SECOND AMENDED AGENDA

WILSONVILLE CITY COUNCIL MEETING OCTOBER 5, 2015 7:00 P.M.

CITY HALL 29799 SW TOWN CENTER LOOP WILSONVILLE, OREGON

Mayor Tim Knapp

Council President Scott Starr Councilor Susie Stevens Councilor Julie Fitzgerald Councilor Charlotte Lehan

CITY COUNCIL MISSION STATEMENT

To protect and enhance Wilsonville's livability by providing quality service to ensure a safe, attractive, economically vital community while preserving our natural environment and heritage.

NOTE START TIME FOR WORK SESSION IS 6 P.M.

NO EXECUTIVE SESSION WILL BE HELD

6:00 P.M. REVIEW OF AGENDA [5 min.]

6:10 P.M. COUNCILORS' CONCERNS [5 min.]

6:15 P.M. PRE-COUNCIL WORK SESSION

A. French Prairie Bridge Update (Wiegle)

6:50 P.M. ADJOURN

CITY COUNCIL MEETING

The following is a summary of the legislative and other matters to come before the Wilsonville City Council a regular session to be held, Monday, October 5, 2015 at City Hall. Legislative matters must have been filed in the office of the City Recorder by 10 a.m. on September 22, 2015. Remonstrances and other documents pertaining to any matters listed in said summary filed at or prior to the time of the meeting may be considered therewith except where a time limit for filing has been fixed.

7:00 P.M. CALL TO ORDER

- A. Roll Call
- B. Pledge of Allegiance
- C. Motion to approve the following order of the agenda and to remove items from the consent agenda.

7:05 P.M. MAYOR'S BUSINESS

- A. Appointment of Tourism Committee Members (staff Ottenad)
- B. Upcoming Meetings

7:15 P.M. COMMUNICATIONS

- A. Introduction of Kevin O'Malley, new CEO of Wilsonville Area Chamber of Commerce, by Eric Postma, Chamber President
- B. 2015 Voice of the People Mobility Award

7:25 P.M. CITIZEN INPUT & COMMUNITY ANNOUNCEMENTS

This is an opportunity for visitors to address the City Council on items *not* on the agenda. It is also the time to address items that are on the agenda but not scheduled for a public hearing. Staff and the City Council will make every effort to respond to questions raised during citizens input before tonight's meeting ends or as quickly as possible thereafter. <u>Please limit your comments to three minutes.</u>

7:30 P.M. COUNCILOR COMMENTS, LIAISON REPORTS & MEETING ANNOUNCEMENTS

- A. Council President Starr (Park & Recreation Advisory Board Liaison)
- B. Councilor Fitzgerald (Development Review Panels A & B Liaison)
- C. Councilor Stevens (Library Board and Wilsonville Seniors Liaison)
- D. Councilor Lehan– (Planning Commission and CCI Liaison)

7:35 P.M. CONSENT AGENDA

A. Minutes of the September 21, 2015 Council Meeting. (staff – King)

7:35 P.M. CITY MANAGER'S BUSINESS

A. Quarterly Goals Update

7:40 P.M. LEGAL BUSINESS

7:45 P.M. ADJOURN

Time frames for agenda items are not time certain (i.e. Agenda items may be considered earlier than indicated. The Mayor will call for a majority vote of the Council before allotting more time than indicated for an agenda item.) Assistive Listening Devices (ALD) are available for persons with impaired hearing and can be scheduled for this meeting if required at least 48 hours prior to the meeting. The city will also endeavor to provide the following services, without cost, if requested at least 48 hours prior to the meeting:-Qualified sign language interpreters for persons with speech or hearing impairments. Qualified bilingual interpreters. To obtain services, please contact the City Recorder, (503)570-1506 or king@ci.wilsonville.or.us



CITY COUNCIL MEETING STAFF REPORT

Meeting Date:		Subject: French Prairie Bridge East Side Analysis		
October 5, 2015		Staff Member: Zachary Weigel, P.E., Civil Engineer		
		Department: Community Development		
Action Required		Advisory Board/Commission		
☐ Motion		Recommendation		
		☐ Approval		
Public Hearing Date:		☐ Denial		
☐ Ordinance 1 st Reading Date		☐ None Forwarded		
☐ Ordinance 2 nd Reading Date	e:			
☐ Resolution		Comments:		
☐ Information Only				
☐ Consent Agenda				
Staff Recommendation: N/A	4			
Recommended Language for	or Mot	otion: N/A		
Project / Issue Relates To: [Identify w	which goal(s), master plans(s) your issue relates to.]		
⊠Council Goals/Priorities		dopted Master Plan(s)		
Multi-Modal Transportation		sportation System Plan		
Network; Community		iect RT-06)		
Amenities and Recreation	,			

ISSUE BEFORE COUNCIL:

Should one or more Willamette River bridge alignments east of the I-5 Boone Bridge be added as an alternative to the upcoming French Prairie Bridge location, alignment, and design selection process.

EXECUTIVE SUMMARY:

In 2009, the City was awarded Regional Flexible grant funds through Metro for planning and project development of the French Prairie Bridge, a multi-modal (pedestrian, bike, and

emergency vehicle) bridge crossing the Willamette River. The grant application specifically proposed the French Prairie Bridge study area near the southern terminus of Boones Ferry Road with the stated objectives, and ultimately the reasons for award of the grant funds, as follows:

- Regional Trail Connections Provide a continuous connection between Portland and Eugene by linking the regional Tonquin Trail with the Champoeg Trail and the Willamette Valley Scenic Bikeway.
- Emergency Vehicle Access Provide an alternate river crossing for emergency vehicles, improving response to emergencies should the Interstate Bridge be impassible.
- Disabled and Elderly Access Provide the elderly and disabled populations of Charbonneau with an alternate means of crossing the Willamette River for emergency and recreational purposes.

As of February last year, the City entered into an agreement with ODOT that defines the work to be completed under the grant funding. As outlined in the agreement, the grant funding will be used to determine the final French Prairie Bridge location and alignment and prepare the preliminary construction documents and environmental documentation.

While establishing the scope of the project work, a second bridge study area was considered for addition to the project. Staff wanted to confirm that an opportunity was not being missed to provide a bridge location that could potentially meet both the regional objectives of the grant application and the local objectives of better connecting Charbonneau to city amenities, such as Memorial Park, City Hall, Library, and Town Center businesses. As a result, an alternatives analysis was added to the project work to include bridge study locations at both the southern terminus of Boones Ferry Road and areas east of the I-5 Bridge, directly connecting to Charbonneau.

Since entering into agreement with ODOT, a project consultant team to perform the project work has been selected. Currently, City staff is negotiating a detailed project scope of work and fee before the consultant contract is finalized. During the negotiation, it was determined that a preliminary analysis should be performed on the proposed eastern bridge alignments before the contract is executed. This preliminary analysis would determine if any of the eastern bridge alignments could meet the intended objectives of the project, as well as provide a better understanding of the potential right-of-way and park impacts before proceeding with a detailed, more expensive alternatives analysis.

The City hired OBEC Consulting Engineers to conduct a preliminary investigation of the three most favorable bridge locations and alignments east of the I-5 Bridge with connections directly to Charbonneau (Attachment 1).

All three bridge locations studied present significant design and connectivity challenges. Meeting both the objectives of the grant application and the local objective of better connecting Charbonneau to city amenities with a bridge location east of the Interstate is unlikely. If the bridge location appears to provide more local benefit than regional benefit, securing a broad base of partners for funding likely will become more difficult. A summary of the analysis is provided in Attachment 2.

EXPECTED RESULTS:

Should Council direct staff to remove the east side bridge study area from consideration as part of the French Prairie Bridge project, the final consultant contract will only include a bridge study area near the southern terminus of Boones Ferry Road, as originally proposed in the project grant application.

Should Council deem that one or more of the east side bridge alignments warrants further analysis, a bridge location alternatives analysis will be added to the final consultant contract. The alternatives analysis will provide a detailed comparison between the selected eastern bridge alignments and the Boones Ferry Road study area, as well as establish a process for selecting the final bridge location and alignment.

TIMELINE:

Once Council has provided direction with regards to the bridge study areas for inclusion in the project, the final contract negotiations are expected to wrap up the end of this year with project work beginning in early 2016. The French Prairie Bridge project work is anticipated to last approximately two years.

CURRENT YEAR BUDGET IMPACTS:

Project #9137 is funded through a combination of Parks System Development Charges and Federal funding for the FY 2015/16 budget in the amount of \$1,160,000. The City contracted with OBEC Consulting Engineers in the amount of \$20,190.00 for the performance of the preliminary east side bridge analysis.

The final project scope of work and cost will be determined at the conclusion of the consultant contract negotiation. However, addition of an alternatives analysis to consider east side bridge alignments will add cost to the project. If the added cost is to be borne by the grant funding, a reduction in the performance of environmental documentation and permitting work may result.

COMMUNITY INVOLVEMENT PROCESS:

City staff has received comments from Charbonneau residents through community events over the last couple of years expressing interest in a more direct bridge connection linking Charbonneau to City amenities north of the Willamette River. However, no community outreach has been performed to date specific to adding an east side bridge alignment as an alternative to the French Prairie Bridge project. Prior to beginning a public outreach process, Council should weigh the potential impacts and objectives of the grant funding in the selection of any additional bridge study areas.

An extensive public participation process is planned upon commencement of the French Prairie Bridge project, including the formation of a Public Advisory Committee and development of a Public Involvement Plan to help better engage the public in the development of the bridge design. Should an east side bridge alternative be added to the project, it is through this public participation process that will help determine the final bridge location and alignment.

POTENTIAL IMPACTS or BENEFIT TO THE COMMUNITY (businesses, neighborhoods, protected and other groups):

The preliminary east side bridge analysis was specifically limited to the objectives of the original grant application and the local objectives of better connecting Charbonneau to city amenities north of the Willamette River. The specific impacts and benefits to the community for each potential bridge alignment would occur as part of a detailed alternatives analysis.

However, performance of the French Prairie Bridge project work as outlined in the agreement with ODOT will help the community to decide whether to pursue final bridge design and construction. Not only will this project identify the most suitable bridge location, alignment, and design, but it will help identify project risks and impacts and refine bridge cost estimates to help guide future decision making and funding strategies.

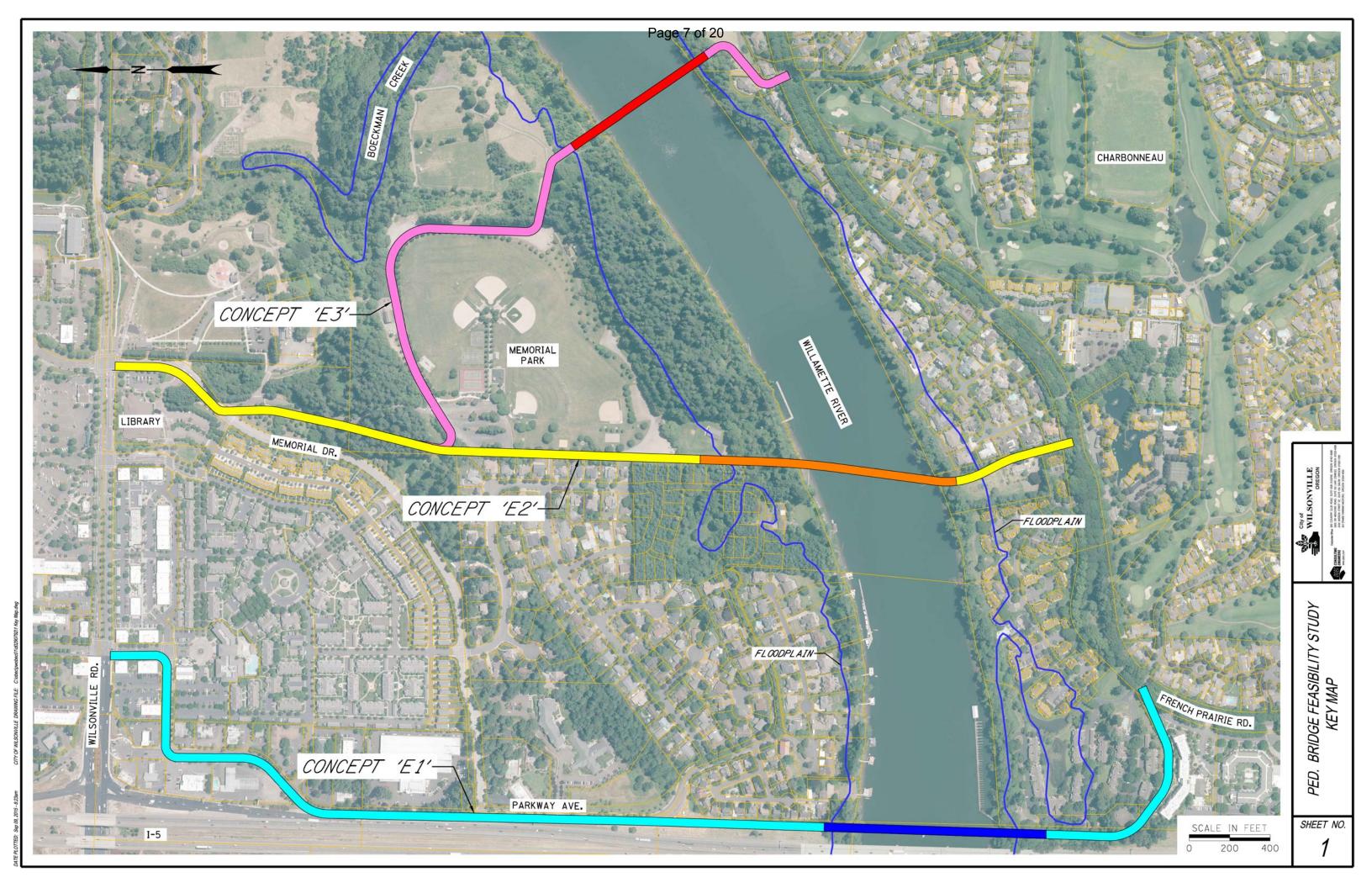
ALTERNATIVES:

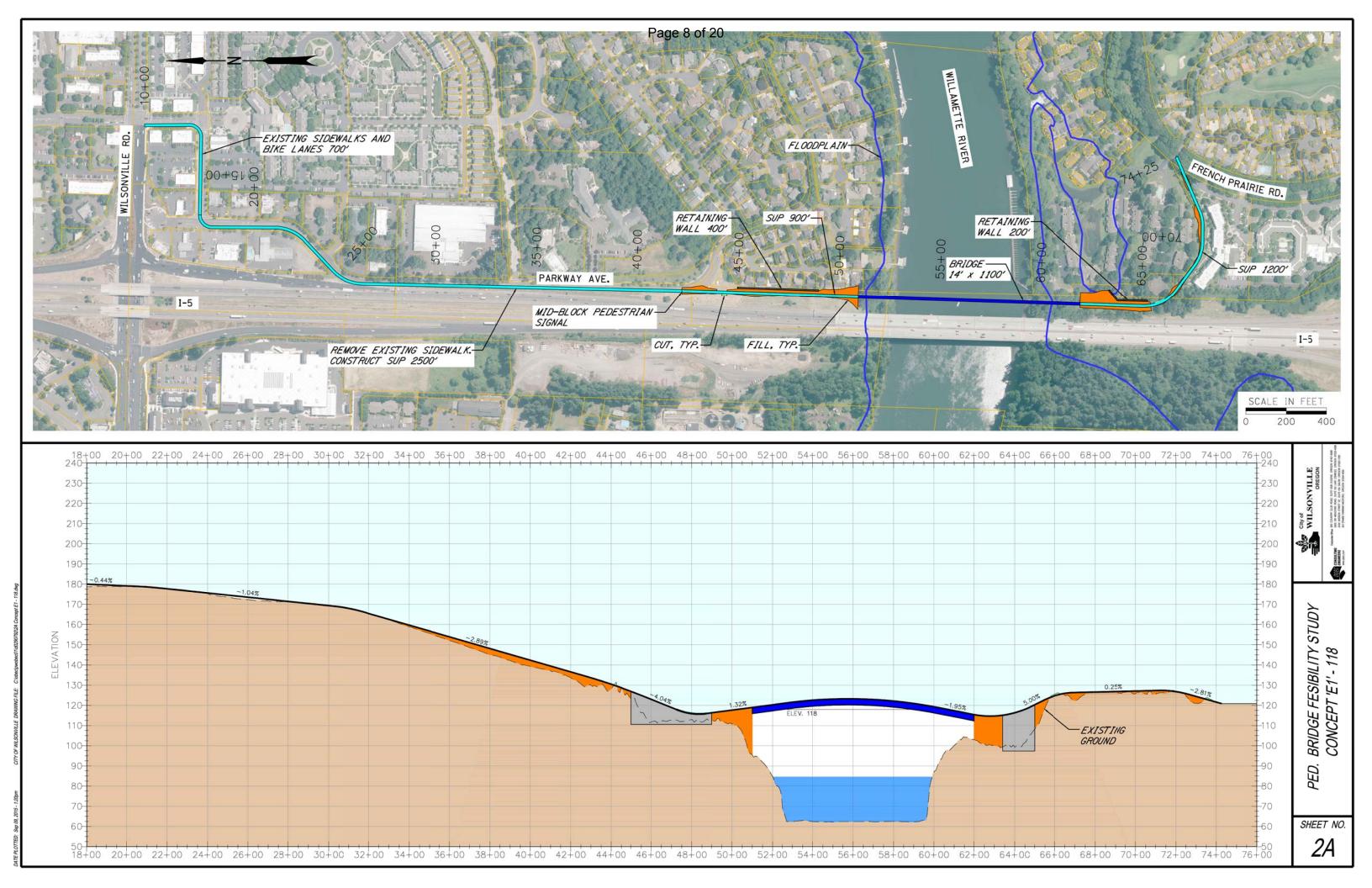
- 1. Direct staff to remove the east side bridge study area as a design alternative as part of the French Prairie Bridge project.
- 2. Direct staff to include an alternatives analysis, adding one or more east side bridge alignments for analysis along with the Boones Ferry Road study location, as part of the French Prairie Bridge project.

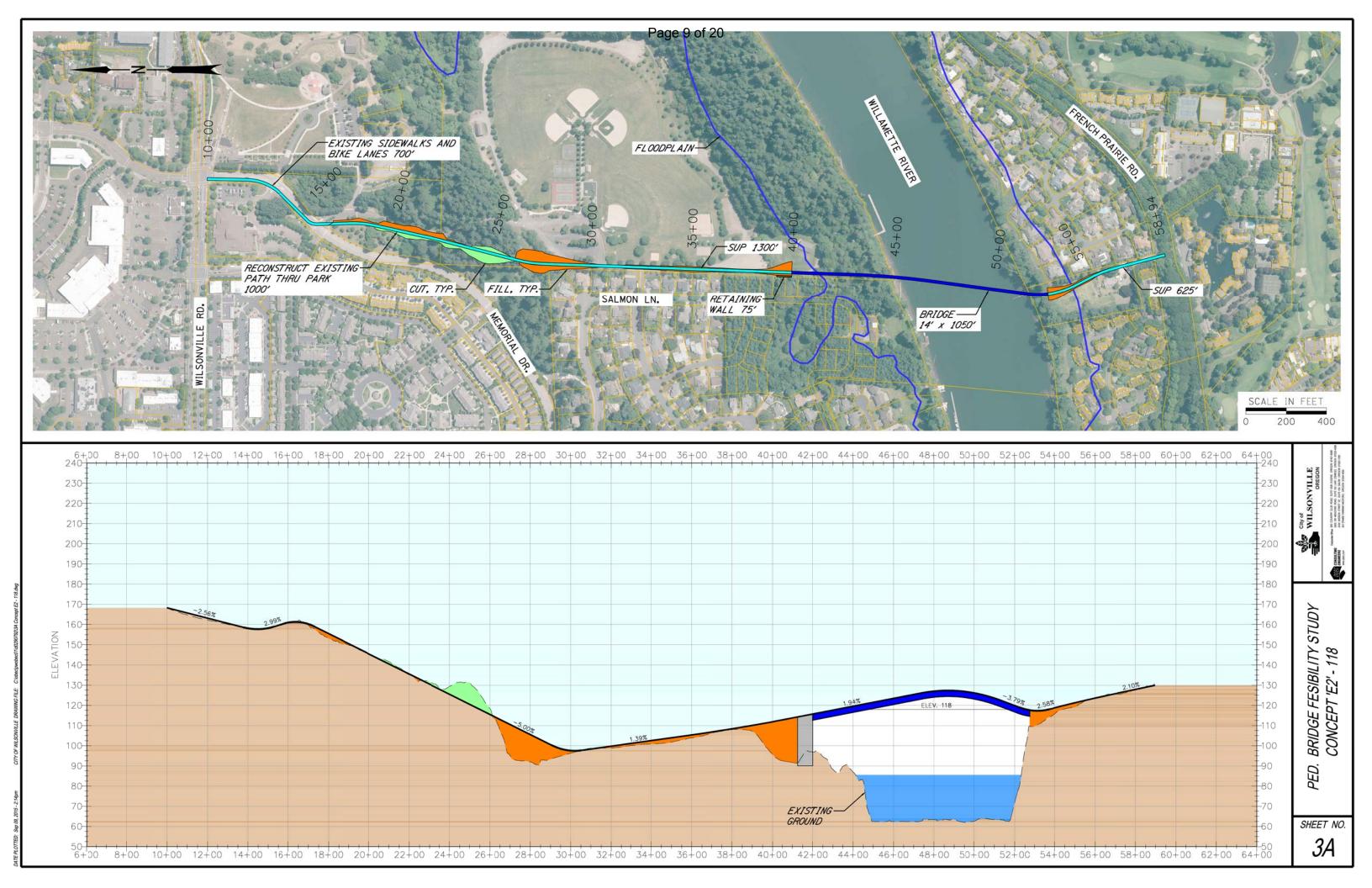
CITY MANAGER COMMENT:

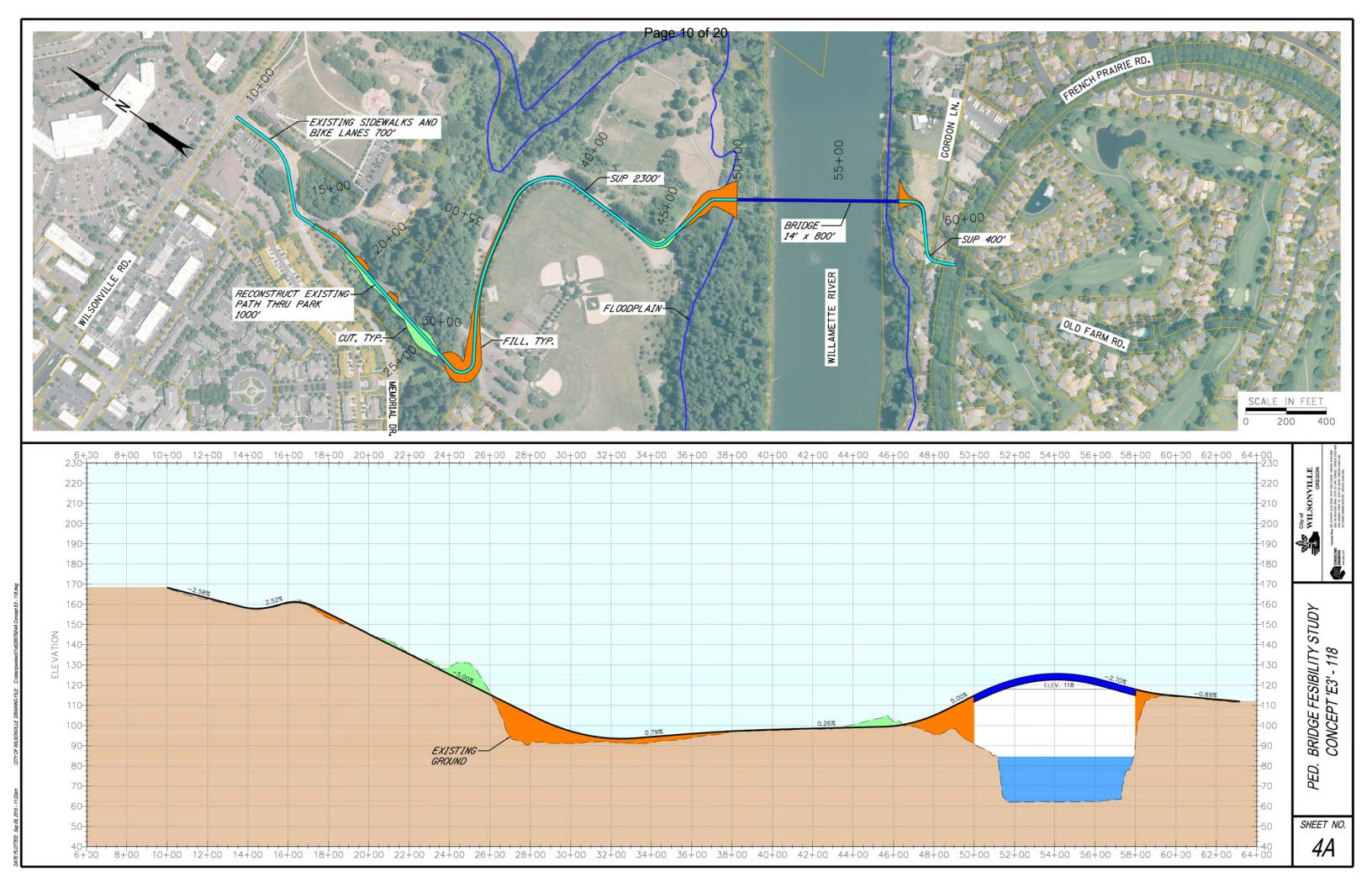
ATTACHMENTS:

- 1. East Side French Prairie Bridge Analysis Study Area Concept Maps
- 2. East Side French Prairie Bridge Analysis Summary of Findings









Pedestrian-Bicycle-Emergency Access Bridge Feasibility Study At Charbonneau

Comparison of Alignments East of I-5

9/22/2015

Concept	Opportunities	Challenges
E1 Alignment Adjacent to I- 5	+ Flattest profile to cross the river + Connection to Wilsonville Rd is straight forward + North connection under I-5 is nearby + Closest to the regional west side trail connection	 Most retaining walls & longest bridge (highest cost) Being near I-5 and deck below Boones Bridge provides below average user experience Connection to existing I-5 undercrossing regional trail is not direct with on-street route through neighborhood Path & walls near a neighborhood & in the I-5 fill slope No direct Charbonneau connection to Memorial Park, farther from Library, City Hall, Town Center, etc. Lack of supporting pedestrian and bike facilities on French Prairie Road Lack of supporting bike facilities on Parkway Avenue Gaps in pedestrian facilities on Parkway Avenue Gaps in pedestrian crossing would be required Portions of the bridge and path are in ODOT ROW Limited opportunity for adjacent park space or supplemental uses for "place making." Limited to strictly a bridge use Connection to French Prairie impacts private parking area Emergency response routed through Charbonneau

E2 Alignment West edge of Memorial Park	 + Direct connection between retail centers + Short connection to French Prairie Road + Above average user experience with park connection + Central Charbonneau connection to Memorial Park, Library, City Hall, Town Center, etc. close by 	 Some functional impacts to Memorial Park Adjacent to and above the Renaissance Boat Club homes, privacy concerns Steep path up to Wilsonville Road Significant impact to forested hillside in Memorial Park for ADA path up to Wilsonville Road Connection to French Prairie Road is near a day care Lack of supporting pedestrian and bike facilities on French Prairie Drive
		 Connection to existing I-5 undercrossing regional trail is farther away and is not direct with on-street route through neighborhood Most acreage of right-of-way to make south connection Emergency response routed through Charbonneau
E3 Alignment East edge of Memorial Park	+ Shortest bridge (probably least cost) + Short, flat connection to French Prairie Road + Above average user experience with park connection + Avoids direct or adjacent impacts to neighborhoods + Direct Charbonneau connection to Memorial Park, Library, City Hall, Town Center etc. close by	 Greatest functional impacts to Memorial Park Possible grade separation bridge in Memorial Park Steep bridge approach in Memorial Park Greatest distance from existing I-5 undercrossing regional trail to which connection is not direct through park and with on-street route through neighborhood. Outside City limits south of the river Steep path up to Wilsonville Road Significant impact to forested hillside in Memorial Park for ADA path up to Wilsonville Road Lack of supporting pedestrian and bike facilities on French Prairie Drive Likely impacts to property with large homes for south connection Emergency response routed through Charbonneau

NOTES:

^{*} Advantages & disadvantages are noted relative to only the alignments east of I-5. Future work will further evaluate alignments west of I-5. * E1,E2 & E3 share the disadvantage of not providing the regional connection noted in the City's May 2014 Tourist Development Strategy.

Page 13 of 20

CITY COUNCIL ROLLING SCHEDULE

Board and Commission Meetings 2015

Items known as of 09/28/15

OCTOBER

DATE	DAY	TIME	EVENT	LOCATION
10/5	Monday	7 PM	City Council Meeting	Council Chambers
10/8	Thursday	6:30 PM	Parks & Recreation	Parks and Recreation Admin
			Advisory Board	Offices
10/12	Monday	6:30 PM	DRB Panel A	Council Chambers
10/14	Wednesday	1 PM	Wilsonville Community Seniors	Community Center
10/14	Wednesday	6 PM	Planning Commission	Council Chambers
10/19	Monday	7 PM	City Council Meeting	Council Chambers
10/26	Monday	6:30 PM	DRB Panel B	Council Chambers
10/28	Wednesday	6:30 PM	Library Board	Library

COMMUNITY EVENTS

<u>Charbonneau Arts Association Presents</u> -

Festival 2015 Art & Music with Michael Allen Harrison October 10 – 5-7PM, Charbonneau Country Club Purchase tickets online at www.charbonneauarts.com

Fine Art Show October 10, 3-9 PM (free to the public)

Fine Art and Crafts, October 11, 11 AM – 5 PM (free to the public)

All proceeds benefit the art departments of Wilsonville and Canby high schools.

Library Foundation Annual Dinner & Auction

October 17 – 5 PM

Holiday Inn

Register at: www.wplf.org

Fall Harvest Fest – Stein Boozier Barn, Murase Plaza in

Memorial Park

October 24 - 9:30 AM - 11:30 AM

Pumpkin decorating, costume parade at 10:15 AM, and horse and wagon rides. The Library will offer their famous story time at 11 AM. For more information visit wilsonvilleparksandrec.com/218/fall-harvest-festival.

Wine & Chocolate Extravaganza a benefit for Youth, Rights & Justice*

October 24, 6 PM – 9:30 PM World of Speed in Wilsonville Tickets \$150.00

Wine and chocolate tasting, racing simulators and ruby anniversary prizes, silent and live auctions, dinner and dessert dash.

More information contact: Janeen Olsen, 503-232-2540, Ext 231

<u>Kitakata</u> Sister City Delegation Visit October 29 – November 7



^{*}Oregon's independent, not for profit law firm for vulnerable children, Est. 1975.

Charbonneau Arts Association

presents Festival 2015

"Art & Music"



with Michael Allen Harrison Saturday, October 10, 2015 at 5-7pm

Charbonneau Country Club 32000 SW Charbonneau Drive, Wilsonville, Oregon 97070

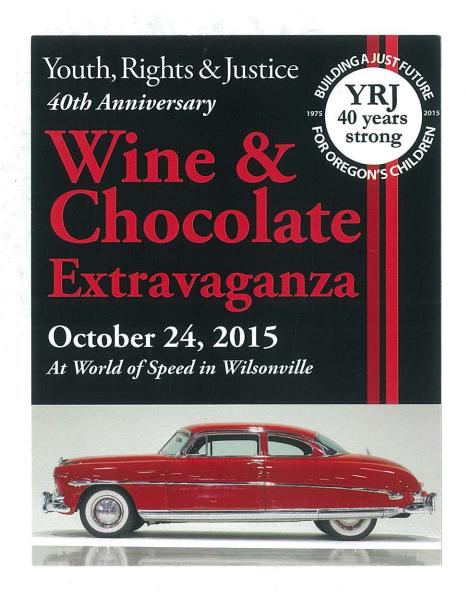
CONCERT TICKETS ON SALE AUGUST 7TH

\$40.00 premium seating | \$35.00 regular seating
Purchase concert tickets online at www.charbonneauarts.com
or at WINDERMERE REAL ESTATE in the
Charbonneau Village Center

Free to the Public

Fine Art Show 3-9p Saturday, Oct 10th Fine Art & Crafts 11a-5p, Sunday, Oct 11th





YRJ 40th Anniversary

Wine & Chocolate Extravaganza

Presented by Tonkon Torp LLP

Saturday, October 24th, 2015

6:00 - 9:30 РМ World of Speed in Wilsonville

Tickets: \$150 Sponsorships Available

Wine & Chocolate Tasting * Racing Simulators and Ruby Anniversary Prizes * Silent & Live Auctions * Dinner & Dessert Dash

Info: Janeen Olsen, 503.232.2540 ext. 231, Janeen.O@youthrightsjustice.org

A Benefit For Youth, Rights & Justice

Oregon's independent, not-for-profit law firm for vulnerable children, Est. 1975

Youth, Rights & Justice 401 NE 19TH Ave., Suite 200 Portland, OR 97232 www.youthrightsjustice.org

NON PROFIT US POSTAGE PAID PORTLAND, OR PERMIT NO 2236

Page 17 of 20 CITY OF WILSONVILLE CITY COUNCIL MEETING MINUTES

A regular meeting of the Wilsonville City Council was held at the Wilsonville City Hall beginning at 7:00 p.m. on Monday, September 21, 2015. Mayor Knapp called the meeting to order at 7:02 p.m., followed by roll call and the Pledge of Allegiance.

The following City Council members were present:

Mayor Knapp Councilor Starr Councilor Fitzgerald Councilor Stevens Councilor Lehan

Staff present included:

Bryan Cosgrove, City Manager
Jeanna Troha, Assistant City Manager
Mike Kohlhoff, City Attorney
Sandra King, City Recorder
Nancy Kraushaar, Community Development Director
Zach Weigel, City Engineer
Jon Gail, Community Relations Coordinator

Motion to approve the order of the agenda.

Motion: Councilor Starr moved to approve the order of the agenda. Councilor Lehan

seconded the motion.

Vote: Motion carried 5-0.

MAYOR'S BUSINESS

Upcoming meetings were announced in particular the next Council meeting scheduled for October 5th. The Mayor attended the Greater Portland Inc. (GPI) Summit Meeting where the Greater Portland 2020 strategy was introduced.

Mayor Knapp recognized Chris Neamtzu, Planning Director, who had received kudos from the Rotary Club for his presentations to the Club as well as the narration Mr. Neamtzu provided during the tour of the City.

Councilors attended the Barber Bridge ribbon cutting this past week, the bridge was completed under budget by approximately one million dollars and two months early due to the excellent staff work.

The Mayor reported the City would be hosting a hospitality suite at the annual LOC conference in Bend scheduled for later this week. The hospitality suite allows time for elected and local officials to talk together in a casual atmosphere.

Page 18 of 20 CITY OF WILSONVILLE CITY COUNCIL MEETING MINUTES

During work session the Council discussed writing a letter in support of Washington County's application for DLCD grant funds to pursue formalizing the plans for infrastructure development in the Basalt Creek area to support development. The City has been working on the Basalt Creek plan with its partners for several years and the project remains a high priority economic development planning component.

Mr. Cosgrove indicated a motion would be to support Washington County's efforts to submit a grant for construction excise tax funding through DLCDs grant program.

Motion:

Councilor Fitzgerald moved to support Washington County's efforts to submit a technical assistance grant through DLCDs grant program with the added comment the City would like reflected its concerns for regional transportation needs that may need to be addressed by that kind of activity. Councilor Starr seconded the motion.

Mayor Knapp felt it would be advantageous to support such a letter and have voice at the table.

<u>Vote:</u> Motion carried 5-0.

CITIZEN INPUT & COMMUNITY ANNOUNCEMENTS

This is an opportunity for visitors to address the City Council on items *not* on the agenda. It is also the time to address items that are on the agenda but not scheduled for a public hearing. Staff and the City Council will make every effort to respond to questions raised during citizens input before tonight's meeting ends or as quickly as possible thereafter. <u>Please limit your comments to</u> three minutes.

There were none.

COUNCILOR COMMENTS, LIAISON REPORTS & MEETING ANNOUNCEMENTS

Council President Starr – (Park & Recreation Advisory Board Liaison) announced Metro Hazardous Waste Collection Day at the Xerox Campus Saturday September 26th.

Councilor Fitzgerald – (Development Review Panels A & B Liaison) will be attending the Transit Master Plan Task Force meeting to look at and take community input on important aspects of the Transportation Master Plan as it is being updated. The Councilor reported on the application approvals made by DRB-Panels A and B.

Councilor Stevens – (Library Board and Wilsonville Seniors Liaison) announced the next meeting date of the Library Board.

Mayor Knapp added the Library Foundation will be holding their annual dinner and auction in October.

Page 19 of 20 CITY OF WILSONVILLE CITY COUNCIL MEETING MINUTES

Councilor Lehan – (Planning Commission Liaison) reported many community members attended the Planning Commission public hearing meeting where the Frog Pond Master Plan was discussed. The Commission approved the Plan by a vote 4-2.

The Councilor met with a representative of Metro Regional Parks for a walk through Graham Oaks Park to discuss the loss of open vistas and savanna meadows due to the amount of vegetation planted in the park. She noted view points and vistas can no longer be seen. Metro will be reassessing the park to consider opening some of the vistas with the removal of vegetation and to remove some of the oaks that were planted in groups of 3-4, to leave one good specimen.

CONSENT AGENDA

Mr. Kohlhoff read the consent Agenda items into the record.

A. Resolution No. 2551

A Resolution Of The City Of Wilsonville Authorizing The City Manager To Execute A Construction Contract With GT General Contracting For The Canyon Creek Road Pedestrian Enhancement Project (Capital Improvement Project #4717). (Staff – Weigel)

B. Minutes of the September 10, 2015 Council Meeting. (Staff – King)

<u>Motion</u>: Councilor Lehan moved to adopt the Consent Agenda. Councilor Stevens

seconded the motion.

<u>Vote</u>: Motion carried 5-0.

PUBLIC HEARING

Mr. Kohlhoff requested the item be continued to the November 2nd meeting to allow staff to

A. Ordinance No. 776 1st Reading

An Ordinance Of The City Of Wilsonville Amending Wilsonville Code Chapter 3, Right-Of-Way And Public Easement Management Section, By Amending Section 3.410, Franchise Required, And Adding A New Section 3.415, Franchise Fees (Staff – Kohlhoff)

Motion: Councilor Stevens moved to continue the Ordinance to the first meeting in

November 2, 2015. Councilor Lehan seconded the motion.

<u>Vote</u>: Motion carried 5-0.

Page 20 of 20 CITY OF WILSONVILLE CITY COUNCIL MEETING MINUTES

CITY MANAGER'S BUSINESS

Mr. Cosgrove advised he would be attending the League of Oregon Cities (LOC) Conference the end of this week and the International City Managers Association (ICMA) Conference the following week.

While at the ICMA Conference he will be accepting, on behalf of the City, the Voice of the People Award for Excellence in Mobility from the National Research Center, Inc. (NRC) based in Boulder, Colorado. The City was nominated for the award based on the exceptional results reported in the City's 2014 Community Survey in which local residents rated their level of satisfaction with Wilsonville's mobility as one of the top three participating jurisdictions in the United States. The City scored in the top one percent in the nation among its peers.

Kristin Retherford will be making a presentation at the LOC regarding the benefits of Urban Renewal to small cities.

The Mayor acknowledged Scott Simonton and the article he wrote for the American Public Works Association publication regarding the City's CNG fueling station.

LEGAL BUSINESS

Mr. Kohlhoff would also be attending the LOC and participate on a panel presenting information on funding for cities.

ADJOURN

Mayor Knapp adjourned the meetin	g at 7:26 p.m.	
	Respectfully submitted,	
ATTEST:	Sandra C. King, MMC, City Recorder	
Tim Knapp, Mayor		