved air quality and fewer air toxics emissions

Environmental benefits Less pollution

Economic benefits New and more stable

revenue sources Consumer savings Reduced fuel consumption

¹ The per capita costs of applying a carbon tax of \$50 per ton to a scenario that exactly meets the region's GHG emissions reduction target (per capita roadway emissions of 1.2MT CO2e per year), is \$120 per year. The Phase 1 scenario results indicate that this cost increase by 2035 did not significantly affect travel behavior.



Households participating in eco-driving

Eco-driving involves educating motorists on how to drive in order to reduce fuel consumption and cut emissions. Examples of eco-driving practices include avoiding rapid starts and stops, matching driving speeds to synchronized traffic signals, and avoiding idling.

2010 Base Year reflects the current status of no existing eco-driving marketing programs. There is also no supporting data to indicate the proportion of households that follow eco-driving practices. 2035 Level 1 assumes no change from 2010 (no eco-driving marketing programs).

2035 Level 2 reflects an adoption of and participation in ecodriving marketing programs. The participation rate for this marketing program reflects the state's Level 2 input assumption for the first round of STS scenarios.

Household participating in individualized marketing programs

Individualized marketing (IM) programs are travel demand management programs focused on individual households. 2010 Base Year is an estimate of current participation rates. 2035 Level 1 assumes no change from 2010 (continuation of existing participation levels).

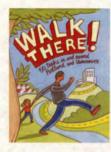
2035 Level 2 assumes a significant increase in participation rates,

		2010	2035				
Strategy Households participating in eco-driving Households participating in individualized marketion programs		Base Year Reflects existing conditions	Level 1 Reference case Reflects current plans and policies	Level 2 Reflects more ambitious policy changes	Level 3 Reflects even more ambitious policy changes		
s	Households participating in eco-driving	0%	0%	40%	NAME OF A DE AND		
Marketing and incentives	Households participating in individualized marketing programs (percent)	9%	9%	65%	1		
	Workers participating in employer-based commuter programs (percent)	20%	20%	40%	No Level 3		
	Car-sharing in high density areas (target participation rate)	Participation rate of 1 member/100 people	Participation rate of 1 member/100 people	Double participation to 2 members/100 people			
	Car-sharing in medium density areas	Participation rate of 1 member/200 people	Participation rate of 1 member/200 people	Double participation to 2 members/200 people			

which reflects the percent of households with proximity to high capacity transit and frequent bus service, as reflected in the 2035 RTP.

Workers participating in employer-based commuter programs

Employee commute options (ECO) programs are work-based travel demand management programs, which can include, employer-sub-



sidized transit passes, bicycle parking, education and promotion, carpool and vanpool programs, etc.

2010 Base Year is an estimate of current participation rates. 2035 Level 1 assumes no change from 2010 (continuation of existing participation levels).

2035 Level 2 assumes a doubling of participation rates, which could reasonably be accomplished with increased programmatic resources/funding and would not require a legislative change to the State ECO Rule.

Car-sharing in high density areas

Because car-sharing is a relatively new phenomenon, Green-STEP models the approximate effects of car-sharing on vehicle travel and vehicle ownership.

2010 Base Year is an estimate of current participation rates. 2035 Level 1 assumes no change from 2010 (continuation of existing participation rates).

2035 Level 2 assumes a doubling of participation rates.

Car-sharing in medium density areas

Because car-sharing is a relatively new phenomenon, Green-STEP models the approximate effects of car-sharing on vehicle travel and vehicle ownership.

2010 Base Year is an estimate of current participation rates. 2035 Level 1 assumes no change from 2010 (continuation of existing participation rates).

2035 Level 2 assumes a doubling of participation rates.

Marketing and incentives – considerations moving forward

and the second second		Strate	gy lead	
Marketing and incentives	Federal	State	Regional	Local
Eco-driving	•	•	•	
Individualized marketing	1.1	1	•	•
Employer commute programs		-		•
Car-sharing		1 miles		•

Public education, marketing and incentives programs include teaching motorists to drive and maintain vehicles to operate more efficiently and building awareness of travel choices for personal and commute travel. Public education and marketing are often less costly than building new infrastructure and are supported by the public. These strategies can be tailored to a diversity of perspectives and needs and provide the necessary platform from which to encourage eco-driving among the general public and employees. In addition to encouraging eco-driving, public education and marketing can raise public awareness about the benefits of driving less and riding transit, carpooling, ridesharing, telecommuting, biking, and walking – a focus of the region's Drive Less Save More campaign.

The Phase 1 scenarios analysis shows these strategies provide moderate GHG emissions reductions. However, combining marketing and incentives with other strategies, especially community design, provides additional emissions reductions that can help meet the region's target. Other potential benefits identified in the Strategy Toolbox report include increased physical activity from walking and biking, leading to additional positive health outcomes; improved air quality; increased access to jobs, goods and services; and consumer savings.

The implications outlined below will be further explored during Phases 2 and 3 of the project:

Application and timing: These strategies are relatively easy and inexpensive to implement, likely making them ideal nearterm options for GHG emissions reduction. Marketing and incentive programs are often successful when targeting neighborhoods with good access to transportation options or planned transportation investments, such as the opening of new high capacity transit or frequent bus service. Because individualized marketing and employee commute option programs provide information and incentives for a variety of travel options, it is critical that these programs be linked to transit investments and other community design strategies to realize their full potential. Not only are these programs more successful at reducing the amount people drive and, therefore, GHG emissions, they can also increase the effectiveness of transit investments through improved ridership. Individualized marketing programs are also effective when implemented with new transportation projects.

Employer-based commute programs: The Employee Commute Options (ECO) Rule directs employers in the Portland met-

ropolitan region with more than 100 employees at a given worksite to show a good faith effort towards reducing drive-alone commute trips by 10 percent from an established baseline.¹ Businesses affected by the ECO rule must survey their employees every two years to measure prog-



ress towards the goal, and create a plan that identifies the steps they will take in pursuit of the 10 percent reduction. The most recent estimates for the region assume a roughly 20 percent participation rate for ECO programs. However, Level 2 demonstrates a doubling of this participation rate, which could reasonably be accomplished with increased programmatic resources and funding and would not require a legislative change to the state ECO rule. It is possible that any further participation rate increases beyond Level 2 could require changes to the state ECO rule.

Other potential benefits from the Strategy Toolbox

Community benefits Increased physical activity Enhanced public safety; reduced risk of traffic injuries and fatalities Improved air quality and fewer air toxics emissions

Environmental benefits Less pollution Less energy use

Economic benefits

Job opportunities Improved access to jobs, goods and services Consumer savings Reduced fuel consumption Increased cost effectiveness of transit investments through improved ridership

¹ The Employee Commute Options Program (Oregon Administrative Rule 340-242) is included in the State of Oregon Clean Air Act Implementation Plan as adopted by the Environmental Quality Commission under OAR 340-200.

Roads - what we tested



Freeway and arterial expansion

The road capacity input in GreenSTEP only models the affect of roadway expansion relative to population growth and does not distinguish between the impact of new connections and projects that widen existing roads.

2010 Base Year reflects current freeway and arterial system. 2035 Level 1 assumes implementation of the 2035 financially constrained RTP road system.

2035 Level 2 assumes no roadway expansion beyond the 2010 base year, and relies only on system management.

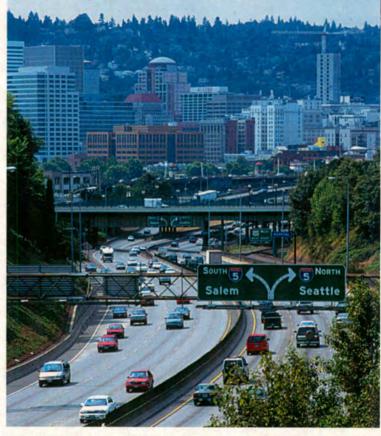
Delay reduced by traffic management

GreenSTEP provides a mechanism to evaluate the effects of system management programs on GHG emissions. System management includes clearing vehicle breakdowns and crashes more quickly, traffic signal timing and other Intelligent Transportation System strategies that improve traffic flow and reduce delay. 2010 Base Year assumes delay reduction as assumed in the state's first round of STS Scenarios.

2035 Level 1 assumes no change from 2010 (no change in delay reduction).

2035 Level 2 assumes a tripling of delay reduction as assumed in the state's first round of STS Scenarios.

Strategy		2010	1200	2035	and the second
		Base Year Reflects existing conditions Level 1 Reference case Reflects current plans and policies		Level 2 Reflects more ambitious policy changes	Level 3 Reflects even more ambitious policy changes
ads	Freeway and arterial expansion	2010 system	2035 financially constrained system	No expansion	No Level 3
Roa	Delay reduced by traffic management strategies (percent)	10%	10%	35%	No Level 3



Freeways allow people and goods to connect to major destinations across the region, accommodating longer-distance regional and state-wide travel and providing important access to the region's major activity centers, such as downtown Portland, and freight access to industrial areas and freight intermodal facilities.

	Strategy lead				
Roads	Federal	State	Regional	Local	
Freeway and arterial capacity	1503	•		•	
Traffic management		•	•	•	

Though our region has changed dramatically over the past century, the shape of the major street network serving the region has changed little. Most of the region's arterial streets were once farm-to-market roads, many established along Donation Land Claim boundaries at half-mile or one-mile spacing. The region's highway system evolved from the mid-1930s, when the first highway was built from Portland to Milwaukie, to the completion of I-205 in the early 1980s. Most of the highway system was built along the same donation land claim grid that shapes the major street system, with most throughways following older farm-to-market routes or replacing arterial streets.

The roads policy area focused on managing existing road capacity to improve traffic operations through a variety of strategies and expanding the existing road system as planned for in the 2035 Regional Transportation Plan to support all modes of travel. When compared to traditional capital investments such as new transit service, roads or additional lanes, traffic management solutions offer a number of benefits for a comparatively low cost, and can delay or remove the need for additional capital-intensive infrastructure. In addition to replacing some expensive capital projects, management solutions can also complement new capital projects as well as education and marketing strategies.

The scenarios analysis shows this policy area provided more modest GHG emissions reductions compared to the other policy areas. The following implications will be accounted for and further analyzed during Phases 2 and 3 of the Scenarios Project:

Declining transportation revenues: As described in the pricing strategies section, the purchasing power of transportation revenues is in decline and infrastructure investments are not keeping pace with needs. This decline is anticipated to worsen as the vehicle fleet shifts to alternative fuels and light vehicle fuel economy continues to improve. The 2035 RTP finance strategy assumes existing federal, state and local funding for the region's road system, plus other new revenues that were not part of the Phase 1 pricing assumptions, including increases in vehicle registration fees and tolling of the Columbia River Crossing bridge to fund planned improvements in that corridor. Changes to existing funding mechanisms are needed to implement existing plans and investment priorities.

Improving safety and system reliability for commuters and freight: Traffic management and other targeted capacity

and arterial connectivity investments that improve safety and

access to jobs and provide freight access to industrial areas are critical investments to support the outcomes the region is trying to achieve – particularly when combined with other strategies that serve to expand transportation choices. Together these coordinated efforts provide for mobility and accessibility in a

way that supports all modes of travel and the region's role as an international gateway and domestic freight hub. This in turn helps businesses and industry remain competitive.

Other potential benefits from the Strategy Toolbox

Community benefits Increased physical activity

Enhanced public safety; reduced risk of traffic injuries and fatalities

Improved air quality and fewer air toxics emissions

Environmental benefits Less pollution

Less energy use

Economic benefits Job opportunities

Improved access to jobs, goods and services Consumer and business savings Reduced fuel consumption



Fleet mix

The vehicle type model in GreenSTEP calculates the likelihood that a vehicle is a light truck, which in western states tend to be higher than the national average.

2010 Base Year is an estimate of existing conditions.2035 Level 1 assumes a relatively constant ratio between light

trucks and autos compared to the 2010 base year.

2035 Level 2 assumes a significant shift in fleet mix with a growth in auto ownership relative to light truck ownership.

Fleet turnover rate

Fleet turnover reflects the rate at which new vehicles will replace existing vehicles. Since newer vehicles are typically more fuel efficient than older vehicles, newer fleets will yield greater GHG reductions.

2010 Base Year is an estimate of existing conditions.

2035 Level 1 maintains the current fleet turnover rate of 10 years.2035 Level 2 increases the rate vehicle replacement to 8 years.

		2010	2035			
Strategy		Base Year Reflects existing conditions	Level 1 Reference case Reflects current plans and policies	Level 2 Reflects more ambitious policy changes	Level 3 Reflects even more ambitious policy changes	
eet	Fleet mix (proportion of autos to light trucks and SUVs)	auto: 57% light truck/SUV: 43%	auto: 56% light truck/SUV: 44%	auto: 71% light truck/SUV: 29%		
Ť.	Fleet turnover rate (age)	10 years	10 years	8 years		
Technology	Fuel economy (miles per gallon)	auto: 29.2 mpg light truck/SUV: 20.9 mpg	auto: 59.7 mpg light truck/SUV: 41 mpg	auto: 68.5 mpg light truck/SUV: 47.7 mpg	No Level 3	
	Carbon intensity of fuels	90 g CO ₂ e/megajoule	81 g CO ₂ e/megajoule	72 g CO ₂ e/megajoule		
	Light-duty vehicles that are electric or plug-in hybrid electric	auto: 0% light truck/SUV: 0%	auto: 4% light truck/SUV: 1%	auto: 8% light truck/SUV: 2%		

All fleet and technology assumptions reflect the values defined in the State Agencies' Technical report (3/1/11). Level 2 relects the assumptions recommended in the Metropolitan GHG Reduction Target Rule adopted by LCDC in May 2011 (http://www.oregon.gov/ LCD/docs/ rulemaking/trac/ 660_044.pdf).

Fuel economy

The fuel economy values reflect anticipated improvements in light vehicle fuel efficiency for 2035 model year vehicles. 2010 Base Year is an estimate of existing conditions. 2035 Level 1 assumes a significant increase in fuel efficiency; on average it reflects a doubling of fuel efficiency by model year 2035.

2035 Level 2 assumes a slight increase from the Level 1 assumptions.

Carbon intensity of fuels

2010 Base Year is an estimate of existing conditions (see page 18 for a detailed description).

2035 Level 1 assumes that the carbon intensity of vehicle fuels will be 10 percent below the current average by 2035, consistent with the adopted low carbon fuel standard.

2035 Level 2 assumes that vehicle fuel carbon intensity will be 20 percent below the current average by 2035, which reflects a doubling of the proposed low carbon fuel standard.

Plug-in hybrid and electric vehicles

2010 Base Year is an estimate of existing conditions (see page

24 for a detailed description). 2035 Level 1 assumes the the midpoint between the Base Year and Level 2 and is the only technology input that varies from the assumptions in the state Agencies' Technical Report (http://www.oregon.gov/ ODOT/TD/TP/docs/OSTI/TechRpt. pdf).



2035 Level 2 is a general estimate of percent of light-duty vehicles that are plug-in hybrids or electric vehicles, as reflected in the state Agencies Technical Report.

Fleet and technology – considerations moving forward

	Strategy lead					
Fleet and technology	Federal	State	Regional	Local		
Fleet mix			•	•		
Fleet turnover		•				
Fuel economy		•				
Carbon intensity of fuel		•	1000			
Electric and plug-in hybrid market share	•	•	•	•		

The proportion of vehicles on the road with improved fuel technology is a major determinant of GHG emissions per mile of travel. Other potential benefits of fleet and technology improvements, identified in the Strategy Toolbox, include improved air quality; consumer and business savings; and reduced fuel consumption. The Phase 1 scenarios analysis demonstrates these strategies provide significant GHG emissions reduction potential. Much work is being done at the state and federal levels to expand the number of vehicles with higher fuel efficiency and lower emissions, and to reduce the carbon content of fuels. However, there is uncertainty about whether or not the technology and fleet assumptions recommended through the LCDC Target Rulemaking process will be achieved by 2035. This uncertainty, and the implications outlined below, will be further explored during Phases 2 and 3 of the project.

The role of Level 1 fleet and technology: While the region's Reference Case is consistent with the state's scenario work, it should be noted that some of the technology assumptions reflect considerable efficiency improvements, the certainty of which are unknown. Specifically, the carbon intensity and fuel economy improvements in the Reference Case reflect considerable advancements that more closely reflect Level 2 levels than current conditions.

Uncertainty around fleet and technology assumptions: The region's target represents an additional reduction after accounting for anticipated fleet and technology improvements. After estimating the reduction potential of these fleet and technology improvements, the region's 20 percent per capita reduction is anticipated to come from a combination of community design, pricing, marketing incentives and road policies. However, if the fleet and technology improvements assumed in OAR 660-044 are not achieved, then greater reductions may be needed through these other policies. LCDC will review the state targets in 2015 and may identify adjustments at that time in light of new information.

To meet technology and fleet assumptions, actions are needed across multiple sectors and all levels of government: Both Levels 1 and 2 of the fleet and technology policy areas will take considerable effort to implement. For example, the Phase 1 Reference Case assumes a doubling in fuel efficiency

for model year 2035 vehicles from 2010. This technology improvement will require significant financial investments and policy actions across multiple sectors and scales, including funding for research and partnerships with businesses and educational institutions. In addition, state and local policy changes can be made to encourage acceptance of low-carbon fuels and electric vehicle and plug-in hybrid technology. For example, the carbon inten-

sity of fuels for the Reference Case (Level 1) is anticipated to decrease 10 percent from 2010 levels by 2035, reflecting implementation of the Low Carbon Fuel Standards (LCFS) – a standard that has not yet been implemented and without legislative action will sunset in 2015.^{1,2} The existence of a LCFS program would likely increase the incentive to expand the EV market share. A sunset of the LCFS in 2015 could undermine existing efforts to improve fuel efficiency. Other potential benefits from the Strategy Toolbox

Community benefits Improved air quality and fewer air toxics emissions

Environmental benefits Less pollution Less energy use

Economic benefits Job opportunities Consumer and business savings Municipal savings Leverage private investment Reduced fuel consumption



¹ Pursuant to HB 2186, the authority to implement a Low Carbon Fuel Standard in Oregon will sunset on December 31, 2015 unless that sunset is lifted by the Oregon Legislature.

² Oregon Department of Environmental Quality, Oregon Low Carbon Fuel Standards Advisory Committee Process and Program Design, January 25, 2011.

Phase 1 at a glance: results from selected scenarios

Scenario 1 – 2035 Reference Case

Current policies

How far do current policies get us?

Findings: Current plans and policies are on the right track and provide substantial per capita GHG emissions reductions but do not meet the target.

Community design or pricing must be more ambitious than current policies to meet the target.

LEGEND

Region's per capita target =

Policy areas:

- C Community design
- P Pricing
- M Marketing and incentives

1.2

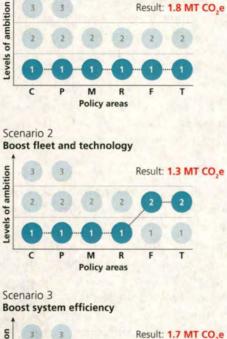
MT CO.e

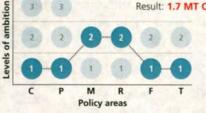
- R Roads
- F Fleet
- T Technology

Results:

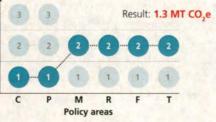
- **1.8** MT CO₂e does not meet target
- 1.2 MT CO₂e meets target
- % Percent reduction in GHG emissions from 2005

The scenarios tested are for research purposes only and do not necessarily reflect current or future policy decisions of the Metro Council, MPAC or JPACT.





Scenario 4 Boost fleet, technology and system efficiency

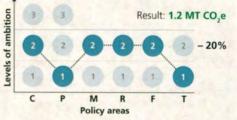


What is the range of possible reductions?

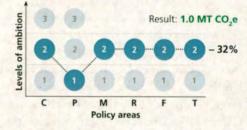
Findings: Ninety-three out of 144 scenarios meet or exceed the target.

The reductions ranged from 20 to 53 percent below 2005 levels on a per capita basis.

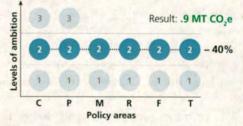
Scenario 5 Boost all policies but pricing and technology



Scenario 6 Boost all policies but pricing

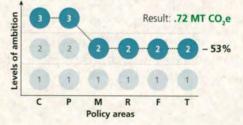


Scenario 7 Boost all policies to level 2



Scenario 8

Boost all policies to their most ambitious level

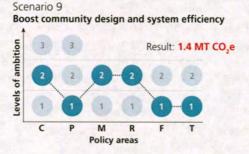


evels of ambition

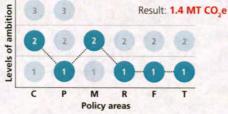
What is the effect of the built environment?

Findings: Similar reductions are possible through the most ambitious community design and fleet/technology scenarios.

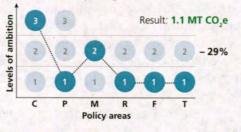
Combining more ambitious community design with the most ambitious system efficiency policies is not enough to meet target.



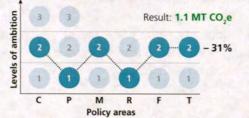
Scenario 10 Boost community design and marketing



Scenario 11 Boost community design even more

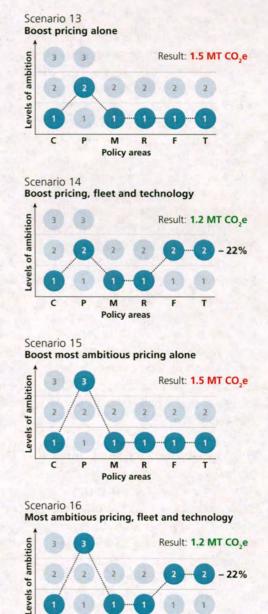


Scenario 12 Boost fleet and technology



What is the effect of pricing?

Findings: Pricing when combined with the most ambitious fleet and technology strategies meets the target.



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Policy levers

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Glossary

Car-sharing: A model similar to a car rental where a member user rents cars for short periods of time, often by the hour. Such programs are attractive to customers who make only occasional use of a vehicle, as well as others who would like occasional access to a vehicle of a different type than they use day-to-day. The organization renting the cars may be a commercial business or the users may be organized as a company, public agency, cooperative, or peer-to-peer. The Portland region has Zipcar – http://www.zipcar.com/

Eco-driving: A combination of public education and driving practices that result in more efficient vehicle operation and reduced fuel consumption and emissions. Examples of eco-driving practices include avoiding rapid starts and stops, matching driving speeds to synchronized traffic signals, and avoiding idling.

Employer-based commute pro-

grams: Work-based travel demand management programs that can include transportation coordinators, employer-subsidized transit pass programs, ride-matching, carpool and vanpool programs, telecommuting, compressed or flexible work weeks and bicycle parking and showers for bicycle commuters. Fleet mix: The percentage of vehicles classified as automobiles compared to the percentage classified as light trucks (weighing less than 10,000 lbs.); light trucks make up 43 percent of the light-duty fleet today.

Fleet turnover: The rate of vehicle replacement or the turnover of older vehicles to newer vehicles; the current turnover rate in Oregon is 10 years.

Greenhouse gas emissions: According to the Environmental Protection Agency, gases that trap heat in the atmosphere are called greenhouse gases emissions. Greenhouse gases that are created and emitted through human activities include carbon dioxide (emitted through the burning of fossil fuels), methane, nitrous oxide and fluorinated gases. For more information see www.epa.gov/climatechange/emissions/index.html.

GreenSTEP: GreenSTEP is a new model developed to estimate GHG emissions at the individual household level. It estimates greenhouse gas emissions associated with vehicle ownership, vehicle travel, and fuel consumption, and is designed to operate in a way that allows it to show the potential effects of different policies and other factors on vehicle travel and emissions.

Metropolitan GreenSTEP travel behavior estimates are made irrespective of housing choice or supply; the model only considers the demand forecast components - household size, income and age - and the policy areas considered in this analysis. Therefore, there is no Phase 1 assumption about the type of housing assumed to be built in the future. For Phase 2 of the Scenarios Project, Metro staff are developing a model - compatible with Metropolitan GreenSTEP - that will incorporate housing preference, supply and capacity considerations. This will provide the tools needed to evaluate changes in housing assumptions as part of the decision-making process.

House Bill 2001 (Oregon Jobs and Transportation Act): Passed by the Legislature in 2009, this legislation provided specific directions to the Portland metropolitan area to undertake scenario planning and develop two or more land use and transportation scenarios by 2012 that accommodate planned population and employment growth while achieving the GHG emissions reduction targets approved by LCDC in May 2011. Then Metro, after public review and consultation with local governments, is to select a preferred scenario. Following selection of a preferred scenario, the local governments within the Metro jurisdiction are to amend their comprehensive plans and land use regulations to be consistent with the preferred scenario. For more information go to: http://www.leg.state. or.us/09reg/measpdf/hb2000.dir/ hb2001.en.pdf.

Individualized marketing: Travel demand management programs focused on individual households. IM programs involve individualized outreach to households that identify household travel needs and ways to meet those needs with less vehicle travel.

Light vehicles: Vehicles weighing 10,000 pounds or less, and include cars, light trucks, sport utility vehicles, motorcycles and small delivery trucks.

Low Carbon Fuel Standard: In 2009, the Oregon legislature authorized the Environmental Quality Commission to develop low carbon fuel standards (LCFS) for Oregon. Each type of transportation fuel (gasoline, diesel, natural gas, etc.) contains carbon in various amounts. When the fuel is burned, that carbon turns into carbon dioxide (CO₂), which is a greenhouse gases. The goal is to reduce the average carbon intensity of Oregon's transportation fuels by 10 percent below 2010 levels by 2022 and applies to the entire mix of fuel available in Oregon. Carbon intensity refers to the emissions per unit of fuel; it is not a cap on total emissions or a limit on the amount of fuel that can be burned. The lower the carbon content of a fuel, the fewer greenhouse gas emissions it produces.

Pay-as-you-drive insurance (PAYD):

This pricing strategy converts a portion of liability and collision insurance from dollars-per-year to cents-per-mile to charge insurance premiums based on the total amount of miles driven per vehicle on an annual basis and other important rating factors, such as the driver's safety record. If a vehicle is driven more, the crash risk consequently increases. PAYD insurance charges policyholders according to their crash risk.

Oregon Sustainable Transportation Initiative (OSTI): An integrated statewide effort to reduce GHG emissions from the transportation sector by integrating land use and transportation. Guided by stakeholder input, the initiative has built collaborative partnerships among local governments and the state's six Metropolitan Planning Organizations to help meet Oregon's goals to reduce GHG emissions. The effort includes five main areas: Statewide Transportation Strategy development, GHG emission reduction targets for metropolitan areas, land use and transportation scenario planning guidelines, tools that support MPOs and local governments and public outreach. For more information, go to www.oregon.gov/odot/ td/osti

Policy areas: Categories of land use and transportation strategies used in GreenSTEP to show how the application of different policies may impact GHG emissions. A policy area can be adjusted at different levels of implementation in the model, for example, changes in fuel economy standards.

Scenario: A term that is used to describe a possible future, representing a hypothetical set of strategies or sequence of events.

Scenario planning: A process that tests different actions and policies to see their affect on GHG emissions reduction and other quality of life indicators.

Statewide Transportation Strat-

egy: The strategy, as part of OSTI, will define a vision for Oregon to reduce its GHG emissions from transportation

systems, vehicle and fuel technologies and urban form by 2050. Upon completion, the strategy will be adopted by the Oregon Transportation Commission. For more information go to: http://www.oregon.gov/ODOT/TD/ OSTI/STS.shtml.

System efficiency: Strategies that optimize the use of the existing transportation system, including traffic management, employer-based commute programs, individualized marketing and car-sharing.

Traffic incident management:

A coordinated process to detect, respond to, and remove traffic incidents from the roadway as safely and quickly as possible, reducing nonrecurring roadway congestion.

Traffic management: Strategies that improve transportation system operations and efficiency, including ramp metering, active traffic management, traffic signal coordination and realtime traveler information regarding traffic conditions, incidents, delays, travel times, alternate routes, weather conditions, construction, or special events.





This report contains information that is intended for research purposes only and does not necessarily reflect current or future policy decisions of the Metro Council, MPAC or JPACT.

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For more information, visit www. oregonmetro.gov/ climatescenarios

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About Metro

Clean air and clean water do not stop at city limits or county lines. Neither does the need for jobs, a thriving economy, and sustainable transportation and living choices for people and businesses in the region. Voters have asked Metro to help with the challenges and opportunities that affect the 25 cities and three counties in the Portland metropolitan area.

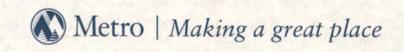
A regional approach simply makes sense when it comes to providing services, operating venues and making decisions about how the region grows. Metro works with communities to support a resilient economy, keep nature close by and respond to a changing climate. Together we're making a great place, now and for generations to come.

www.oregonmetro.gov

Metro Council President Tom Hughes

Metro Councilors Shirley Craddick, District 1 Carlotta Collette, District 2 Carl Hosticka, District 3 Kathryn Harrington, District 4 Rex Burkholder, District 5 Barbara Roberts, District 6

Auditor Suzanne Flynn



February 2012



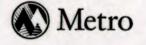




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The region's six desired outcomes – endorsed by city and county elected officials and adopted by the Metro Council in December 2010



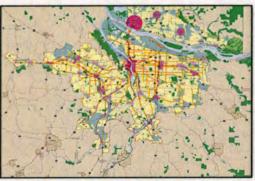
Climate Smart Communities Scenarios Project

Background

In 2007, the Oregon Legislature established statewide goals to reduce carbon emissions – calling for stopping increases in emissions by 2010, a 10 percent reduction below 1990 levels by 2020, and a 75 percent reduction below 1990 levels by 2050. The goals apply to all sectors, including energy production, buildings, solid waste and transportation.

In 2009, the Oregon Legislature passed House Bill 2001, directing the region to "develop two or more alternative land use and transportation scenarios" by January 2012 that are designed to reduce carbon emissions from cars, small trucks and SUVs. The legislation also mandates adoption of a preferred scenario after public review and consultation with local governments, and local government implementation through comprehensive plans and land use regulations that are consistent with the adopted regional scenario. The Climate Smart Communities Scenarios effort responds to these mandates and Senate Bill 1059, which provided further direction to scenario planning in the Portland metropolitan area and the other five metropolitan areas in Oregon.

Metro's Making the Greatest Place initiative resulted in a set of policies and investment decisions adopted in the fall of 2009 and throughout 2010. These policies and investments focused on six desired outcomes for a successful region, endorsed by the Metro Council and Metro Policy Advisory Committee in 2008: vibrant communities, economic prosperity, safe and reliable transportation, environmental leadership, clean air and water, and equity. Making the Greatest Place included the adoption of the 2035 Regional Transportation Plan and the designation of urban and rural reserves. Together these policies and actions provide the foundation for better integrating land use decisions with transportation investments to create prosperous and sustainable communities and to meet state climate goals.



The 2040 Growth Concept - the region's adopted growth management strategy

State response Oregon Sustainable Transportation Initiative

The Oregon Department of Transportation and the Department of Land Conservation and Development are leading the state response through the Oregon Sustainable Transportation Initiative. An integrated effort to reduce carbon emissions from transportation, the initiative will result in a statewide transportation strategy, toolkits and specific performance targets for the region to achieve.

Regional response Climate Smart Communities Scenarios Project

The Climate Smart Communities Scenarios effort will build on the state-level work and existing plans and efforts underway in the Portland metropolitan area. The project presents an opportunity to learn what will be required to meet the state carbon goals and how well the strategies support the region's desired outcomes.

A goal of this effort is to further advance implementation of the 2040 Growth Concept, local plans and the public and private investments needed to create jobs, build great communities and meet state climate goals. Addressing the climate change challenge will take collaboration, partnerships and focused policy and investment discussions and decisions by elected leaders, stakeholders and the public to identify equitable and effective solutions through strategies that create livable, prosperous and healthy communities.

Metro's policy and technical advisory committees will guide the project, leading to Metro Council adoption of a "preferred" land use and transportation strategy in 2014.

About Metro

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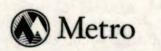
Metro Council President

Tom Hughes

Metro Council

Shirley Craddick, District 1 Carlotta Collette, District 2 Carl Hosticka, District 3 Kathryn Harrington, District 4 Rex Burkholder, District 5 Barbara Roberts, District 6

Auditor Suzanne Flynn



Climate smart communities scenarios project timeline



Phase 1 Understanding the choices

The first phase of regional-level scenario analysis occured during summer 2011 and focused on learning what combinations of land use and transportation strategies are required to meet the state greenhouse gas emissions targets. Strategies included transportation operational efficiencies that can ensure faster, more dependable business deliveries; more sidewalks and bicycle facilities; more mixed use and public transit-supportive development in centers and transit corridors; more public transit service; incentives to walk, bike and use public transit; and user-based fees.

Findings and recommendations from the analysis were reported to Metro's policy committees in fall 2011 before being finalized for submittal to the Legislature in January 2012.

Phase 2

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Shaping the direction

In 2012, the region will design more customized alternative scenarios that apply the lessons learned from Phase 1. This phase provides an opportunity to incorporate strategies and new policies that reflect community aspirations identified through local and regional planning efforts already underway in the region (e.g., SW Corridor Plan, East Metro Connections Plan, Portland Plan, and other local land use and transportation plan updates). This work will involve leaders from local governments as well as businesses and communities. By the end of 2012, Metro's policy committees will be asked to provide direction on alternative scenarios to be tested in 2013.

Phase 3

Building the strategy and implementation

The final project phase during 2013 and 2014 will lead to adoption of a "preferred" land use and transportation strategy. The analysis in this phase will be conducted using the region's most robust analytic tools and methods – the regional travel demand model, MetroScope and regional emissions model, MOVES. Additional scoping of this phase will occur in 2012 to better align this effort with mandated regional planning and growth management decisions.

This phase will identify needed changes to regional policies and functional plans, and include updates to the Regional Transportation Plan and region's growth management strategy. Implementation of approved changes to policies, investments, and other actions would begin in 2014 at the regional and local levels to realize the adopted strategy.



February 2012

www.oregonmetro.gov/climatescenarios

Climate Smart Communities SCENARIOS PROJECT

Phase 1 Summary



It is as much about jobs, livable neighborhoods and public health as it is about clean air.

Understanding Our Land Use and Transportation Choices

Making a great place

Residents of the Portland metropolitan region value choice – where to live, how to get around, what kind of job to have. And we don't want to have to choose between things that are important to our way of life – things like clean air, good jobs, safe neighborhoods, vibrant downtowns, access to nature and cultural activities.

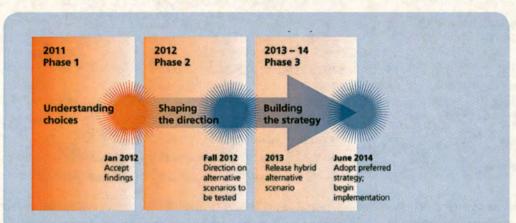
We are faced with many of the problems that others face around the nation and the world – an economic crisis, rising housing and transportation costs, lack of money for public structures, increasing congestion and air pollution. What sets us apart in this region is that we have followed a collective vision since 1995 – the 2040 Growth Concept – that has helped us to build communities with unique identities, save farms and forestland, develop public transit and biking and walking facilities, and work together to make the most of limited public and private dollars.

So when the state directed the region to come up with a plan and actions to reduce greenhouse gas emissions to ensure clean air, we had a good start. It's not just about reducing carbon in the environment, but making sure that we all have choices of great communities in which to live, work and raise a family.

The Climate Smart Communities Scenarios Project is a collaborative effort between Metro and its city, county and state partners to create the kind of communities that residents want. It is as much about jobs, livable neighborhoods and public health as it is about clean air. The goal is to select a combination of land use and transportation strategies and investments that will keep our communities vibrant and prosperous, while also helping our region meet state targets to reduce greenhouse gas emissions from cars and small trucks.

Working together

The scenarios project is characterized first and foremost by collaboration and implementation of local community visions. Policymakers who serve on the region's Joint Policy Advisory Committee on Transportation (JPACT), the Metro Policy Advisory Committee (MPAC), and the Metro Council approved principles to guide the project. A technical work group composed of planning staff from cities, counties and other agencies worked closely with Metro staff throughout the research, modeling, and analytical stages of Phase 1.



The scenarios project is organized into three phases.

Phase 1 research concluded with an understanding of the region's land use and transportation options for reducing carbon emissions while advancing community goals.

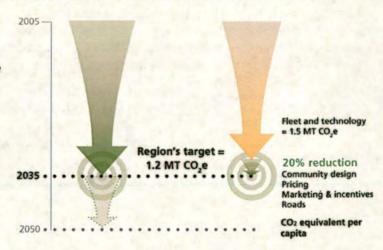
Phase 2 will engage local government, community and business leaders in identifying community visions and shaping scenarios to consider.

Phase 3 includes evaluation of three scenarios and public engagement. Implementation begins once the region adopts a preferred scenario.

Region's 2035 emissions reduction target

To assist the scenarios project, the Land Conservation and Development Commission established a 2005 baseline for the Portland metropolitan region: 4.05 metric tons annual, per capita roadway greenhouse gas emissions. (One metric ton CO2 equals 112 gallons of gasoline.)

The 2035 target calls for no more than 1.2 metric tons annual per capita roadway emissions. State-provided assumptions on two policy areas, fleet (the type of cars in the region and their age) and technology (hybrid, electric and other carbon-reducing technologies), reduce the region's annual roadway greenhouse gas emissions to 1.5 metric tons per capita. Additional policy actions will be needed to reach the 2035 target.



What sets us apart

Residents in this region travel 20 percent fewer miles by car every day compared to other U.S. urban areas, annually saving:

2.9 million miles of driving

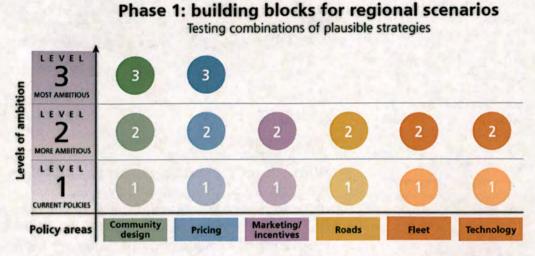
\$1.1 billion in transportation costs100 million travel hours

Portland's Green Dividend, 2007



Phase 1 snapshot

During Phase 1, Metro staff researched land use and transportation strategies that have been implemented in similar communities across the nation and around the world. This work resulted in a toolbox describing major strategy areas and potential results. The toolbox not only identifies successful strategies



for providing practical choices to help people drive less, but also describes other community benefits as well.

Increased walking has a beneficial effect on public health and obesity rates. Properly designed shopping areas in combination with transportation choices can increase dollars spent at home while also taking cars off the road. Bike lane construction provides much needed jobs and an option for short outings, which are the majority of trips taken in the region.

Project staff also worked with ODOT and the technical work group to study six different policy areas: community design, pricing, marketing and incentives, roads, fleet, and technology. Each policy area included at least two levels of ambition, and in some cases three, resulting in 144 scenarios tested.

Summary of Phase 1 results

- Current local and regional plans and policies are ambitious and provide a strong foundation for meeting the region's greenhouse gas emissions reduction target.
- 2. The target is achievable but will take additional effort and new strategic actions.
- Most of the strategies under consideration are already being implemented to varying degrees in the region to achieve the 2040 Growth Concept vision and other important economic, social and environmental goals.
- A range of options can reduce greenhouse gas emissions; the best approach is a mix of strategies.
- 5. Community design and pricing play a key role in how much and how far people drive each day and provide significant GHG emissions reductions.
- 6. Fleet, technology and pricing strategies provide similar significant greenhouse gas emissions reductions but no single strategy is enough to meet the region's target.
- Road management and marketing strategies improve system and vehicle efficiency and reduce vehicle travel to provide similar, but modest greenhouse gas emissions reductions.

Family finance

One of the biggest household expenses for most families is transportation – second only to housing costs. According to AAA, if the average family drove even four fewer miles each day, they would save \$854 a year.



Complete results from Phase 1 are compiled in the findings report, available at **www. oregonmetro.gov/climatescenarios**. JPACT, MPAC and the Metro Council accepted the Phase 1 Findings Report before it was submitted to the Oregon Legislature in January 2012.

About Metro

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Auditor Suzanne Flynn

Let Metro know what's important to you. Join the new online opinion panel today.



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Moving forward

Policy questions to be addressed

- What actions are currently underway to address the livability of local communities? How are those actions consistent with the actions identified by the climate scenarios project? What kinds of investment or support do communities need to fully realize their vision for the future?
- How do we ensure the region's approach is inclusive and equitable, reflecting the diverse needs and interests of all communities, particularly among households of modest income or people of color?

Phase 1 was about understanding choice at the regional level. Phase 2 shifts to understanding local community plans and exploring how and where different strategies could be applied to provide local and individual choice as the region meets carbon reduction targets.

- How do we ensure the regional strategy provides greater economic opportunity for everyone, creating jobs and boosting economic development and competitiveness?
- Which strategies are most cost effective and efficient? Which strategies are easiest to implement both technically and politically? How do we overcome obstacles to the most effective actions that are difficult or expensive to implement?
- What are the benefits and impacts to the region's goals?

Learn more Visit www.oregonmetro.gov/climatescenarios.

Stay connected Sign up to receive periodic updates about the scenarios project at www.oregonmetro.gov/connect.

Communicate Share ideas or suggestions with your local elected officials and your Metro Councilor.

Opt In Voice your opinion by signing up for Metro's online opinion panel at www.optinpanel.org. Upcoming survey topics will include the scenarios project.

ORDINANCE NO. 702

AN ORDINANCE REPEALING WILSONVILLE CODE CHAPTER 10, SECTION 10.310 AND REPLACING IT WITH NEW SECTION 10.310 RESTRICTING PANHANDLING ACTIVITIES.

WHEREAS, individuals exposed to aggressive panhandling activities feel harassed, less secure in their surroundings, threatened, scared, or inhibited in their free travels thereby making them less likely to travel in areas of the City or at certain times of night where aggressive panhandling is occurring; and

WHEREAS, the City of Wilsonville wishes to protect individuals from aggressive or harassing actions that can accompany panhandling activities; and

WHEREAS, the City of Wilsonville also wishes to protect the rights of free speech and expression of all citizens as well as the right to use public spaces for communication and dissemination of information; and

WHEREAS, the City believes that it can adequately balance its interest in individual safety and comfort with individual rights of free expression by imposing reasonable time, place, and manner restrictions on panhandling.

NOW, THEREFORE, THE WILSONVILLE CITY COUNCIL ORDAINS AS FOLLOWS:

1. Chapter 10, Sections 10.310 is repealed. A new section 10.310 is adopted to replace it. Section 10.310 will henceforth read as follows:

10.310 Panhandling

(1) <u>Panhandling Defined</u>. "Panhandling" means any solicitation made in person upon any street, public place, or park in the City, in which a person requests an immediate donation of money or any other gratuity from another person, and includes seeking donations:

- (a) By vocal appeal or for music, singing, or other street performance; and
- (b) When the person being solicited receives an item of little or no monetary value in exchange for a donation, under circumstances where a reasonable person would understand that the transaction is in substance a donation.

However, panhandling shall not include the act of passively standing or sitting nor performing music, singing or other street performance with a sign or other indication that a donation is being sought, without any vocal request other than in response to an inquiry by another person.

(2) <u>Panhandling at Night</u>. It shall be unlawful to engage in an act of panhandling between sunset and sunrise.

(3) <u>Geographic Restrictions on Panhandling</u>. It shall be unlawful to engage in an act of panhandling when either the panhandler or the person being solicited is located at any of the following locations:

- (a) At a bus shelter;
- (b) In a public transportation vehicle or public transit facility;
- (c) In a sidewalk café; or
- (d) Within twenty (20) feet in any direction of an automatic teller machine (ATM) or entrance to a bank.

(4) <u>Aggressive Panhandling</u>. It shall be unlawful to engage in an act of panhandling in an aggressive manner. Aggressive panhandling involves any of the following actions:

- (a) Touching the solicited person without consent;
- (b) Blocking the walking path or the entrance or access to a building or vehicle of a person being solicited;
- (c) Following behind, ahead, or alongside a person who walks away from the panhandler after being solicited with the purpose of continuing to request donations; or
- (d) Using profane or abusive language, or making any statement, gesture, or other communication which would cause a reasonable person to be fearful or feel compelled.

SUBMITTED to the Wilsonville City Council and read the first time at a special meeting thereof on the 23rd day of February, 2012, and scheduled for second reading at a regular meeting thereof on the 5th day of March 2012, commending at the hour of 7 p.m. at the Wilsonville City Hall.

Sandra C. King, MMC, City Recorder

ENACTED by the City Council on the 5th day of March, 2012 by the following votes:

YEAS: _____ NAYS: _____

Sandra C. King, MMC, City Recorder

DATED and signed by the CITY COUNCIL PRESIDENT this _____ day of March, 2012.

Celia Núñez, City Council President

Summary of Votes:

Mayor Knapp - excused

Council President Nunez

Councilor Hurst

Councilor Goddard

Councilor Starr

FEBRUARY 2012



WHAT'S HAPPENING IN CD

In this issue:		In this issue:			
CD Admin General	2	Intergovernmental Agreement	3		
Planning Activity	2	Environmental Permits/Mitigation	3		
Capital Project Update	2	Economic Development	4		
Building Activity	3	Real Estate Activity & Grants	4		

* * HIGHLIGHTS * * *

The Waste Water Treatment Plant construction starts in March 2012. We look forward to the new business expansion capacity!

*

GROUND BREAKINGS GALORE:

- ⇒ 95th & Boones Ferry Project to
- \Rightarrow start March 2012.
- \Rightarrow New Fleet Building/SMART.
- \Rightarrow OIT work has begun!

CD ADMINISTRATION—GENERAL

Staff is updating the 5-year Revenue vs. Expense forecast for both Private Development and for Public Capital projects, in preparation for the 2012 Budget Committee deliberations.

PLANNING ACTIVITY

- <u>Transportation Systems Plan</u>: Proposed solutions to System gaps and deficiencies are being developed for the 2nd CC/PC joint work session in April.
- <u>Basalt Creek Area</u>: Council and staff working with Washington County, Tualatin, Metro, and ODOT on transportation options. Meetings scheduled in March, 2012.
- <u>Brenchley Estates</u> ("Jory Trail at the Grove") Phase 2 application, with 359 apartments and 39 single-family homes, is being reviewed for a public hearing in Spring.
- <u>Tonquin Trial</u> counts provided by Metro (attached) demonstrate a very high volume of usage at the Graham Oaks Nature Park. 572 people in just one day!

CAPITAL PROJECT UPDATE

- ◊ <u>WWTP DBO</u>: Official groundbreaking March 19th.
- Segment 3B 48" Waterline: Final design is underway.
- SMART Admin/Fleet: Official groundbreaking scheduled February 29th.

BUILDING ACTIVITY

Mentor Graphics data center submitted for permits.

Over the provided and the provided an

- The Bell Tower (Building G, Old Town Square) residential
- Villebois homes by Arbor, Polygon, and Legend
- Oregon Institute of Technology
- New Fleet Building—grading has started
- Boone Building (Boones Ferry Road)
- Wilsonville Business Center at Wilsonville Road/Kinsman Rd.
- Jory Trail at the Grove, Phase 1, apartments (formerly Brenchley Estates))

INTERGOVERNMENTAL AGREEMENT

Orthogonal Partnership with Sherwood: We're delivering water! IGAs for the final pipeline segment are expected to be finished in 2012. Designs and permitting is underway.

ENVIRONMENTAL PERMITS/MITIGATION WORK

◊ Working through permit issues for Morey's Landing & Rivergreen HOA's.

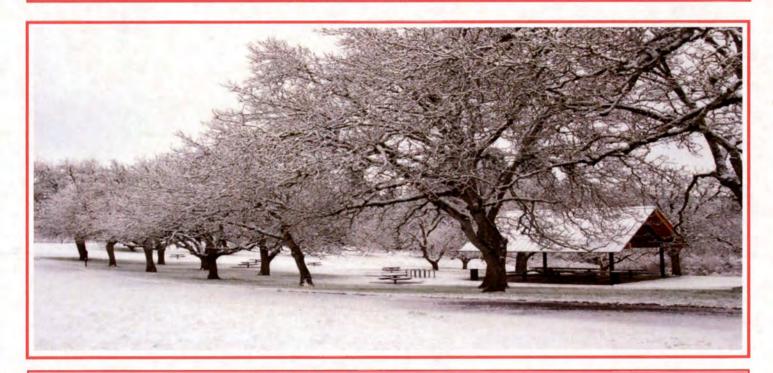
 Barber Road permit submission is complete for starting design on this road from Commuter Rail Station to the east edge of the Villebois Development

ECONOMIC DEVELOPMENT

Consultant work on updated Economic Development Plan happening 1st/2nd Quarters 2012.

REAL ESTATE ACTIVITY & GRANTS

Parks Board approved site design for Engelman Park (formerly called Montebello Park). Development Review Board meeting on February 27th. Installation planned summer 2012.



QUOTE OF THE MONTH

Act as if what you do makes a difference. It does.

Community Services Department February Highlights

Active Lifestyles Social Opportunities Healthy Community

The Bucket List Party

The Wilsonville Community Center has earned a reputation for offering senior special events with a twist, like a "Senior Prom" with older adults and high school seniors, an international food tasting event and a murder mystery party. This year's event, The Bucket List Party, encouraged participants to take on some new challenges. The event was a takeoff on the 2007 film "The Bucket List." In the movie, two older gentlemen decide to create a list of adventures they would like to experience during the golden years of their lives.

117 individuals attended this year's event at the Community Center which featured Leigh Anne Jasheway, a comedian/motivational speaker. There were also informational tables offering a wide variety of opportunities to add to their personal bucket list. A hot air balloon ride was raffled off to one lucky winner.





Sport Organizations Field Allocation

Thursday, February 16th, the Community Services staff welcomed representatives from the local sports organizations for the annual field allocation night. This method of field allocation has proved very beneficial over the last 8+ years and has allowed the organizations to discuss any field conflicts in person. Fields are booked for the 2012 season from February to November. Sports Organizations in attendance were: Wilsonville Youth Sports, Willamette United Soccer, Wilsonville Adult Softball, and Horizon Christian High School.

Public Works was on hand to discuss field maintenance issues and talk about future field upgrades.

At this point, the month of July is looking like the busisest month for field usage with at least two tournaments scheduled (one baseball and one soccer), week day field usage from Wilsonville Youth Sports and Wilsonville Adult Softball, and a variety of week long summer camps including Art and Action, Challenger British Soccer Camps and a Skyhawks Football Camp.

Community Services Department

Valentines Lunch

The Community Center's Nutrition Program hosted a Valentines Day lunch on February 14. There were 82 individuals who dined at the Center enjoying a delicuous prime rib lunch and another 19 who recieved a special home delivered meal.

The Nutrition Program has placed a focus on these special occasion meals in an effort to get new individuals into the Center and allow them to experience the varety of programs and services the Community Services Department has to offer.



Staff Education/Trainings

ORPA - Minimum Standards for Youth Sports - February 7th

Recreation Coordinator, Brian Stevenson, attended the Oregon Recreation and Park Association's day long Youth Sports Seminar . The seminar discussed industry standards for background checks, coach training, volunteer training, and youth sport parent education.

ACHIEVE Healthy Communities - February 21 - February 24th

Senior Programs Manager, Patty Brescia, attended the ACHIEVE Coaches meeting in Atlanta, GA. Patty is one of two "coaches" that will guide the implementation of the \$50,000 award Wilsonville received as part of the Healthy Communities Grant.

Upcoming Events and Programs

Middle School Dance

A middle school dance is scheduled for Friday, February 24th, at the Community Center. The dance is open to all middle school aged children living, or attending school, in Wilsonville. The dance runs from 7:30 pm - 9:30 pm and is \$5 at the door.

Daddy Daughter Country Jamboree

Friday, March 9th from 7:00pm - 9:00pm at the Community Center. \$8 per person.

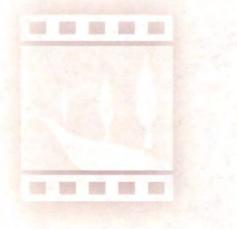
Spring Break Hoop Camp

Monday, March 26th to Thursday, March 29th. 9am to noon. Grades 1st - 5th grade. Boones Ferry Primary School. \$65 per person.



Tonquin TOTAL





Analysis period: Tuesday 12 July 2011 to Tuesday 01 November 2011

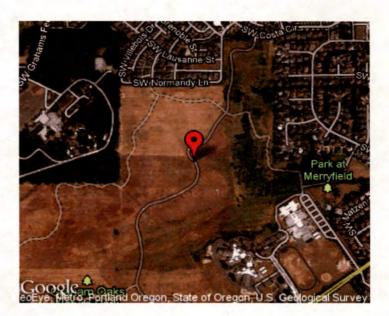
Important figures :

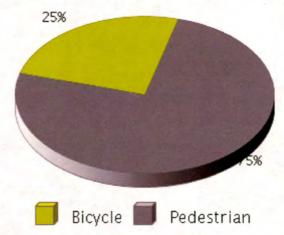
Accumulation of the analysed period: 28,441 counts

The busiest day of the week : Wednesday

The three busiest days of the analysis period :

Monday 22 August 2011 (572) Wednesday 07 September 2011 (497) Monday 05 September 2011 (431)

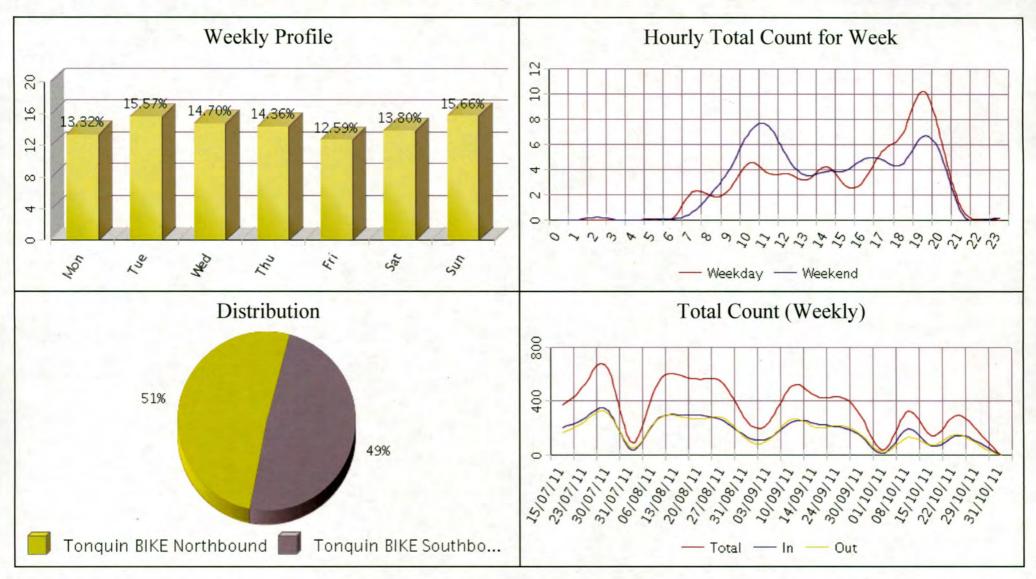






Tonquin TOTAL (Bicycle)

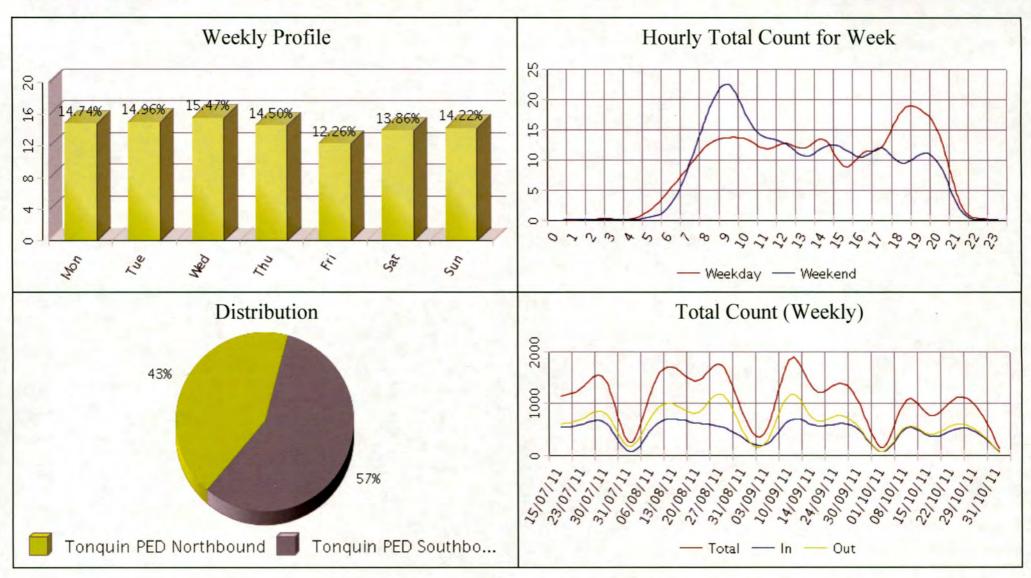






Tonquin TOTAL (Pedestrian)

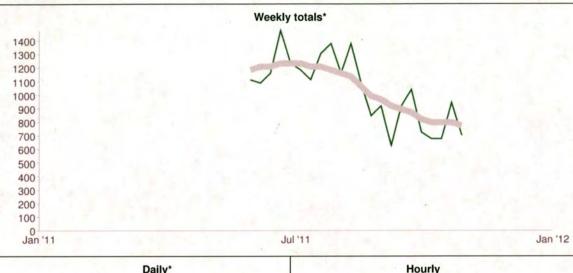


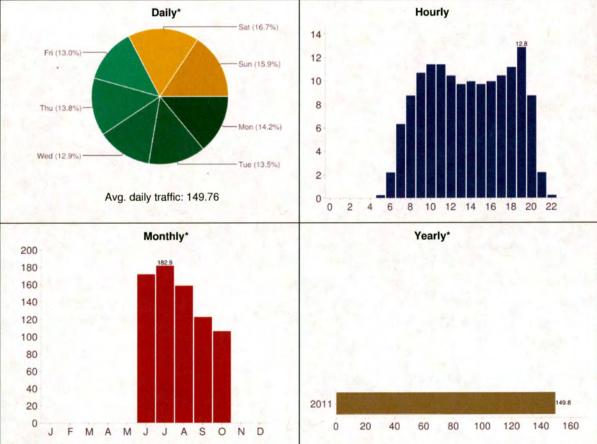


Graham 1

Site report: from 2011-01-01 to 2012-01-01 Made by: robert.spurlock@oregonmetro.gov on 2011-12-08 11:26:56 (UTC -07:00) Made with: TRAFx DataNet (http://www.trafx.net/) Adjust. factor (1); Divide 2 (No); Filter (0)

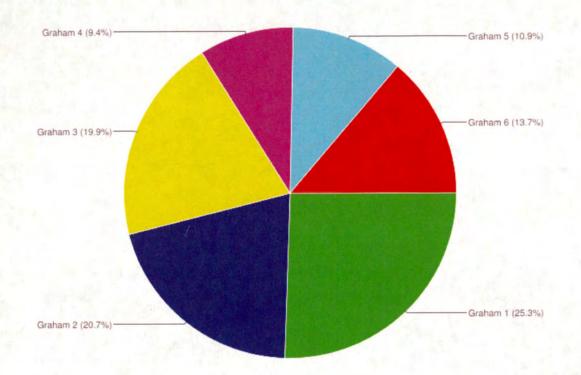






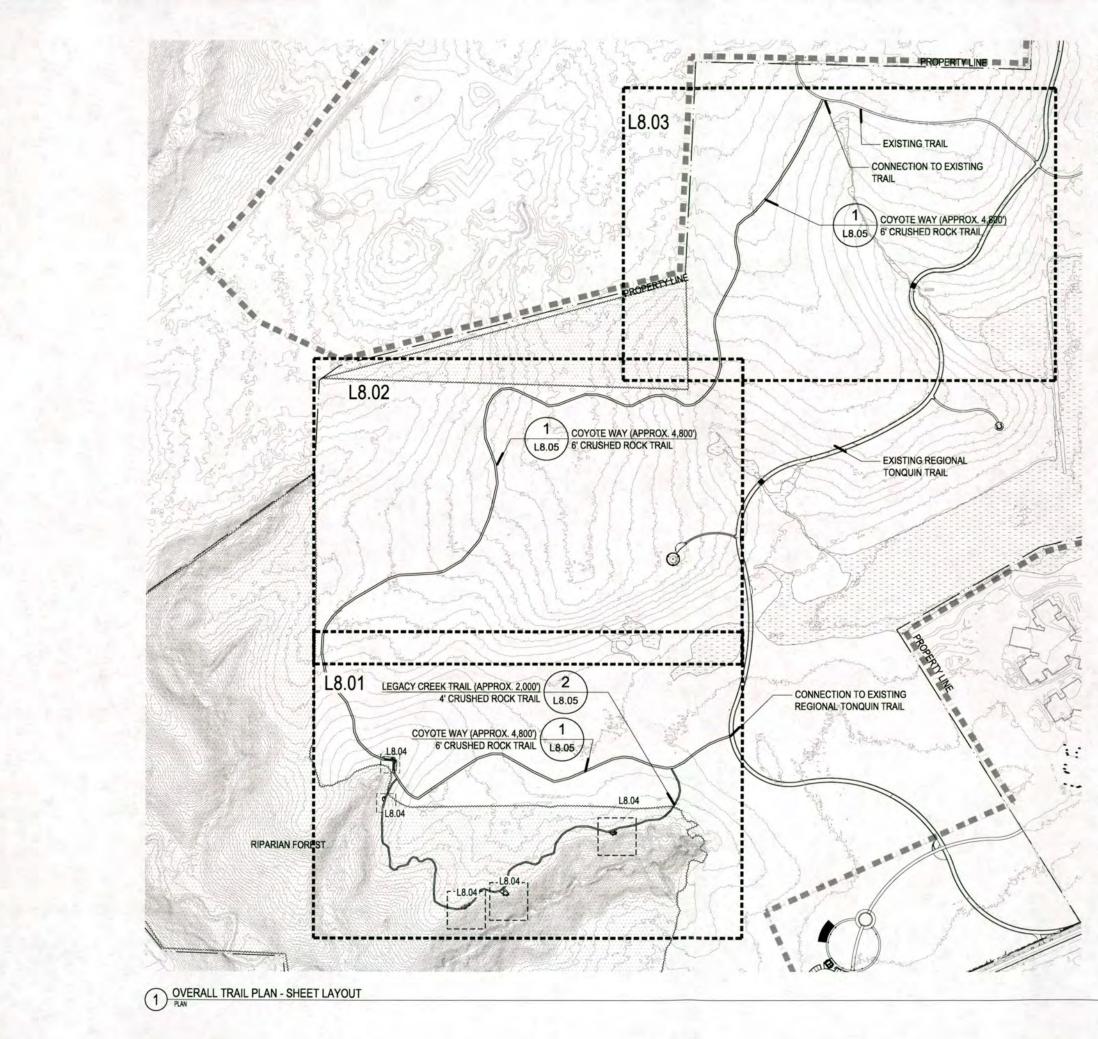
* Weekly and Daily are calculated from Average Daily Traffic (ADT); Monthly and Yearly show ADT values.

Report generated on 2011-12-08 12:08:39 (UTC -07:00) by robert.spurlock@oregonmetro.gov TRAFx DataNet (http://www.trafx.net/)



Site Name	Daily Average
Graham 1	149.8 (25.3%)
Graham 2	122.5 (20.7%)
Graham 3	118.0 (19.9%)
Graham 4	55.9 (9.4%)
Graham 5	64.8 (10.9%)
Graham 6	81.1 (13.7%)

A = adjustment applied, D = divide by 2 applied, F = filtering applied



PREVIOUS TRAIL WORK HAS BEEN PERMITTED UNDER CLACKAMAS COUNTY WATER ENVIRONMENTAL SERVICES GRADING PERMIT: G0001109 JULY 21, 2009



1200C PERMIT# 1138-09

TOTAL EARTHWORK VOLUMES: APPROX. 533 CY - COYOTE WAY APPROX. 148 CY - LEGACY CREEK TRAIL - EXCESS CUT IS TO BE SIDE CAST ALONG TRAIL AND BLENDED TO MEET EXISTING GRADE.



KEY PLAN













 \oplus

WILSONVILLE PUBLIC WORKS DEPARTMENT

City Council Report, February 22, 2012

STREETS AND STORM WATER

Portable Changeable Message Signs

Senior Engineering Technician Michael Carr volunteered to teach a few Public Works staff members the finer points on how to program the Portable Changeable Message Signs (PCMS). The PCMS has a wide variety of applications in temporary traffic control zones including: roadway, lane, and ramp closures; incident management; width restriction information; speed control and reductions; advisories on work scheduling; road user management and diversion; warning of adverse conditions, special events; and other operational control. The City has four PCMS that we use on various Road projects. These Public Works staff members will, in turn, train the rest of the Public Works staff.





WASTEWATER COLLECTIONS AND TREATMENT

Volume of Wastewater Processed/Treated

Wastewater flow at the plant is measured at the headwork's flume (influent) and after the disinfection process (effluent), prior to discharge to the Willamette River. For the month of January, the wastewater treatment plant took in 77.14 million gallons (MG) of influent, discharged 80.27 MG of effluent, and repurposed 9.8 MG of W3 (reuse) water.

WATER TREATMENT AND DISTRIBUTION

Volume of Water Processed and Supplied

For the month of January 2012, the total volume of water that entered the treatment plant process (raw river water and recycled water) was 75.97 million gallons (MG). The total volume of treated water delivered to the City distribution system was 64.94 MG.

<u>Plant Operations</u>

Plant operations for January were effective and efficient, even with rapidly changing river conditions which caused high raw water turbidity and decreased raw water alkalinity. A total of 29.47 tons of dewatered sludge was hauled from the treatment plant and disposed of as solid waste.

Tours and Education

One formal plant tour was given to two Sherwood residents on January 23rd.

Annual Leak Detection Survey

Annually a portion (25 to 30%) of the water distribution system is surveyed for leaks. This survey is conducted by a contractor and one of our staff over a period of four days, utilizing listening devices and correlation equipment.

The results this year were typical of prior years' indicating a tight system with few problems. All newly installed system features and repaired and/or replaced sections are surveyed during the warranty period.

Details of this year's survey include:

- Three Fire Hydrants Leaking
 - o Repaired or Rebuilt
- Two Blow-Off Assemblies Leaking
 - One repaired
 - One in process by contractor responsible
- One 2" Line Leaking
 - Developing project to replace
- One Newly Installed Fire Service Line Leaking

 Repaired by developer
- One Unconfirmed Small Leak with Blocked Access
 Requires further investigation

Cross Connection Program

The City, as the water supplier, is responsible under state law to undertake a Cross Connection Program to protect the water system from pollution and contamination. This program involves notifying assembly owners of the annual testing requirement's, receiving results, compiling and tracking compliance. We ended the 2011 year with a compliance rate of 95.95% assemblies tested and of these assemblies' 98.59% passed the initial test.

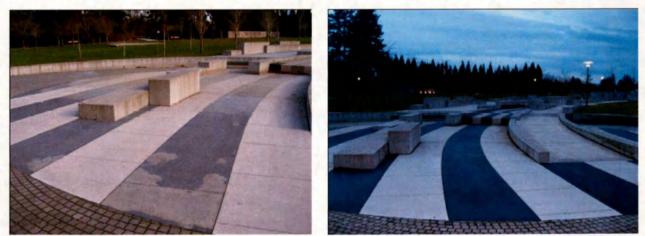
PARKS, BUILDING AND LANDSCAPE MAINTENANCE

Water Features

The Town Center Park Water Feature received a noticeable facelift as well as some much needed repair work this month. The lower waterfall in the runnel bed of the water feature had started cracking across the entire width a few years ago and had finally reached a point where replacement of that section was necessary. Rebar was used to reinforce the new concrete pour in hopes that the cracking would not reoccur.



Once the repair was finished, the City's contractor, Aldercrest Construction was able to finish the staining project. The staining of the concrete was an attempt to restore the black color of the concrete so that the original design of the water feature would be reestablished. The project included cleaning of the concrete, application of two coats of stain and one coat of sealer. Notice the difference in contrast in the photos below.



Before

After

Herbicide Application

Murase plaza received an application of herbicide in yet another attempt to control an invasive weed known as Lesser Celandine. This invasive weed and Wilsonville have been used as a poster-child on some of the Department of Agriculture classroom photos on invasive weed identification. In the late winter/early spring of 2010 the Parks staff bagan using Integrative Pest Management (IPM) solutions as a control, including low impact Herbicide applications. This year, our Parks staff is planning on following up this application with a second round of controls later this spring. This weed is a tough weed to eradicate but by switching up methods as well as utilizing appropriate pesticides, crews believe we can control it to an acceptable level.



Park staff is hastily working to get the pre-emergent applications applied to most of the City's landscapes. Pre-emergent presents many difficult challenges to park staff most of them related to weather conditions. Frozen weather in January put the leaf and litter removal on hold due to the debris freezing to the ground. The pre-emergent is more successful when it can make good contact with the ground. Shortly after the freezing weather crews had to struggle with torrential rains which would move the chemical application off site of the targeted area. Following the heavy rains we had unusually dry weather with plenty of sunshine. Believe it or not this too works against the application, due to the product breaking down when exposed to the sunlight. The good news is that we are now getting plenty of optimal weather to effectively apply the pre-emergent. In addition to using pre-emergent herbicides, our Parks staff practice Integrative Pest Management, including mechanical eradication.

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		Budget	Activity	% Used	
Fund 110 General Fu	ind:				
	Taxes	8,272,500	5,803,733	70%	
	Intergovernmental	1,447,500	1,207,159	83%	
•	Licenses and Permits	120,600	111,257	92%	
	Charges for Services	383,900	277,409	72%	
	Fines	400,000	291,104	73%	1
	Investment Revenue	57,000	103,522	182%	
	Other Revenues	130,250	139,833	107%	
	Transfers	2,305,192	1,124,803	49%	
	Total Revenue	13,116,942	9,058,821	69%	
	Personal Services	6,156,690	3,325,926	54%	
	Materials and Services	7,078,125	4,037,008	57%	
•	Capital Outlay	111,000	48,052	43%	
	Transfers	490,000	139,906	29%	
	Total Expense	13,835,815	7,550,892	55%	
Fund 210 Fleet Fund	:		1		
	Charges for Services	1,247,250	818,136	66%	
	Investment Revenue	20,000	25,246	126%	
	Other Revenues	20,000	18,085	-%	
	Total Revenue	1,267,250	861,466	68%	
	Personal Services	504,940	271,774	54%	
	Materials and Services	652,135	337,819	52%	
	Capital Outlay	154,000	132,492	86%	
	Transfers	1,652,040	914,278	55%	
i.	Total Expense	2,963,115	1,656,363	56%	
und 230 Building F	und:				
	Licenses and Permits	822,500	685,240	83%	
	Licenses and Permits-Villebois	132,626	117,810	89%	
	Investment Revenue	5,000	3,520	70%	
	Transfers	12,800	3,721	29%	
	Total Revenue	972,926	810,291	83%	
		······································			
	Personal Services	569,010	288,283	51%	
	Materials and Services	74,770	25,750	34%	
	Transfers	122,300	64,041	52%	
	Total Expense	766,080	378,074	49%	
und 235 Communit	y Development Fund:				
	Intergovernmental	18,000	0	-%	
	Licenses and Permits	308,060	372,219	121%	
	Licenses and Permits-Villebois	247,000	40,010	16%	
	Charges for Services	859,500	620,434	72%	
	Investment Revenue	11,000	11,263	102%	
	Other Revenues	1,000	771	77%	
	Transfers	2,646,191		39%	
			1,040,114		
	Total Revenue	4,090,751	2,084,812	51%	
	Personal Services	2,723,910	1,431,705	53%	
	Materials and Services	762,850	206,072	27%	
	Capital Outlay	0	2,050	-%	
	Transfers	99,800	48,061	48%	
	Total Expense	3,586,560	1,687,888	47%	
und 240 Road Oper	ating Fund:				
und 240 Noau Oper	Intergovernmental	871,600	640,179	73%	
	Investment Revenue			73% 50%	
		4,000	2,007		
	Transfers Total Payanua		2,016	-%	
	Total Revenue	875,600	644,203	74%	
	Personal Services	287,260	166,766	58%	
	Materials and Services	408,940	221,972	54%	
	waterials and bervices	400,040			
	Transfers	173,080	140,984	81%	

	Road Maintenance Fund: Charges for Services Investment Revenue Total Revenue Materials and Services Transfers Total Expense Transit Fund: Taxes Intergovernmental	620,000 1,000 621,000 510 615,000 615,510	415,709 <u>281</u> 415,990 0 <u>377,320</u> <u>377,320</u>	67% 28% 67% -% 61%
	Charges for Services Investment Revenue Total Revenue Materials and Services Transfers Total Expense Transit Fund: Taxes	1,000 621,000 510 615,000	281 415,990 0 377,320	28% 67% -% 61%
Fund 260 T	Investment Revenue Total Revenue Materials and Services Transfers Total Expense Transit Fund: Taxes	1,000 621,000 510 615,000	281 415,990 0 377,320	28% 67% -% 61%
Fund 260 1	Materials and Services Transfers Total Expense Transit Fund: Taxes	510 615,000	0 377, <u>32</u> 0	-% 61%
Fund 260 1	Transfers Total Expense Fransit Fund: Taxes	615,000	377, <u>320</u>	61%
Fund 260 1	Total Expense Transit Fund: Taxes			1
Fund 260 1	Fransit Fund: Taxes	615,510	377,320	0404
Fund 260 1	Taxes			61%
	Taxes			
		4,100,000	3,037,008	74%
		931,160	282,092	30%
	Charges for Services	145,400	105,018	72%
	Investment Revenue	15,000	18,874	126%
	Other Revenues	460,000	528,172	115%
	Total Revenue	5,651,560	3,971,164	70%
	Personal Services	2,546,140	1,437,647	56%
	Materials and Services	2,008,320	1,084,311	54%
	Capital Outlay	230,000	343,469	149%
	Transfers	921,560	269,768	29%
	Total Expense	5,706,020	3,135,194	55%
Fund 310 V	Nater Operating Fund:			
	Intergovernmental	120,000	0	-%
	Charges for Services	5,703,000	3,925,376	69%
	, Fines	0	6,031	-%
	Investment Revenue	16,000	11,067	69%
	Transfers	350,000	350,000	100%
	Total Revenue	6,189,000	4,292,474	69%
	Personal Services	432,280	257,183	59%
	Materials and Services	2,919,985	1,396,822	48%
	Capital Outlay	185,000	0	-%
	Debt Service	1,878,535	819,091	44%
	Transfers	908,200	215,425	24%
	Totāl Expense	6,324,000	2,688,521	43%
Fund 320 S	Sewer Operating Fund:	,		
	Charges for Services	5,720,000	3,566,294	62%
	Investment Revenue	38,000	37,343	98%
	Other Revenues	5,018,216	5,011,594	100%
	Transfers	300,000	300,000	100%
	Total Revenue	11,076,216	8,915,231	80%
	Personal Services	400,140	251,978	63%
	Materials and Services	2,084,855	1,111,290	53%
	Debt Service	6,400,000	5,641,342	88%
	Transfers	1,328,760	217,890	16%
	Total Expense	10,213,755	7,222,500	71%
Fund 350 S	Street Lighting Fund:	· · · · · · · · · · · · · · · · · · ·		t.
	Charges for Services	385,000	250,850	65%
	Investment Revenue	4,000	2,105	53%
	Total Revenue	389,000	252,954	65%
	Materials and Services	291,080	148,312	51%
	Transfers	59,280	0	-%
	Total Expense	350,360	148,312	42%
	Storm Water Operating Fund			
	Storm Water Operating Fund:	005 000	640.040	670/
Fund 370 S	Charges for Services	965,000	642,642	67% 93%
Fund 370 S	-	0.000	1 861	53%
Fund 370 S	Investment Revenue	2,000	1,861	
Fund 370 S	Investment Revenue Other Revenues	0	110	-%
Fund 370 §	Investment Revenue Other Revenues Total Revenue	0 967,000	110 644,614	<u>-%</u> 67%
Fund 370 £	Investment Revenue Other Revenues Total Revenue Personal Services	0 967,000 236,290	110 644,614 126,266	-% 67% 53%
Fund 370 §	Investment Revenue Other Revenues Total Revenue	0 967,000	110 644,614	<u>-%</u> 67%

Note:

Personal Service expense is recorded once a month at the end of each month and will only be reflected in the amounts above for reports run after the final day of each month.

City of Wilsonville City Council Meeting March 5, 2012 Sign In Sheet

Name	Mailing Address
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bors wohles	
fimon Springell	
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